# Minutes: 47th Meeting of London Risk Advisory Group

MEETING London Risk Advisory Group

**DATE** 19 June 2019

TIME 13:30hrs

PLACE LFB HQ, 169 Union Street, London SE1 OLL

### **Attendees**

| Organisation                 | Name            | Organisation                | Name           |
|------------------------------|-----------------|-----------------------------|----------------|
| <b>Environment Agency</b>    | Hayley Deakin   | MCHLG RED                   | Jasmine Taylor |
| Greenwich RB                 | Ian Cheshire    | MCA                         | Terry Leach    |
| Haringey LB                  | Katie Fisher    | Military                    | lan Kemp       |
| Harrow LB                    | Sam Murphy      | MPS                         | Steve Feely    |
| Havering LB                  | Trevor Meers    | MPS                         | Ed Rees        |
| Lewisham LB                  | Samera Hudroge  | NHS                         | Barry Emerson  |
| London Ambulance<br>Services | Alan Palmer     | Richmond &<br>Wandsworth LB | Ali Malvern    |
| London Resilience<br>(Chair) | Manuela Roedler | Southwark LB                | Andy Snazell   |
| London Resilience            | Esme Cole       | Thames Water                | Sarah Burchard |
| London Resilience            | Sonja Weigl     | TfL                         | Monica Cooney  |
| LFB                          | Shaun Coltress  | TfL                         | Patrice Locker |
| Apologies                    |                 |                             |                |
| ВТР                          | Maxine Foxwell  |                             |                |
| Merton                       | Sarah Chittock  |                             |                |
| Military                     | Sarah Streete   |                             |                |
| PHE                          | Anna Sexton     |                             |                |
| Met Office                   | Bryony May      |                             |                |

### **Actions and decisions**

| Action | Actions  |                |  |  |  |
|--------|--|----------------|--|--|--|
| Ref.   | Action   | Action by      |  |  |  |
| 1      | All risk leads to examine the Summary of changes document and update the individual risk profile, noting merged risks and the historic risk codes. | All            |  |  |  |
| 2      | Shaun Coltress (LFB) and Esme Cole (LRG) to verify the planning assumptions on the individual risk assessment of <b>H4</b> (Hazardous              | Shaun Coltress |  |  |  |

London Risk Advisory Group Minutes 19.06.2019

|    | Liquids Supply Infrastructure).  |   |
|----|--|---|
| 3  | Esme Cole (LRG) to verify the scoring of <b>H5</b> (Fire or explosion at an onshore fuel pipeline), as the individual risk assessment score differs from the London Risk Register.   | Esme Cole                                     |
| 4  | Esme Cole (LRG) to verify the scoring of <b>HL30</b> (Localised explosion at a natural gas main), as the individual risk assessment score differs from the London Risk Register.   | Esme Cole                                     |
| 5  | Hayley Deakin (EA) to cross-check the overall scoring of <b>H11</b> (Radiation Exposure from Stolen Goods), once the NRA is accessible again. If the scores differ to please provide evidence on the individual risk assessment. | Hayley Deakin                                 |
| 6  | Sam Murphy (LB Harrow) to add the NHS (Listeria) incident to key historical evidence and to update the social disruption scores of <b>H14</b> (Food Supply contamination), accordingly.  | Sam Murphy                                    |
| 7  | Terry Leach (MCGA) to request the Thames Resilience Panel risk assessment from PLA and share it with LRAG in relation to <b>H15</b> (Maritime pollution).  | Terry Leach                                   |
| 8  | All Fire, Industrial Accidents & Pollution leads to consider <b>HL4</b> (Major pollution of inland waters) as a secondary risk and add this where appropriate to their own risks, particularly <b>H15</b> (Maritime pollution).  | All Fire, Industrial Accidents<br>& Pollution |
| 9  | Ian Cheshire (LB Greenwich) to add flooding as an environmental impact to <b>HL23</b> (Bridge Collapse).   | Ian Cheshire                                  |
| 10 | Esme Cole to add <b>HL26a/HL26b</b> ( (Non-) zoonotic Notifiable animal diseases) to the agenda of the next LRAG meeting, to allow time for the risk leads to convene and review the risk.                                       | Esme Cole                                     |
| 11 | All partners to share current use of NRA guidance with the NSRA development team.  | All   |

