

LONDON RESILIENCE PARTNERSHIP

Mass Fatalities Framework

STRUCTURED DEBRIEF REPORT

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| Incident: | Grenfell Tower Fire |
| Date of Incident: | 14 June 2017 |
| Date of Debrief: | 18 July 2018 |
| Debrief Location: | Prospero House, 241 Borough High Street, London, SE1 1GA |
| Debrief Team: | Facilitator: Steve North Digital Scribe: Charliy Merrick |

| Debrief Participants: | No | Name | Incident Role | Organisation |
|-----------------------|----|-------------------|----------------|--------------------------|
| | | 1 | Barry Emmerson | |
| | 2 | Ashley Fegan-Earl | | Home Office – Pathology |
| | 3 | Neil Thomson | | London Ambulance Service |
| | 4 | Terry Leach | | HM Coastguard |
| | 5 | Manuela Roedler | | London Resilience Group |
| | 6 | Alex Townsend | | London Resilience Group |

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|---|-----------------|------|---|--|
| | Drake | | | |
| 7 | Gary Sheppard | | Westminster Council Monetary | |
| 8 | Sue Jones | | Westminster | |
| 9 | Howard Way | | Met Police/ UK DVI | |
| 10 | Hitemra Godhava | | Royal Borough of Kennington and Chelsea | |
| 11 | Dr Fiona Wilcox | | Coroner | |
| 12 | | | | |
| 13 | | | | |
| | Jeremy Reynolds | None | LRG Observer | |
| | Fiona Mair | None | LRG Observer | |
| <p>Debrief Notes:</p> <ul style="list-style-type: none"> ➤ Participants were informed of the ethics of the debrief process ➤ For purposes of cross-referencing comments, participants have been allocated a number ➤ The structured debrief will allow each participant the opportunity to reflect on their respective organisation's involvement at strategic level in the incident. The key issues around what went well, aspects for improvement, and recommendations will be discussed based on the protocol section headings. | | | | |

Item 1: Activation

| Aspects that went well | | Comment from | Supported by |
|--|--|--------------|----------------------|
| Mass Fatalities Coordination Group followed the plan as soon as the group convened. This has been trained and exercised previously. | | 6 | 2, 3, 5, 7, 8, 9, 11 |
| The local disaster plan helped to inform decision making (Westminster plan). | | 7 | 8, 9 |
| The mortuary was extended as part of the plan (Local Mortuary Plan – Westminster) | | 9 | |
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| Aspects for improvement | | Comment from | Supported by |
| Do organisations know the arrangements cover a Mass Fatalities incident occurs on the River Thames? | | 4 | 3 |
| What triggers the Disaster Victim Identification response from the Police and other organisations in regard to mortuary numbers? {There isn't a trigger number but rather the complexity of the response – needs to clarify in the plan} | | 3 | 2, 3, 4, 6, 7, 9 |
| Clarity needs to be made in the plan that finance (from multiple organisations) needs to be involved in the response and coordination from the outset (especially on page 15 -16). | | 5 | 3, 6, 7, 8, 9, 10 |
| | | | |
| No. | Recommendations | Comment from | Supported by |
| 1 | Add wording to reminder users that the protocol is valid whether the incident is on land or water. | 4 | 3, 6, 7 |
| 2 | To clarify the trigger of the plan is not based on numbers alone but complexity of the response. | 3 | 4, 5, 6, 8, 9, 11 |
| 3 | The lead local authority needs to have the appropriate finance personnel to make the financial decisions. The plans need to reinforce that that appropriate finance personnel (from multiple organisations) needs to be involved in the response and coordination from the outset (especially on page 15 -16). | 5 | ALL |
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Item 2: Notification

