OPUS₂

GRENFELL TOWER INQUIRY RT

Day 234

February 17, 2022

Opus 2 - Official Court Reporters

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1	Thursday, 17 February 2022	1		Help us with this: why does any further version of
2	(10.00 am)	2		ADB preclude an FAQ going out, certainly on the big
3	SIR MARTIN MOORE—BICK: Good morning, everyone. Welcome to	3		questions, the big points that were being raised by
4	today's hearing. Today we're going to continue hearing	4		industry? Why were there two, you know, inconsistent
5	evidence from Dr Sarah Colwell of the BRE.	5		with one another? They weren't, were they?
6	So I'm going to ask Dr Colwell to come back in at	6	A.	I'd never been involved in an FAQ previously, so my
7	this point. Thank you.	7		understanding of how they worked was not that clear,
8	DR SARAH COLWELL (continued)	8		beyond understanding that it was sort of a reference,
9	SIR MARTIN MOORE—BICK: Good morning, Dr Colwell.	9		single point, rather than a major piece of
10	THE WITNESS: Good morning.	10		reinterpretation .
11	SIR MARTIN MOORE—BICK: Last lap. Are you ready to	11	Q.	Right. So you didn't understand that the FAQ section of
12	continue?	12		the department's website could be used to flag important
13	THE WITNESS: I am ready to continue, thank you very much.	13		matters immediately or at least quickly, given that
14	SIR MARTIN MOORE—BICK: Thank you very much.	14		reviews of the statutory guidance do tend to take some
15	Good morning, Ms Grange.	15		time?
16	Questions from COUNSEL TO THE INQUIRY (continued)	16	A.	No, I didn't understand or had no appreciation that that
17	MS GRANGE: Yes, thank you.	17		was the type of approach.
18	Yes, good morning, Dr Colwell.	18	Q.	Right. I see.
19	Now, one of the points we were discussing yesterday,	19		Now, let's go back to what was happening with you
20	not long before we broke off, was about the FAQ, and you	20		and the CWCT now.
21	told us that by August/September 2014, you and others at	21		If we go to $\{BRE00016101\}$. This is quite a long
22	the BRE had decided not to go down the FAQ route, not to	22		email chain. We don't need to go through all of it. It
23	propose that to government, and to instead wait for the	23		begins on 7 July 2014, so just five days after that CWCT
24	revised version of ADB; yes?	24		meeting we were looking at. All of this was forwarded
25	A. Yes.	25		to you, we can see that at the top of the chain, but
	1			3
1	Q. Now, in that period, so thinking back to	1		just so you have the context, if we look at the second
2	August/September 2014, when did you understand any	2		email down at the bottom of page 3 {BRE00016101/3}, wha
3	revised version of the approved document would be likely	3		we can see is that on 7 July, Stuart Taylor of Wintech
4	to be finalised at that point?	4		is writing to David Metcalfe of the CWCT querying advice
5	A. I don't recall that in detail, as to what that timeline	5		which had been given to Carea Façades by Alan Keiller of
6	of that process would be, no.	6		the CWCT about the use of their class B Acantha panels
7	Q. Right. You said it was Dr Smith informing you about	7		over 18 metres. We can see from Stuart Taylor's email
8	this revision to ADB; did she give you any timeframe	8		that Wintech have taken the view, as Wintech did early
9	within which this review of ADB would start or finish?	9		on following Stuart Taylor's call with you, that the
10	A. No, it was a general discussion in the industry around	10		guidance in paragraph 12.7 of Approved Document B
11	that time that this was imminently on its way. That was	11		extended to external cladding panels generally and not
12	sort of the understanding that people were coming to,	12		just to insulation. So that's the context to this.
13	that there was a revision due.	13		If we go up to the next email on page 3, where we
14	Q. Right. One of the reasons I ask is: were you aware at	14		can see there David Metcalfe's response to
15	this point that ADB had indeed been revised and a new	15		Stuart Taylor, I just want to read from the second
16	edition was in force from 6 April 2013? So there had	16		paragraph, where he says there:
17	been quite a recent version of ADB; were you aware of	17		"Based on what is currently written in ADB, it would
18	that?	18		appear that the Carea rainscreen panels comply for use
19	A. Yes, that there had been amendments that had been made	19		over 18m. The panels achieve B-s1-d0 in accordance with
20	at that time.	20		EN 13501 and are Class 0, and therefore would meet the
21	Q. So how could you think that a further edition might not	21		requirements for external surfaces given in
22	be too far away?	22		Clause 12.6/Diagram 40."
22 23	•	22 23		Clause 12.6/Diagram 40." Then he goes on in the next paragraph:

etc, and the current view is that [this] does not apply

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25 Q. Right, I see.

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to such materials. Where it gets confusing it that the 2 discussions we had last week went a lot further, and 3 suggested that the materials referred to in Clause 12.7 4 include panels and membranes etc. We still do not know 5 if this is the intention of that Clause. If it is, it is very poorly written and misleading, and needs 6 clarifying ASAP."

Then in the final paragraph he says:

"I hope this is of some use. I am very sorry that I cannot give you a definitive answer - the more we look into the fire regulations, the messier it becomes. What is clear is that further guidance is needed, and I hope CWCT will be able to provide this soon.

Now, David Metcalfe, Alan Keiller and Stuart Taylor had all attended the CWCT fire group meeting, we know

Now, did it become clear to you, when you received this chain of emails, that not only was Approved Document B unclear to some, but also it was still not being accepted by people that clause 12.7 applied to cladding panels? Did you realise that?

- 2.2 A. At the time, I wasn't making the connection that they 2.3 were not taking on board what had been discussed.
- 2.4 Q. Right. Yes. Because it also appears clear from this 25 email that the CWCT were continuing to advise industry

- 1 that for buildings over 18 metres, as long as the external cladding panels achieved a B or a national 2
- 3 class 0, that complied; yes?
- A. Without reading that again, then that would appear to 5 be -- yes.
- Q. Yes. My question is: did that not make the need for 6 7 clarification a matter of some urgency, given that that appeared to be the advice that a body like the CWCT was 8 9 carrying on giving to industry?
- 10 A. Given the review with hindsight, where we are now, yes, 11
- 12 Q. Now, going a bit further up on this chain to the bottom 13 of page 2 {BRE00016101/2}, we can see that Stuart Taylor 14 forwards this email to you. So on 7 July, Stuart Taylor 15 forwards the email to you, and he writes:

"There still appears to be great confusion regarding ADB clause 12.7. In the recent Fire Group meeting we briefly discussed the 'scope' of clause 12.7, in particular whether it includes all components within the facade construction (i.e. not just insulation products). It has been Wintech's understanding for many years that all elements of the facade construction (including rainscreen panels, etc.) should comply with clause 12.7 when the building has a storey >18m above ground level.

2.4 25

Following the Fire Group meeting you stated that you

would speak with Brian Martin regarding this topic, with 2 the intention of providing further clarification within 3 the 'F&Q' section of the ADB Portal. In the meantime 4 I would be grateful if you would review the short email trail below and provide you interpretation regarding 5

this matter." 7 Do you see that?

8 A. Yes, I do.

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9 Q. Now, do you remember ever replying to that email? There 10 is no record of any reply to that, where you'd reviewed 11 the emails below and given your opinion. Do you

12 remember doing that?

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Q. The next email up in the chain, if we look at that, is on 6 August, so a month later. It's again from Stuart Taylor, who writes to David Metcalfe, and he says

18 "I have just spoken with Sarah. She has proposed 19 that CWCT, Wintech and BRE meet to discuss this issue 2.0 further, with the intention of formulating the wording 21 for the proposed F&Q section within the ADB portal. It 22 is proposed that this wording is then presented to Brian 23 Martin for his sign-off. Sarah is currently away until 2.4

9th September. A venue for the meeting is not set;

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September and it is suggested that we meet around 8th or

however, we can meet at BRE or CWCT. 1

"Sarah also proposes that we can discuss any other questions/queries regarding ADB at this meeting."

Do you see that?

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6 Q. So do you remember having a call with Stuart Taylor on 7 6 August at which you proposed a meeting between the 8 CWCT. Wintech and the BRE?

9 A. I don't recall the call, but if -- as Stuart's recorded 10 an email to that, then I would ...

11 Q. Right.

12 Do you remember offering to discuss at the meeting, 13 as Stuart Taylor says in this last section of his email, 14 any other questions or queries regarding ADB?

15 A. No. It would be related to -- well, my recollection of 16 anything around that time would have been with regard to 17 the further developments relating from that CWCT 18 meeting.

19 Q. Right. So you don't think you offered to talk about any 2.0 other questions regarding ADB? He is mistaken about 21 that, is he?

2.2 A. I believe so.

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2.4 Now, the rest of this email chain is taken up with 25 arranging the meeting that Stuart Taylor said that you

1 proposed, and if we look at the top of page 2, you said A. Entirely possible, yes. 2 you would be happy to meet on 8 September, we can see Then towards the bottom of that page, third paragraph up 3 that. 3 from the end, we can see it says: "BRE to prepare words for adb portal. 4 A Yes 4 Q. "Does 8th still work at BRE?" "12.7 clarification . 5 5 Then going up to page 1 $\{BRE00016101/1\}$, to the very "Expand that a tested insulation cannot be used in 6 6 7 top of the chain, you forward the entire chain to 7 a different system and be approved." 8 Stephen Howard on 2 September; yes? 8 Do you see those words? 9 9 A. I do, yes. A. Yes. 10 Q. Just to note, none of this is dealt with in your witness 10 Q. Do you remember discussing that at the meeting? 11 statement, is it? We didn't get any of that in your 11 A. I don't recall that, no. 12 12 statement. Q. Does it sound right to you that at this meeting the BRE 13 A. I didn't forward that email, no. 13 agreed to prepare words for the ADB portal, including 14 14 12.7 clarification? 15 Let's go to the witness statement of Alan Keiller 15 A. I can't recall the contents of the meeting in detail. 16 now, at $\{CWCT0000119/7\}$, and paragraphs 25 and 26. He 16 If that is how the findings from that were reported. 17 17 then that would be their notes from that conversation, 18 "25. I attended a meeting with Stuart Taylor and 18 Q. Right, and you don't disagree with those notes? Sarah Colwell at BRE on 8 September 2014. There was 19 19 2.0 also another member of staff from BRE present but 20 A. I don't disagree, because I have no recollection or 21 I cannot recall his name. 2.1 evidence to say otherwise. 22 "26. I cannot recall any details of the meeting. My 2.2 Q. Right. 2.3 recollection is that it confirmed the need for DCLG to 23 So we know this meeting took place on 8 September; 2.4 provide confirmation of the intent of clause 12.7 and it 2.4 how does this fit with what you told us yesterday? was agreed that this would be done by means of a FAQ." 25 Yesterday you said that by August or September the BRE 9 1 Do you see that? 1 had decided that the FAQ route wasn't one they were A. I do, yes. 2. 2 going to pursue. So had you already decided that when 3 Q. Do you remember this meeting? Do you remember attending 3 you met the CWCT and Wintech at this point, or was that 4 decision taken after this meeting? 5 A. I remember a meeting taking place, yes. 5 A. As I said yesterday, we were becoming aware that it was Q. Can you help us, who at the BRE attended? Because he 6 more than a single point response that the document 6 believes that somebody else from the BRE as well as 7 7 needed, and looking at where the changes were going to 8 8 yourself was present. be required, it was going to be a larger piece of work 9 A. I would -- having forwarded the email to Stephen Howard, 9 around that. The decision was taken around that time of 10 I would imagine it would have been Stephen. 10 August/September to look at whether it was better to 11 Q. Right. Do you remember that at that meeting it 11 move to a full review of part 12, and part of the 12 confirmed the need for DCLG to provide confirmation of 12 outcome of the meeting from this was -- it was clear 13 13 the intent of clause 12.7? that there was more required than just a simple FAQ A. It was to build on the discussions of how that route 14 14 question with a written answer, it was a more detailed 15 15 could be taken forward, ves. response that was needed. 16 16 Q. Yes, but can you help me with my question, which is: had Q. Yes 17 Now, if we go briefly to Stuart Taylor's notes of 17 the BRE decided that the FAQ route wasn't one they were 18 this meeting, they're at $\{WIN00000001/40\}$, we can see 18 going to pursue before or after this meeting?

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this meeting?

there; do you see that?

Q. Does that sound right to you, that Tony Baker attended

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that there, in the top part of the page, he's recorded

that it was indeed Stephen Howard as well as yourself

attending from the BRE, but also he's got Tony Baker

an appropriate route?

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A. I think this fed into that -- the outcome of this

 $\ensuremath{\mathsf{Q}}.$ Right. So are you saying you were already, what,

questioning within the BRE whether this was

We were debating that at this time, yes.

meeting fed into that -- those sets of discussions.

Q. Right. But, what, a final decision within the BRE was

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- 1 taken after this meeting? Is that your evidence?
- 2 A. That's my recollection, yes.
- 3 Q. Right, and what, shortly after this meeting?
- A. I think it came as a result when looking at trying to
 work again with what was being requested, that this was
- $\ensuremath{\mathsf{6}}$ a route that was not proving to be, in our view,
- 7 addressing the wider need.
- 8 Q. Right.

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- 9 Were you candid with the CWCT and Wintech at this 10 meeting by revealing to them that the BRE had some 11 concerns about this FAO route?
- 12 A. I believe we were, but I don't think we were as --
- 13 I don't believe we were as explicit as to say, "We don't
- 14 believe this is the route to take", I think we were
- still looking at it as an option as part of that
- meeting, and that -- as I said yesterday, I think that
- is my biggest on reflection, that we perhaps didn't
- is my diggest —— on reflection, that we perhaps didn
- discuss it as openly in that context as we could or should have done.
- Q. Right. And you talked about a wider need which neededaddressing; what wider need were you thinking needed to
- 23 A. Going back to the original aims and objectives of the
- 24 CWCT meeting earlier in July.
- 25 MS GRANGE: Right, I see.

be addressed?

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- 1 SIR MARTIN MOORE-BICK: I mean, would it be fair to say, it
- 2 looks from this note as though at least you left
- $3\,$ $\,$ $\,$ Stuart Taylor with the impression that you were going to
- 4 go away and draft something.
- 5 A. Yes, I would agree that we left him with that opinion.
- 6 SIR MARTIN MOORE-BICK: Yes.
- 7 MS GRANGE: Yes.
- 8 Now, let's move on.
- 9 On 7 October 2014, is it right that you attended
- 10 a CWCT members' conference?
- 11 A. I believe I did, in October, yes.
- 12 Q. Yes. We believe that you gave a presentation at that
- conference. It was at the Science Museum, do you remember that?
- 15 A. I've been advised that I was present. I don't remember the event itself , no.
- 17 Q. Right.
- 18 If we go to {MET00080679}, this is the CWCT AGM and
- members' meeting, and there is a list of members.
- You're present in this list of members, do you see?
- 21 "Speakers", in fact, at the top.
- 22 A. Yes.
- 23 Q. Second name down, "Sarah Colwell, BRE". So it looks
- $24\,$ that you actually spoke at this --
- 25 A. Yes

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- 1 Q. conference. Do you remember that?
- 2 A. I believe so, yes, I do.
- 3 Q. Do you remember what you spoke about?
- 4 A. If -- it would have been large-scale testing.
- 5 Q. Right. And do you remember attending the whole of the 6 conference or just your presentation?
- 7 A. I believe I only attended my presentation.
- 8 Q. Right. Because if we look at Alan Keiller's
 - presentation, this is at $\{CWCT0000026/13\}$, these are
- some slides that Alan Keiller gave on behalf of the CWCTat that point. You can see the final bullet point
- 12 reads:

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- 13 "CWCT and BRE are in process of obtaining
- $14 \hspace{1.5cm} \hbox{clarification through FAQ section of building} \\$
- 15 regulations website."
- 16 Yes?
- 17 A. Yes.
- 18 Q. Now, when you attended this conference, did you tell
- 19 Mr Keiller that by this point the BRE had decided that
- 20 that wasn't an option they were pursuing?
- 21 A. No, I hadn't.
- 22 Q. So we can see that Mr Keiller's informing all the
- 23 members and the attendees of this conference that that's
- 24 happening.
- 25 A. Yes.

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- $1\,$ $\,$ Q. Did you know that he was telling people at the
- 2 conference that this was what was occurring?
- 3 A. I don't recall being present for his presentation, so --
- Q. Right.

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- 5 Why didn't you tell him at that point, "Listen,
- 6 we've discussed it, it's a more complex piece of work,
- 7 we're not going to pursue this FAQ route"? Why didn't
 - you tell him that?
- 9 A. With reflection, I don't know. I think partly I wasn't
- $10 \hspace{1cm} \hbox{actively on the day} \hbox{to} \hbox{day working in that area any} \\$
- longer, so it tended to come back in as a -- as
- something that I was picking up, and that's why I say
- 13 with reflection I should have closed it out far more
- effectively than I did.
- 15 Q. Did anyone tell you not to tell the CWCT?
- $16\,$ $\,$ A. No. No. I was never instructed. It was merely my lack
- of closure.
- 18 Q. Right.
- Let's go to another email chain, {CWCT0000040}.
- $20 \hspace{1cm} \hbox{There is an email chain here between you and} \\$
- David Metcalfe, and we look in the first email of the
- 22 chain at the very bottom of page 1. It's dated
- 23 13 March 2015 now, so we've jumped forward —— that was
- 24 $\,\,$ October 2014, now we're in March 2015 -- and he
- 25 writes -- so it's right at the bottom of that page, so

1 we need to go on to the top of page 2 $\{CWCT0000040/2\}$ to 2 see the email. He says: 3 "Dear Sarah. 4 Around September last year Alan Keiller met with you and a couple of your [colleagues] to discuss some points 5 that arose from our meeting in July, in particular the 6 7 issue around the use of combustible materials in the facade and the wording of Clause 12.7 of ADB. It was my 8 9 understanding that you agreed to draft a note clarifying 10 the intent of the clause, which was to be sent to us for 11 discussion. Has any progress been made on this? 12 "I have a CWCT Board and Technical Committee meeting 13 on 25th March where I have to report on our activities. 14 so I would be grateful for a quick response." 15 Do you see that? A Yes I do 16 17 Q. If we go up to the next email in the chain on page 118 $\{CWCT0000040/1\}$, we can see a brief response from you on the same day, on 13 March, and you say -- it's right at 19 20 the bottom of that page, do you see that? 2.1 A. Mm-hm. 2.2 Q. You say: 2.3 "Hi David 2.4 "Yes, a note has been drafted and revisited - it is 2.5 still draft hopefully it will be closed out soon.

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1 "Kind Regards 2 "Sarah."

3 A. Yes

- Q. Now, was that true? Was there a draft in existence that
 had been drafted and revisited and that you thought
 would be closed out soon?
- 7 A. The headline drafts that I'd discussed after that
 8 meeting in July existed as headline notes, and I hoped
 9 that they would move forward in some form, so that there
 10 was something that the CWCT could discuss, yes.
- Q. But how is that consistent with what you've told us,
 that by August/September 2014 it had been decided within
 the BRE that that was not a route you were going to go
 down, and you were going to wait instead for the
 revisions to Approved Document B?
- A. So I had made notes and comments about the points that
 were being discussed in that requirement, and I had
 hoped that we would circulate that as something that
 could form wider discussion for anything that went
 forward with the ADB.
- 21 Q. I see. Had you discussed that with your colleagues in the BRE, or was this just a private hope?
- A. It was more of a private hope. I hadn't taken it
 forward beyond that. It was just my set of notes around
 the points that had been raised, what I thought might be

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areas that could be picked up and discussed.

2 Q. Right.

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- 3 A. But it wasn't a drafted piece of text that could be used 4 as an FAO or an ADB.
- Q. Right. So help us with this: were you thinking at this
 point that you would be drafting an FAQ and putting that
 forward to the department for its consideration?
- 8 A. I was not thinking we'd be drafting an FAQ, no.
 9 I thought I was drafting up some text that could be
 - I thought I was drafting up some text that could be used to assist in the redrafting of the ADB.
- 11 Q. Right. Why not tell Mr Metcalfe that?
- 12 A. I agree. That email and the following correspondence is13 not as clear as it could have been or should have been.
- 14 Q. Well, it's wholly misleading, isn't it?
- 15 A. With hindsight, yes, it is.
- $16\,$ $\,$ Q. Yes. I mean, yesterday you said that there had been
- $17\,$ a lapse on your part in not keeping the CWCT informed of
- $18\,$ the thought processes, but this isn't just a lapse, is
- 19 it? You've actually drafted an email that suggests that
- $2\,0\,$ positive steps are happening, and they would have
- 21 reasonably thought that was about the FAQ; yes?
- 22 A. Yes, on reflection, that is what they would have
- 23 reviewed, yes.
- $\begin{array}{lll} 24 & \text{Q. Did you discuss your response to Mr Metcalfe with} \\ 25 & \text{anybody else at the BRE before sending it?} \end{array}$

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- 1 A. No.
- $2 \quad \ \ Q. \ \ \, Did \ \, you \ \, talk \ \, to \ \, Debbie \ \, Smith \ \, about \ \, it?$
- 3 A. No.
- Q. What did you mean when you said "a note has been draftedand revisited"? What do you mean by that?
- $6\,$ $\,$ A. So I'd put original thoughts down at the time, and I had
- 7 revisited those following the various discussions that
- 8 were ongoing, and I hoped to send them something that
- 9 would be my collected thoughts on the points that they
- 10 had raised.
- 11 Q. Right, I see. But what they wanted was something that
- could be raised with the department so that the
- department could clarify this definitively; yes?
- 14 A. Yes
- Q. So some notes from you weren't going to take matters anyfurther forward, were they?
- 17 A. No, they wouldn't have
- 18 Q. You also knew from the very outset, thinking back to
- Brenda Apted's email, that the CWCT itself was wondering
- $20\,$ whether it should be putting out guidance clarifying
- 21 this area. Can you see that the effect of what you're
- doing here is potentially meaning that they're not
- 23 acting in that way because they're waiting for you to do

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- 24 it?
- $25\,$ A. Yes. On reflection, I can see that, yes.

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- 1 Q. If we look at the next email up in the chain, we can 2 see -- sorry, no, before we go to that, are you saying 3 that you were drafting up text for the next review of 4 ADB, what, without even speaking to Brian Martin about 5 that? A. No. I was picking up the points that had been raised in 6 7 the CWCT to try to understand what the question they 8 were asking -- to understand what it was that they were 9 trying to address.
- 10 Q. Right. I see.

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If we go up the next email, so David Metcalfe, he says back to you on 13 March:

"Hi Sarah

"Thanks for getting back to me.

"It was my understanding that we would have the opportunity to comment on the draft. Is that still your intention? We are still receiving numerous enquiries from our Members on the subject so it would be useful to see what is being proposed so that we can give the correct advice."

So they're absolutely relying on you, aren't they, to do something so they can go back to their members and give the correct advice; yes?

- 24 A. That's the tone of the email, yes.
- 25 Q. Yes.

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- 1 Then at the top of the chain, you respond again:
- 2 "Hi David
- 3 "Yes, we will circulate."
- Yes
- 5 A. Yes

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- 6 Q. Again, that's wholly misleading, isn't it?
- 7 A. That gives the wrong impression based on the response 8 that he's asked for, yes.
- 8 that he's asked for, yes.
 9 Q. Now, we've heard in oral evidence from David Metcalfe,
 10 and we have the emails, that there was just no response
- from you at all thereafter. What we can see is that
- David Metcalfe chased for a response in writing from you
- on numerous dates: he chased on 18 August 2015, on
- 14 14 October 2015, on 2 November 2015, on
- 15 10 November 2015. Do you remember receiving these16 chasing emails from Mr Metcalfe?
- 17 A. I don't recall explicitly the dates when they were 18 received, but yes, I'm aware that there were chasers 19 followed.
- Q. So what were you thinking when you were getting these
 chasing emails and you were not getting back to him?
 Why was that, and how were you justifying that to
 yourself?
- A. At that point, nothing further had moved forward from my
 - side, and, as I say, on reflection, I should have

- contacted him directly and explained to him what was going on and I didn't.
- 3 Q. Right.

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Again, did you talk to anybody else within the BRE about this? Did you say, "Oh, I'm getting chased by David Metcalfe, he needs an answer, I can't give him an answer, what should I do?" Did you ever talk to anybody else about it?

- $\begin{array}{lll} 9 & \text{A. Yes, I would probably have shared it with the team, just} \\ 10 & \text{to say, "This is still ongoing". And, as I say, that is} \end{array}$
 - $\mathsf{m}\mathsf{y} -\!\!\!-\!\!\!-$ on reflection, $\mathsf{m}\mathsf{y}$ biggest failing is not going
- back to him and saying, "This is the approach that we
- think needs to be taken, it needs to go back to the
- department, to the ADB revision".
- 15 Q. Right. Do you remember asking Debbie Smith what you should do about this situation?
- 17 A. It would have been discussed —— I would have mentioned 18 it to her, yes.
- 19 Q. And, what, no one in the team said, "You had better go back to him and respond"?
- 21 A. I don't recall that, no. I don't recall the
- 22 conversation being in that way.
- 23 Q. David Metcalfe says he also left you a number of
- 24 voicemail messages but you never responded to those
- 25 either. Do you remember receiving voicemail messages

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- 1 from him?
- 2 A. No, I'm not aware of those.
- $3\,$ $\,$ Q. Did you think to find out what advice the CWCT or anyone
- 4 else was giving on the interpretation of that paragraph
- 5 in that period, in that period where you weren't
- 6 responding?
- 7 A. No.
- $8\,$ $\,$ Q. Did you think about what the problems might be if they
- 9 were carrying on giving advice that these panels could
- be used in circumstances where you knew that there were
- 11 problems with that?
- 12 A. No, I didn't.
- 13 Q. And why not? Why was that not something of concern to 14 you?
- 15 A. My role, my understanding, was that these were
- discussions that -- around interpretation, were not
- within that -- the scope of my day—to—day activities,
- and, as I say, with reflection, looking back, now I can
- see that they were relying or looking to us to provide
- $20\,$ that information. I was of the view that that
- $21 \hspace{1cm} \text{information and that confirmation was $--$ rested with} \\$
- MHCLG, so it wasn't something that I was confirming what
- 23 the wider applications of this guidance in industry was
- being used or sought for.
- $25\,$ $\,$ Q. Right. But you don't say that back to the CWCT either,

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A. I appreciate that.

What would you say about that?