| Decisi | Decisions   |  |  |  |  |
|--------|---|--|--|--|--|
| Ref.   | Decision  |  |  |  |  |
| 1      | Esme Cole (LRG) to remove <b>HL4</b> (Major pollution of inland waters). It is to be excluded from the risk register on the grounds that it is covered under H15 and as a secondary risk of other Fire, Industrial Accidents & Pollution risks. |  |  |  |  |
| 2      | LRAG to await NSRA publication and then consider a workshop with an NSRA representative from CCS.   |  |  |  |  |

### 1. Summary of Actions

Refer to the LRAG Action Tracker.

### 2. Minutes of Last Meeting and matters arising

The minutes of the London Risk Advisory Group meeting on 26 February 2019 were agreed as a complete and accurate record. There was one change to the scoring of Item **H12** (Biological substance release from facility where pathogens are handled deliberately), which will be followed up and edited.

### 3. Risks for Review

3.1. Esme Cole (LRG) thanked everyone for the risk reviews. Shaun Coltress was introduced as the new LFB risk lead.

### 3.2. Spring Year 1: Fire, Industrial Accidents & Pollution

| Risk ID | Risk Type  | Lead | Update by lead   | Comments by LRAG   |
|---------|--|------|--|--|
| H58     | Wildfires  | LFB  | Key historical evidence and social disruption scores were added. This did not affect the overall score. A wildfire advisor will soon supplement the LFB response. Moreover, LFB have purchase a drone, a good tool for tactical decision making during a response. | Was merged with historic risk:<br>H37  |
| HL7     | Industrial<br>Explosion and<br>major fires                             | LFB  | Social disruption scores were added. The overall score remains unchanged.  | Was merged with historic risk:<br>HL25   |
| H4      | Hazardous<br>liquids supply<br>infrastructure                          | LFB  | Social disruption scores were added. The overall score remains unchanged.  | Was merged with historic risk: HL28. Please verify planning assumptions.         |
| H5      | Fire or explosion<br>at a fuel supply<br>infrastructure<br>(pipelines) | LFB  | Social disruption scores were added.   | The overall score is 5, while the London Risk Register is 3. Please investigate. |
| H7      | Gas supply infrastructure  | LFB  | Social disruption scores were added. The overall score remains   |  |

|      | (high pressure pipelines)                                   |      | unchanged.  |  |
|------|---|------|---|--|
| HL30 | Localised<br>explosion at a<br>natural gas main             | LFB  | Social disruption scores were added. The overall score remains unchanged.   | The score differs from the London Risk Register. Please investigate.   |
| H9   | Toxic chemical release                                      | LFB  | Social disruption scores were added. The overall score remains unchanged.   |  |
| HL3  | Localised Industrial accident involving small toxic release | LFB  | Social disruption scores were added. This reduced the overall score.  |  |
| H11  | Radiation<br>exposure from<br>stolen goods                  | EA   | The vulnerability and planning assumptions were updated. The likelihood has increased, which did not affect overall score. It was attempted to cross check the NRA score, however, the document is currently inaccessible online. | Please verify NRA scoring. The group agreed that where possible, the risks should reflect NRA scoring unless there are valid reasons for deviation.          |
| H14  | Food supply contamination                                   | LA   | The impact and likelihood were updated, the impact increased from 2 to 4. This did not affect the overall scoring. Background information was added to the key historical evidence.   | The group requested that the NHS incident of mislabelling allergens should be added to historical evidence. Please also update the social disruption scores. |
| H15  | Maritime<br>pollution                                       | MCGA | 1. This should sit with PLA, as they have overarching authority of the Thames.  2. The Thames Resilience Panel is collating a separate risk assessment. Parts of this will not affect London, but it may be useful to see.        | On point 1: PLA are invited to LRAG but unfortunately did not attend.  On point 2: Please do chase PLA for a copy of this risk assessment.                   |
| HL4  | Major pollution of inland waters                            | EA   | The Thames is exempt from this risk, at it is already covered in  | LRAG agreed that the risk should be removed, provided  |