| Aspects that went well | | Comment from | Supported by |
|--|---|--------------|----------------------|
| Mass Fatalities Coordination Group followed the plan with regard to notification. | | 6 | 2, 3, 5, 7, 8, 9, 11 |
| Good communication occurred between coroner and London Resilience Group | | 11 | 2, 3, 5, 7, 8, 9, 11 |
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| Aspects for improvement | | Comment from | Supported by |
| Local authority needs to cascade and activate their personnel through their internal processes (Westminster) | | 7 | 8 |
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| No. | Recommendations | Comment from | Supported by |
| 4 | There is currently a cross cover system with the coroners across London and is being formalised. Once this has been formalised, this needs to be added into the plan for clarity. | 11 | 2 – 10 |
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Item 3: Mass Fatality Coordination Group (MFCG)

| Aspects that went well | | Comment from | Supported by |
|--|--|--------------|--------------------------|
| The correct organisations were at the meetings (face to face or virtually). | | 9 | 2, 3, 5, 6, 7, 8, 11 |
| Meetings were recorded and the minutes were decision reason action logs recorded by London Resilience Group. The minutes were the correct length for ease of sign off. | | 9 | 2, 3, 5, 6, 7, 8, 10, 11 |
| Frequency of the meetings was appropriate to the response. | | 9 | 2, 3, 5, 6, 7, 8, 10, 11 |
| The attendees of the meetings evolved throughout the response and was inline according to need | | 11 | 2, 5, 6, 7, 8, 9 |
| Compliments from London Resilience Group on the meeting content and process. | | 5 | 2, 7, 8, 9, 11 |
| Standard agenda aided to covered all points within the meeting; therefore nothing was missed (as appendix) | | 11 | 2 – 10 |
| Aspects for improvement | | Comment from | Supported by |
| There were issues with communication equipment (i.e. bad lines) | | 5 | 2, 6, 7, 9 |
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| No. | Recommendations | Comment from | Supported by |
| 5 | For robust communication equipment to be made available for members of the group. | 9 | ALL |
| 6 | Pre-determined options need to be considered where the Mass Fatality Coordination Group will convene and provide protected space and facilities available. | 11 | 1 – 10 |
| 7 | Include NHS England on the attendees list, as they were helpful on this response (Appendix E). | 11 | 2, 3, 8 – 10 |
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| Item 4: Finance Management Group | | | |
|--|--|---------------------|---------------------|
| Aspects that went well | | Comment from | Supported by |
| Once appointed, the personnel working on the finance issues worked well | | 9 | 7 |
| The task of organising logistics (i.e. accommodations) was performed well under pressure | | 9 | 2 7 8 11 |
| Good relationship and good will from suppliers and stakeholders helped in the response | | 7 | 2 3 8 9 10 11 |
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| Aspects for improvement | | Comment from | Supported by |
| This group was not convened, despite repeated request for finance representative by the London Resilience Group from the outset. | | 9 | 2 5 6 7 8 9 10 11 |
| Understanding and raising awareness of section 24 Coroners Act (regarding finance issues) | | 11 | 2 3 5 6 7 8 9 10 |
| With regard to logistics, it would have helped to have MOUs/contracts in place (e.g. hotels) | | 10 | 2 6 7 8 9 11 |
| | | | |
| No. | Recommendations | Comment from | Supported by |
| 8 | Map communication lines between Mass Fatality Coordination Group and other groups including associated routes of accountability. | 6 | 3 7 8 9 10 11 |
| 9 | The Finance Management Group must be convened and cannot be detached from the decision making. | 7 | 2 6 8 9 10 11 |
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| Item 5: Other | | | |
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| Aspects that went well | | Comment from | Supported by |
| Due to the correct people being present at the Mass Fatality Coordination Group, science, law and ethics could be discussed. | | 11 | 2 3 5 6 7 8 9 |
| Due to having experienced multi-agency personnel, who had worked together previously (trained, exercised and real time incidents), the whole Disaster Victim Identification response worked well. | | 11 | 5 6 7 8 9 10 |
| Aspects for improvement | | Comment from | Supported by |
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| No. | Recommendations | Comment from | Supported by |
| 10 | Staff welfare needs to be discussed on the first SCG and tasked to a sub group and appoint a lead. | 11 | 2 3 5 6 7 8 9 |
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