1 do you? You don't say, "Actually, I've reflected on agree that that is a course that could be taken forward, 2 this and we simply can't give this guidance, you must go 2 and that was not my intention, no. But I fully accept 3 to the department" 3 that, on reflection, I should have closed this down much 4 A. Insofar as the offer to assist and that back from the 4 earlier and much more effectively. SIR MARTIN MOORE-BICK: Yes. All right, thank you. 5 original meeting, I thought it was clear that people 5 understood that it was MHCLG who were the route for MS GRANGE: Was there any sense in which you were influenced 6 6 7 that. But, as I say, on reflection and on review of 7 by Dr Smith's reaction previously to the work that the these documents and the passage of time, then it is --CWCT were proposing to do in this area? You remember we 8 8 9 it would appear that they were not looking at it in that 9 looked at her email which said, "We don't want the 10 10 wav. fire safety mantle passing to the CWCT". Did that in 11 Q. Well, it's specifically minuted in the minutes of the 11 any way influence you in terms of not wanting to give 12 12 meeting that it was you that was tasked with speaking to them a definitive answer so that they could take the 13 Brian Martin about this FAQ; yes? 13 14 No, I don't believe that was the case. 14 15 Q. Yes. 15 Q. When you say, "I don't believe that was the case", why? A. And having had that conversation earlier in the year 16 A. I worked on developing and understanding based -- for 16 17 17 the questions that they had raised in that meeting and with them, that was my understanding, that that was 18 their position of custodianship of that information and 18 how that might best be clarified and moved out, so I had 19 that interpretation. 19 continued to work on that. 20 Q. Yes. Were you ever instructed not to respond to the 20 Q. I see 2.1 CWCT? 21 Just to be clear, who made the final decision within 2.2 A. No 22 the BRE that no FAQ route was going to be pursued? Was 2.3 Q. Did you ever discuss with Dr Smith whether you should 23 that Dr Smith? 2.4 2.4 A. I believe that came as a conversation between Dr Smith respond? 25 2.5 and myself, yes. 25 27 1 Q. Do you remember her being aware, though, that you were 1 Q. Right. But she is the senior; yes? 2 being chased? 2. A. Yes 3 A. Yes, she was aware. 3 Q. Did she take that final decision, that the FAQ route was Q. And what did she say when you spoke to her about it? not one you were going to go down? 5 A. That was the discussions, that the scope of what was 5 A. It was agreed between us, so, yes, in that sense, yes. being asked for was such that it really needed to sit 6 Q. Right. 6 7 7 within the revision of the AD and not as an FAQ. Now, you also had a meeting with the NHBC in $\ensuremath{\mathsf{Q}}.$ Right. So she didn't give you any advice about how to 8 8 November 2014. I just want to look briefly at that. 9 9 On 27 November 2014, you, together with handle the message back to the CWCT? 10 10 Steve Manchester and Stephen Howard, met with 11 MS GRANGE: Now, we know that --11 John Lewis, Steve Evans, Graham Perrior and Dave White 12 SIR MARTIN MOORE-BICK: Are we going away from these emails 12 from the NHBC at the BRE in Watford. Do you remember 13 13 for the moment? that meeting? MS GRANGE: Yes, probably. Yes. A. Yes 14 14 SIR MARTIN MOORE-BICK: Because I feel that there is a point 15 15 Q. John Lewis has made some notes of that meeting. They're 16 here that ought to be raised so that Dr Colwell can deal 16 at $\{NHB00000829/2\}$, there we have them. So perhaps we 17 17 could just go back up and orientate ourselves. This is 18 Dr Colwell, one view of this succession of emails 18 John Lewis' summary of some meetings that he sent to 19 that we've been seeing, one possible view, is that you 19 Steve Evans, so it's an internal summary by NHBC.

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A. No, I can fully -- following that chain, I can fully

SIR MARTIN MOORE-BICK: -- for as long as you could, and

then you got to the point when you simply ignored him.

were deliberately stringing Mr Metcalfe along --

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matters to the NHBC in relation to BS 8414 and

If we go back to page 2, we can see a list of those

Then we can see at bullet points 1, and it goes over

to the next page, you and Stephen Howard explain various

present: you're present. Steve Manchester, Steve Howard.

and then NHBC people.

- 1 classification to BR 135. Do you remember that? 2 3 Q. I want to just ask you a couple of points about this. 4 Bullet point 6 on that page, we can see it says: "SC [Sarah Colwell] stated that, with regards to 5 6 mechanical performance, the key criteria are rate of 7 fire spread and ongoing burning." 8 Do you see that? 9 A. Yes 10 Q. Is that an accurate record of what you said?
- 11 A. I'm sorry, I couldn't reflect from 2014 as to whether 12 that was what was stated.
- 13 Q. Well, tell us this: is that your view, that when you're 14 looking at mechanical performance of these large-scale 15 systems, the key criteria are rate of fire spread and 16 ongoing burning?
- 17 A. No.
- Q. I see. So you don't remember saying that, or don't 18 19 think you would have said that?
- A. I think the sentence is actually, "The key criteria in 20 2.1 determining performance are mechanical performance, rate 2.2 of fire spread and ongoing burning".
- 2.3 Q. Right, I see, okay.
- 2.4 Let's go to point 9a in the notes, which are on 25 page 3 $\{NHB00000829/3\}$. We can see it says this:

- 1 "9. [Sarah Colwell] clarified the following: 2 "a. The wording of paragraph 12.7 of AD B2 includes 3 all major components of a cladding system including the external finish." 5
- Do you see that?
- 6 A. Yes.
- 7 $\ensuremath{\mathsf{Q}}.$ Now, is that correct? Did you give that clarification ?
- 8 A. If I was asked my opinion, then, as I've said 9 previously, my opinion of 12.7 was that it included the 10 elements of the external wall construction.
- 11 Q. Well, the phrase that's used here is "including the 12 external finish", and we were interested in that. Did 13 you use the word "finish"?
- 14 A. Again, I apologise, this is a meeting -- a set of notes 15 from a meeting in 2014. I can't recollect the fine 16 detail of that, and that would not be my interpretation 17 of that, as we've discussed over the last few days.
- 18 Q. Yes.

2.4

- 19 A. I believed the final finish was as per diagram 40.
- $\ensuremath{\mathsf{Q}}.$ Yes. Well, that's what I was going to put to you. You 2.0 21 were saying yesterday that you thought everything had to 2.2 be limited combustibility but the finish, but the 2.3 coating, but the paint. But this wording here, as
- recorded in these notes, does give a different 25 impression; yes?

30

- 2 Q. But you can't help us with how that came to be and you 3 have no recollection of that meeting; no?
- 4 A. I have no recollection of the detail of that -- to that level of that meeting, no. 5
- Q. Yes. But we can agree, I think, that you were providing 6 7 this clarification of paragraph 12.7 to the NHBC in this 8 meeting; yes?
- 9 A. If I was asked for my opinion of that, then that would 10 have been what I would have said.
- 11 Q. Yes. You weren't saying, "Only the department can tell 12 you what it means", you were giving a view on it; yes?
- 13 A. I would imagine, given the way that the meetings would have taken place, it would have been, "Well, what is 14
- 15 your view", and that would have been, "Well, my view is ... " 16
- 17 Q. Yes.
- 18 A. It would not have been the department's view because the 19 department are the only people that can give that view.
- 20 That would have been my view.
- 2.1 Q. No, I appreciate that, but clearly the NHBC thought it
- 22 was something important that they wanted to do to come
- 23 and speak to you and Stephen Howard and others to get 2.4 clarification on these points: ves?
- 2.5 A. The objective of the meeting was to discuss the testing

- 1 to 8414 and BR 135. If that had come up as part of the 2 conversation, which it looks as though a number of 3 points were, then that is how that was reported back.
- Q. Right.
- 5 Then if we look at the heading under the summary, 6 there is a heading "Action following the meeting" that's 7 underlined, and if we look at the second paragraph 8 there, it says:

9 "NHBC followed up its meeting with BRE with an email 10 (copy enclosed with this email) to Dr Sarah Colwell 11 clarifying what it feels is its position from a BC 12 [building control] point of view. NHBC has drafted a 13 revision to the 'BCA Guidance Note - Use of Combustible 14 Cladding Materials on Residential Buildings' and 15 requested SC to advise of any inaccuracies. A response

17 Do you see that?

18 A. Yes.

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19 Q. Now, that's a reference -- well, we're pretty 2.0 confident -- to BCO Technical Guidance Note 18, which

to this email is currently awaited."

- 21 I just want to ask you about now.
- 2.2 In your witness statement -- I don't think we need to turn it up -- at page 69 {BRE00047571/69}, 23
- 2.4 paragraph 446, you said that you weren't aware of the
- 25

publication at the time and only became aware of it in

Τ		late 2015.	1	Q.	But why not go back and say, "Well, there is some debate
2		Now, this is a meeting in November 2014. Do you	2		within the industry about this, there is some
3		agree that it looks like you would have become aware of	3		consternation, we know it needs clarifying"? Why not at
4		that guidance earlier than that?	4		least fill him in about what had been going on with
5	Α.	I believe that I became aware of the final published	5		clause 12.7, so that at least they're in the picture
6		version in 2015, not $$ I'm not aware of the $$ of when	6		about that?
7		that document was published, no.	7	Α.	I didn't.
8	Q.	Right, I see.	8		Right.
9	٦.	If we go to {NHB00003198}, we can see there's a long	9	•	If we go to page 2 of this email $\{NHB00003198/2\}$,
10		email from John Lewis to you on 4 December 2014. It's	10		and the third paragraph down, in bold, he asks another
11		a long email, as I say, and I'm not going to go through	11		question. I'm not going to read it all out, but
12		all the detail of it, but can you recall receiving this	12		basically he says: when reading the classification
13		email from John Lewis?	13		report, do we treat all of these three criteria — and
	۸				
14	A.	If it was sent to me, then, yes, I would have received	14		you can see he means external fire spread, internal
15	0	it.	15		fire spread and mechanical performance —— with equal
16	Q.	Right. And would you have read it if you'd received it	16		importance, or can the system be considered to achieve
17		from John Lewis?	17		a pass if certain criteria have been satisfied?
18	Α.	I would have looked at it in relation to commenting on	18		Now, we can't see you ever responding to questions
19		8414 and 501. I wouldn't have offered any comment or	19		like this. Did you ever respond?
20		opinion back on the approved document elements of it.	20		I don't believe I responded to that email, no.
21	Q.	Right.	21	Q.	Again, why not?
22		So the section I wanted to ask you about first was	22		(Pause)
23		in the second paragraph, there is a heading "Approved	23	Α.	In a lot of these cases we were not getting involved in
24		Document B" in bold, and if we pick it up in the	24		writing industry $$ the industry guidance around these
25		second—to—last line of that paragraph, you can see in	25		points, and the timelines to go through these was
		33			35
1		the middle of the line it says:	1		probably missed in this particular case.
2		"We understand that for external walls over 18m in	2	Q.	Okay.
3		height ADB Section 12 gives guidance on two acceptable	3		If we go to the third paragraph from the bottom of
4		methods of assessing the envelope design and	4		this email, we can see $$ so it's the paragraph above
5		construction:	5		the one in bold with a 2 — there is a paragraph that
6		"■ External surfaces should comply with Diagram 40	6		reads:
7		in paragraphs 12.6 to 12.9.	7		"To this end, the Building Control Alliance (a body
8		"• All insulation and filler materials should be	8		set with membership of both public sector and private
9		class A2—s3, d2 or better.	9		sector Building Control professionals) has updated its
10		" • All cavity barriers and fire stopping guidance	10		guidance document [then he gives the name] to
11		needs to be followed."	11		incorporate guidance on this aspect of BR 135."
12		Do you see that?	12		Yes?
13	Δ	Yes, I do.	13	Δ	Yes.
14		So they're setting out their understanding of the	14		In the next paragraph, we can see that he requests your
	ų.		15	Q.	comments on the document. If you look towards the end
15		requirements of ADB.			-
16		Now, it doesn't appear that John Lewis had	16		of that paragraph, we can see he says:
17		understood your view, which was that the external	17		" and, whilst we would welcome your comments on
18		surfaces should also comply with 12.7 and needed to be	18		all of the document, these are the paragraphs on which
19		of limited combustibility, does it?	19		we would most appreciate your feedback."
20		No, it wouldn't appear to be so.	20		Do you see that?
21		No. Did you go back and correct him?	21		Yes.
22		No.	22	Q.	We will see in a moment he sends you a draft of the BCA
23		Why not?	23		technical guidance note and asks you for comments.
24	Α.	Because I didn't go back and comment on text associated	24		Now, do you remember reading that draft note at the
25		with the approved document.	25		time?

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1	A. No.	1		couldn't the BRE work towards, you know, putting that in
2	Q. Why wouldn't you have read that and looked at what the	2		an FAQ, or putting that out there more generally, or
3	NHBC was saying about these kind of topics?	3		proposing that to the department? This didn't need to
4	(Pause)	4		be very complicated, did it?
5	A. There were a number — numbers of industry guidance	5	Α.	As I say, I'm reading this document as you're presenting
6	documents being discussed, and to go through and review	6		it to me, so I wouldn't want to comment more widely than
7	and comment on all was not something that we did.	7		whether that's addressing the scope or not.
8	MS GRANGE: Right.	8	Q.	I see.
9	SIR MARTIN MOORE—BICK: I mean, was the BRE concerned about	9	•	Let's move forward in time, then.
10	appearing to lend its weight or authority to some of	10		There was a second CWCT fire group meeting held on
11	these industry documents? I find it puzzling that	11		17 March 2016. Let's turn up the minutes of that
12	you —	12		meeting. They're at {CLG00019440}.
13	A. To some extent, yes, that we couldn't $$ to be	13		We can see on page 1 that you attended, you're the
14	independent to all and to support the numbers, it was	14		fifth name down in those present, as did Brian Martin,
15	a balance at times as to what —— where we put the	15		Stuart Taylor of Wintech, David White from the NHBC,
16	resource and which areas we were able to help with.	16		Alan Keiller and David Metcalfe of the CWCT and various
	•	17		
17	SIR MARTIN MOORE—BICK: All right. Thank you.			others, including representatives from Kingspan and
18	MS GRANGE: Yes.	18		Siderise .
19	We don't need to go to it, but we know that	19		If we go to page 2 {CLG00019440/2}, towards the
20	John Lewis emailed you again on 10 December 2013 chasing	20		bottom of the page, there is a section headed
21	for a response to this email, and it appears that you	21		"Combustibility of material", and we can see that reads:
22	never responded. Is that right, there was just never	22		"Approved Document B (Clause 12.7) requires
23	any response to this or the chaser email?	23		insulation and filler material in the external walls of
24	A. If there's no record, then yeah, that would be correct.	24		tall buildings to be of limited combustibility. BCA
25	Q. Right.	25		Guidance Note 18 extends this requirement to all
	37			39
1	I just want to look briefly at the draft of the	1		material in the wall."
2	guidance note he sends you. It's at {NHB00003199}. So	2		Do you see that?
3	here we can see we've got a draft of a BCA technical	3	Α.	Yes.
4	guidance note. We can tell it's a draft because various	4	Q.	Now, by this point, March 2016, had you read BCA
5	things at the top haven't been completed.	5		Technical Guidance Note 18?
6	If you look at the box "Guidance", just below	6	Α.	I can't remember the dates by which $$ of which that
7	halfway down the page, there is a section that deals	7		would have been read.
8	with buildings below 18 metres, and then there is	8	Q.	Right. We know there were two versions of that
9	a heading, the second heading that's underlined:	9	•	technical guidance note: version 0 that came out in
10	"Combustibility of Cladding Components in Buildings	10		June 2014, and version 1 that came out in June 2015. So
11	exceeding 18m in Height."	11		it had been out for some time prior to this meeting on
12	We can see it reads:	12		17 March 2016. Do you remember being familiar with the
13	"Where the building exceeds 18m in height,	13		content of it?
14	paragraph 12.7 of AD B2 refers to the need for limited	14	Δ	No, I don't remember being familiar with the content of
15	combustibility of all elements of a cladding system both	15	Α.	them.
16	above and below 18m."	16	\circ	Right.
17	Do you see that?	17	ų.	You were asked in your witness statement whether you
18	A. Yes.	18		agreed that the BCA technical guidance note extended the
19	Q. We know that in the final versions of this guidance that	19		requirement to all material in the wall, and your
エフ	W. THE WHOM THAT HE HEAT VELSIONS OF THIS RUIDANCE HIAL	エブ		requirement to an inaterial in the wall, and your

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became what was called option 1. I don't know if you

ever remember reading that. Option 1 was that all

elements of the cladding system needed to be limited

Now, what I want to ask you is: that's a pretty

simple piece of guidance, isn't it, to give? Why

the wording used in BCA Technical Guidance Note 18 \$40>

 $\mathsf{Q}.\;\;\mathsf{I}\;\mathsf{see}.\;\;\mathsf{So}\;\mathsf{you}\;\mathsf{never}\;\mathsf{formed}\;\mathsf{a}\;\mathsf{view}\;\mathsf{about}\;\mathsf{whether}\;\mathsf{or}\;\mathsf{not}\;$

response was that you'd simply not considered that point

at the time and thereafter had no particular view. Does

that remain your evidence?

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- 1 extended the requirement to all materials in the wall? 2 A. No 3 Q. I see. It just seems a little odd that you hadn't
- 4 formed a view of that at the time, given we know you had 5 been receiving enquiries about the meaning and scope of clause 12.7 since at least 2013, and we know you'd met 6
- 7 with NHBC, with Wintech and the CWCT on that subject. You'd tried to start drafting some outlines that might 8
- 9 address this, amongst other points. It seems very odd 10 that that quite key piece of guidance wasn't something
- that came to your attention. Can you explain that? 12 A. I didn't -- I viewed it as a piece of industry guidance. 13 I didn't take it as a particular reference point.
- 14 Q. Okay

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Looking again at the minutes, below that there is a paragraph that reads:

"It was accepted that Clause 12.7 was poorly written and open to interpretation. The title of the clause is also misleading ('Insulation Materials/Products'), and this will be changed in the next revision of ADB."

Do you see that?

- 2.2 A. Yes.
- Q. Over at the top of page 3 $\{CLG00019440/3\}$, it says: 2.3
- 2.4 "The term 'filler material' was intended to be 25 a 'catch-all' as it was not possible to list all the

- 1 materials that should be covered by the clause. In addition, there were people arguing that certain 2 3 materials used in a facade build up (such as expanded polystyrene in some instances) were not there for their 5 insulating properties, but to 'pad out' the façade, and 6 were therefore excluded from the clause."
 - Do you see that?
- 8 A. Yes.

7

- 9 Q. Now, in your witness statement, you tell us that you 10 can't recall who it was that accepted that 12.7 was 11 poorly written and open to interpretation, or that the 12 title of the clause was misleading, and that you can't 13 recall whether or not Brian Martin accepted those matters. Is that still the case, that you can't recall 14 15 who said those things?
- 16 A. I don't have direct recollection of who made those 17 particular statements, no.
- 18 Q. Right, and you can't recall who it was that stated that 19 " filler material" was intended to be a catch-all?
- A. I would have envisaged that was Brian. 2.0
- 2.1 Q. Right. Yes. I mean, in 2016, he was the department's 2.2 principal construction professional with responsibility for ADB. He owned the document, didn't he?
- 23 2.4 A Yes
- 2.5 Q. Can you think of anybody else at that meeting that would

- have accepted the matters that we saw accepted there 2 about the lack of clarity or had provided information
- 3 here about the background to the term "filler material"?
- 4 A. My expectation is that that would have been Brian speaking to that point. 5
- Q. Right. 6

Did you understand that explanation being given at the meeting for the use of the term " filler material", that it was intended to be a catch—all as it was not possible to list all the materials that should be covered by the clause?

12 A. Yes

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- 13 Q. Did you consider that perhaps the words "all materials" 14 might have been a better phrase as a catch-all, if 15 that's what was being proposed?
- A. Yeah, it was by that stage accepted that there was 16 17 a need for a review of what that wording looked like.
- 18 Q. Right

Did you think back to the drafting of paragraph 12.719 20 in 2005, when Brian Martin had circulated a draft text 21 which proposed exactly that, the use of the phrase "all 22 materials" as opposed to using the word "filler"? Did 23 you think back to that during this meeting?

2.4 A No

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25 Q. Right.

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1 Now, if we just turn briefly to Brian Martin's witness statement, {CLG00019469/49}, at paragraph 138, 2 3 in the last two lines of 138, we can see that

Brian Martin is saying there that:

" ... I undertook to change this misleading clause in the next revision of ADB."

Do you see that there?

- 8 A. Sorry, would it be possible to expand that slightly?
- 9 Q. Yes. So bottom of the page. We're looking at 10 paragraph 138. Before the text that's in italics, we 11 can see, if we pick it up four lines up, he says:

12 "Indeed at the meeting it was accepted, as is 13 recorded, that paragraph 12.7 of ADB was open to 14 interpretation. Acting on behalf of the Department 15 I undertook to change this misleading clause in the next

16 revision of ADB."

17

- 18 A. Yes
- 19 Q. So did you agree with him at that point that the clause 2.0 was misleading?
- 21 Α.
- 2.2 Q. You say in your witness statement -- I don't think we
- 23 need to go to it, paragraph 656 on page 97
- 2.4 $\{\mathsf{BRE00047571/97}\}$ — that it was apparent to you at this
- 2.5 meeting that a clearer definition of the term "filler"

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- 1 was being sought, but there wasn't any definition of 2
- " filler ", was there, in circulation at this point?
- 3 A. No
- 4 Q. Did it occur to you at this stage -- so we're in early
- 5 2016 — that something might need to be done to clarify
- the meaning and scope of paragraphs 12.6 and 12.7 more 6
- 7 urgently than just the next revision of Approved 8 Document B?
- 9 A. I think, given that the department had accepted the
- 10 undertaking to move that forward, they were party to 11 the -- to that urgency and therefore were going -- would
- 12 move it forward.
- 13 Q. Did you understand the department and, in particular,
- 14 Brian Martin to consider the matter to be one of some
- 15
- 16 A. By that stage I believe they did, because it had been in
- 17 the debating point for some time by that stage, so
- 18 I felt they understood the need to do this with some
- 19 degree of urgency, yes.
- 20 Q. But just thinking back to the chronology, you'd met with
- 2.1 Brian Martin, we know, in January 2014, when you'd
- 22 raised these issues with him and he said he was going to
- 2.3 take it further. We're now two years on from that, over
- 2.4 two years on. What gave you the impression they were
- going to do anything as a matter of any urgency, given

- 1 they'd not taken any action in those two years?
- A. The sense from the -- from that particular meeting, 2
- 3 I've —— and the undertaking to move that forward,
- I thought by that stage would be their driver.
- 5 Q. Was there anything Brian Martin did or said at this time
- which led you to believe that he did consider the matter 6
- 7 to be urgent?
- $\ensuremath{\mathsf{A}}.\ \ensuremath{\ensuremath{\mathsf{I}}}$ think his acceptance that there was this need for 8
- 9 change was, yeah, sort of the route map for making that 10 change happen.
- 11 Q. Right, and did you consider it to be urgent?
- 12 A. I believe by that point that it was one of the key
- 13 things that needed to be changed in the revision, yes.
- 14 Q. But did you consider it to be urgent? Not just a key
- 15 change that needed to happen in a revision in the
- 16 future, did you consider it to be urgent?
- A. Yes, it needed to be changed. 17
- 18 Q. And changed quickly; yes?
- 19 A. Yeah, and -- yeah, it needed to happen, yes.
- 2.0 Q. Was there any discussion at this point about the FAQ
- route again? Did anybody say, "Well, there's the FAQ 21
- 2.2 route, we could think about that again"? Did that get
- 2.3 discussed again in 2016?
- 2.4 A. No, I believe it didn't. I believe it ceased to have

25 discussion 1 Q. Right.

- 2 Now, by this time, so March 2016, were you aware of
- 3 the fires at The Torch residential building in Dubai in
- February 2015 and at The Address Downtown Hotel in 4
- 5 December 2015?
- A. Yes 6
- 7 Q. So two really significant fires had occurred in the UAE
- 8 in this period; yes?
- 9 A. Yes
- 10 Q. Did you know that those involved ACM PE?
- 11 A. Yes
- 12 Q. In March 2016, were you still engaged in any work in the
- 13 UAE in relation to their regulatory codes or anything to
- 14 do with external fire spread?
- 15 A. I can't recall exact dates as I sit here now, but yes,
- 16 I would have been aware of that.
- 17 Q. Right.
- 18 Let's look at an email at {BRE00047591/2}. There is
- 19 an email sent on 3 January 2016 to Pavlos Vatavalis of
- 20 European Aluminium, and in paragraph 2, it's the one at
- 21 the bottom of that page, you say:
- 22 "Apologies but I cannot make any of the suggested
- 23 meeting dates as I will be in the Middle East in January
- 2.4 and on leave in February."
 - Do you see that?

47

1 A Yes

2.5

- 2 Q. Does that help you as to whether you were still working
- 3 in the Middle East on this topic in January 2016?
- A. I don't believe I would have been -- that January
- 5 meeting would have been in relation to the large 6 international exhibition that happens at that time.
- 7 Q. Right. But when you went out to the Middle East, did
- 8 you discuss these ACM PE cladding fires with anybody
- 9 during your trip?
- 10 A. I don't -- no, I don't believe the latter ones were
- 11 subjects to discussion with any of the authorities out
- 12 there at that time.
- 13
- Q. Yes. And you were aware, weren't you, of the fire at 14 the Aiman Towers in Dubai on 28 March 2016, less than
- 15 two weeks after this meeting of the CWCT fire group?
- 16 A. I'm sorry, I don't recall the specific building, but,
- 17 yeah, those types of fires were reported.
- 18 Q. Let's look at an email to help you, {CLG10008111}. Here
- 19 is a discussion about that fire between Martin Shipp,
- 2.0 David Crowder, Ciara Holland and Brian Martin, Now,
- 21 you're not copied in to these emails, but if we look at 2.2 the top email in the chain, Martin Shipp writes to the
- 23 others on 29 March 2016, he says:
- 2.4 "I know [smiley face]."
- 25 We can see it's about the "Ajman fire: Huge blaze

48

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1		hits UAE residential towers".	1		"Use of ACM Cladding Panels on Buildings Exceeding
2		Then in the second line he says:	2		18m in Height."
3		"Sarah thinks it's burning debris landing on	3		He says:
4		balconies."	4		"I hope this finds you well? We haven't met however
5		Do you see that?	5		I understand that you might be the best person to help
6	A.	Yes.	6		me with some clarification I'm seeking in relation to my
7	Q.	So it would appear that you were aware of that fire at	7		understanding of the current UK regulations as they
8		the time. Did you know that that involved ACM PE?	8		apply to wall constructions for buildings over 18m
9	A.	Yes.	9		featuring rainscreen panels formed from ACMs?
10	Q.	What about the fire at the Sulafa Tower, a 75-storey	10		"Last week I attended a Siderise/BRE facades
11		block in Dubai Marina in July 2016, were you aware of	11		conference on the topic of fire safety. During the day
12		that fire?	12		I asked some questions of the panel relating to the
13	A.	As I say, I apologise if I don't recognise them by	13		permissible use of rainscreen cladding panels formed
14		building name.	14		from various grades of ACM (aluminium composite
15	Q.	Did any of these cladding fires , these further fires ,	15		materials) when used as part of multi layered wall
16		alert you to the need to provide clearer guidance to	16		systems for buildings over 18m. There was some ambiguity
17		industry on this topic as a matter of some urgency?	17		in the answers provided by the panel."
18	A.	As I say, I hadn't made the connection at that time of	18		Then he goes on and explains why he thinks there is
19		the extent to which ACM was being used in the UK market.	19		some ambiguity, and he gives quite a detailed
20	Q.	Right.	20		explanation of the problems with the guidance and the
21		You tell us in your witness statement $$ this is	21		different interpretations of it.
22		page 104 {BRE00047571/104}, paragraph 709 — and you're	22		Now, just pausing there for a minute, did you attend
23		being asked about this in the context of what was going	23		that Siderise/BRE façades conference on 16 January 2016?
24		on in 2016, you were asked when you understood that the	24	A.	No.
25		next revision of the approved document was to take	25	Q.	I think we know your colleague Stephen Howard did
		49			51
1		place, and you said you understood it would take place	1		attend. We've seen a video of him on the stage at that
2		imminently. What was it that had given you the	2		conference when Nick Jenkins was asking a key question
3		impression that the next review of ADB was imminent in	3		about this.
4		2016?	4		Did Stephen Howard come back to you after that
5	۸	Brian's response to that meeting with CWCT.	5		conference and tell you about the concerns Nick Jenkins
6	Q.		6		had raised?
7	Q.	believe that it was imminent?	7	Δ	No.
8	۸	My impression at that time was that it was about to take	8		So you didn't get any feedback from Stephen Howard after
9	Λ.	place, it was about to be announced, it was about to be	9	Q.	that conference?
10		undertaken.	10	۸	I'm not aware of having a conversation about that from
11	0		11	Α.	that conference, no.
	Q.	Right. Were you aware that no consultation process had begun by March 2016?	12	0	
12	۸	3	13	Q.	Right.
13 14		I was aware it hadn't been launched, no.	14		I'm not going to read all the detail of his
	Q.	A revised approved document could have been, in reality,			explanation of the guidance, et cetera, but I want to
15	۸	many years away; did you appreciate that at the time?	15		pick it up just two paragraphs before the end of this
16		I understood that was a possibility, yes.	16		page. There's a paragraph beginning:
17	Q.	Let's look at some other emails, and these are emails	17		"In our experience"
18		from January 2016.	18		It's about six lines up in that last very meaty
19		If we can go to {BLM00000153}, this is an email	19		part, and he says this:
20		chain between you and Nick Jenkins, at the time of	20		"ACM rainscreen panels to specialist cladding
21		Booth Muirie, in January and February 2016.	21		contractors in the UK market we are rarely asked to
22		I want to start with the bottom email in the chain,	22		provide such A2 rated ACM materials. The vast majority
23		which is in the middle of page 3 {BLM00000153/3}. It's	23		of ACM panels we are asked to provide for architectural
24		an email sent to you by Nick Jenkins on 20 January 2016,	24		application are either Alucobond plus, ALPOLIC/fr, or
25		and we can see the subject is:	25		Larson fr products all of which are classified as

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B-s1, d0 in accordance with BS EN 13501-1:2007 and thus whilst they can be classified as products that are hard to burn are not accepted as being of limited combustibility in accordance with Table A7, Appendix A of AD B2.