London Risk Advisory Group Minutes 19.06.2019 Page 4 of 8 OFFICIAL

| H15. There are frequent but     | that risks relating to the Thames |
|---------------------------------|-----------------------------------|
| small-scale incidents in Thames | are expanded on further under     |
| tributaries. However, EA        | H15 and that risk relating to     |
| recommend that this does not    | tributaries are covered as        |
| warrant a partnership response. | secondary impacts in other risk   |
| The risk should be removed, but | assessments.                      |
| should be noted as a secondary  |                                   |
| risk to other incidents.        |                                   |
|                                 |                                   |

3.3. It was requested that any merging of risks would be recorded in the key historical evidence.

**ACTION 1:** All risk leads to examine the Summary of changes document and update the individual risk profile, noting merged risks and the historic risk codes.

**ACTION 2:** Shaun Coltress (LFB) & Esme Cole (LRG) to verify the planning assumptions on the individual risk assessment of **H4** (Hazardous Liquids Supply Infrastructure).

**ACTION 3:** Esme Cole (LRG) to verify the scoring of **H5** (Fire or explosion at an onshore fuel pipeline), as the individual risk assessment score differs from the London Risk Register.

**ACTION 4:** Esme Cole (LRG) to verify the scoring of **HL30** (Localised explosion at a natural gas main), as the individual risk assessment score differs from the London Risk Register.

**ACTION 5**: Hayley Deakin (EA) to cross-check the overall scoring of **H11** (Radiation Exposure from Stolen Goods) once the NRA is accessible again. If the scores differ to provide evidence on the individual risk assessment.

**ACTION 6**: Sam Murphy (LB Harrow) to add the Pret a Manger incident to key historical evidence and to update the social disruption scores of **H14** (Food Supply contamination) accordingly.

**ACTION 7:** Terry Leach (MCGA) to request the Thames board risk assessment from PLA and share it with LRAG in relation to **H15** (Maritime pollution).

**ACTION 8:** All Fire, Industrial Accidents & Pollution leads to consider **HL4** (Major pollution of inland waters) as a secondary risk and add this where appropriate to their own risks, particularly **H15** (Maritime pollution).

**DECISION 1:** Esme Cole (LRG) to remove **HL4** (Major pollution of inland waters). It is to be excluded from the risk register on the grounds that it is covered under H15 (Maritime pollution) and as a secondary risk of other Fire, Industrial Accidents & Pollution risks.

#### 3.4. Summer Year 1: Structural Hazards and Animal Health

| Risk<br>ID     | Risk Type                    | Lead | Update by lead  | Comments by LRAG  |
|----------------|------------------------------|------|---|---|
| HL22/<br>HL22a | Building Collapse            | LA   | This was separated out into two risks to cover large and small building collapse. The overall score remains unchanged.  |   |
| HL23           | Bridge Collapse              | LA   | The outcome was updated to include more detail on impacts when collapses occur over rivers or railways. Key historical evidence was updated by removing very old examples and adding recent incidents (Italy, Brazil). Social disruption scores were updated given the fatality and casualty figures of these recent incidents to account for psychological impact and public outrage. Plans were updated.  HL23 risk combines all structural collapse from bridges, merging HL11 and HL24. | Please add flooding as one of the environmental impacts.  |
| HL105          | Complex Built<br>Environment | LA   | Key historical evidence was added. The social disruption scores increased. Context in the health, economic and environmental sections was added. The overall score remains unchanged.   | LRAG discussed the weighting of impact scores.  The group reconfirmed the weighting of the impact scores for social disruption. |
| HL21           | Land Movement                | LFB  | Social disruption scores were added. The capability was updated to include correct numbers of USAR teams.  The score has decreased as a result.   |   |
| H44            | Reservoir/Dam<br>failure     | EA   | The likelihood is low but the impact would be catastrophic. This means that the overall score is higher than in the NRA guidance. The King  |   |

London Risk Advisory Group Minutes 19.06.2019

|       |              |            | George V reservoir (LB Enfield) warrants this high score. It falls into the top 100 reservoirs in the UK where separate planning is required. Key historical evidence was updated with additional examples. |  |
|-------|--------------|------------|---|--|
| HL26a | Zoonotic     | LA/<br>PHE | Nationally, HL26a and b are combined into one (H25).The leads have not had an opportunity to  | LRAG agreed that these risks would be discussed at the next meeting. |
| HL26b | Non-zoonotic | LA/<br>PHE | meet.   | <u> </u>   |

**ACTION 9:** Ian Cheshire (LB Greenwich) to add flooding as an environmental impact to **HL23** (Bridge Collapse).

**ACTION 10:** Esme Cole to add **HL26a/HL26b** ((Non-) Zoonotic Notifiable animal diseases) to the agenda of the next LRAG meeting, to allow time for the risk leads to convene and review the risk.

#### 4. NRA 2019 - Update

- 4.1. A brief of the summary of expected changes on the 2019 NSRA (National Security Risk Assessment) has been circulated by email in advance of this meeting and was uploaded to Resilience Direct.
- 4.2. Points to note were as follows:
- NRA and NSRA will be merged to form a single NSRA document
- historically, LRAG used the NRA, as the NSRA was classified
- only very few elements of the new document will be classified secret
- T-references (threat) and H-references (hazard) will be replaced by a general R-reference (risk)
- new references will quote national risk leads i.e. R68-DEFRA
- this new methodology is not mandated, and LRFs are free to adopt it, however there are risks that are new risks, that LRFs are required to review
- 4.3. The group discussed these key points. An issue raised was the continuity of risk referencing, as well as the added complexity of either re-labelling risks or cross-referencing the NSRA and London Risk Register terminology. A workshop session may be necessary, but until further guidance is seen, the group agreed to make not further plans. Moreover, the group agreed that inviting a representative from the NSRA team from the CCS to explain key changes would be beneficial.
- 4.4. The group asked to see the latest London planning assumptions. The 2018 version has been published but a review is essential in 2019. This will be conducted together with LRAG once the new NSRA is published.

4.5. All partners are encouraged to feedback how they currently use the NRA guidance locally to the current NSRA development team from CCS

ACTION 11: All partners to share current use of NRA guidance with the NSRA development team.

**DECISION 3**: LRAG to await NSRA publication and then consider a workshop with an NSRA representative from CCS.

#### 6. Resilience Standards

- 6.1. The LRF requested LRG complete a self-assessment against good practice risk communication and local risk assessments supplied by the CCS, but noted that it was a very subjective process.
- 6.2. The group noted that it was difficult to create a single self-assessment for such a wide variety of partner organisations across London. Moreover, it was noted that Boroughs already have a statutory duty to complete borough risk registers. It was remarked that the online Prezzie (slideshow) was a useful tool for communicating risk to the public as it was accessible and engaging.
- 6.3. Manuela Roedler (LRG) informed LRAG that a conversation around risk communication has started internally, with a consideration of raising this as a 100 Resilience Cities programme. The group was supportive of this idea and interested to hear more once this is developed further.

#### 7. Member Updates and Any Other Business

7.1. Alan Palmer (London Ambulance Services) updated LRAG on the alignment of LAS with NHS command-control standards. This entailed reviewing each risk and expected numbers of casualties and fatalities for each.

### 9. Forthcoming LRAG meetings and scheduled risks for review:

NSRA Review meeting TBC

LRAG 10:00am 3<sup>rd</sup> September 2019 LRAG 10:00am 3<sup>rd</sup> December 2019