"In many instances it is not even the B-s1, d0 rated ACM panels we are asked to supply but standard polyethylene core material ACM that burns quite efficiently . What's more I'm aware of many tall residential buildings recently constructed in the UK where such panels are installed in combination with various foil faced rigid foam thermal insulation boards which are also not accepted by as [sic] being of limited combustibility in accordance with Table A7, Appendix A of AD B2 "

Then over the page $\{BLM00000153/4\}$, he says at the top paragraph:

"As a responsible supplier Booth Muirie/Euroclad would like to put a guidance note out to the market written specifically on routes to compliance in relation to the use of ACM rainscreen cladding panels and associated thermal insulation products used as part of multi layered built -up wall systems. Before we publish any such guidance we are ensuring that we have our facts straight. With that in mind I would very much

- 1 appreciated your thoughts on my understanding of the 2 current regulations.
- 3 "I look forward to hearing back from you."
- 4 Now, do you remember receiving this email?
- 5 A. Yes, it's obviously come to me.
- Q. Did you read it when you received it? 6
- 7 A. I imagine I -- yes, I would have read it.
- 8 Q. Let's go back a page to the bottom of page 3 {BLM00000153/3}, where we can see that last paragraph.
 - What was your reaction to the news that standard PE-cored ACM panels with a polyethylene core had been used and were being supplied for use on many tall
- 12 13 residential buildings recently? What was your reaction 14 to that news?
- 15 A. Surprised.
- 16 Q. Now, given your knowledge about the dangers of this 17 product dating all the way back to 2001, and your more 18 recent work in the Middle East, surely your reaction was 19 one of horror at this point; yes?
- 2.0 A. As I say, I was surprised, yes.
- 2.1 Q. Wasn't this a red alert situation that required urgent 2.2 action on your part, on the BRE's part?
- 23 A. As a result of it, referred it to the department, yes.
- 2.4 Q. What do you mean by that?
- 25 A. That email was referred on to MHCLG to follow up.

Q. And in what terms did you forward it on?

- A. Forwarded it on to -- or responded to Nick saying, "You
- 3 need to talk to the department about this".
- 4 Q. Yes. Well, we'll come to that in a moment. But help me
- 5 with this: forget the department for a moment, didn't 6 you and the BRE think at this point, "Wow, we need to do
- 7 something urgently, this is a very serious situation"?
- 8 A. And referring it to the department, as I've said, who 9 had the position to take action more widely, was my
- 10 route with that.
- 11 Q. Why didn't you encourage Nick Jenkins to produce the 12 guidance that he was referring to?
- 13 Because I wanted him to engage with the department,
- 14 that's why I said, "You need to talk to the department"
- 15 Q. Did you speak to Brian Martin, did you pick up the phone 16 to Brian Martin, who you knew well, and press him to do
- 17
- 18 A. At that point, no, I forwarded that -- I forwarded Nick 19 to Brian in the assumption that the two would then work
- 20 together to address that. It was my understanding and
- 21 has been that the department would take that message
- 22 forward and action if and as required.
- Q. 2.3 Did you consider whether the BRE itself ought to put out
- 2.4 a statement to industry alerting industry to the dangers
- 25 associated with this product and the concerns that the

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- BRE had about using it on tall residential buildings? 1
- 2. A. No. I didn't.
- 3 Q. Why not?
- 4 A. It was not a route that BRE had taken in those
- 5 circumstances. We referred it to the department.
- 6 Q. Why don't we see presentations by the BRE, articles by
- 7 the BRE? We know, for example, that David Crowder went 8 out and he gave lots of presentations about the
- 9 Lakanal House fire to many different local authorities.
- 10 Why don't we see anything from the BRE about the dangers
- associated with ACM PE, particularly from this point 11
- 12 onwards, once -- you know for sure at this point that it
- 13 is being used on tall buildings. Why don't we see that?
- 14 A. We spoke where we were invited to speak. Those were the 15 type of industry environments we spoke in.
- 16 Q. But did anyone give any consideration to whether you
- 17 ought to start producing guidance, presentations, to
- 18 industry as part of your ongoing work, attending
- 19 conferences, et cetera, alerting people to the dangers
- 2.0 posed by these ACM polyethylene panels, particularly
- 21 given your experience of these Middle East fires?
- 2.2 No, it was not a role I'd ever been involved in
- 23 previously, so it wasn't something I was ... would have
- 2.4 thought to participate in.
- 25 Q. So this email is dated 20 January 2016. There is no

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 $\ensuremath{^{\prime\prime}}\xspace\ensuremath{\text{We}}\xspace$ have now had a chance to look at your email and

I would suggest that you contact Brian Martin at DCLG

1		reply from you, because if we move to the next email up	1		[you give his email address] with regard to this
2		in the chain, about halfway down page 2 $\{BLM00000153/2\}$,	2		request as they are the body with responsibility for
3		we can see that Nick Jenkins sends a chaser email on	3		this document and therefore any interpretations
4		1 February 2016.	4		associated with it."
5	A.	Yes.	5		Do you see that?
6	Q.	So he says:	6	A.	Yes.
7		"Hi Sarah,	7	Q.	So that was your response to Nick Jenkins, wasn't it?
8		"Regarding my email I received an auto reply at	8	Α.	That's correct.
9		that time from which I understand you returned to the	9	Q.	Just simply to refer to the department, nothing else?
L 0		office last Tuesday. Could you please acknowledge	10	A.	No, that's correct.
L1		receipt of my query and advise when I could expect to	11	Q.	Then if we look at the email at the very top of page 1,
L2		receive a response from the BRE on the matter."	12		we can see an internal email in which Phil Cook, having
L3		Do you see that?	13		been informed by Nick Jenkins that you have referred to
L4	A.	Yes, I do.	14		the matter, writes this:
L5	Q.	He chases you again on 9 February. If we go to the top	15		"Nick
L6		of page 2, we can see on 9 February 2016 he chases you	16		"What a buck passing load of incompetents.
L7		again:	17		"OK.
L8		"Hi Sarah,	18		"So we go through the DCLG.
L9		"Could you please advise when you expect to be able	19		"Would you contact them for a response??
20		to review my query issued on 20th Jan? Apologies if you	20		"Phil."
21		are not the right person in the BRE to be dealing with	21		Do you see that?
22		this."	22	Α.	Yes.
23	A.	Yes.	23	Q.	Do you disagree with that description, given what we've
24	Q.	Then at the bottom of page 1 $\{BLM00000153/1\}$, we can see	24		just seen?
25		you do reply on 9 February 2016. If we go to the bottom	25	A.	Given that MHCLG needed to be made aware of it and wer
		57			59
1		of a continuous and a state of the base of the state of t	1		About the ship as a month of the ship of the same is a single ship of the
1		of page 1, we can see right at the bottom you say to	1		the people able to provide the definitive guidance he
2		him, copying in Stephen Howard:	2		was seeking, then that was the department with the
3		"Hi Nick,			appropriate people to address it . I'm not quite sure
4		"Apologies for not replying sooner, I had missed	4	^	why he felt that we would speak on behalf of DCLG.
5		your previous correspondence. I will follow [sic] try	5	Q.	So I think it sounds like you don't agree with that
6		and look at it this week and come back to you."	6		description of the BRE's conduct at this point?
7		Do you see that?	7		No.
8		Yes.	8	Q.	In your email you said, "We have now had a chance to
9	Q.	You copy Stephen Howard in to that email. Had you	9		look at your email". Can you help us with this: who
L0		discussed this correspondence with him by this time?	10		within the BRE had seen Nick Jenkins' correspondence?
L1	Α.	Because of Stephen's role in this, in the passive group,	11		Was that just Stephen Howard or anybody else?
L2		at that point I copied him in so he was aware of the	12		It would have been Steve.
L3	_	correspondence.	13	•	And what about Dr Smith?
L4	Q.	Yes. Given the terms of Nick Jenkins' email, why do you	14		I don't know whether she was aware of it, no.
L5		need to be chased to get back to him?	15	MS	S GRANGE: Now, if we go on with this correspondence —
L6	Α.	I'd been out of the office, as said, I came back in,	16		Mr Chairman, I'm aware of the time, but I am very close
L7		working through my emails and picked that email up. His	17		to the end of my questions. I've got one email string
L8		chaser came in around the time that I'm working through	18		to go to and then some follow-up questions. I'd like to
L9	_	emails.	19		finish it in one run, if that's okay.
20	Q.	If we go up to the next email in the chain, we can see	20		R MARTIN MOORE—BICK: Yes, all right.
21		that you write on 12 February 2016:	21	MS	S GRANGE: Thank you.
22		"Dear Nick	22		If we go to {CLG00031093}, there are some later
23		"Further to my earlier email.	23		parts of this correspondence between Nick Jenkins and

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Brian Martin, and if we look at page 5 of this string

 $\{\text{CLG00031093/5}\},$ towards the top of the page, we can see

1 that Nick Jenkins writes to Brian Martin on combustibility requirement, you can't use that". 2 16 February 2016. He says: 2 A. That is very much the style of Brian's response in that 3 "Hi Brian. 3 4 "I am forwarding this query to you as recommended by 4 Q. What do you mean, it's the style of his response? Are Sarah Colwell of the BRE. As you will note from the you saying that that was typical of the style in which 5 5 correspondence below Sarah advises the DCLG are the body he would respond to these kinds of queries? 6 6 7 with responsibility for AD B2. 7 A. I believe so. He -- I can't speak for him in the terms 8 8 "This matter is currently the topic of much of how he writes, but that is typical of the type of 9 discussion in the construction industry and if one thing 9 response I had seen. 10 10 is evident, that is there is much confusion and Q. Right. Did it surprise you that he was giving this 11 misunderstanding. Your soonest review of the matter 11 response which was not definitive about the position? 12 12 would therefore be most welcome." Did that surprise you? 13 If we go down to page $10 \{CLG00031093/10\}$, just to 13 A. I think I was used to seeing that style, so probably 14 14 set this in context, the email that Mr Jenkins didn't read anything beyond it. 15 originally sent to you is there at page 10. Then if we 15 Q. Right. Because at the CWCT meeting just a month later, 16 go back up to page 4 {CLG00031093/4}, about halfway up 16 there does appear to be a more definitive answer being 17 17 given in the minutes of that meeting, where it said the the page, we can see that Mr Martin responds to 18 Nick Jenkins, and he copies you in to that response. Do 18 BCA technical guidance note extends this requirement to all material in the wall. When you were at that 19 you see that? It's 16 February 2016 at 17.09. So you 19 meeting, did you think to yourself: well, yes, he's 2.0 and Stephen Howard are copied to what Brian Martin says. 2.0 21 21 saying that now, but just a month before he has given "Hi Nick 22 22 not a very definitive answer to Nick Jenkins? Did that "It's for the designer and the building control body 2.3 2.3 occur to you? 2.4 to consider if Requirement B4 has been met. 2.4 No, I didn't make that connection. 25 "ADB give guidance on this by saying that the 25 If we go to the bottom of page 3 of these emails and the 1 external walls should not provide a medium for fire 1 top of page 4, we can see Nick Jenkins tried again later 2 spread in tall buildings. 2 that night. He writes back to Brian Martin, again 3 "It then offers two approaches, a set of rules or a 3 copying you in, if you look at the bottom of page 3. He full scale test. says at the top of page 4: 5 "In the rules, we deliberately added the word 5 "Hi Brian, ' filler ' to address things that form part of the 6 "Many thanks for your prompt response. In light of 6 7 7 cladding system that are not insulation but could the fires that have taken hold of a number of buildings 8 8 provide a medium for fire spread. clad in ACM panels in recent years I also think that the 9 "I think the core of an ACP panel could reasonably 9 core of ACM panels should most definitely be considered 10 be considered to be a 'filler'. So, unless the core 10 as a 'filler'. Some ACM cores meet the rules of ADB 11 material meets the 'rules' then the AD suggests a full 11 however the ones commonly used in the UK at present 12 12 don't.' "However, if the designer and building control body 13 13 Do you see that? 14 choose to do something else then that's up to them." 14 A. Yes. 15 15 Do you see that? Q. He goes on: 16 A. Yes. 16 "To the best of my knowledge there have been no full 17 Q. So we can see he is saying: 17 scale 8414 tests carried out to date of any wall 18 "I think the core of an ACP panel could reasonably 18 constructions featuring any type of ACM panel. I am 19 be considered to be a ' filler '.' 19 aware that 2 manufacturers of ACM have plans to have 2.0 What was your reaction to this response? 2.0 such tests carried out. This however unfortunately 21 A. It had clarified the word "filler" in that context, and 21 means that no existing buildings in the UK over 18m tall

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core of an ACM panel, absolutely caught by the limited 62

as the -- and that was their statement on that point.

reasonably be considered"? He is not saying, "Yeah,

Q. But it's not a definitive answer, is it, "could

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that feature ACM panels currently meet the B4

numbers are growing.

requirements. There are many such buildings and their

"Whilst I appreciate it is for the designer and

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1 building control body to consider if requirement B4 has 2 been met, I do think the current situation is of grave 3 concern. Surely this justifies the requirement for a 4 less ambiguous statement of the rules?" 5 Do you see that? 6 A. Yes. Q. Do you remember noting Nick Jenkins' description of the 7 8 situation as one of grave concern? 9 A. I note that he's re-emphasising -- I noted he was 10 re-emphasising the point to Brian, yes. 11 Q. Did that strike you at the time as heightening the 12 urgency of the situation? 13 A. I don't recall having a particular response to it at 14 that time. I read it as him restating what he had put 15 in his earlier email. 16 Q. Right. 17 If we go up to the very top of this email chain 18 {CLG00031093/1}, we can see that Brian Martin, his last reply, that very top reply to Nick Jenkins, again 19 2.0 copying you in, if you look at the second paragraph, he says this: 21 22 "You are right, of course, constructions complying 23 with the rules of thumb may well fail an 8414 test." 2.4 Do you see that? 25 A. Yes.

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Q. Now, you told us yesterday you were surprised to see
a similar statement by Brian Martin in an earlier email,
where he'd said that just because you have followed the
guidance in ADB doesn't mean that you would necessarily
pass an 8414 test. Were you surprised to see that
statement effectively being made again by Brian Martin
here?

8 A. Yes.

9 Q. Now, following this exchange in February 2016, did you 10 discuss this correspondence or any of the concerns that 11 Nick Jenkins had raised in it with Brian Martin?

12 A. No, I didn't.

Q. Did you do anything or speak to anybody about what you'd
 learnt about the historic and ongoing use of ACM PE
 products in high-rise buildings from these emails?

16 A. No. I didn't follow them up beyond the -- referring 17 them to the department.

Q. Can you clarify why at no time before the Grenfell Tower
 fire was any formal clarification provided by the BRE in
 response to the concerns which had been raised,
 for example by the CWCT and Nick Jenkins?

21 for example by the CVVCT and IVICK Jenkins?

 $22\,$ $\,$ A. Yeah, I can confirm that no formal statement was made.

Q. Can you explain why we see no correspondence whatsoever

before the Grenfell Tower fire in which the BRE warns
 the department about the grave risk to life safety if

action is not taken urgently to address the use of

ACM PE in the UK market?

3 A. No statement to that effect was made to the department.

4 They were made aware of the concerns that we were made

5 aware of.

6 Q. Can you explain why no such statement was made to 7 industry by the BRE itself?

8 A. Statements of that nature were not publicly made by BRE.

They were referred to the department for them to take action on

11 Q. Can you explain how that was professionally or ethically

acceptable on your or the BRE's part?

A. We believed that the department were best placed to make

those statements to the widest market.

15 MS GRANGE: Mr Chairman, I've come to the end of my 16 pre-prepared questions.

17 SIR MARTIN MOORE-BICK: Yes, all right, thank you.

 $18\,$ MS GRANGE: Perhaps if we could have the usual morning break

and then we can also sweep up any final questions.

20~ SIR MARTIN MOORE—BICK: Yes. Well, we will have the usual

21 morning break at this point, and for the benefit of

anyone who is watching, we will say that any questions

 $23\,$ which may occur to people and that they wish to submit

24 for consideration ought to be submitted within the

25 morning break.

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1 MS GRANGE: Yes.

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2 SIR MARTIN MOORE-BICK: We won't have a separate break.

So we'll stop now and we'll resume, please, at

4 11.50, and at that stage we'll see whether there are any

more questions for you. All right?

6 THE WITNESS: Thank you very much.

7 SIR MARTIN MOORE-BICK: Good, thank you very much. Would

8 you like to go with the usher, please.

9 THE WITNESS: Thank you.

10 (Pause)

11 SIR MARTIN MOORE-BICK: Right, Ms Grange, thank you.

12 11.50, please. Thank you.

13 (11.33 am)

14 (A short break)

15 (11.55 am)

2.2

16 SIR MARTIN MOORE—BICK: Right, Dr Colwell. Well, I'm sorry

17 it took a little longer to get organised than I'd

suggested, but we'll now see if there are any more

19 questions for you.

20 Yes, Ms Grange

 $21\,$ $\,$ MS GRANGE: Yes, just a few short questions, thank you.

First of all, have you ever discussed the

Nick Jenkins emails or the results of contract 1924 and particularly the ACM PE results with Mr Martin at any

25 time since the fire at Grenfell Tower?

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1	(Pause)	1		down and make yourself comfortable.
2	A. No, I don't believe I have.	2		(Pause)
3	Q. Right.	3		Right.
4	We have been through a lot over the last, well, now	4		Yes, Mr Millett, when you're ready.
5	four days. If you had the chance again, what would you	5		Questions from COUNSEL TO THE INQUIRY
6	have done differently?	6	MR	MILLETT: Good afternoon, Dr Smith.
7	A. The $$ as said previously, the period of reflection with	7		Can I start by thanking you very much for attending
8	the CWCT activities from 2013, I absolutely would have	8		the Inquiry and assisting us with your evidence. We are
9	handled in a different way.	9		very grateful to you.
10	MS GRANGE: Right. Okay. Well, thank you. And thank you,	10		If you have any difficulty understanding any of my
11	Dr Colwell, for coming and assisting us with our	11		questions that I'm going to put to you, then please just
12	investigations. We are very, very grateful. Thank you.	12		say and I can either repeat the question or put it in
13	THE WITNESS: Thank you.	13		a different way.
14	SIR MARTIN MOORE—BICK: Yes, Dr Colwell, it's right that	14		Can I also ask you, please, to keep your voice up,
15	I should thank you on behalf of the panel as a whole for	15		so that the transcriber, who sits to your right, can
16	coming to give us your evidence. I'm sorry it took	16		hear what you're saying and get it down clearly on the
17	a long time, and I know that it was difficult for you at	17		transcript. It also helps, please, not to nod or shake
18	times.	18		your head; you have to say "yes" or "no" as the case may
19	THE WITNESS: Thank you.	19		be.
20	SIR MARTIN MOORE-BICK: It's been very helpful to us to hear	20		We will take the usual scheduled breaks, but if you
21	what you have to tell us, so we are very grateful to you	21		feel you need a break at any other time, we can take
22	for coming here to give your evidence.	22		a break.
23	THE WITNESS: Thank you.	23	A.	Thank you.
24	SIR MARTIN MOORE-BICK: Now you're free to go. Thank you	24	Q.	Now, I'm going to start with your witness statement to
25	very much.	25		the Inquiry, which is at $\{BRE00005624\}$, please. That's
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	-			· · ·
1	THE WITNESS: Thank you very much.	1		the first page of it.
2	SIR MARTIN MOORE—BICK: Thank you.	2		Can you confirm that that is the first page of your
3	(The witness withdrew)	3		statement to the Inquiry?
4	SIR MARTIN MOORE-BICK: Thank you, Ms Grange. Now, we have	4	Α.	Yes, I can.
5	another witness.	5	Q.	If we go, please, to page 35, we can see a date and
6	MS GRANGE: Yes, Mr Millett will be taking Dr Debbie Smith,	6		a signature, 10 July 2019. Is that signature above that $\ensuremath{\text{Signature}}$
7	so we just need a few minutes to $$	7		date yours?
8	SIR MARTIN MOORE—BICK: Thank you. We need a short break	8	Α.	Yes, it is.
9	now for what we call housekeeping purposes, and you can	9	Q.	Have you read this witness statement recently?
10	ask the usher to come and get us as soon as you're	10	Α.	Yes, I have.
11	ready.	11	Q.	Can you confirm that its contents are true?
12	MS GRANGE: We will. Thank you very much.	12	A.	Yes, I can.
13	SIR MARTIN MOORE—BICK: Thank you very much.	13	Q.	Have you discussed this witness statement or the
14	(11.59 am)	14		evidence that you're going to give today and over the
15	(A short break)	15		next few days with anybody before coming here?
16	(12.07 pm)	16	Α.	No, I haven't.
17	SIR MARTIN MOORE—BICK: Yes, Mr Millett.	17	Q.	I'm going to begin, then, with your background,
18	MR MILLETT: Yes, Mr Chairman, good morning to you, good	18		qualifications and training.
19	morning, Mr Akbor, and good morning to Ms Istephan, who	19		Can we look, please, at page 2 of your statement
20	is listening remotely.	20		$\{\ensuremath{BRE00005624/2}\}$ at paragraph 3. We can see there that
21	I now call the next witness, Dr Debbie Smith,	21		you graduated from the University of Birmingham in 1981
22	please.	22		with an honours degree in metallurgy and materials
23	SIR MARTIN MOORE-BICK: Thank you.	23		science; yes?
24	DR DEBBIE SMITH (affirmed)	24	A.	Yes.
25	SIR MARTIN MOORE-BICK: Thank you very much. Please sit	25	Q.	You also say that you obtained a PhD in the same

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- subjects for research entitled, "An examination of the
- 2 dependence of the hydrogen solubility upon the structure
- 3 and constitution of some palladium—cerium solid solution
- 4 alloys". Did that work relate to fire?
- 5 A. No. it didn't.
- 6 Q. At paragraph 4 you say that in 1984 you joined the BRE,
- $7 \hspace{1.5cm} \text{which I think was then called the Fire Research Station;} \\$
- 8 yes?
- A. Yes.
- $10\,$ $\,$ Q. And I think it was a government organisation at that
- 11 stage, wasn't it?
- 12 A. Yes. it was
- 13 Q. Your post was as a higher scientific officer in the fire
- 14 dynamics section; yes?
- 15 A. Correct
- 16 Q. Before you joined, did you have any teaching or learning
- 17 experience or education in fire?
- 18 A. No, I did not.
- 19 Q. So you learnt on the job?
- 20 A. Yes. Yes
- 21 Q. You were then promoted, I think, in 1989, as you say in
- 22 paragraph 6, to senior scientific officer in the fire
- 23 dynamics section; yes?
- 24 A Yes
- Q. Then in 1998, if we go to paragraph 8 on page 3

73

- 1~ {BRE00005624/3}, you can see that you became head of the
- 2 computer simulation and reaction to fire team at the
- 3 BRE
- 4 A. Yes.
- 5 Q. Now, at that stage, I think, or by then, the BRE had
- 6 been privatised, hadn't it?
- 7 A. Yes, yes, in 1997.
- 8 Q. In 1997, yes. At that point, had you had any training
- 9 or education in fire . fire dynamics or fire testing?
- 10 A. Yes, I had spent my whole time at the Fire Research
- Station being trained in fire dynamics and how to apply
- $12 \hspace{1cm} \text{the experimental methodologies, et cetera, you know, in} \\$
- making the measurements.
- 14 Q. Who trained you?
- 15 A. It was several people, Professor Geoff Cox, who has now
- retired from BRE, and I worked alongside other
- colleagues such as Richard Chitty and Dr Suresh Kumar.
- 18 Q. Yes. And that was internal, in—house training, was it?
- 19 A. Yes, yes.
- $20\,$ $\,$ Q. So you never went out to obtain a formal qualification
- in fire, fire engineering, fire safety?
- 22 A. No. No, I mean, at that time, there were very few
- opportunities to do that. There were no universities,

74

- really , that were offering that kind of qualification .
 I did attend external training courses as they were

available, and conferences and seminars and workshops,

et cetera. I attended an experimental methods training

- 3 course at Imperial College London, for example.
- $4\,$ $\,$ So, you know, at various points, depending on the
- 5 work that I was undertaking, then I did training that
- was appropriate to the role that I was doing.
 Q. Now, at paragraph 9 of your statement {BRE00005624/3}
- 8 you tell us that in 2006 you became centre director for
 - fire performance and suppression at the BRE when those
- 10 areas of business moved into BRE Certification Limited:
- 11 yes?
- 12 A. Yes
- 13 Q. I think, is it right, at Companies House it says that
- 14 you were made a director of BRE Certification Limited on
- 15 29 April 2004; yes? That's what it says at
- 16 Companies House. Can you verify that?
- 17 A. I can't. I would have to go back and look. I mean, if
- that's what it says at Companies House, that's probably
- 19 correct
- 20 Q. Leaving aside the specific date, do you recall being
- 21 made a director of BRE Certification Limited --
- 22 A. Yes.
- 23 Q. -- at about that time?
- 24 A. Yes.
- 25 Q. Yes.

75

- 1 A. And that was for a short period of time, because there
- 2 was then a re—organisation and a restructuring.
- 3 Q. Well, I think you ceased to be a director in 2008.
- 4 A. Yes, I did, yes.
- 5 Q. Why did you cease to be a director?
- ${\bf 6}$ $\,$ $\,$ A. Because of the re-organisation and so on that went on
- 7 within BRE Group at that time.
- 8 Q. Right.
- 9 A. It was decided that we -- or not we, but that
- 10 BRE Global, as it was then, would have a much smaller
- board of directors, because it was too large and too
- 12 unwieldy, really, for the size of the company.
- 13 Q. In 2010, you became centre director for fire sciences
- 14 and building products.
- 15 A. Correct.
- 16 Q. Did you become a statutory director at that time?
- 17 A. No.
- 18 Q. We don't think you did, no.
- 19 A. No, no, it's a job title, in effect.
- 20 Q. What was your role between March 2008, when you resigned
- as a director, and 2010, when you became centre director
- 22 for fire sciences and building products?
- 23 A. I continued as the centre director for fire performance
- 24 and suppression.
- 25 Q. Right.

- 1 In April 2016, you became managing director of
- 2 BRE Global Limited, I think.
- 3 A. That's correct, yes.
- $4\,$ $\,$ Q. And then resigned from that role in April 2020; is that
- 5 right?
- 6 A. That's correct.
- 7 Q. Why did you resign?
- 8 A. I took on a BRE Group role at that point for -- as
- 9 director of sciences and professional development. So
- it was not just for BRE Global, it was for the group.
- 11 Q. Right.
- $12\,$ $\,$ A. And then obviously, I suppose relevant to this,
- 13 I retired then in April 2021.
- 14 Q. That was a retirement properly so—called, was it?
- 15 A. Yes, yes.
- 16 Q. Right. Are you now in retirement?
- 17 A. Almost.
- 18 Q. What are you --
- 19 A. Well, I'm -- I've obviously been dealing with the
- 20 Grenfell Inquiry and the provision of documents, and
- $21\,$ helping BRE with providing that information in the
- 22 period since April last year.
- $23\,$ $\,$ Q. But other than that, you are retired?
- 24 A Lam
- 25 Q. In the sense most people would understand it?

- 1 A. Yes. I am.
- Q. Looking at paragraph 11, please, on the screen
- 3 {BRE00005624/3}, you say there, and tracking through
- 4 your career progression, in 2010 your role was centre
- 5 director for fire sciences and building products, and in
- 6 2016 managing director of BRE Global, that's
- 7 paragraph 13. In April 2016, you were named on
- 8 an inaugural list of the UK's top 50 women in
- 9 engineering published by The Daily Telegraph; yes?
- 10 A. Correct.
- 11 Q. You I think became a member -- is this right? -- of the
- 12 International Forum of Fire Research Directors in 2007.
- 13 A. Yes, yes, that's correct.
- 14 Q. And what does that organisation do?
- 15 A. So it's been in existence for a long time --
- 16 Q. Since 1991, I think.
- 17 A. Yes, and basically it's an opportunity for the fire
- 18 research directors of similar research organisations
- from across the world to get together to discuss issues
- $20\,$ that require research, work collaboratively, if that's
- appropriate, on particular topics.
- 22 Q. Right, I see. Are you still a member?
- 23 A. No
- $24\,$ $\,$ Q. When did you cease to be a member?
- 25 A. When I retired from BRE.

78

- 1 Q. To your recollection, were there members from the
- 2 Middle East, UAE, Dubai?
- 3 A. No, I don't believe there were. There may be now, but
- 4 at that time I don't believe there was anybody from the
- 5 Middle East.

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- 6 Q. Did the work of that forum discuss major fires overseas
 - of interest to the research community?
- 8 A. To some degree. To some degree.
- $9\,$ $\,$ Q. Now, in 2008, you were nominated to the editorial board
- 10 of the Fire and Materials Journal.
- 11 A. Correct, yes.
- 12 Q. Who nominated you?
- 13 A. I don't know.
- 14 Q. Right. Presumably --
- 15 A. I don't recall.
- 16 Q. Right. Are you still a member?
- 17 A. No, not now.
- 18 Q. Did your role involve suggesting particular articles?
- 19 A. No.
- 20 Q. Right.
- 21 A. No, I mean -- so that journal is basically a peer review
- journal, but it publishes articles that are submitted to
- 23 it. They're not invited articles, they are, you know,
- articles from the research community that are submitted
- 25 to it and then reviewed and published.

79

- 1 Q. Yes.
- Now, if you look at paragraph 15 of your statement
- 3 on the screen in front of you, you say that you have
- 4 been a fellow of the Institution of Fire Engineers since
- 5 **2016**.
- 6 A. Mm-hm.
- $7\,$ Q. Before that, were you a member of the Institute of
- 8 Fire Engineers?
- 9 A. No, I wasn't.
- 10 Q. How did you come to be a fellow? Did you apply or were
- you awarded the grade of fellow by a special board
- 12 resolution?
- 13 A. No, I was invited to become a fellow by the board of the
- 14 Institution of Fire Engineers.
- 15 Q. Now, I want to ask you about the details of your role
- and your line management.
- 17 Paragraph 32 of your statement {BRE00005624/10} --
- well, in fact, let's take it more quickly than that.
- 19 Sarah Colwell in her statement explains that you
- 20 were her line manager in the reaction to fire team from
- 21 1997 onwards; is that correct?
- 22 A. I think it would be 1998, but, as the head of --
- Q. And in that role, you had, as she puts it, direct oversight of her work.
- 25 A. Insofar as, yeah, the line manager of Sarah, yes.

- 1 Q. Yes. And that was the case until you left in
- 2 April 2021?
- 3 A. No
- 4 Q. No? When did that stop?
- 5 A. Well, we'd been through various iterations and
- 6 re-organisations within BRE. I can't remember the --
- oh, no, it would have stopped in 2016, when I became the
 managing director of BRE Global.
- 9 Q. Oh, I see. Who became Sarah Colwell's line manager in 10 2016?
- 11 A. It would have been Dr Julie Bregulla.
- 12 Q. Is that how you pronounce it?
- 13 A. Yes, yes.
- 14 Q. You have solved a controversy.
- 15 A. Okay.
- $16\,$ $\,$ Q. Julie Bregulla became her line manager at that date, and
- $17 \hspace{1cm} \hbox{when did Julie Bregulla cease to be Dr Colwell's} \\$
- 18 line manager?
- 19 A. It would have been when Julie left the business, and --
- which I think was probably at the beginning of 2021,
- $21\,$ around that sort of time, I can't remember the exact
- 22 date, but ...
- 23 Q. Now, so far as Dr Corinne Williams is concerned, is it
- $24\,$ right that you were also her line manager from 2002 to
- 25 2007?

- 1 A. Yes, that would have been when she was heading up the
- 2 suppression —
- 3 Q. Yes.
- 4 A. —— area of activity.
- 5 Q. She, I think, was the business area manager for the fire
- 6 suppression team; correct?
- 7 A. Correct, yes, yeah.
- 8 Q. Now, did you maintain direct oversight of both
- 9 Dr Williams' and Dr Colwell's activities?
- $10\,$ $\,$ A. Insofar as I was their line managers. However, they did
- 11 report to other people, of course, depending upon the
- 12 type of work that they were undertaking and the projects
- 13 that they were undertaking.
- 14 Q. I see.
- 15 A. So, you know, if you were working on somebody else'sproject, you would be accountable to that person.
- $17\,$ $\,$ Q. Right. But generally speaking, you would supervise and
- monitor the work done by Drs Colwell and Williams?
- 21 on.
- 22 Q. Did you meet them regularly?
- 23 A. Yes, yes
- 24 Q. How often?
- 25 A. I can't recall exactly. It would have probably been

82

- 1 monthly.
- 2 Q. Did you review their written work?
- 3 A. On occasions, yes.
- 4 Q. What occasions?
- ${\bf 5}$ $\,$ A. I mean, it would not be all the time. I mean, if --
- 6 I have reviewed many, many reports during my time at
- 7 BRE. I can't really recall specific examples. But,
- 8 you know, obviously I have reviewed their written work,
 9 yes
 - yes.
- $10\,$ Q. Right. On what sort of occasions would you have cause
- 11 to read their written work?
- 12 A. It might be an output from a project. It -- I would
- obviously have reviewed their -- any written work that
- 14 they produced in terms of monthly reports, in terms of
- 15 the business, and that would have been on a sort of
- 16 regular basis.
- 17 Q. Now, Ciara Holland, she says in paragraph 8 of her
- 18 statement {BRE00043829/2} that she joined the BRE on
- 19 1 October 2012 as a consultant in the fire investigation
- team, or the fire investigation business group, I think,and worked on projects in the wider fire safety group as
- the need arose. Can you confirm that?
- 22 the need arose. Can you confirm that?
- $23\,$ $\,$ A. I can't confirm the date, but I' II take that as read.
- 24 Q. Right.

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She also says, just taking it shortly, that you were

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- the contract manager, project director and QA for all
- 2 fire safety related government research projects, and
- 3 ultimately approved bids and proposals and also approved
- 4 many fire research reports. Is that correct, as
- 5 a general description of your role?
- 6 A. Yes. I mean, I didn't approve all research reports, but
- 7 I probably did approve a number, and also I probably
- 8 didn't approve every single proposal, because obviously
- 9 if I wasn't there when the deadline had to be met ——
- $10\,$ $\,$ Q. She says in the same place -- it's paragraph 13 of her
- 11 statement on page 4 $\{BRE00043829/4\}$ that she
- 12 understood that the fire investigation team ultimately
- reported to you, Dr Smith. Is that correct?
- 14 A. Well, insofar as I was the managing director at that
- time. That's when she's talking about, is it? Yes?
- 16 Q. Well, from 1 October 2012.
- 17 A. Yes, I -- from 2012, yes, I would have been the director
- with responsibility at that time. Yes, yes.
- 19 Q. Were you a director with responsibility for the fire
- 20 investigation team before October 2012?
- 21 A. I don't think -- no, I don't think I was.
- 22 Q. Right.
- 23 A. So I reported in to another member of the management
- 24 team at BRE.
- Q. Now, you can see that she refers, in the second and

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Q. To what extent?

A. Well. I mean, to the extent that they read them.

and what was going into the public domain.

I mean, they didn't all read all of them, but they saw

them all so that they were aware of what was coming out

86

1 third line, to the fire sciences and building products signed off, sometimes somebody would peer review your 2 2 sign-off or supervise it, and sometimes they wouldn't? 3 A. Yes 3 A. Yes, that's correct. 4 Q Who else or what other teams sat within that division? 4 Q. Yes. I see. A. So there was the fire safety business group, that was Now, we'll look at some sections now from 5 5 headed up by Steve Manchester; there was the passive Tom Lennon's witness statement for the Inquiry. He, 6 6 7 fire group, which was headed up at that time by 7 wasn't he, was at the BRE from 1983? Well, he was 8 8 Stephen Howard; there was the suppression business group principal consultant in the fire safety group, wasn't 9 that was headed up by Dr Sarah Colwell. 9 he? 10 10 A. Well, he is now, yes. Q. Did that sit within the wider fire safety group or ...? 11 A. No, no, there was a fire safety business group. 11 Q. He is now. 12 12 Q. Right. And that's Steve Manchester? A Yes 13 A. Yes. ves. 13 Q. Do you know when he started? A. What, as principal consultant or --14 Q. I see. So those three, as it were, subgroups sat within 14 15 the fire sciences and building products team? 15 Q. Yes. A Yes 16 A. No. I don't know when he was prompted to --16 Q. I follow. 17 Q. Okay. He says he was principal consultant in the 17 18 Now, Martin Shipp, in his statement to the Inquiry 18 fire safety group and that you were the key account at paragraph 79, page 15 $\{BRE00047594/15\}$, says -- and 19 19 manager for probably all the government research 2.0 I'm summarising -- that from 2007 or 2008 -- in fact, we 2.0 projects that he worked on within the fire safety group 21 can look at it on the screen. He says this: 21 of BRE. Do you agree with that? That's what he says. A. I took over that role in 2008, when Peter Field retired 22 "From (as I recollect) around 2007 or 2008 until her 22 2.3 retirement in 2021. Debbie Smith has been responsible 2.3 from BRE. 2.4 Q. Yes. What is a key account manager? for signing—off any papers that are published (i.e. put into the public domain). This includes papers resulting 2.5 A. Well, it was somebody that was defined within the 1 from research for Government, which will be signed-off1 proposal that went to the customer, and basically the 2 once the Government client has had an opportunity to 2 key account manager's role is to act or was to act as 3 comment on the draft." 3 the key point of contact for any communications, Is he correct in what he says there? et cetera, any problems that might be occurring with 5 A. It's around 2008, I think that is pretty much correct. 5 projects. They were the person that the department had What I would say was, or is, that any paper that was 6 a point of contact. 6 $Q. \ \ I \ see \ it \ .$ 7 7 published externally also went through a final read by 8 8 others within the BRE Group, so that they were aware of A. Yeah 9 what was going into the public domain. For example, 9 Now, he also says, does Tom Lennon, that you ran the 10 that might and would tend to include the managing 10 BRE Trust research programme. Very briefly, if you can, 11 director of the company, of the BRE -- of BRE Global. 11 what was that? 12 Q. Right. I'm going to explore that a little bit . 12 A. Okay. So, I mean, I don't think I quite agree with that, I didn't run the BRE Trust research programme, but 13 A Yes 13 Q. When you say, "went through a final read by others the BRE Trust received monies from -- any profits that 14 14 15 within the BRE Group", does that mean that even though 15 BRE made were gift aided to the BRE Trust, and then they 16 you were signing something off, there was somebody 16 spent that money on a variety of different activities 17 17 either equal to you as a peer or senior to you, for the public good, and that included research, it 18 supervising you, who would review your sign-off? 18 included some publications, it also included funding 19 A. Yes, to some extent. I mean --19 PhDs at partner universities where we'd set up

 $\mathsf{Q}.\;\;\mathsf{I}\;\mathsf{see}.\;\;\mathsf{So}\;\mathsf{can}\;\mathsf{we}\;\mathsf{leave}\;\mathsf{that}\;\mathsf{like}\;\;\mathsf{this}\;,\;\mathsf{then}\;\!\mathsf{when}\;\mathsf{you}\;\;$

88

university centres in -- I think at one point there were

education, training and improving sort of the knowledge

a panel, a research committee, that were not employees

The BRE Trust tended to fund research, and they had

five of those in the UK. So it was all about sort of

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of BRE, that would review all of the proposals that were what it is I'm asking you to look at and why. It's 2 submitted to them, and then they would decide their 2 an email of 16 June 2017, so two days after the 3 priority and which ones they wanted to fund. 3 Grenfell Tower fire, sent by Pavlos Vatavalis of 4 So, you know, my involvement and other colleagues 4 European Aluminium, and in the second paragraph of his within BRE was to basically facilitate the proposals 5 5 email he says: from the teams, to encourage them to put in bids, but "Debbie Smith is the GOD of fire in UK and one of 6 6 7 I didn't -- you know, I wasn't the decision-maker in 7 the few in Europe. Definitely her opinion is more than 8 8 terms of whether they got funded or not. important." 9 Q. Is it right that the BRE Trust's funding came from the 9 Were you aware at the time of the Grenfell Tower 10 profits generated by the business side of BRE? 10 fire that this is how you were, at least in some 11 11 quarters, regarded in the industry? A. Yes. 12 12 No, and I've never -- I don't recall ever meeting Q. Solely or --13 13 A. That's my understanding, anyway. Pavlos Vatavalis. Q. Right. Were there any other sources of funding to the 14 14 Q. No. 15 BRF Trust? 15 A. So I -- you know ... 16 A I don't know 16 Q. I mean, you may not claim divinity for yourself, but 17 Q. You don't know. 17 were you ever aware that you were revered to this 18 Was the BRE business side involved at all in 18 extent? 19 19 initiating and devising the research projects carried A. No. 2.0 out by the BRE Trust? 20 Q. Now, let's turn, then, to some history. 2.1 A. Well, insofar as we would bid in and put the proposals 2.1 1997, as I think you confirmed, the BRE was 2.2 to the BRE Trust, but, you know, every year, far more 22 privatised, wasn't it? 23 2.3 A. Yes proposals went in than there was money available to 2.4 fund, so it was -- you know, it really was the research 2.4 Q. In the dying days of the Major administration. 25 committee's decision to review all of those and to 25 A. Correct, yes. 89 91 1 decide where they wanted to place their money, 1 Q. What impact did the privatisation have on your role? 2 basically 2 A. On my role? So pre-privatisation, a lot of the work 3 Q. Can I just then come back to your career. 3 that I did was funded through something called the Paragraph 11 of your own statement, please, page 3 directors programme, which was very focused on more $\{BRE00005624/3\}$, you say that in June 2010 you were 5 5 prenormative type research, that is $\,--\,$ more fundamental 6 awarded an OBE for services to fire safety; that's 6 type research, perhaps is a better description, to make 7 7 right, is it? it easier to understand, rather than sort of the 8 8 A. Yes, it is. near market type research for direct application. So 9 9 all of the work that was done on the development and the Q. You go on in your statement, at paragraphs 14 on page 3 10 through to 19 — we don't need to read it all out —— to 10 validation of computational methods, the application of 11 give an overview of your various appointments, 11 computational fluid dynamics to fires and the 12 fellowships and memberships of BSI committees, and some 12 application of other types of modelling approaches that 13 aspects of the research work that you've carried out or 13 was pioneered at the Fire Research Station was done and 14 been involved in and your published works over the 14 funded through that mechanism, if you like. 15 15 period of your career. When I joined, I mean, part of my role was to 16 A. Mm-hm. 16 develop data from experimental programmes that could be 17 Q. Just in summary, would you accept this characterisation: 17 used to validate the computational models that were 18 that you are a renowned expert in the United Kingdom in 18 being developed, and, yeah, basically to help then 19 the field of fire safety? You don't have to be modest. 19 provide the data that would develop the $\operatorname{sub-models}$ that 20 2.0 A. Well, I think I'm seen as a fire expert. I mean, it's needed to go in it, because using a fundamental fluid 2.1 21 for others to judge if you are renowned or not, isn't dynamics model, you can't model everything on first

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A. Sorry.

be obvious to you, looking at the screen at the bottom, 90

Can we go, please, to {META00001285}. Now, it will

Q. Let's see if I can get your reaction to something.

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That's quite a specific and scientific answer to my

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- 1 Q. I'm looking for something a bit more economic.
- 2 A. Sorry.

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- Q. As a matter of common sense, is it right that
 privatisation meant that the BRE then had to stand on
 its own two feet financially?
- 6 A. Oh, yes, yes. Yes, of course, yes.
 - Q. Therefore, the source of government funds was cut off and could only be accessed by bidding for contracts.
- 9 A. Yes. I mean, the first five years after privatisation,
 10 and I don't know the full details of it, but certainly
 11 as part of the privatisation deal, if you like, with
 12 government, the —— they —— there was a guaranteed
 13 minimum level of funding to BRE under the first
 14 framework, and, I mean, it meant they could spend more
 15 than that, but it meant they wouldn't go below
- a baseline minimum. But that only existed for the firstfive years.
- 18 Q. So it expired in, what, 2002?
- 19 A. Yes, it would have done.
- 20 Q. And after that, you then had to make your way in the 21 world financially?
- 22 A. Yes, and any government funding had to be bid for.
- 23 Q. Yes

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24 Can we look at Martin Shipp's second statement to 25 the Inquiry at {BRE00047594/12}, please, paragraph 69.

9:

He says this:

"Publications were in my view also affected by privatisation. Prior to privatisation essentially all of the fire safety research we carried out was for Government and most was quite quickly put into the public domain [and he gives an example]. (As I discuss further below, fire investigation reports, considered to be supporting the development of Government policy, were mostly not published.) Following privatisation, the programme of work for Government diminished and also the process for putting findings into the public domain became more cumbersome, since BRE's legal interests had to be protected. The research that was commissioned by non—government organisations (i.e. the private sector) was for their own commercial purposes and seldom entered the public domain."

Does what Mr Shipp says there accord with your own experience?

A. Largely. I'm not quite sure what he means by it became more cumbersome. I mean, obviously pre—privatisation, then Her Majesty's Stationery Office would have been the main route for publishing reports, et cetera, and obviously once we were privatised, that was no longer available, and there was a period of time where outputs from government work —— I don't think the department at

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that time, which I think it was DETR, quite knew how to deal with them.

Q. Was it your own experience that the BRE's fire safety
 research was made publicly available less quickly and
 according to a more cumbersome process than before
 privatisation?

7 A. I suppose that there is an element of truth in that,
8 yes, in the sense that prior to privatisation, I suppose
9 there was more freedom to put research into journals,

peer reviewed journals and so on, without the oversight.

But clearly once we were privatised, then everything

that was going to be put into the public domain had to

go through the department, so there was another tier of checking, if you like.

Q. Yes, I see. Was that partly, at least, because theBRE's legal interests had to be protected?

17 A. I don't know what he means by that. I'm not sure.

Q. Was it also your experience that, after privatisation,
 the programme of fire safety research work for the
 government diminished?

21 A. Yes.

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22 Q. Yes

If we go on to page 13 of his statement {BRE00047594/13}, please, paragraph 71, he says:
"In my opinion, privatisation has also impacted upon

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the Investigation of Real Fires programme, beyond the reduction in financial value. The project did and does depend very much on the cooperation and good will of Fire and Rescue Service officers, who notify us about significant fires, arrange access for us, and usually accompany us. Before privatisation, we, as civil servants, were (I believe) seen by Fire and Rescue Services as comrades in public service with a public service ethic, and we felt the same; after privatisation we were, in my view, often perceived as just another commercial business. BRE staff, who had thought they were working for the public good (and who before privatisation necessarily did not need to consider whether projects were profitable), now were encouraged by the new owners of BRE to always consider whether a project would be profitable (or, at least, cover its costs) in order that BRE could continue to operate as a viable organisation."

Now, we will come back in due course, Dr Smith, to some detailed questions about the Investigation of Real Fires project, but in general terms, does what Martin Shipp says there accord with your experience?

96

A. Yeah, I mean, I had no direct experience of dealing with the fire and rescue service officers that he refers to,

25 so, I mean, obviously I --

Opus 2
Official Court Reporters

- 1 Q. You can't comment on that?
- 2 A. Yeah, I concede on that point to what his recollection
- 3 is and what his understanding is on that.
- 4 Q. Right.
- In your experience, did the BRE investigate fewer
- 6 fires as a consequence of privatisation?
- 7 A. If the financial value of the contract that was let had8 reduced, then inevitably, yes, they would have.
- $9\,$ Q. Does that mean that the less money there was available
- $10 \hspace{1.5cm} \text{to investigate}\,, \hspace{0.1cm} \text{the less you would investigate}?$
- 11 A. Yes, of course, yes.
- 12 Q. Now, we'll look at a section next of Peter Field's statement.
- 13 statement.
- Just briefly on Peter Field, is it right he was senior to you and was at the BRE from 1965 to 2007?
- Those are the dates he gives.
- 17 A. Yeah. Well, he was senior to me. I don't know when he joined.
- 19 Q. Right.
- 20 A. I mean, obviously that was way before I joined, so $\,\dots$
- $21\,$ $\,$ Q. Indeed. But I think you can confirm at least this much:
- that he was director of fire safety and security in the vears 2004 to 2007?
- 24 A Yes
- 25 Q. Yes

- Now let's look at his statement, please,

 {BRE00043710/10}. He says this. It's paragraph 54,

 just at the bottom of page 10. He says there:

 "I have some recollection that immediately prior t
- 4 "I have some recollection that immediately prior to
 5 or during the Five Year Guarantee, the OPDM/DETR (then
 6 DOE) official responsible for making the case for BRE's
 7 funding for work in support of Fire Safety Research and
 8 ADB (I believe this was Anthony Fergusson) was not as
 9 successful in obtaining the level of funding that had
- 9 successful in obtaining the level of funding that had 10 previously been provided. In particular, I seem to 11 recall that the funding for fire research and
- investigations in support of ADB was at some stage
- around £3-£4 million per financial year, and over maybe
- 14 4–5 years this reduced to around £1.5–£2 million.
- Having said that, I do not have a firm recollection of the exact dates or amounts and, as noted above, I do not
- 17 recall being made aware of precisely how funding
- operated under the terms of the Five Year Guarantee
- (including whether funding was always intended to taper
 off in successive years). However, I do know that the
 funding for this work did reduce significantly."
- Again, would you agree with what he says there?
- A. Insofar as I am aware, yes, because I, like Peter, did not have any direct involvement with the five—year
- $25\,$ guarantee. I mean, that was dealt with at BRE top --

98

- 1 the top management level.
- 2 Q. Right. In as few sentences as you can, what did the
- 3 five—year guarantee involve?
- 4 A. Okay, so that's what I spoke about earlier.
- 5 Q. That's what you told us about before?
- 6 A. Yes, yes.
- 7 Q. Right.
- 8 Were you aware at any time during the five—year
 9 period that the official who was responsible for making
 - period that the official who was responsible for making
- the case for BRE's funding for work in support of the
 fire safety research and ADB, Mr Fergusson, was not as
- 12 successful in obtaining the level of funding that had
- previously been provided?
- 14 A. I don't know
- 15 Q. You don't know. You don't know why, do you?
- 16 A. No, I don't.
- 17 Q. Right.
- Do the figures that are referred to here by Mr Field sound familiar to you, at least?
- 20 A. They sound approximately right. They don't sound way 21 off.
- 22 Q. Right.
- Was it the case that funding went to other organisations or was it the case that the funding for
- 25 the research and investigations in support of Approved

99

- 1 Document B particularly was reduced?
- 2 A. I wouldn't know that.
- 3 Q. You don't know?
- 4 A. No, no.
- $5\,$ $\,$ Q. Was less work in support of fire safety research and
- 6 Approved Document B carried out across the board, do you
- 7 know, post-privatisation?
- 8 A. I think it was, yes.
- 9 Q. Yes.
- $10 \hspace{1.5cm} \hbox{If you look at page } 11 \hspace{0.1cm} \{ BRE00043710/11 \},$
- paragraph 55, he says this, Mr Field:
- 12 "I recall that the reduction in funding from
- Government had three key implications for BRE:
- 14 "a. the need to seek a larger proportion of its
- $15 \qquad \quad \text{income from commercial sources in order to fully } \quad \text{utilise}$
- 16 staff whose capabilities had been developed and
- maintained, and whose costs had previously been coveredby Government funding;
- "b. more limited financial resources, which led tothe loss of some staff and expertise;
- "c. a particular impact on the resources available to conduct BRE's so—called 'blue skies' research, which was often undertaken to pre—empt future issues in terms
- of fire safety. These activities could not easily be
- 25 funded from commercial sources."

1 Do you agree with what Mr Field says there in terms 2 of the implications of a reduction in funding from SIR MARTIN MOORE-BICK: And presumably, even after 3 central government? 3 privatisation, there was no reason in principle why 4 A. Yes. I do. 4 a similar process couldn't be followed? 5 Q. You do. 5 SIR MARTIN MOORE-BICK: Well, you could suggest to 6 Were those matters ever matters that you yourself 6 7 discussed with Peter Field? government that here was a problem that needed some 8 8 A. I'm sure we must have discussed them at some point. research and would they like to fund it. 9 Q. What about Martin Shipp, did you discuss those matters 9 A. Yes, and indeed we did. 10 10 SIR MARTIN MOORE-BICK: Right. with him? 11 A. Yes. I mean, I think that these were issues that were 11 A. You know, that continued for some time --12 SIR MARTIN MOORE-BICK: Yes. clear to people and, you know, clearly with the loss of 12 13 staff and expertise, et cetera, you know, it was 13 A. -- where ideas for projects were put forward to government to consider whether they wanted to fund them 14 visible, it was palpably visible. 14 15 Q. And what was the impact of the BRE being compelled to 15 SIR MARTIN MOORE-BICK: I mean, it suggests to me that the 16 seek a larger proportion of its income from commercial 16 17 17 real problem was not necessarily privatisation as such, 18 A. It did change the type of work that we could undertake. 18 but the government's willingness to fund what you call 19 19 blue skies research A. Because, as Peter has said there, you know, commercial 20 A. Yeah, well, Peter calls it that, yeah. Yes. 20 2.1 bodies and organisations, companies, et cetera, were 2.1 SIR MARTIN MOORE-BICK: That's really the problem, wasn't 22 never willing to fund, like, prenormative fundamental 22 it? 2.3 2.3 A. Yes. Yes, I think so, yes. type research work as a rule. I mean, they were only 2.4 2.4 SIR MARTIN MOORE-BICK: Thank you. interested in any research work that was quite focused. and made it, you know -- so it made it very much more MR MILLETT: And the obverse of that is that commercial 101 103 1 difficult . The only way that you could do some of this 1 entities, manufacturers for example, were not interested 2 work was through project types like the Partners in 2 in experiments for the benefit of a better understanding 3 Innovation and the Partners in Technology programmes 3 of fire safety in the public interest, but for the where they were part-funded, because I think as either better to sell their products? 5 Martin or Peter has said there, the -- I don't know if 5 A. Absolutely, yes. And that's not just manufacturers, of 6 it was Peter -- that the -- that there was a reluctance 6 course, that could be other types of commercial 7 for $\,--\,$ from commercial organisations to make the entities . 8 8 Q. Can you give us an example? findings of their research generally available. 9 9 MR MILLETT: Is what you're saving -A. It might be work that was being done for a commercial 10 SIR MARTIN MOORE-BICK: Sorry, can I just ask this: when you 10 retailer, for example. 11 were funded by the government, who was responsible for 11 Q. Yes, I see. 12 the direction of what one might call your blue skies 12 Now, was there a time when there was research that 13 research? 13 you can recall that you or your team wanted to carry A. It was still held, the responsibility for that, in the 14 14 out, perhaps to explore fundamental issues or to 15 15 pre-empt problems in terms of fire safety, but were department, in the government department, and again. 16 bids would have to be made to the government department 16 unable to do so because of a lack of funding? 17 and the officials, whoever they were there, to consider 17 A. That's been a constant line through, you know, the path 18 if they wanted to fund that or not. 18 that we've been on. 19 SIR MARTIN MOORE-BICK: So basically people in the BRE 19 Q. Right.

2.0

21

2.2

23

2.4

2.5

102

SIR MARTIN MOORE-BICK: -- to the government for

SIR MARTIN MOORE-BICK: -- and funding?

proposed research projects --

"There were further major changes once the 104

A. You know, it's -- as I say, all bids for research into

some get funded and some don't.

funding opportunities are competitive, and invariably

Q. Can we then look at Peter Field's statement, please, at

page 11 {BRE00043710/11}, paragraph 56. He says this:

2.0

2.1

2.2

23

2.4

A. Yes.

- 1 Fire Safety Framework Agreement was entered into in
- 2 2003, following the end of the Five Year Guarantee. The
- 3 Government began to tender competitively for the
- 4 research that it required in support of the
- Building Regulations. The subsequent management of 5
- contracts awarded was handled by intermediary contract 6
- managers, AEA Technology. I remember feeling that
- privatisation had now diminished further the close 8
- 9 working relationship BRE previously had with Policy
- 10 Officers within Government who were responsible for
- 11 commissioning research in support of the
- 12 Building Regulations. I felt the involvement of
 - AEA Technology as Research Management Contractors added
- 14 an unnecessary and costly 'middle man' into
- 15 an arrangement that had been working effectively for
- 16 decades, which did not add value for money and which
- 17 introduced a new level of bureaucracy."
- 18 Now, did you yourself consider also that through
- 19 competitive tendering and the introduction of this
- 2.0 middleman, AEA Technology, as contract manager, the BRE
- 2.1 and the Building Regulations policy officers' close
- 22 working relationship was undermined or further
- 2.3 diminished?

- 2.4 A. I mean, obviously I didn't have the same experience that
- 25 Peter did, having been there for much longer and knowing

105

- 1 how it worked through the years, but certainly, yes,
- 2 there was a change in the way that we interacted.
- 3 Q. Yes. You wouldn't disagree with anything he said there, 4 or would vou?
- 5 A. Well, I don't know whether it was an unnecessary and
- 6 costly middleman. I mean, it's not for me to comment on
- 7 that
- 8 Q. Did you consider that there was some benefit to 9 fire safety research by the addition of AEA Technology
- 10 as management contractors?
- 11 A. I mean, the only, I suppose, advantage that came with
- 12 that was they produced basically a portal where all of
- 13 the documents and so on were all archived, so all of the
- 14 outputs and reports and so on were archived on their
- 15 database, and in a way that made report approval and the 16 management a little bit easier.
- 17 Q. In relation to the fire safety framework, do you know
- 18 when that came to an end?
- 19 A. So there were three fire safety frameworks. There was 2.0 the initial five—year guarantee to BRE on privatisation.
- 21 There was then a second framework that was competitively
- 2.2 tendered, yeah, in 2003. That then ran, I think, until
- 2.3 2007/2008, and then there was a third framework, again,
- 2.4 that was competitively tendered. But each time, they

106

25 kind of evolved and they were slightly different from

- the previous one.
- 2 Q. And the third framework, when did that end?
- 3 A. I think that must have ended -- I think it was
- 4 a four—year framework, so it probably ended around 2011.
- 5 Q. What happened after that?
- A. Everything just became competitively tendered. 6
- 7
- 8 A. Any projects were put -- procured through the government 9 procurement portal.
- 10 Q. I see. So you had no safety net, effectively?
- A. Well, we didn't have a safety net after 2002. 11
- 12 Q. Right. But you didn't have, as it were, an offtake
- 13 agreement, a framework agreement under which you could
- 14
- 15 A. No, and, I mean, as I say, the frameworks evolved. So
- 16 the final framework there were a number of contractors
 - that were appointed to that framework, and then when
- 18 a project came up, then all of those people that were
- 19 appointed to the framework were invited to bid for it.
- 20 So it was competitive and again competitive, if you see
- 2.1 what I mean.
- $\ensuremath{\mathsf{Q}}.$ You were, I think, the fire safety framework manager at 22
- 2.3
- 2.4 Yes Α

17

25 Q. Can you just tell us when?

107

- 1 A. So I took over, as I say, when Peter Field retired,
- 2 which was approximately at the end of the second
- 3 framework, so I was the fire safety manager through the
- third framework.
- 5 MR MILLETT: Now, I'm going to turn to a new topic.
- 6 Mr Chairman, it's 12.55. I can make a decent start
- 7 on it. but I won't finish it.
- SIR MARTIN MOORE-BICK: Can you? All right. 8
- 9 MR MILLETT: Yes. It is ADB and some definitions.
- 10 I want to ask you about some particular definitions
- 11 and fire classifications
- 12 First, I want to ask you about the background to
- 13 national class 0
- Now, we know, I think -- and correct us if we're 14
- 15 wrong about this -- the classification is achieved by
- 16 combining particular results from two British Standard
- tests: BS 476-6 and BS 476-7. 17
- 18 A. Correct.
- 19 $Q.\ Looking at 7 first of all , that's a surface spread of$
- 2.0 flame test, isn't it?
- 21 Α
- 2.2 Q. What is your understanding of the origins of that test?
- 23 I don't know
- 24 Q. You don't know?
- 2.5 A. I mean, it way pre-dates my involvement with joining the

108

Opus 2 Official Court Reporters

- 1 Fire Research Station even.
- 2 Q. Right.
- 3 A. But BRE and the Fire Research Station, to my knowledge,
- 4 were not involved heavily -- at the time that I joined,
- 5 anyway, up until 2000 -- in fire testing to BS 476-6
- 6 and 7. We didn't have any spread of flame apparatus or
- 7 a fire propagation test.
- 8 Q. Do you know -- and if you don't know, tell me -- from
- 9 the 1940s, in fact, it was a method of testing
- 10 flame spread within corridors inside buildings?
- $11\,$ $\,$ A. Yes, it was for lining materials, I know that, yes, of
- 12 course.13 Q. Yes.
- 14 A. Yes, yes, internal lining materials.
- 15 Q. Internal lining materials.
- 16 A. Yes.
- 17 Q. Yes, thank you.
- $\begin{tabular}{lll} 18 & & Do you agree that there have been no fundamental \\ \end{tabular}$
- changes to the part 7 test since it was initially
- developed at some point during World War II?
- $21\,$ $\,$ A. That may be true. I can't really comment on that. I've
- 22 not done a historic review of it back to 1940, so ...
- 23 Q. No.
- $24\,$ $\,$ Do you know that the reference scenario, if I can
- put it that way, for that test is an internal fire?

- 1 A. Yes.
- 2 Q. Yes.
- 3 Turning then to part 6, that tests fire propagation,
- 4 doesn't it?
- 5 A. Yes
- 6 Q. How would you define fire propagation in very, very
- 7 simple terms?
- 8 A. Yeah, I mean, basically what the test is doing is it's
- 9 measuring temperature increase when exposed to
- $10 \hspace{1.5cm} \text{an external radiant } -- \text{ an internal radiant panel within} \\$
- 11 the box that the sample is exposed in. So, essentially,
- $12 \hspace{1cm} \hbox{you're measuring the contribution from that product,} \\$
- $13\,$ $\,$ that material, that you've got mounted in the box, to
 - that imposed radiant heat flux, and the gas flame along
- 15 the bottom as well.
- $16\,$ $\,$ Q. Yes. Do you have any understanding about the origins of
- 17 that test?

14

- 18 A. No, again, I don't.
- $19\,$ $\,$ Q. Again, do you agree at least this much: that it was
- $20 \hspace{1cm} \hbox{developed and intended to test fire \ propagation within} \\$

110

- 21 a compartment?
- 22 A. That's my understanding, yes.
- 23 Q. So both of those tests have internal fire as their
- 24 reference scenario?
- 25 A. That's my understanding, yes.

- Q. Neither was designed or intended for an external
 cladding fire scenario?
- 3 A. Correct.

5

7

9

- $4\,$ $\,$ Q. Did there ever come a time during your long career at
 - the BRE when you considered whether class 0 as
- a classification , based as it was on two tests from the
 - 1940s and perhaps 1950s, was any longer an appropriate
- 8 or safe test in the light of modern materials and modern
 - methods of construction being used in external wall
- 10 build—ups as they were evolving?
- 11 A. Well, my understanding to the background of this, but
- 12 obviously it wasn't at the time, because I wasn't
- working in that area, but, you know, my understanding is
- $14\,$ that it was around 1988 when, you know, concerns were
- first raised around that, which led to some large-scale
- 16 experimental work being done which were reported in
- 17 BR 135, and from there on in, you know, there was
- 18 a growing body of evidence that showed that, you know.
- 19 a larger scale scenario—based test more relevant to
- 20 external fire performance was being pursued.
- $21\,$ $\,$ Q. Yes. We may come to that. But just focusing on my
- 22 question: did you ever ask yourself at any time during
- your career at the BRE, "I wonder whether class 0 really
- 24 is an appropriate classification for reaction to fire
- for an external wall panel, given its origins and its

111

- 1 reference"?
- 2 A. Not in that sense, because other things were going on
- 3 with a view to -- one which would have made the class 0
- 4 classification and all of the other national classes
- 5 redundant anyway, and that's the European developments
- 6 within the publication of the European norms; and,
- 7 secondly, the development of the large—scale test that
- 8 was going on for a number of years.
- 9 Q. Well —
- 10 A. Which ultimately became BS 8414, of course.
- 11 MR MILLETT: And we will come to European norms after the
- 12 break.
- 13 Is that a convenient moment?
- 14 SIR MARTIN MOORE—BICK: Yes, I think it is.
- Well, I think, Dr Smith, it's time we stopped for
- some lunch. I know you're only just getting into your
- stride, but if we don't stop now, we might never get any
- 18 lunch.
- 19 THE WITNESS: Okay.
- 20 SIR MARTIN MOORE-BICK: So we will do that. We will resume,
- $21\,$ please, at 2 o'clock, and as you have started giving
- your evidence, I'm going to say to you, as I have to
- everybody else, please don't talk to anyone about your
- evidence or anything relating to it while you're out of
- 25 the room. All right?

THE WITNESS: Okay. Yes. Thank you.

Now, 13823 is the single burning item, or SBI, test,

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SIR MARTIN MOORE-BICK: Thank you very much. Would you like
                                                                                 2
                                                                                          isn't it?
 3
         to go with the usher, then, please.
                                                                                 3
                                                                                      A. Yes, it is
 4
     THE WITNESS: Thank you.
                                                                                 4
                                                                                      Q. Do you agree that the SBI test was in basic terms
 5
                              (Pause)
                                                                                 5
                                                                                          introduced in order to replace the room corner test by
     SIR MARTIN MOORE-BICK: Thank you.
                                                                                          providing a method by which the results of that test
 6
                                                                                  6
 7
             2 o'clock, Mr Millett, thank you.
                                                                                 7
                                                                                          could be inferred without incurring the same cost in
 8
                                                                                 8
     (1.01 pm)
                                                                                          time and money?
 9
                       (The short adjournment)
                                                                                 9
                                                                                      A. No.
10
     (2.00 pm)
                                                                                10
                                                                                      Q. No, you don't agree?
11
     SIR MARTIN MOORE-BICK: All right, Dr Smith, are you ready
                                                                                11
                                                                                      A. No, I don't. The room corner test was the reference
12
                                                                                12
         to carry on?
                                                                                          scenario which was used for the development of the
13
     THE WITNESS: Yes, thank you.
                                                                                13
                                                                                          single burning item test. It was never intended, as far
      SIR MARTIN MOORE-BICK: Thank you very much.
                                                                                14
14
                                                                                          as I'm aware, that the route to classification would be
15
             Yes. Mr Millett.
                                                                                15
                                                                                          using the ISO 9705 test method. It was a reference
     MR MILLETT: Thank you. Mr Chairman.
                                                                                16
16
                                                                                          scenario
17
                                                                                17
                                                                                      Q. And the reference —— I think this is right —— remained.
             Dr Smith, can I next move on to the Euroclass
18
         system, which I think you will agree was introduced into
                                                                                18
                                                                                          didn't it, a fire within a room?
         the United Kingdom in 2002 as a result of the European
19
                                                                                19
                                                                                      A. Yes. it did.
20
         Construction Products Directive.
                                                                                20
                                                                                      Q. It did?
2.1
     A. Yes. correct.
                                                                                21
                                                                                      A. Yes
2.2
     Q. Just accept from me -- I think you know this anyway --
                                                                                2.2
                                                                                      Q. Did you ever yourself consider whether that test was
         that the standard which explains how Euroclass B is
                                                                                2.3
2.3
                                                                                          useful for assessing fire behaviour in circumstances far
2.4
         derived is EN 13501-1.
                                                                                2.4
                                                                                          removed from the test scenario, for example on the
25
     A. Yes, that's correct, yes.
                                                                                2.5
                                                                                          external face of a high-rise building?
                                   113
                                                                                                                   115
 1
      Q. Can we look, please, at the British Standard in force at
                                                                                 1
                                                                                      A. Yes, I did consider that, and it clearly is not suitable
         the time of the Grenfell Tower refurbishment at
 2
                                                                                 2.
                                                                                          for that, and much of the work in Europe has focused
 3
         {BSI00001738}. Let's look at page 1, first of all, to
                                                                                 3
                                                                                         very much on the identification of relevant reference
         identify the document, and then go in it to page 40.
                                                                                          scenarios which then form the basis for the development
 5
         There it is on page 1.
                                                                                 5
                                                                                          of a European test standard.
 6
             At page 40 \{BSI00001738/40\}, we have the
                                                                                 6
                                                                                      Q. Well, let's just break that down a little bit, if we
 7
                                                                                 7
          classification criteria.
                                                                                          may.
 8
                                                                                 8
                                                                                      A. Yes.
                              (Pause)
 9
                                                                                 9
             Well, perhaps I can take this more shortly if there
                                                                                      Q. First, when did you consider or stop to consider the
10
         is a problem with the document.
                                                                                10
                                                                                          suitability of the single burning item test for the
11
      SIR MARTIN MOORE-BICK: You have got it now.
                                                                                11
                                                                                          external face of a high-rise building?
12
     MR MILLETT: I think we've got it.
                                                                                12
                                                                                      A. Sorry, could you repeat that?
             "Table 1- Classes of reaction to fire performance
13
                                                                                13
                                                                                      Q. Well, I asked you whether you'd ever considered whether
14
         for construction products excluding floorings and linear
                                                                                14
                                                                                          the test was useful --
15
                                                                                15
         pipe thermal insulation products."
                                                                                      A. Yes
16
             If you look just down the screen, you can see that
                                                                                16
                                                                                      Q. -- for assessing fire behaviour in circumstances far
17
                                                                                17
         there are various classes ranging from A1 at the top to
                                                                                          removed from the test scenario --
18
         F at the bottom; yes?
                                                                                18
                                                                                      A. Yes.
19
                                                                                19
                                                                                      {\sf Q}.\ \ -- namely, by example, external face of a building, and
2.0
                                                                                2.0
     Q. There are various classes that rely not on one single
                                                                                          you said you did. My question is: when?
21
                                                                                21
         test. but a combination of tests.
                                                                                      A. I don't know exactly when, but from the time that
2.2
                                                                                2.2
                                                                                          I became involved in the European system, it was very
23
     Q. That's true of class B as well, isn't it?
                                                                                23
                                                                                          evident of -- you know, the way that the test standard
24
     A. Yes. it is.
                                                                                2.4
                                                                                          for the single burning item test, et cetera, was being
     Q. You have two there: EN 13823 and also EN ISO 11925-2.
                                                                                25
                                                                                          developed in relation to reference scenarios, and there
```

116

- were discussions at the outset that a reference scenario was required for external fire performance as well.
- 3 Q. Was that at the time when you were looking at harmonisation in 2000 and 2001?
- 5 A. Yes. I mean, the work obviously went on for very many
- 6 years and I wasn't involved in it during that whole
- 7 period. It started, I think, in 1989, something like
- 8 that, and, you know, other colleagues had been involved
- 9 in that. But yes, I think I became involved around 10 2001
- $11\,$ Q. And what made you think at the time that the single
- burning item test was not useful for assessing firebehaviour in relation to any element of an external face
- 14 of a high—rise building?
- 15 A. Well, it relied on the classification derived from the
- 16 ISO 9705 room corner test, which was internal linings
- 17 within that room, and, you know, it was very -- there
- 18 was a correlation derived between that one and the
- $19\,$ results from the single burning item test, to the extent
- 20 that that was used to then define the class limits which
- you now see in this table in front of you, so -- and
- 22 that was related to whether the room flashed over or
- 23 not.
- 24 Q. Yes. It's about flashover, isn't it?
- 25 A. Yes, it is.

- $1\,$ $\,$ Q. During that process, harmonisation or later, did you
- 2 ever say, in very, very simple, almost lay terms, if
- 3 I may, "Look, why have we got a test based on flashover
- 4 being applied to the external build—up of a high—rise
- 5 building"?
- 6 A. Not in those terms, no. But, I mean —
- 7 Q. Why is that?
- $8 \quad A. \quad --$ it was well understood through the fire sector in the
- 9 UK and in Europe that the whole premise of the
- 10 classification systems were based on reference
- scenarios, and there's a European guidance document that exists that sort of explains all of that.
- $13\,$ $\,$ Q. In your own mind, were you confident at all times that
- government understood what you've just told us?
- 15 A. Yes.
- $16\,$ $\,$ Q. So Anthony Burd, Brian Martin, Bob Ledsome, as far as
- 17 you know --
- 18 A. Well, I don't know about Bob Ledsome. I mean, I never
- 19 really had any contact with Bob.
- 20 Q. But Anthony Burd, Brian Martin?
- 21 A. Yes.
- 22 Q. Right.
- Now, on the concept of limited combustibility,
- $24\,$ again, this may be oversimplifying it, but could you
- just tell us your understanding of that term?

118

- $1\,$ $\,$ A. Well, basically you can claim that your product, your
- 2 material, is of limited combustibility if you have
- 3 carried out the tests as defined in the Approved
- 4 Document B and achieved the pass criteria.
- 5 Q. And --
- 6 A. And it's a term that -- you know, it's defined within
 - that context.
- 8 Q. And Approved Document B, it's table A7, I think, isn't
- 9 it?
- 10 A Yes

7

- 11 Q. Again, if this is an oversimplification, please tell me,
- 12 but is it the case that in the Euronorms, a limited
- 13 combustibility is achieved by attaining A1 or A2
- 14 classes?
- 15 A. A2.
- 16 Q. A2. Well. A1 --
- 17 A. Wouldn't necessarily achieve limited -- well, it's
- 18 non-combustible, in effect.
- 19 Q. It's non-combustible.
- 20 A. Yes
- 21 Q. Exactly, A2 or better.
- 22 A. Yes.
- 23 Q. Right. But B, C and on down are not materials of
- 24 limited combustibility?
- 25 A. Correct.

119

- 1 Q. Was there a UK class, a national classification or
- 2 standard for limited combustibility? There was, wasn't
- 3 there?
- 4 A. Yes, that's what I just explained. I mean, it's how --
- $\,\,$ it's linked to the results that you get in the BS 476,
- $6 \qquad \text{part } 4 -- \text{ not part } 4, \text{ part } 11.$
- $7 \quad \mathsf{Q.} \quad \mathsf{11.} \quad \mathsf{It's} \ \mathsf{11, isn't} \ \mathsf{it?}$
- 8 A. Yes. Part 4 for non-combustibility.
- 9 Q. Yes, and part 11 is what's mentioned in table A7,
- 10 I think.
- 11 A. Correct.
- 12 Q. Did you know and were you clear in your own mind
- 13 throughout your time at the BRE that a classification to
- 14 class 0 and a classification of limited combustibility
- 15 were different?
- 16 A. Yes.
- 17 Q. Yes. And can you explain the difference?
- 18 A. Well, for a start, you can only claim each of the
- 19 relevant classes dependent upon the outcomes from the
- 20 test that you have carried out. So you carry out
- a different set of tests for class 0 than you do for
- 22 limited combustibility.
- 23 Q. But you --
- 24 A. So —— 25 Q. Sorry.

- 1 A. Sorry, go on.
- Q. Yes, and are those differences the differences between 2
- 3 national class 476-11 for limited combustibility as
- 4 opposed to BS 476-6 and 7-
- A. Yes, absolutely, yes. 5
- Q. -- for class 0? 6
- 7 A. Yes.
- 8 ${\sf Q}.\;$ And in the Euronorms -- they're on the screen, so we can
- 9 keep to them --
- 10 A. Yes.
- 11 Q. -- A2 or better as opposed to B.
- 12 A Yes
- Q. Slightly different tests or make-up of separate tests.
- 14 A. Mm-hm
- 15 Q. Yes
- It's right, isn't it, also, I think, that class 0 16
- 17 was always defined as being achievable in respect of
- 18 a material or the surface of a composite product if it
- 19 achieved limited combustibility?
- 20 A. I don't know whether it always was.
- 2.1 Q. Do you know when it first was?
- 2.2 A. No.
- 2.3 Q. We may look into that --
- 2.4 A Yes
- $Q. \ --$ in a little bit more detail later on.

- 1 Has there been any stage in your career when you
- 2 were unsure about the definitions or meanings or
- 3 relationships between class 0 and limited
- combustibility?
- 5 A. No
- 6 Q. I mean, listening to you today, it sounds like it's
- 7 always been obvious meat and drink to somebody in your
- position at the BRE; is that fair? 8
- 9 A. I mean, insofar as it's clearly defined in the approved
- 10 documents, then yes, I suppose it is, it's always been 11
- 12 Q. Have you ever been aware at any time in your career, up
- 13 to and including 2017, of others confusing or conflating
- 14 the concepts of class 0 on the one hand and limited
- 15 combustibility on the other?
- 16 A. Not that I was aware of, no
- 17 Q. Not in the BRE?
- 18 A. No.
- 19 Q. Not in government?
- 2.0 A. No.
- 2.1 Q. Not in industry more widely?
- A. No, not that people ever came to me to discuss that, no.
- 23 Q. Was it always your view, looking at the converse, that
- 2.4 the UK construction industry always clearly understood
- 25 the difference between those concepts?

122

- A. I had no reason to believe they didn't.
- Q. Right. So you never had any experience, you never saw
- 3 anything, which might lead you to think that industry
- 4 had confused or conflated class 0 with limited
- 5 combustibility?
- A. No. No. 6

9

- 7 Q. Did anybody ever come to you from government or other
- 8 bodies, trade bodies, industry bodies, and draw to your
 - attention the fact that there might be such a confusion?
- 10 A Not that I can recollect
- 11 Q. I want to ask you about Knowsley Heights, a fire in
- Liverpool, 5 April 1991. If I'm wrong about the date, 12
- 13
- 14 Can I take it that you are or were aware of that
- 15 fire ?
- A. I wasn't at the time. I was on maternity leave during 16
- 17 1991, so I wasn't involved at all in the fire
- 18 investigation or whatever. As I say, my area of work at
- 19 that time was on the computer modelling and fire
- 20 dynamics research work.
- 2.1 Q. When did you first come to learn of the Knowsley Heights
- 2.2
- 2.3 A. I guess -- I don't know the exact date, but it would
- 2.4 have been probably around the time that the second
- 2.5 edition of BR 135 was being drafted.

123

- 1 Q. So that would have been just before or in 2003?
- 2. A. Yes, around that sort of time.
- Q. Right. What brought it to your attention, do you 3
- remember?
- A. It would probably have been -- and I don't recall 5
- 6 directly, but probably been around discussions that
- 7 I might have had with Sarah, for example, Sarah Colwell.
- 8 $\ensuremath{\mathsf{Q}}.$ Did you read the reports about that fire at that time?
- 9 A. No.
- 10 Q. You didn't?
- 11 A. No
- 12 Q. Now, again, correct me, please, if I've got this wrong,
- 13 but in 1988, Knowsley Heights had been refurbished and
- 14 overclad as part of a pilot scheme between the FRS and
- 15 the Estates Action scheme designed to improve energy
- 16 efficiency and conditions in existing high-rise
- 17 buildings. Do you know that?
- 18 A. No, I didn't know that.
- 19 Q. You didn't know that. Can I take it that you had no
- 2.0 involvement in any aspect of that programme at the time?
- 21 A. No. I didn't.
- 2.2 Q. Have you ever subsequently heard that programme being
- 23 discussed within the BRE or anywhere else?
- 2.4 A. No, other than very recently in the context of,
- 25 you know, the evidence to the public inquiry.

24 A. No, not until --25 Q. Not at the time?

126

1	Q.	Now, I want to show you a document and see if you can	1	Α.	No, I didn't, no.
2		help me with it.	2	Q.	Right. Can we look at it. It's {BRE00035385}. There
3		Can we go, please, to {INQ00014755}. Now, this is	3		is the first page of it.
4		a manuscript document. It's a handwritten note to	4		Do we take it that you had no involvement into any
5		a Mr Sage from Lyn, and it bears the date at the top, if	5		aspect of the BRE's investigation into this fire?
6		you can see, it's 11 April —— in fact, it's at the	6	Α.	Correct.
7		bottom, I think —— 11 April 1991. The date doesn't	7		And no involvement in any aspects of the report
8		particularly matter. The month may be more important.	8	٩.	produced?
9		It's April 1991.	9	Δ	That's correct.
10		It's not a particularly easy document to read, so	10	Q.	
					-
11		I just want to show you what it says, where relevant,	11		To my recollection, no, I have not.
12		and it starts with a little 1 in the margin:	12		Even in preparation to give evidence here?
13		"1. You will wish to be aware of Alison Curtis's	13	Α.	I may have I did help in terms of pulling all of
14		comments on the recent fire."	14		these documents together so that they could be
15		First of all, do you know anybody called	15		photocopied and submitted to you in evidence.
16		Alison Curtis who might ——	16	Q.	Right.
17	Α.	No.	17	Α.	But, no, I didn't sit down and sort of read every page
18	Q.	have had anything to do with the fire? No.	18		of those.
19		Second, it says:	19	Q.	Well, let's take it in stages. Let's see how we go.
20		"2. We have received via HMEA, a request from	20		Can we go, please, to page 3 $\{BRE00035385/3\}$,
21		M St Press Office to play down the issue of the fire .	21		paragraph 5, under the heading "The building", and it
22		Our briefing for S of S is purely factual and as far as	22		refers to the 1988 refurbishment to reduce energy
23		I am aware Knowsley will not be making an issue of the	23		consumption, and then if you look at paragraph 6, which
24		fire ."	24		I think has been cut off on the left —hand side, it says,
25		Now, first, have you ever seen this document before?	25		in the second paragraph under the words "The building"
		125			127
1	٨	N-	1		to also alsted these
1		No.	1		in the third line:
2	Q.	Now, we know from a BRE document that I'm going to show	2		"The 1988 scheme involved the use of a Class 0 GRP
3		you shortly that, in fact, Alison Curtis came from	3		rainscreen cladding on aluminium support rails."
4		housing management and estates action at the DoE at the	4		Then it goes on, after the reference there to Gunac,
5		time.	5		and it says that:
6	Α.	Okay.	6		"Cavity barriers were not fitted to allow
7	Q.	Have you ever heard anybody discussing this fire,	7		unrestricted air movement and under the DOE/BRE guidance
8		Knowsley Heights, in these terms or anything similar?	8		at the time could be omitted where the cladding system
9	Α.	No, I haven't.	9		was non-combustible."
10	Q.	So you never heard anybody discussing a request from	10		Were you aware that Knowsley Heights had been clad
11			10		were you aware that knowsiey rieights had been clad
		government to play the Knowsley Heights fire down?	11		in class 0 GRP rainscreen?
12	A.	government to play the Knowsley Heights fire down? No, no, and $$		A.	
12 13			11		in class 0 GRP rainscreen?
	Q.	No, no, and ——	11 12		in class 0 GRP rainscreen? Not at the time, no.
13	Q.	No, no, and —— Right. —— I mean, around that time, I would not have been	11 12 13		in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report,
13 14	Q. A.	No, no, and —— Right.	11 12 13 14		in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay.
13 14 15	Q. A. Q.	No, no, and —— Right. —— I mean, around that time, I would not have been involved in the fire investigation ——	11 12 13 14 15	Q.	in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to
13 14 15 16	Q. A. Q. A.	No, no, and — Right. —— I mean, around that time, I would not have been involved in the fire investigation —— I see. —— activities at all.	11 12 13 14 15	Q.	in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to help me very much? No, I'm afraid I can't. I mean, the person that would
13 14 15 16 17	Q. A. Q. A.	No, no, and — Right. —— I mean, around that time, I would not have been involved in the fire investigation —— I see.	11 12 13 14 15 16	Q.	in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to help me very much?
13 14 15 16 17 18	Q. A. Q. A.	No, no, and —— Right. —— I mean, around that time, I would not have been involved in the fire investigation —— I see. —— activities at all . In the light of that answer, let's see how we go with the next few questions.	11 12 13 14 15 16 17 18	Q. A. Q.	in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to help me very much? No, I'm afraid I can't. I mean, the person that would be able to, potentially, is Martin Shipp, may have a —— Right.
13 14 15 16 17 18 19 20	Q. A. Q. A.	No, no, and — Right. —— I mean, around that time, I would not have been involved in the fire investigation —— I see. —— activities at all . In the light of that answer, let's see how we go with the next few questions. We know —— and correct me again —— that the Knowsley	11 12 13 14 15 16 17	Q. A. Q. A.	in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to help me very much? No, I'm afraid I can't. I mean, the person that would be able to, potentially, is Martin Shipp, may have a —— Right. —— better knowledge and understanding of this.
13 14 15 16 17 18 19 20 21	Q. A. Q. A.	No, no, and — Right. —— I mean, around that time, I would not have been involved in the fire investigation —— I see. —— activities at all . In the light of that answer, let's see how we go with the next few questions. We know —— and correct me again —— that the Knowsley fire was investigated by the BRE and a report was	11 12 13 14 15 16 17 18 19 20 21	Q. A. Q. A. Q.	in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to help me very much? No, I'm afraid I can't. I mean, the person that would be able to, potentially, is Martin Shipp, may have a —— Right. —— better knowledge and understanding of this. So far as you're concerned, we can take this as read?
13 14 15 16 17 18 19 20 21 22	Q. A. Q. A.	No, no, and — Right. —— I mean, around that time, I would not have been involved in the fire investigation —— I see. —— activities at all . In the light of that answer, let's see how we go with the next few questions. We know —— and correct me again —— that the Knowsley fire was investigated by the BRE and a report was produced in November 1992 under the Investigation of	11 12 13 14 15 16 17 18 19 20 21	Q. A. Q. A. Q.	in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to help me very much? No, I'm afraid I can't. I mean, the person that would be able to, potentially, is Martin Shipp, may have a —— Right. —— better knowledge and understanding of this. So far as you're concerned, we can take this as read? Pardon, sorry?
13 14 15 16 17 18 19 20 21	Q. A. Q. Q.	No, no, and — Right. —— I mean, around that time, I would not have been involved in the fire investigation —— I see. —— activities at all . In the light of that answer, let's see how we go with the next few questions. We know —— and correct me again —— that the Knowsley fire was investigated by the BRE and a report was	11 12 13 14 15 16 17 18 19 20 21	Q. A. Q. A. Q.	in class 0 GRP rainscreen? Not at the time, no. Not at the time, okay. If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to help me very much? No, I'm afraid I can't. I mean, the person that would be able to, potentially, is Martin Shipp, may have a —— Right. —— better knowledge and understanding of this. So far as you're concerned, we can take this as read?

128

 $25\,$ $\,$ A. Yes. I mean, I've got no comments that I can make on

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1		it	1		thought that a large—scale test was required?
2	Q.	Right. Would it be right to say	2	Α.	Well, I think it was first flagged prior to this fire,
3	A.	(inaudible) the time.	3		in fact, in 1988, in the first edition of BR 135, and
4	Q.	I'm so sorry.	4		then obviously there was the follow—on work that was
5		Would it be right to say that, in terms of external	5		then conducted after this fire by Raymond Connolly and
6		fire spread, the fire at Knowsley Heights at the time	6		Tony Morris, that then, you know, continued through the
7		was considered to be a major fire event and one	7		1990s, really.
8		discussed and referred to in various pieces of research	8	Q.	Was there a sense in which, although in 1988 the first
9		on external fire spread over the following years?	9		edition of BR 135 had come out, there wasn't a general
10	Α.	Yes, I believe so.	10		acceptance that a large-scale fire test method was
11	Q.	And that would include BRE research?	11		needed, but the Knowsley Heights fire was the catalyst
12	Α.	Yes, potentially.	12		for the acceptance of that.
13	Q.	Yes.	13	Α.	Yes, I would say so.
14		Let's look at your statement, then, please, page 8	14	Q.	I see.
15		{BRE00005624/8}, paragraph 24. At paragraph 24 you say	15	Α.	I mean, the BR 135 in 1988 was sort of flagging trends
16		this:	16		that had been seen and issues that were potentially
17		"Following a fire in a refurbished block of flats in	17		occurring and, you know, the follow—on work and the
18		Liverpool in 1991, it was accepted that a large-scale	18		funding to enable that followed through the 1990s.
19		fire test method was needed to provide a better means	19	Q.	Right.
20		for assessing and controlling the potential fire hazards	20		What did you understand at the time you became
21		associated with external cladding systems. That test	21		familiar with the Knowsley fire about what the
22		would involve the complete system installed as closely	22		combustibility of the elements of the cladding system
23		as possible to what would actually be installed onto	23		was? Was it non-combustible, limited combustibility,
24		a building. This was clear recognition that it was not	24		combustible? Do you know?
25		possible to rely on small-scale fire test data on	25	A.	It was combustible.
		129			131
1		individual elements, materials or components in	1	Q.	Was that why it was then that there was acceptance of
2		a cladding system, as a means to try to predict and	2		the need for a large—scale fire test method?
3		thereby control the fire performance. Reliance on small	3	Α.	Yes, I believe so.
4		scale fire tests had been tried and had been shown to be	4	Q.	You say that a large—scale test was needed "to provide
5		inadequate."	5		a better means for assessing and controlling the
6		Now, is the fire that you're referring to there in	6		potential fire hazards associated with external cladding
7		the first line of that paragraph the Knowsley Heights	7		systems". A better means than what?
8		fire?	8	Α.	The small—scale fire test method. So the class 0
9	Α.	Yes, I believe so.	9		methodology had been shown to not be applicable within
10	Q.	When you say it was accepted that a large—scale	10		this case.
11		fire test method was needed, who was it accepted by?	11	Q.	Right, so the BS 476-6 and 7 tests on which guidance for
12	Α.	That was in relation to the work that then followed on.	12		the fire safety of external cladding systems was based?
13	Q.	Who was it who accepted the need for a large-scale	13	Α.	Yes.
14		fire test?	14	Q.	So the route to class 0?
15	A.	Presumably the government department, as well as the	15	Α.	Yes.
16		research staff that were working in this area at BRE.	16	Q.	Right.
17	Q.	Right. You say presumably; do you know?	17		Now, focusing on the section of paragraph 24 where
18	A.	Well, I mean, I don't know the individuals precisely	18		you say "This was clear recognition", do you see you
19		that would have been involved in that decision, but	19		say:
20		judging by the fact that that is the direction that the	20		"This was clear recognition that it was not possible
21		work took, then clearly there was an acceptance that	21		to rely on small—scale fire test data on individual
22		that was the right direction to be going in.	22		elements, materials or components in a cladding system,

Q. I see. Do you know when that acceptance was -- when was

that accepted? Was there a moment when people in the

 $\ensuremath{\mathsf{BRE}}$ or in government to your knowledge realised or

23

24

25

132

Clear recognition, you say. By whom? By whom was

as a means to try to predict and thereby control the

fire performance."

23

24

- 1 this clearly recognised?
- 2 A. By the researchers at what was the Fire Research
- 3 Station, and, given that they were working for the 4 government customer, the government customer also.
- Q. Right. So does that tell us that at some point before 5
- 2002 or 2003, at least so far as you know, and at a time 6
- 7 after 1991, the government was aware that small—scale
- 8 fire tests were an inadequate basis for trying to
- 9 predict and control a fire in the external cladding of
- 10 a high-rise building?
- 11 A. Yes, I think the evidence was there from that one fire 12 incident
- 13 Q. Was that a consensus or were there dissenting voices?
- 14

- 15 Q. Now, we don't see any evidence in the BRE November 1992
- report on Knowsley of this clear recognition of which 16
 - you speak. Do you know whether there is a document you
- 18 have ever seen within the BRE which actually records
- 19 that clear recognition?
- A. No, I don't recall seeing a document in those terms. 20
- 21 Q. Right. But you say it was widely shared, was it, within
- 2.2 the BRE and, so far as you know, within government? 2.3 A. Well, the person that was leading on this work at the
- 2.4 time was Tony Morris in the Fire Research Station, and,
- 25 you know --

133

- 1 Q. But it was your impression anyway --
- A. Yes 2.
- 3 Q. — there was this clear recognition?
- A. Yes, absolutely.
- 5 Q. Yes
- 6 Does it follow that from your perspective it would
- 7 be extremely dangerous to rely on the data generated by
- 8 a BS 476-6 and 7 test to try to predict the fire
- 9 performance of external cladding systems or to control
- 10 the fire hazards associated with them?
- 11 A. Well, at that time, I wouldn't have had a particular
- 12 view, but now and looking at that now, yes, of course.
- 13 Q. At that time, I think you probably mean at some point between 1991 and 2002 or 2003. 14
- 15 A Yes
- 16 Q. Did there not then come a time after 2003, say, with the
- publication of BR 135, edition 2, that you espoused the 17 18
 - views to which you speak here in paragraph 24 of your
- 19 statement about small-scale tests?
- 2.0 A. Yes, I mean, I think it was -- and it was absolutely my
- 21 view and I think that of other colleagues that the way
- 2.2 to control the fire performance of the cladding system 2.3 would be to use the large-scale test method and the
- 2.4 classification .
- 2.5 Q. This is rather a broad question, forgive me, but did you

134

- ever think to point out to government in the clearest
- 2 possible terms that the retention of class 0 in ADB, at
- 3 least from 1992 if not earlier, in relation to the
- 4 external wall, was dangerous?
- A. Not in those terms, no. 5
- Q. Why is that? 6

9

- 7 A. Because ADB provided a range of measures, and it was not
- solely relying on class 0, it relied on also materials 8
 - of limited combustibility, et cetera.
- 10 Q. That's not right, is it? From 1992, at least, in the
- 11 1992 edition, if one looked at, from recollection, 12A
- 12 of ADB, it referred to the definition of class 0 being
- 13 achievable by one of two routes: one was limited
- 14 combustibility and the other alternative route was
- 15 achieving the correct test result under 476-6 and 7.
- 16 Yeah, so I wasn't involved in Approved Document B back
- 17 in 1992 either, but, you know, when I was involved from
- 18 2001 onwards, then, you know, there was a clear
- 19 understanding of the direction that this was heading, or
- 2.0 I believed there was a clear understanding of the
- 2.1 direction that this was heading, with the department.
- 22 Q. And what direction was that?
- 2.3 A. In the sense that they were going to reference based on
- 2.4 the work of the government -- House of Commons select
- 2.5 committee and the inquiry after the Garnock Court fire

135

- 1 to basically produce a standard and a classification
- 2 system that could then be used for external cladding
- 3 systems, and it would be more representative and would
- 4 be an adequate means for controlling the hazards
- 5 associated with those cladding systems.
- 6 Q. Nonetheless, you never said, did you, in all the years,
- 7 whether at the time of the select committee
- 8 investigation and report or the subsequent harmonisation
- 9 process, you never said to government. "You need to get
- 10 class 0 out of ADB in relation to external wall panels
- 11 because it relies on small-scale tests and is therefore
- 12 dangerous"?
- A. No, I didn't, but then I wasn't involved in the 13
- 14 parliamentary select committee either, so I was --
- 15 MR MILLETT: We will come back to that.
- 16 SIR MARTIN MOORE-BICK: Sorry, had you finished?
- 17 A. Yes, sorry, yes.
- 18 MR MILLETT: We will come back to that. I apologise for
- 19 overspeaking.

2.0

- In paragraph 24, in the last line, you say:
- 21 "Reliance on small scale fire tests had been tried
- 2.2 and had been shown to be inadequate.'
- 23 Had they been shown to be inadequate by the fire at
- 2.4 Knowsley Heights? Is that what you're referring to?

25 A. Well, and in the experimental programme that followed.

136

Opus 2 Official Court Reporters

- 1 Q. What, the --
- A. The experimental programmes that followed that work.
- 3 The research projects, basically.
- Q. Right. I'm asking you this $--\ {\rm I}$ mean, I think there are 4 5 a number, but are you referring to the Connolly tests or are you referring to --6
- 7 A. Yes, and there were a number, so there was a growing 8 body of evidence.
- 9 Q. Right.
- 10 Did you give any consideration, apart from your 11 conclusions about the dangers of reliance on small-scale 12 test data after Knowslev, to the possibility of 13 restricting combustibility of external cladding systems?
- A. Restricting combustibility? In what way? I'm not sure 14 15 I follow what you mean.
- Q. Well, insofar as combustibility is different from 16 17 class 0 or limited combustibility or non-combustibility 18 are separate concepts, did you ever give any
- 19 consideration to whether or not external cladding systems should be limited by reference to combustibility 2.0 standards? 2.1
- 2.2 A. All right. So, I mean, my view is and still remains that combustibility, non-combustible, is a binary 2.3 2.4 concept. A material is either tested and is
- 25 non-combustible or it's combustible.

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1 Q. Yes.

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- A. And limited combustibility is a degree of 2
- 3 combustibility. So, you know, it's not ... yeah.
- That's my view, and it always has been, and that's the
- 5 way it was always explained to me and the way that I've 6 always understood it.
- 7 Q. Let's turn, then, to the work of Dr Raymond Connolly in 1994, which I think was the first , perhaps, major set of 8
- 9 tests done on full-scale test structures. 10 Now, just on Dr Connolly, it's right, I think, that 11 he joined the BRE in 1991; yes?
- 12 A. I couldn't confirm the date precisely. I mean, if 13 that's what he said, when he joined, I've no reason to 14 disagree with that.
- 15 Q. Yes. I mean. I think he was a co-worker of yours.
- A. No, I never worked with Raymond Connolly, no. 16
- Q. You never worked with him? Right, okay. He left, 17 18 I should just say, in 1996, which might help you.
 - But I want to ask you about {RCO00000001}, please, and this is his report. Now, this is a document we got from him, not the BRE, I should just tell you. It's dated April 1994, and it's entitled, "Investigation of the behaviour of external cladding systems in fire -

138

report on 10 full -scale fire tests". 25 Did you have any involvement in any aspect of the

- testing or preparation of this report?
- 2 A. No, I didn't.
- 3 Q. Have you ever read this report before?
- 4 A. I've read a partial copy fairly recently, because that
 - is all that BRE had in its archive.
- Q. Right. So you didn't read it at the time? 6
- 7 A. No. I would have had no reason to. I wasn't working in 8
- 9 Q. Do you know what caused it to be commissioned by the 10 DOF?
- 11 A. I'm assuming it was to do with Knowsley Heights.
- 12 Q. Are you aware of the findings in this report or not at 13
- A. I'm aware of the conclusions. 14
- 15 Q. Right.
- 16 Although you weren't involved in the testing or the 17 report at the time, were you aware it was going on?
- 18 A. I suppose vaguely. I mean, the thing to mention here is
- 19 that all of this work, large-scale work, was done up at
- 20 the Cardington laboratory, which was remote from the
- 21 headquarters, if you like, of the Fire Research Station.
- 22 So, you know, unless you were up there, you wouldn't
- 23 know or be aware of exactly what was going on up at
- 2.4 Cardington.
- 25 Q. Was this report disseminated internally and available to

139

- 1 everybody at the BRE or was it --
- 2. A. Not that I'm aware of, no.
- 3 Q. Not. Do you remember discussing at least the
- conclusions with any of your colleagues at the time or
- 5

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- 6 A. No, no, I didn't see it at the time. No.
- 7 Q. Are you able to tell us why, when the Inquiry asked for
 - a copy of this document from the BRE, there was none in
- 9 the BRE's possession?
- 10 A. I can only assume that obviously Raymond Connolly had
- 11 left the business and he would have handed all of this
- 12 information over to Tony Morris at the time, one -
- 13 I would assume, and then Tony Morris equally left the
- 14 business. And over the years, documents get moved
- 15 around and documents get cleared out as well, you know.
- 16 to make space. You know, we don't -- you don't have
- an infinite archive available, so from time to time 17
- 18 people will clear things out, and if it was in a bundle
- 19 of information, you know, it may have got inadvertently
- 2.0 thrown away.
- 21 Q. Can we look, please, at {CLG10003883}. This is an email
- 2.2 on your screen in an exchange in July 2009 between you
- 23 and Brian Martin, with Anthony Burd and Sarah Colwell
- 2.4 copied in. We can see on the screen your email of
- 2.5 8 July 2009 at 2.27 pm, and in the first paragraph you

1		say this:	1		limitations with their historical approach to the issue.
2		"Hi Brian	2		The Department modified/improved their guidance between
3		"I tried to call you earlier but you were not	3		the 1985 and 1992 versions of Approved Document B in
4		available . I have spoken with Sarah this morning and	4		respect of external wall systems. However, the conflict
5		she has retrieved the attached report which reports that	5		between fire safety requirements (in terms of providing
6		'there were over 3,000 tower blocks in the UK	6		cavity barriers) and the need for ventilation of
7		representing about 225,000 homes capable of housing	7		cavities to avoid dampness posed challenges for the
8		almost 1 million people'. This is based upon a Client	8		Department. My recollection is that resolution of these
9		report written by Ray Connolly in 1994. Sarah has also	9		conflicting requirements by employing a more holistic
10		located a CD with all the reports from the External	10		approach to fire safety design was one of the prime
11		cladding project. Please let us know if you would like	11		motivating factors behind the Department's support of
12		a copy at this stage?"	12		the new research."
13		Now, were you sending Dr Connolly's 1994 research	13		Are you able to agree with what he says there?
14		report itself to Brian Martin or were you sending	14	A.	I don't know whether that was the main motivation for i
15		a different document which quoted from or referred to	15		or not. I'm not aware that it was to do with
16		Dr Connolly's report?	16		conflicting
17	Α.	I don't recall . I don't know.	17	Q.	Right.
18	Q.	Do you know why you were sending whatever it was you	18		— requirements.
19		were sending at the time?	19		Did you share the view in 1994 or after that, perhaps,
20	Α.	No. Is there any other emails in the chain?	20		that the department was aware of potential limitations
21		Well, because I've lost my remote system at the moment,	21		with their historical approach to the issue?
22	·	I can't tell you, but I can ask you this question: this	22	Α.	Yes, I think so.
23		email was sent five days after the fatal fire at	23		Yes. What led you to that?
24		Lakanal House which happened on 3 July 2009.	24		Well, the very fact that they were continuing to fund
25	Α.	Right.	25		further work in this area.
		141			143
1	Q.	My question is: was it the fire at Lakanal House that	1	Q.	And what limitations in particular do you think the
2		prompted this discussion?	2		department was aware of in relation to their historical
3	Α.	It may well have been, but I can't confirm that.	3		approach?
4	Q.	Had Brian Martin, do you remember, asked for some	4	Α.	The $$ basically the inadequacy, as we've already
5		particular information from the BRE in the wake of	5		discussed, of the small—scale test methods.
6		Lakanal?	6	Q.	Right.
7	Α.	It looks as though he was asking if we had anything	7		Now, did you understand that the principal objective
8		associated with the number of tower blocks, et cetera.	8		of the work $$ and again, bearing in mind what you've
9	Q.	Right, I see.	9		told us about your familiarity with it was to assess
10		Can we take it from the use of your word "retrieved"	10		the effectiveness of installation of fire barriers in
11		that, by 2009, Dr Connolly's 1994 report wasn't readily	11		reducing the fire hazard?
12		available, at least to you and Sarah Colwell?	12	A.	What, of Dr Connolly's work?
13	Α.	That may well have been the case.	13		Yes, yes.
14		Right.	14	Α.	Yes, I mean, I guess that was part of the issue.
15		But I don't recall that.	15		If we stick with his statement, please, and go to page 9
16		Can we go, please, to Raymond Connolly's statement.	16		{BRE00047667/9}, paragraph 21, he says at (a) on that
17		That's at {BRE00047667/6}, please. About six lines up	17		page, at the top of the screen:
18		from the bottom of the page, he says, "It was always",	18		"The tests were designed to try to discriminate
19		on the right—hand side, can you see?	19		between different external wall systems in terms of
20	Α.	Yes, yes.	20		their fire performance. The main focus was on
21		He says:	21		developing the most appropriate heat source."
22	٦.	"It was always obvious to me from the Department's	22		Now, help us, heat source, does that mean the crib?
23		consistent support/funding of the research being	23	Α	Yes.

24 Q. It does?

25 A. Yes, it will do.

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undertaken at BRE into external wall systems from 1992

onwards that the Department was aware of potential $% \left\{ 1,2,\ldots ,n\right\}$

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- Q. Does that accord with your understanding that that was a main focus of his experimental work so far as you were familiar with it?
- A. I mean, it would obviously be part of what you had to do en route to developing a methodology, and you would have to look at, you know, what was relevant in terms of the thermal exposure.
- Q. Looking at (d), he says:

"I cannot recollect but likely to have been chosen as being representative of systems commonly in use within the industry.'

Then if you look, please, at (g), at the very foot of the screen, at the very end of the page, he says:

"The nature of the research proposal would likely in my opinion to have been to identify a problem (in this case real world fire incidents as exemplified by Knowsley Heights and real world technical constraints associated with the need to maintain open ventilated cavities to avoid dampness) and to identify a potential solution, i.e. a means of examining all of the relevant variables in a holistic manner by means of a full-scale test - rather than relying on the existing 'component by component' rules, e.g. Class 0 sheeting and provision of storev-level cavity barriers.'

He goes on to say that test 2 was designed to be

145

representative of, although not to replicate exactly, the external cladding system used at Knowsley Heights.

Now, does all of that that I've just read to you and told you accord with your understanding of the focus and aim of Dr Connolly's work?

- A. I can understand what he's saying there, and if that's his account of the aim of the work, then I have no reason to dispute that.
- Q. If we look, please, at the next page of his statement 10 $\{BRE00047667/10\}$, paragraph 22(e), he says:

"I had no expectations that a 'reaction to fire' rating of Class 0 would be sufficient to mitigate against fire spread over the surface of the material in the context of subject test. Class 0 is determined based on what I would term loosely a 'bench' test (I say this recognising that the BS 476:Part 7 radiant panel test is not strictly speaking bench scale). Class 0 is a surface-based measure of performance appropriate to wall and ceiling linings and offers no information about the combustibility of the material or its mechanical integrity at high temperatures."

Now, I think, given your evidence earlier, Dr Smith, you would agree with that last sentence?

146

2.4 A. Predominantly, although it is possible to have a product 25 that has a very thin coating that gets burnt away and

then exposes the material or substrate beneath that, and 2 then of course you are actually carrying out the test on 3 the substrate, the material beneath that. So there are 4 a few, you know, exceptions to that.

- $\ensuremath{\mathsf{Q}}.$ But generally speaking, your point about the 5 unreliability of the small-scale tests --6
- 8 and in the case of class 0 and the part 6 and part 7 9 tests, is that you're unable to install them with 10 a representative fixing system. You can go as far as to 11 install them with a different substrate behind them or 12 with an air gap, but that's about as far as you can go. 13 So you can't replicate some of the, you know, important

A. Yes. I mean, the key thing with the small-scale tests,

- 14 design variables that are potentially important when it 15 comes to, you know, large-scale systems.
- 16 Q. Did you or the government consider, either before or 17 particularly after the Connolly 1994 work, whether 18 class 0 was an appropriate classification requirement 19 for external surfaces of a tall building, given the

2.0 nature of the tests and its origins as a measure of 2.1 performance for wall linings?

22 A. So I don't know what the government considered or what they didn't, and, as I say, it wasn't until sort of 2001 23 2.4 when I became aware of this sort of work and, with the

25 involvement of a new research project in this area, that

147

1 we gave any thought or consideration to it personally.

2. I mean, there may have been others at BRE or Fire 3

Research Station that did, of course.

4 Q. Now, just looking at test 2-- and I'll take this 5 quickly with you, Dr Smith, given your evidence about 6 your familiarity with this report -- can we go, please, to the report $% \left\{ RCO00000001/12\right\} .$ Under the 7 8 heading at the very foot of your screen, "Fire 9 properties of sheet cladding materials", it says:

"The polyester bound sheet and the thermosetting resin bound sheet achieve a Class 0 rating (as described in Approved Document B of the Building Regulations 1991 $\{2\}$) on both the front and rear faces. A Class 0 rating is derived from performance of the material in both the surface spread of flame and fire propagation tests described in BS.476 Parts 6 & 7."

17 In fact, it's the other way round, but it doesn't 18 matter.

19 A. Yes.

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Q. Then if you go, please, to page 16 $\{RCO00000001/16\},$ we 2.0 21 can see the report for test 2. That's where it starts. 2.2 and you can see it says, "Polyester bound sheet with no

23 fire barriers", and there is the system description

2.4 Then if you go, please, to page 18 {RCO0000001/18}, 25 in the last paragraph on that page, these are the

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conclusions from the test 2 test, and it says this:

"There was unlimited vertical spread of the fire over the full height of the test facility. The flames would probably have spread to upper storeys had they been present. The horizontal spread of fire was limited however and it appears that the aluminium sheeting rails are effective fire barriers, even though they do melt. It is clear that the reaction to fire properties of the sheeting material do not give a true indication of the potential fire hazard. There is clearly a need for some form of fire barrier protection with the polyester bound sheet cladding."

At page 46 $\{RCO00000001/46\}$, if we go to that, please, in the fourth paragraph down in the report, it says:

"It is clear that the BS.476 Parts 6 and 7 tests do not accurately reflect the fire hazards that may be associated with cladding systems. Reasons may include the fact that the flame movement in a real cladding fire is in the vertical direction, as opposed to the horizontal direction in the test."

Then the last paragraph on that page says:

"It is clear from the experimental work undertaken at Cardington that a cladding material achieving a Class 0 rating may suffer extensive surface burning.

149

This burning often spread to the top of the test building (some 9 metres) and would have spread further if possible. Few fire barrier systems successfully reduced the fire spread."

Now, he is, isn't he, expressly saying here that class 0 classification was not a reliable way in which to assess the fire hazards presented by external cladding panels, at least on the basis of the results of test 2 here?

10 A. That's my reading of that, yes.

Q. Yes. Do I take it from your evidence that you've given
 so far that you wouldn't express surprise at that
 conclusion?

A. No, given that this is part of the evidence that I would
 use to derive that view as well, so yeah. So it's a bit
 tautological.

17 Q. Yes, I see. I understand that.

In his witness statement -- and I'm summarising, there is no need to go back to it -- Dr Connolly tells us that this was not a new discovery, and that there was no reason that it would have needed any kind of emergency response from the government.

Now, did you, for your part, at any stage consider the reliance in Approved Document B on class 0 through diagram 40, as it became, on small—scale testing to be

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1 a matter which needed to be addressed as a matter of 2 urgency?

A. I mean, I wouldn't have had a view at the time that this
 report was written, because, as I say, I wasn't involved
 in this work at all.

6 Q. No. But later, did you ever come to the conclusion that
7 reliance in Approved Document B and particularly
8 diagram 40 on class 0 was something which needed to be
9 addressed urgently?

10 A. I mean, I think we came to the view that the fire performance of cladding systems in general did need to

12 be addressed, and that was obviously promulgated as well 13 by the Garnock Court fire, and -- as I say, and that's

 $14\,$ $\,$ what led to the work that followed on from that, and

that was done as quickly and expediently as possible, for the very reason that that would yield a means by

for the very reason that that would yield a means by which those hazards could be controlled better.

18 Q. Well, it would yield a means by which those hazards

could be controlled better if they were the means -- if they were the sole route to compliance with ADB. But

they weren't, were they? Class 0 remained one of the

22 linear routes to compliance.

 $\begin{array}{lll} \hbox{23} & \hbox{A. On its own, it wasn't a means for compliance. You} \\ \hbox{24} & \hbox{couldn't just test the outer surface and ignore} \end{array}$

everything else in a cladding system. That's not my

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1 reading of the approved document.

2 Q. Well, we're getting ahead of ourselves.

3 A. Okay.

4 Q. Would you accept this much: class 0 remained in diagram 40 and in what became 12.6 of Approved

 ${\small \mathsf{6}}\qquad \mathsf{Document}\;\mathsf{B}\;\mathsf{right}\;\mathsf{up}\;\mathsf{until}\;\mathsf{the}\;\mathsf{time}\;\mathsf{of}\;\mathsf{the}\;\mathsf{Grenfell}\;\mathsf{Tower}\\$

fire, it was never removed?

8 A. Yes, that's correct.

9 Q. And yet class 0, relying as it did on small—scale tests, 10 which were known by you to be unreliable as a predictor 11 of external fire spread and proven to be so by test 2

12 here.

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13 A. Sorry, is that a question or a statement?

14 Q. Yes.

15 A. Yes, but, I mean, the content of the approved document 16 is, in itself, something that BRE, even back when we 17 were part of government, had very little autonomy over

in terms of controlling that content. It always went
through, as far as Lunderstand it, a process, and I'm

through, as far as I understand it, a process, and I'm certainly familiar with the process that's been followed

21 in more recent years, and ultimately the decisions are

taken by the BRAC committee and the government of theday.

So, I mean, certainly when the European classes were introduced in 2002, there had been an expectation shared

scale testing to be 25 introduced in 2002, there had

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1		by, you know, a number of people, including myself, that	1		decide on the necessary fire protection, each cladding
2		the old national classes would all be removed at that	2		system needs to be evaluated in its own right."
3		stage. However, they were not, and that was a decision	3		Now, when you first saw this report, or perhaps even
4		taken by BRAC, the department, et cetera, based on	4		now, did you or do you agree with those four
5		decisions and views around potential costs to industry	5		conclusions?
6		if that happened, and cost/benefit analyses and that	6	Α.	I suppose my only concern with the conclusions as
7		that were carried out.	7		written and without seeing the rest of the report is
8		So, you know, there were higher decision—makers,	8		it's not clear what fire barriers he's talking about and
9		I guess, that were dictating what could and couldn't be	9		what types of fire barriers were actually tested, and
10		done.	10		given that this was back in 1994, how relevant that is
11	Q.	Who were they?	11		now to practice today and the types of systems that are
12	A.	I wouldn't know. I mean, we weren't $$ I was never	12		available today in terms of barriers, that would be my
13		involved in BRAC, I don't know what the recommendations	13		concern around that.
14		were around that at the time, and ultimately, you know,	14	Q.	Do you think it's right to say that appropriate
15		as I've always understood it, the Secretary of State has	15		cavity barrier systems can only be decided by
16		to sign off on the approved documents before they're	16		consideration of the specific cladding product with
17		published. So these issues around cost to industry,	17		which they are to be used?
18		et cetera, would have been debated within the department	18	Α.	In principle, yes.
19		and the views formulated.	19	Q.	Do you remember whether that aspect of the report was
20	Q.	We will come back to that, I think, in due course, when	20		ever discussed by you or any of your colleagues at the
21		we look at the harmonisation and your involvement in it	21		BRE internally?
22		in 2000 and 2001.	22	Α.	I don't know.
23		For the moment, though, let's just look at what	23	Q.	What about with government, do you know?
24		Dr Connolly says about cavity barriers. Can we please	24	Α.	No, I don't know.
25		go to the report here at page 48 {RCO0000001/48}, just	25	Q.	Finally on this, can I just ask you about what he says
		153			155
1		two pages on, and just look at one or two of his	1		at page 49 under paragraph 12, where he says:
2		conclusions on that briefly .	2		"For the rational design of cladding systems, there
3		Paragraph 5, he says, under the conclusions:	3		is a clear need for full $-$ scale testing of performance in
4		"The only fire barriers found to be adequate in	4		fire . Such tests would help determine the adequacy of
5		effectively reducing the fire hazard were those which	5		fire barrier systems when used in conjunction with
6		were substantially fixed to the masonry substrate and	6		a particular sheeting system."
7		fitted independently of the aluminium sheeting rails."	7		We covered this before, and I think you told us you
8		Then at paragraph 9, at the foot of the page, he	8		agree with that.
9		says:	9	A.	Yes.
10		"The nature of the fire barriers required to prevent	10	Q.	Yes.
11		fire spread depends on the nature of the cladding	11		We'll come on to discuss later the BRE's development
12		material itself . While certain types of fire barrier	12		of full —scale testing which culminated in BS 8414 part 1
13		systems were found to be adequate with some sheeting	13		and then part 2, but just for now, do you know whether
14		materials, they were inadequate with others."	14		any consideration was given by the BRE or the department
15		Then 10, over the page {RCO0000001/49}:	15		to any options other than the development of
16		"10. The only fire barriers which substantially	16		a full —scale test as a response to this work?
17		reduced the fire hazard require that the vertical	17	Α.	I don't.
18		sheeting rails be cut at regular intervals.	18		You don't?
19		Consequently such a barrier system may be unwieldy and	19		No.
20		expensive to fit in practice."	20		So do we take it from that that there was no
21		Then at 11:	21	٩.	consideration given to restricting the combustibility of
22		"Any attempt to limit the fire hazard by	22		external cladding panels?
		, accompt to mint the me muzulu by			ciadamily pariotic

specification of details of a satisfactory fire barrier

system will prove very difficult without consideration

of the nature of the cladding material $% \left(1\right) =\left(1\right) \left(1\right)$ itself . To

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156

Q. We can see that the combustible nature of the rainscreen

as an element in the external wall $\mbox{build-up}$ is not

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A. I don't know.

- 1 directly addressed in Dr Connolly's 1994 report. Is it 2 the case that it wasn't intended to address that problem 3 or question, do you know? 4 A. No, I don't know. But, you know, research, you present 5 the results and the facts that you've unearthed and then
- 6 you -- you know, sometimes you reveal something that you 7 didn't intend to reveal, but you don't -- you know, you're open with that and that's exactly what's happened 8 9 here. So it wouldn't matter, really, if that was 10 an objective or not. If that's what the research showed
- 11 then -- and that's what's been reported, that is that. 12 Q. Do I take it from that answer and, indeed, the other 13 answers that you have been giving that from 1994 nobody 14 at the BRE or within government or between the two ever 15 considered either getting rid of class 0 or reinforcing
- 16 the non-combustible nature of external cladding? A. I can't comment on that. I mean, as I say, the person 17 18 that was leading on all of this research and that 19 Raymond Connolly reported to was Tony Morris, and he had a regular dialogue with the department at the time, so 20 2.1 I'm sure, you know, a number of these things probably 22 would have been discussed. No reason to think they 2.3 wouldn't have been. But, of course, there's no evidence 2.4 to say one way or the other. 25

Q. But I'm asking you about your recollection rather

157

- 1 than --
- A. Well, I wouldn't -- I have no recollection, because 2 3 I just was not involved, so ...
- Q. I'd like to turn next to the development of Fire Note 3 5 and the submission to the department, as it was then, the DETR. 6
- Can we please go to $\{BRE00005868\}.$ There is 7 8 Fire Note 3, and it is authored by Tony Morris, 9 Sarah Colwell. David Smit and two others, including 10 Mr Connolly himself, Ray Connolly there, who was 11 a consultant.
- 12 A. Okay.
- $\ensuremath{\mathsf{Q}}.$ It was published by the BRE I think in 1998; is that 13 14 right?
- 15 A. It will say when it was published on the inside cover.
- 16 Q. If we go to page 2 {BRE00005868/2}, I think we can 17 probably cure -- yes, it says 1988. We can just see 18 that there. Yes?
- 19 A. Yes
- 2.0 Q. Yes
- 21 Now, in simple terms, is this right: it's a method 2.2 being proposed here for full -scale testing of the fire 23 performance of a cladding system?
- 24 A. That's my understanding.
- 2.5 Q. Did you have any involvement in any aspect of the

158

1 development of Fire Note 3?

- 2 A. No.
- 3 Q. Do you know which team or division within the BRE was 4 responsible for the development of Fire Note 3?
- 5 A. Yes, it was the team that was led by Tony Morris.
- 6 Q. Tony Morris' team, as we can see from the title.
 - In 1998, you were head of the reaction to fire team,
- 8
- 9 A. Yes.
- 10 Q. Yes.

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- 11 A. And computational simulation, yes.
- 12 Q. And we can see, as I've just shown you -- let's go back 13 to page 1 {BRE00005868/1} -- one of the authors of
- 14 Fire Note 3 included Sarah Colwell, didn't it?
- 15 A. Yes.
- 16 Q. And you told us earlier that you oversaw Sarah Colwell's 17 work from, I think, 1997 onwards.
- 18 A Yes
- Q. So did that include her work on Fire Note 3? 19
- 20 A. No.
- 2.1 Q. Why is that?
- 2.2 A. Because Tony Morris would have been the project leader
- 2.3 on this, and as I explained earlier, if there were
- 2.4 cross—departmental projects, then the people working on
- 25 that project would report in to, you know, the project

159

- 1 manager.
- 2. Q. Did you see this report at all at the time?
- 3 A. I don't recall seeing it at the time, no, and I would
- have had no reason to. I mean, if it was published in
- 5 1998, the work would have been completed before that,
- 6 and the draft report would have been published before
- 7 that. I don't know how long before that, but -- because
- 8 it takes a period of time for them to be published in
- 9 this wav.
- 10 Q. Do you know what Sarah Colwell's role on that project
- 11
- 12 A. Not in detail, no, I don't.
- 13 Q. Now, do you know what the specific circumstances or what
- the impetus was which led to the development of this 14
- 15 test method?
- 16 A. No, I don't.
- 17 Q. Do you know whether it was developed in conjunction with
- 18 industry or particular manufacturers?
- 19 A. No, I don't.
- 2.0 Q. Do you know how the specific performance criteria in
- 21 Fire Note 3 were selected?
- 2.2 A. No. I don't.
- 23 Q. Do you know why no failure criteria were set for
- 2.4 mechanical response?
- 2.5 A. No, I don't.

- 1 Q. Let's then move on to Garnock Court. That's a fire
- 2 which happened at Garnock Court in Irvine in Scotland on
- 3 11 June 1999, wasn't it?
- 4 A Yes
- 5 Q. I mean, you may not recall the precise date, but take it
- 6 from me that it was.
- 7 A. Yes. ves.
- Q. You mentioned this fire in your statement at 8
- 9 paragraph 28 at page 9 {BRE00005624/9}. I don't think
- 10 I need to take you to that, but you mention the vertical $% \left(1\right) =\left(1\right) \left(1\right) \left($
- 11 fire spread. Is that the fire you're referring to?
- 12 A Yes
- 13 Q. Were you aware at the time of the fire of the
- circumstances of that fire? 14
- 15
- Q. You describe it in your statement as significant. Would 16
- 17 you agree that in the timeline, if you like, of the
- 18 history of fire events in the United Kingdom, it was
- 19 another major fire event on that timeline?
- 20 A. Yes, I would.
- 2.1 Q. And is that partly because it resulted in a fatality?
- 2.2 A. Yes, and the fact that the fire spread from -- you know,
- up the entire side of the building. 2.3
- 2.4 Q. Yes.
- 25 Now, like Knowsley Heights, Garnock Court was

- 1 another local authority block of flats which had been
- 2 refurbished, wasn't it?
- A. I believe so. I don't know all the details.
- Q. Take it from me, in fact it was refurbished in 1991, the
- 5 year of the Knowsley fire --
- A. Right. 6
- 7 Q. — and clad in GRP, glass—reinforced plastic panels.
- A. Okay. 8
- 9 Q. I mean, were you aware of that at the time of the fire?
- 10
- 11 Q. You weren't. We know that from the subsequent BRE
- 12 report. I can show it to you if you like, but --
- 13 A. No. no. that's fine.
- Q. Yes, I think you agree that. 14
- 15 Do you remember when you first learnt about the 16 Garnock Court fire?
- A. I would have been sort of vaguely aware, in the sense 17
- 18 that it led to the parliamentary inquiry and the
- 19 subcommittee sort of investigation, and I was aware that
- 2.0 obviously Sarah Colwell and Peter Field and Tony Morris

- 21 were going to give evidence --
- 2.2 Q. Yes, we'll come to that --
- 23 A. -- to that
- Q. —— shortly. 24
- A. Yeah. 25

- Q. Before we look at that, did you know what GRP was?
- 2 A. Yes, I did know what GRP was.
- 3 Q. You'd heard of it?
- 4 A Yes

11

15

- Q. Now, did you know that GRP was combustible? 5
- A. I'm not sure I'd ever carried out any experiments with 6 7 GRP personally, but I would have expected it to have
- 8
- 9 Q. Now, after the fire, the Inquiry has become aware that
- 10 the BRE investigated and produced, in fact, three
 - reports into the fire. Let me just tell you what they
- 12 are and we can identify them by reference.
- 13 The first was the report prepared for the
- North Ayrshire Council, bearing the reference 79902, 14
 - dated 8 September 1999, and that is at {BRE00035377/2}.
- 16 We will have a look at it in a moment.
- 17 The second was prepared for North Ayrshire Council 18 and bears the reference 81310 and is dated 5 May 2000,
- 19 the reference to which is {BRE00035377/22}.
- 2.0 The third is a report from August 2000, I think in
- 21 fact dated August 2000, for the DETR, Anthony Burd, and
- that's $\{BRE00035375\}$, and entitled the "DETR Framework 22 23 Project Report: Investigation of real fires, Project
- 2.4 number 76572 June 1999-April 2000".
- 2.5 Now, first, did you have any involvement in any

163

- 1 aspect of the investigation into the fire at
- 2. Garnock Court.
- 3 A. No, I didn't.
- Q. And what about any involvement in the preparation of any
 - of the three reports I've referred to?
- A. No, I didn't. 6
- Q. Do you know who was involved in that work? 7
- 8 A. In terms of the fire investigation? I don't, off the
- 9 top of my head, no. I mean --
- 10 Q. You don't?
- 11 A. No

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- 12 Q. Have you read these reports before?
- A No 13
- 14 Q. You have never read them?
- 15 A. No.
- 16 Q. Now, there is one aspect of the reporting of this fire
- that we are keen to get the BRE's assistance on, and 17
- 18 we've already asked a number of witnesses. Let me ask
- 19 you about it.
- 2.0 I'd like to have up, please, on the screen the first
- 21 of the two reports prepared for North Avrshire, namely
- 2.2 $\{BRE00035377/2\}$, and also on the screen at the same time 23 the report submitted to the department in August 2000
- 2.4 under the Investigation of Real Fires framework at
- 2.5 {BRE00035375}. Now, if we can have them both up on the

25 A. Mm-hm.

166

1		screen at the same time, please.	1		Do you know why not?
2		So the left — hand side, as you can see, is the	2		No, I don't.
3		September 1999 report to North Ayrshire, and the	3	Q.	Can we take it $$ we can shorten this $$ that the same
4		right—hand side is the August 2000 report under the	4		would apply if one does a comparison between both
5		framework Investigation of Real Fires project prepared	5		reports?
6		for Anthony Burd.	6		Yes.
7		Now, just in general terms, you may have heard the	7		You can't help?
8		questions put to previous witnesses, but the reports to	8	Α.	No, I can't. I wasn't involved in either, and obviously
9		North Ayrshire Council make numerous references to	9		I didn't see the report at the time.
10		class 0, and in particular to the fact that the cladding	10	Q.	Can you think of any reason why the BRE would not set
11		at Garnock Court should have had a class 0	11		out the observations they had set out about class 0 and
12		classification , whereas the BRE's Investigation of Real	12		combustibility to North Ayrshire in the same way to
13		Fires report to the DETR makes no mention of class 0 at	13		DETR?
14		all.	14	Α.	Well, the $$ no, I can't, really . The only possibility
15		Now, first, is that something you've ever been aware	15		might be that more information became available if they
16		of?	16		were done at different times. And I don't know which
17	A.	No, not until the evidence presented $$	17		one was done first, but, you know, maybe the information
18	Q.	Right.	18		was clarified . Best practice would be then to revise
19	Α.	here.	19		the other report to reflect any changes. But, no,
20	Q.	I see. So you can't explain why the references to	20		I can't
21		class 0 have been removed $$	21	Q.	Right. Can you think of any new information that came
22	Α.	No.	22		up as a result of any further investigation which would
23	Q.	by the BRE?	23		justify the deletion of all reference to class 0 in the
24	Α.	No, I can't. Have —— I mean, presumably Martin Shipp	24		report that went to the DETR?
25		has been asked that question.	25	A.	No, I can't, but that's the only possibility , you know,
		165			167
1	Q.	But I'm asking you. You can't tell me?	1		more information became available from the fire service
2		No, but he would be, I would suggest, the person that	2		or the council or whatever that meant that whatever was
3		would be most likely to be able to help you with that.	3		there originally wasn't correct.
4	Q.	Right.	4	Q.	But you don't know?
5	•	Let's just try one reference to this and see how we	5		No, I don't.
6		go.	6		You're speculating?
7		Could we please have up at the same time, please,	7		Yes, I am.
8		the left —hand side of the page, page 6 {BRE00035377/6},	8		R MILLETT: Let's then turn to the 1999 select committee
9		paragraph 3.1.1, and at the same time on the right—hand	9		recommendations.
10		side, let's please have page 4 {BRE00035375/4}, top of	10		And I think, Mr Chairman, looking at the time, now
11		the page. We've got the paragraph that says "Remedial	11		would be an appropriate moment for the break.
12		measures", and on the left—hand side you can see there	12	SIE	R MARTIN MOORE—BICK: Right.
13		is a sentence which says, "The spandrel panel", can you	13	J.,	Well, we always have a break during the session, so
14		see, halfway down?	14		we'll take a break now. We'll resume, please, at 3.30,
15	Δ	Yes.	15		and while you're out of the room, please don't talk to
16		"The spandrel panel to be an external insulated render	16		anyone about your evidence or anything to do with it.
17	Q.	of panels between the windows of either a	17		All right?
18		non—combustible or Class 0 material."	18	TL	HE WITNESS: Thank you.
19		And if you look at the right—hand side, third line	19 20	311	R MARTIN MOORE—BICK: Thank you very much.
20		down, it says: "The spandrel panel to be an external insulated	21		(Pause) Thank you, Mr Millett. 3.30. Thank you.
21		·		(2	
22		render of panels between the windows of	22	(3.	16 pm)
23		a non—combustible material."	23	(2	(A short break)
24		No reference to class 0 there.	24	(3.	30 pm)

168

25 SIR MARTIN MOORE—BICK: All right, Dr Smith, all ready to

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happened at this select committee?

it, but obviously I have read it.

14 December 1999.

A. I would have probably read it around 2000 with the

Q. Right. Can we take it -- you say from about 2000;

I mean, about 2000 happened two weeks after

subsequent work, but I don't actually recall when I read

1	keep going?	1	A.	Okay, okay.
2	THE WITNESS: Yes.	2	Q.	But in the months after it was published?
3	SIR MARTIN MOORE—BICK: Thank you very much.	3	A.	Yes, I think ——
4	Yes, Mr Millett.	4	Q.	Yes, okay.
5	MR MILLETT: Yes, thank you, Mr Chairman.	5		Let's look at page 8 $\{CLG00019478/8\}$, please,
6	Dr Smith, I would like now to turn to the 1999	6		paragraphs 14 to 16 together. At the foot of the page,
7	select committee and the recommendations.	7		it says:
8	You mention the committee hearings in your statement	8		"The inquiry also prompted further research at the
9	at paragraph 28 on page 9 $\{BRE00005624/9\}$. We don't	9		Fire Research Station of the Buildings Research
10	need to go to them, but I think you are aware that,	10		Establishment (BRE). The conclusions arising from this
11	following the Garnock Court fire, a parliamentary select	11		research, which was carried out in 1994, support the
12	committee was established by what was then the	12		claims of our witnesses that the small—scale tests upon
13	environment subcommittee of the environment, transport	13		which existing guidance relies are insufficient properly
14	and regional affairs committee, to investigate the	14		to evaluate the performance of complete cladding systems
15	potential risks of fire spread posed by external	15		in a fire, and that there is therefore a clear need for
16	cladding systems; yes?	16		full —scale testing."
17	A. Yes.	17		Then there is a footnote, 24, and if you just
18	Q. Yes.	18		scroll, please, or have scrolled to you at the very foot
19	Now, it's right, I think, that you didn't yourself	19		of the page, you will see that the reference under
20	attend the evidence session to that inquiry in	20		footnote 24 is to the Connolly work in April 1994, isn't
21	July 1999?	21		it?
22	A. That's correct.	22	A.	Yes.
23	Q. But Sarah Colwell, Tony Morris and Peter Field, so far	23	Q.	Yes.
24	as we can see from the records, did attend.	24		If you then go on, please, to page 9
25	A. That's my understanding.	25		{CLG00019478/9}, at paragraph 15, top of your screen, it
	169			171
1	Q. Now, Tony Morris, you have mentioned his name a number	1		says:
2	of times and we've seen his name as a project lead on	2		"15. BRE proceeded to develop an appropriate
3	Fire Note 3, and I think he was the project leader on	3		full —scale fire test, known as 'A test for assessing the
4	Fire Note 9, wasn't he?	4		fire performance of external cladding systems'. This
5	A. Yes, that's my understanding, yes.	5		test was submitted to the DETR in 1996 [and there is
6	Q. Yes.	6		a footnote there]. Witnesses suggested that this test
7	I just want to look at some of the recommendations	7		would be a considerable improvement on the small—scale
8	made by the select committee in their report after the	8		testing which is currently carried out to ascertain the
9	evidence. We can find that at {CLG00019478}. Let's go	9		fire performance of materials used in external cladding
10	to page 1, please, because we'll get the date of this	10		systems.
11	document, which is 14 December 1999, as you can see on	11		"16. Other witnesses suggested that this test would
12	your screen.	12		not be suitable for all external cladding systems, and
13	Did you read this document at the time it was	13		in particular that it would not be a suitable method of
14	published?	14		testing the fire performance of 'infill ' systems such as
15	A. Probably not at that time.	15		that which was involved in the fire at Irvine . However,
16	Q. Why so?	16		we note the view of Peter Field of BRE, which developed
17	A. It wasn't an area that I was actually involved in.	17		the test, who told us, 'We believe the test facility
18	Q. Right. Were you not interested to follow what had	18		itself could be accommodated to assess the fire

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opinion."

performance of systems which are not the same as total $% \left\{ \left(1\right) \right\} =\left\{ \left(1\right) \right\}$

cladding systems and may involve windows and decorative

Now, against that background, can we please then go

to paragraph 19, under the heading "The adequacy of the regulations pertaining to their use". At paragraph 19,

172

panels'. The advice we have received concurs with this

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we understand it was published on 6 April 2000. At

page 1, the title is:

1		we can see the following recommendation. In bold it	1		"Government response to the first report of the
2		says:	2		environment, transport and regional affairs committee on
3		"Notwithstanding what we have said in	3		potential risk of fire spread in buildings via external
4		paragraph $18 \dots$ we do not believe that it should take	4		cladding systems."
5		a serious fire in which many people are killed before	5		And then if you go to page 2 $\{CLG10000347/2\}$,
6		all reasonable steps are taken towards minimising the	6		please, in paragraph 5, it sets out the department's
7		risks ."	7		details of the consultation which has taken place on the
8		Then it says in ordinary print:	8		amendments to the 1992 version of Approved Document B,
9		"The evidence we have received strongly suggests	9		which is the version of ADB as it then stood; yes?
10		that the small-scale tests which are currently used to	10	A.	Yes.
11		determine the fire safety of external cladding systems	11	Q.	I'm summarising here.
12		are not fully effective in evaluating their performance	12	A.	Yes, yes.
13		ha a 'live' fire situation. As a more appropriate test	13	Q.	Perhaps inelegantly.
14		for external cladding systems now exists, we see no	14		Did you see that at the time, do you think?
15		reason why it should not be used.	15	A.	What, the proposals for the amendments?
16		"20. We believe that all external cladding systems	16	Q.	Yes.
17		should be required either to be entirely	17	A.	I doubt I would have seen those.
18		non-combustible, or to be proven through full-scale	18	Q.	Do you remember whether you saw this report in general?
19		testing not to pose an unacceptable level of risk in	19	A.	No, I don't remember whether I saw this report in
20		terms of fire spread."	20		general, and it's unlikely at that time that I would
21		Then in bold the recommendation:	21		have seen it.
22		"We therefore recommend that compliance with the	22	Q.	Right.
23		standards set in the 'Test for assessing the fire	23		Let's just look at paragraph 6. It says this:
24		performance of external cladding systems', which has	24		"During the review there was no suggestion that the
25		been submitted to the British Standards Institution for	25		guidance given in the Approved Document was insufficient
		173			175
1		adoption as a British Standard, be substituted in	1		or if followed would tend to create an unsafe scenario
2		Approved Document B for previous requirements relating	2		in a fire situation with respect to the external
3		to the fire safety of external cladding systems."	3		cladding."
4		Now, when you read that, as you say you did in the	4		Leaving aside, Dr Smith, the question of whether or
5		early months of 2000, that recommendation that I've just	5		not there was any such suggestion within the responses
6		read to you at the bottom of page 9 and on to page 10 in	6		to the government's consultation on Approved Document B
7		paragraph 20, what did you understand that	7		at the time, did you agree in 2000, when you looked at
8		recommendation to mean?	8		this, that there was no suggestion that the guidance
9	Α.	Basically that we needed to move towards more reliance	9		given in Approved Document B was insufficient or, if
10		on the large-scale fire test method as an alternative to	10		followed, would tend to create an unsafe scenario in
11		a system being non-combustible.	11		a fire situation with regard to external cladding?
12	Q.	As a simultaneous alternative or as a replacement,	12	A.	As I said earlier, I don't recall seeing this at the
13		Dr Smith?	13		time. I mean, who prepared this?
14	Α.	As a replacement.	14	Q.	Well, this is written by Nick Raynsford MP $$
15	Q.	Yes. So you understood that it meant that small—scale	15	A.	Okay. Okay.
16		testing would be replaced by a full -scale test method if	16	Q.	— who was the sponsoring minister, effectively.
17		this recommendation was carried into effect?	17	A.	Okay. Because it said —— talking about him giving
18	Α.	Yes.	18		evidence.
19	Q.	Yes.	19		I don't recall seeing this at the time.
20		Let's now go to the department's response to the	20	Q.	Well, you said you did earlier . I just wonder.
21		committee's recommendations. We find that at	21	A.	Not this. It was the previous document.
22		{CLG10000347}.	22	Q.	So you didn't see this report?
23		Now, it's difficult to attribute a date to this, but	2.3	Α	No I don't recall seeing this report the government

174

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response.

25 $\,$ SIR MARTIN MOORE—BICK: This is the government response,

176

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A. Yes.

that's right, isn't it? That's your recollection?

 ${\sf Q.\ I'd\ like}$ to look at how this then developed.

1	isn't it?	1		Fire Note 9 is the next stopping point. Fire Note 9
2	MR MILLETT: This is the response.	2		I think was dated 1999, wasn't it?
3	You didn't see it at the time?	3	Α.	I don't know without looking, but it should be in the
4	A. I don't recall seeing this.	4		inside cover.
5	Q. But my question —— let me try and get at it in	5	Q.	Let's go to {CTAR00000019}. There it is. It's authored
6	a different way.	6		by Sarah Colwell and David Smit, and it's entitled:
7	On what you knew at the time and looking at what you	7		"Assessing the fire performance of external cladding
8	read in the report at the time, which you do say you	8		systems: a test method."
9	read, was it your view that there was no suggestion as	9		And if we go to page 2 {CTAR00000019/2}, you see, as
10	a fact that the guidance given in Approved Document B	10		you rightly say, the date: 1999.
11	was insufficient or, if followed, would tend to create	11	Α.	Yes.
12	an unsafe scenario in a fire situation with respect to	12	Q.	Now, do you know whether this was published before or
13	the external cladding?	13		after the evidence given to the select committee, which
14	A. I mean, it's an odd statement, given that there had been	14		of course was in July 1999?
15	a fire that $$ and there had been an inquiry that had	15	Α.	I don't know that. I mean, Sarah Colwell may have
16	led to that.	16		a recollection of that.
17	SIR MARTIN MOORE-BICK: Can I just interrupt.	17	Q.	Now, at the time it was published, I think you were head
18	If I read this correctly, Mr Millett, the first line	18		of the reaction to fire team.
19	of paragraph 6 is referring to the review which is	19	Α.	Correct.
20	described in paragraph 5. So there was a review by the	20	Q.	Would it have been you who approved this document?
21	BRAC working group, and during that review —— which,			I don't know. I don't recall approving it. And I would
22	of course, I think Dr Smith will not have seen, I'm not	22		not have been the final signatory anyway. It would have
23	sure we have either —— there was no suggestion that the	23		been — the final signatory would have been Peter Field.
24	guidance was insufficient . It doesn't follow that that	24	Q.	Right. Final signatory, Peter Field, but Sarah Colwell
25	is Dr Smith's own view, but I think the guestion perhaps	25	·	reported to you at this time; yes?
	177			179
1	should be put in a more direct way.		Α.	She did. If Tony Morris was the project manager under
2	MR MILLETT: Yes. Let me try it differently. I accept	2		which this was developed, then she would have reported
3	that.	3		to him in relation to this work.
4	Let me try it this way: I think it's wrong, isn't		Q.	Right. That doesn't necessarily mean that you didn't
5	it, to say that if you were yourself asked whether the	5		see it at the time, does it?
6	guidance given in Approved Document B was insufficient		Α.	No, it doesn't. I mean, I've seen it since, of course,
7		7		and it's very difficult to remember at the time whether
8	in a fire situation with respect to external cladding,	8		I actually saw it then and, you know, made any comments
9	your answer would be that it was insufficient and would	9		on it.
10	tend to create an unsafe scenario?		Q.	All right.
11	A. Probably, if I'd been asked the question at the time.	11		Let's try it this way: did you understand
12	Q. Yes. Yes. And was that view, counterfactually though	12		Sarah Colwell to be leading on the development of
13	it may have been, formed as a result, at least in part,	13		Fire Note 9, subject to the supervision of Peter Field?
14	of the Garnock Court fire?			Yes, yes.
15	A. Yes.		Q.	Now, let's go to her statement, please, at
16	Q. Yes.	16		$\{BRE00047571/19\}$, paragraph 127. She says this:
17	Now, I think you say that the committee recommended	17		"Fire Note 9 did not develop a new test method, it
18	that BRE 135 should be revised to reflect the types of	18		was a revision of Fire Note 3. Fire Note 9 contained no
19	products and cladding systems that were then in use, and	19		technical changes to the methodology or assessment
20	that a large—scale fire test standard should be	20		criteria in Fire Note 3. The primary revisions were:
21	published by the British Standards Institute. That's	21		"a. Setting a limit on the maximum thickness of
22	paragraph 29. We'll come on to look at that. But	22		sample which could be tested;

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"b. Inclusion of a definitions section; and

start time and temperature." $\,$

"c. A graphical example of determination of test

paragraph 27, you say this:

1		Now, from what you know of this, is that right?	1		"This test method was published and referenced to
2	Α.	Yes, as far as I'm aware, yes.	2		control the hazards that might arise due to developments
3	Q.	She goes on to say, if we go to page 20	3		in the products, materials and components of cladding
4		{BRE00047571/20}, please, at the foot of that page,	4		systems and also included criteria to demonstrate an
5		paragraph 134:	5		acceptable level of fire safety performance for cladding
6		"The process by which Fire Note 9 was developed can	6		systems on the outside of masonry buildings."
7		be described as a review of the format in which Fire	7		Now, from where or from whom did you learn about the
8		Note 3 was presented in order to bring it in—line with	8		reason for the development of Fire Note 9 that you have
9		the approach used by standardisation bodies such as the	9		set out here?
10		BSI, and to confirm [that should be 'conform'] with	10	A.	It would have been in discussions with, at the time, I'm
11		MHCLG and industry stakeholders that the classification,	11		sure, Peter Field and Sarah Colwell.
12		methodology, and associated performance limits based on	12	Q.	What was your involvement in those discussions?
13		the work already completed in the development of Fire	13		Very little . I wasn't involved at all in the
14		Note 3 were still acceptable."	14		development of Fire Note 9.
15		Do you agree with that?	15	Q.	Well, you were involved enough to be able to glean —
16	Α.	If that's what Sarah's recollection is, then I have no	16		And the PII project that —— or whatever it was, the
17		reason to disagree with that.	17		collaborative project that was carried out, that was
18	Q.	Was that your understanding of the way in which	18		referred to.
19	٦.	Fire Note 9 came to be developed?	19	Q.	Maybe we're at cross—purposes.
20	Α	I don't recall.	20	•	I asked you from where or from whom did you learn
21		With whom at the MHCLG were the matters listed there	21		about what you've set out about your understanding of
22	۹.	from Fire Note 3 confirmed or conformed as still	22		Fire Note 9 ——
23		acceptable?	23	Α	Mm-hm.
24	Α	I don't know that.	24		 and you told us that it was in your discussions with
25	Q.		25	۷.	Peter Field and Sarah Colwell, and my question is: what
	۹.	Do you must me maasay stanceroradis nere that she	23		received and caram comen, and my question is: muc
		181			183
1		refers to?	1		was your involvement in those discussions? What was the
2	Α.	No, I don't.	2		nature of your involvement in those discussions?
3	Q.	Can we look at your witness statement, please, page 8	3	A.	It would have just been feedback in terms of background
4		{BRE00005624/8}, paragraph 25. At the foot of the page,	4		to what was going to be done next, because this was
5		we can see paragraph 24 is the one we've read before	5		obviously a response to the environment subcommittee,
6		about reliance on small—scale test data; you see that?	6		the parliamentary inquiry, and whilst they put
7	Α.	Yes.	7		references in there and made reference to the first
8	Q.	Then if you look at paragraph 25, you say this:	8		edition of BR 135, it was not really definitive
9	•	"As a result, a Department of the Environment (DoE)	9		guidance. There were no pass/fail criteria or anything
10		and Industry collaborative research project was	10		like that in BR 135, it was guidance, and I think there
11		established to develop the first large—scale fire test	11		was a recognition that that needed updating to reflect
12		methodology. This resulted in the publication in 1999,	12		the types of systems and so on that were now in the
13		by BRE, of 'Fire Note 9 — Assessing the fire performance	13		market as opposed to what was available in 1988, or
14		of external cladding systems: a test method'"	14		pre—1998, in fact.
15	Α.	Mm-hm.	15	Q.	I'm just puzzled by the chronology. Was Fire Note 9
16		Then it goes on:	16	•	developed, as you've just told us, as a response to the
17	٦.	"The test method set out in Fire Note 9 was first	17		environment subcommittee, the parliamentary inquiry, or
18		referenced in the 2000 edition of Approved Document B —	18		did it pre—date that?
19		Fire Safety [and there is the reference] which is	19	Α	It pre—dated that. It was published before that, wasn't
20		one of the guidance documents to the Building	20		it?
21		Regulations 2000 published by the Office of the Deputy	21	O	Yes. So how could it have been a response, then, to
22		Prime Minister, along with the First Edition of BR 135	22	٠.	the —
23		which was published in 1988."	23	Α.	No, no, I was talking about the paragraph above, where
24		If we go on, please, on page 9 {BRE00005624/9} to	24		the reference to it was put into the approved document.
		3 , , , , , , , , , , , , , , , , , , ,			the state of the s

182

25 Q. I see.

- Now, looking at paragraph 27 of your statement there --
- 3 A. Yes
- 4 Q. -- was Fire Note 9 mainly developed because of the
- $5 \qquad \quad \mathsf{recognition} \,\, -- \,\, \mathsf{your} \,\, \mathsf{word} \,\, -- \,\, \mathsf{that} \,\, \mathsf{reliance} \,\, \mathsf{on} \,\, \mathsf{small} \mathsf{scale}$
- 6 test data was not possible, as you've explained, or
- 7 mainly because of developments in the products used, or
- 8 a bit of both?
- 9 A. I suspect a bit of both. It's my belief that it was 10 a bit of both
- Q. What was the principal driver, though? Was it theinadequacy of small—scale test data?
- 13 A. Yes, the fact that you still needed a standardised
- approach for testing at large scale.
- Q. Now, I don't think we don't need to go to it, but
 Dr Connolly says in his statement, and I summarise, that
 at the time of his experimental work in 1994, the idea
- was to move away from class 0 and adopt compliance with
- the full –scale test. That's from his statement at
- 20 paragraph 25(c) on page 15 {BRE00047667}.
- $21 \hspace{1cm} \textbf{Assuming that's correct, do you know why there was} \\$
- so little movement in that direction in the years
- $23\,$ between 1994, the date of his tests, and 1999, the date
- $24\,$ of Fire Note 9 and the DETR parliamentary select
- 25 committee inquiry?

- 1 A. No. I don't.
- 2 Q. You don't.
- 3 Do you know why there was so little movement even in 4 the wake of the select committee's recommendation on
- 5 full -scale testing in December 1999?
- 6 A. I can from what I can recollect, I mean, the decision
- 7 was taken that the standard -- the Fire Note 9 needed to
- 8 be taken and turned into a British Standard, and you
- 9 could not actually put the reference to that BS standard
- $10\,$ $\,$ in until it had been published, and --
- 11 Q. Now sorry.
- 12 A. So it's chicken and egg, isn't it? And work was done as 13 quickly as it could be to progress that.
- $14\,$ $\,$ Q. But the egg hatched at some stage, didn't it, in the
- sense that BS 8414 went in?
- 16 A. Yes.
- 17 Q. But diagram 40 and class 0 were retained.
- 18 A. Yes.
- 19 Q. The question is: why?
- 20 A. I can't explain that, other than what I said earlier
- $21\,$ about, you know, the decisions as to what to leave in
- and what to take out were not taken by BRE, they are
- 23 taken by other authorities, based on consultation and

186

- $24\,$ $\,$ input from BRAC and other constraints that the
- government departments may well be under.

- $1\,$ $\,$ Q. Did you see a draft of the 2000 edition, the next
- $2 \hspace{1cm} \text{edition} \,, \,\, \text{of the approved document before it was} \,\,$
- 3 published?
- 4 A. I don't recall seeing one, no.
- 5 Q. Now, it was published in July 2000, but were you aware
- 6 at some time before that that Fire Note 9 was not going
- 7 to replace testing to BS 476-6 and 7 and diagram 40, but
- 8 there would be just a passing mention of it in the text
- 9 of the guidance as a possible alternative option?
- 10 A. No, I don't think I would have been aware of that.
- 11 Q. Right. Are you able to tell us why that came about?
- 12 A. Why it was only given a passing mention?
- 13 Q. Mm
- 14 A. No, I don't know why.
- 15 Q. Did you ask anybody at the department when you saw the
- 2000 edition why it was that class 0 had been retained
- $17 \hspace{1cm} \text{and there was only a passing reference to what had been} \\$
- 18 Fire Note 9?

 19 A. No. I mean, that was not an area that I was working in
- $20\,$ at that time, so other colleagues would have had such
- 21 discussions with the department.
- $22\,$ Q. Do you know which colleagues had those discussions with
- 23 the department?
- 24 A. People such as Tony Morris, and a colleague of his that
- used to work very closely with the department in terms

187

- 1 of understanding and interpreting the research for them
- was Richard Reed.
- 3 Q. Did you ever talk about this subject with any of those
- 4 individuals?
- 5 A. No, I don't believe I did.
- 6 Q. Do you know who made the decision that the full—scale
- 7 test that the BRE had developed to the extent of
- 8 Fire Note 9 would not replace diagram 40 as the select
- 9 committee recommended but would sit alongside it?
- 10 A. No, I don't know.
- 11 Q. I think you told us earlier that, at the time, the
- 12 full —scale test might replace diagram 40 at some point
- in the future.
- 14 A. Yes.
- 15 Q. Was that something that you had discussions about with
- 16 anybody at the department?
- 17 A. I mean, it must have been something that -- I don't know
- 18 whether it was discussed with the department or whether
- it was my belief based on discussions that I'd had with
- BRE colleagues such as Peter Field and Sarah Colwell.
- $21\,$ $\,$ Q. Can we then go back to the department's response to the
- 22 committee's recommendations, 6 April. It's a document you told us you hadn't seen, but let's —
- 24 A. I don't recall seeing it, yes.
- $25\,$ Q. You don't recall seeing it . All right .

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Let's go to it, {CLG10000347/3}, paragraph 9. It 1 2 3 "The 1992 edition of the Approved Document to 4 Part B, which was in force at the time I gave evidence 5 to the Committee last year, sets out the recommended provisions for the fire protection of external surfaces 6 7 of walls in diagrammatic form. However in the new 2000 edition of the Approved Document to Part B the test 8 9 method mentioned in your recommendation (currently BRE 10 Fire Note 9) is now quoted as an alternative to meeting 11 these provisions for the external surfaces of walls.' 12 Now, if we then go on to paragraph 11, it says this: 13 14 been completed, and it has been adopted as a British 15

"When the technical amendments to the document have Standard, the Department will amend the reference in the Approved Document to BRE Fire Note 9 to reflect its status as a British Standard. We will also review whether the reference to this method of demonstrating compliance should be strengthened. It is unlikely that any such changes will be made immediately the status of the test method is changed as such minor amendments to the Approved Documents are difficult to promulgate to ensure that all users of the document are made aware of the change. However, supplements to the Approved Document are planned to give guidance on the new

harmonised European methods of test, and the amendment would be included in this."

Now, I know you say you don't recall seeing this document at the time, but were you aware that this was the department's response, the two paragraphs I've just read to you, 9 and 11?

- 7 A. No, I don't recall being aware of that.
- 8 Q. Does it follow that you weren't aware in 2000 that the 9 department's position was that, following the adoption 10 of the BRE's full-scale test as a British Standard, it 11 would review whether the reference to this method of 12 demonstrating compliance should be strengthened?
- 13 A. Yeah, no, I wasn't aware of that. I don't recall being 14 aware of that.
- 15 Q. Do you recall any discussion about the possibility of 16 substituting BRE's then Fire Note 9 as a test method for 17 the existing requirements of diagram 40, or at least 18 going some way towards doing that?
- 19 A. No.
- 2.0 Q. No.

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In fact, it's right, isn't it, that no such amendment to "strengthen the reference to Fire Note 9", or indeed BS 8414-1, as it became, was included in the supplement to the approved document on the harmonisation of European test methods in 2002?

1 A. Probably. I mean, I don't recall without going back and 2 checking, but, I mean, that would be -

3 Q. Take it from me that it wasn't.

A. Okav. 4

5 Q. Can you help us why that is the case?

A. No, I can't. 6

7 Q. Do you remember any discussion with the BRE about that, 8 about not strengthening the reference to include the

9 reference to British Standard 8414?

10 A. No, not with me anyway.

11 Q. In fact, it's right, isn't it, that when the reference

12 to BS 8414 came into the approved documents, as it did 13 in the 2006 edition published in April 2007, there was

14 still no amendment to "strengthen the reference", was

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A. No, the reference would have just been changed to the 16 17 BS 8414 published standard.

18 Q. Exactly. Indeed, that's the case, isn't it, as far as 19 you know, throughout all the amendments subsequently to

20 the approved document?

21 A. Yes. correct.

22 $Q. \;\; \mbox{So it's right, I think, that throughout these documents,} \;\;$

2.3 BS 8414 was provided as an alternative and only as

2.4 an alternative route to compliance, alternative to

2.5 meeting the provisions of 12.6 and diagram 40, so far as

191

1 external walls were concerned over 18 metres?

2. A. Correct.

3 Q. And only in December 2018 that the government did away 4 with class 0 in relation to external walls.

5 A. Yes

6 Q. Yes.

7 Can you just tell us, at what stage over those 8 years, 2000 to 2018, did you realise that the select 9 committee's recommendation of replacing class 0 with 10 what became BS 8414 was not going to be followed and

11 that class 0 was here to stay?

12 A. I don't recall at what point that would have been 13 foremost in my mind. I couldn't give you a date.

14 Q. There is no point at which you asked yourself, given 15 what you knew about and felt about class 0, and knew 16

about the recommendations from the select committee,

17 "I wonder why class 0 is still there in Approved

18 Document B"?

19 A. Yes, I mean, what I would say is that, of course,

2.0 you know, when they undertook the review in 2006, then

21 the department went out to full consultation on the 2.2

changes, and also asked for, you know, industry's views 23 on those changes, et cetera. And BRAC, again, would

2.4 have been heavily involved in preparing all of that

25 material and those documents, and it's really for those

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- bodies well, as I say, BRE has no authority in that.
- $2\,$ $\,$ $\,$ We can only express an opinion, and it is no more valid
- 3 than anybody else's opinion.
- $4\,$ Q. Well, it may not be more valid, but it would certainly
- 5 be more influential, wouldn't it, given the historic
- 6 relationship between BRE and government, even after 7 privatisation?
- 8 A. Not necessarily, no.
- 9 Q. Not your experience?
- 10 A. No.
- 11 Q. You say that industry's views on the changes were sought
- $12\,$ as part of the consultation in 2006; do you know whether
- 13 industry was asked the question, "Should we retain
- 14 class 0?"
- $15\,$ $\,$ A. I don't know without going back and looking. I mean,
- 16 there certainly was a lot of debate and a lot of
- 17 consideration given to the retention of the
- 18 national classes, not just class 0, but the
- 19 national classes in general in the approved document.
- $20\,$ Q. Given the indicated direction of travel in 2000, did
- 21 there never come a point when you, even in a casual
- $22 \hspace{1cm} \text{moment with your contacts in the department, you being} \\$
- $23\,$ $\,$ the points person at the BRE, ever say to them, "What's
- $24\,$ happened to BS 8414 taking over from class 0 as the
- select committee recommended back in 1999?"

193

- 1 A. I don't recall having that direct conversation on that
- one particular issue with them. I mean, the approved
- 3 document obviously covers a big, broad range of matters
- 4 in relation to the different classes.
- 5 Q. Given the BRE's interests in what became BS 8414, and
- 6 the expansion of the testing that you would be able to
- 7 achieve and, therefore, the concomitant increase in your
- 8 income, why didn't you press government on getting rid
- 9 of class 0 as recommended and adopting BS 8414 as the
- 10 standard?
- 11 A. Well, that's not the motivation for BRE. It wasn't
- 12 about us increasing the income into that income stream.
- 13 I mean, the whole point of producing Fire Note 9 as
- 14 a British Standard was to make it more available to
- $15\,$ other laboratories , et cetera, so that they could indeed
- invest and begin to carry out testing in those areas as
- 17 well . It was to make it, you know, a proper standard
- 18 that others could also test to.
- 19 Q. What I'm really suggesting to you is that you had two
- $20\,$ motives for pushing what the select committee had
- $21\,$ $\,$ recommended, namely substitution of class 0 with the
- full –scale, full system test: one was financial, and the other was fire safety in the public interest; would you
- 24 accept that?
- 25 A. Yes, fire safety in the public interest . That said, as

- 1 I say, you know, there are other authorities that are
 - looking at these things, and BRE's voice was one of
- 3 many, and, you know, did not necessarily carry any
- 4 greater weight than anybody else's.
 - Q. I wonder if that's really right.
 - It's right, isn't it, that in fact the BRE was
 - contracted in by government to do lots of things,
- 8 including advising on the amendments to the approved 9 documents, Approved Document B, in 2006?
- 10 A. Well, we could produce the technical evidence base and
- 11 provide them with the information, but we were not the
- 12 decision—makers.
- 13 Q. No, I'm not suggesting that you were the
- 14 decision—makers. What I'm asking you is what insights
- you had into the rationale for those who were making the
- 17 A. Yes. I don't recall that conversation happening, so
- 18 I really can't offer any further information around that 19 point.
- 20 Q. Let's then turn to 2001 and cc1924, which was the review
- of the fire performance of external cladding systems,
- 22 and also the revision of BR 135.
- First, you will recall, I think, that there was
- 24 a project which BRE bid for in late 1999, after Garnock
- and after the select committee, which was the review of

195

- $1 \hspace{1.5cm} \hbox{fire performance of external cladding systems and the} \\$
- 2 revision of BR 135.
- 3 A. Yes
- 4 Q. Yes, and that was under a contract called cc1924.
- 5 A. Probably, yes.
- 6 $\,$ Q. Take it from me it's got that label, and that's what we
- 7 refer to.
- 8 A. Yes, okay.
- 9 Q. Were you involved in that project, Dr Smith?
- 10 A. Not directly, no.
- 11 Q. Not directly
- During the project, I think your position within the
- 13 BRE was head of the reaction to fire team, as we've
- 14 already seen.
- 15 A. Correct.
- $16\,$ Q. Did you become involved in the bid for the cc1924
- 17 project?
- 18 A. I think the bid would have been prepared by Dr Colwell.
- I may have seen it and made some comments on it, I don't
- $20\,$ recall , and I don't know who signed the bid off. It may
- 21 well have been at that time Peter Field.
- 22 Q. Let's go to $\{BRE00041836\}$, please. This is the first
- page of the bid document.
- 24 A. Okay.
- 25 Q. As you can see, it bears the date 23 December 1999. The

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1		BRE project manager is "Mrs S Colwell", and you can see	1		about X?" You know, it's that kind of discussion.
2		the title to it.	2		I mean, it doesn't mean that you are stood in the
3		There are a number of versions of this document, but	3		laboratory looking over somebody's shoulder all the
4		if you just stick with that, I think at that time still	4		time. That's not what that means in this context.
5		you were Sarah Colwell's line manager, weren't you?	5	Q.	Can we go to page 3 of this document $\{BRE00041836/3\}$.
6		I was, yes.	6		We can see the project objectives there, and there are
7	Q.	If we go, please, to page 11 {BRE00041836/11}, under the	7		three bullet points:
8		scope of work, the second paragraph there, which says,	8		"• To review the guidance contained within the
9		in the second line:	9		Approved Documents that serve the Building Regulations
10		"The quality in terms of the technical detail of the	10		with regard to external cladding systems on $\operatorname{multi-storey}$
11		work and the outputs and the timeliness of delivery will	11		buildings, in particular fire stopping between floors
12		be supervised and monitored throughout the project by	12		and surface spread of flame.
13		Dr D A Smith as Director of the Centre for Reaction to	13		"• To update and maintain the Building Regulations
14		Fire and Mr P Field, Director of FRS Operations."	14		and associated guidance based on a series of
15	A.	Yes.	15		experimental studies on new and existing cladding
16	Q.	Then if you go to the sixth paragraph down, under the	16		systems.
17		heading "Project Organisation/Staffing", that reads in	17		" • To support the process of regulation and
18		the second line:	18		harmonisation with Europe."
19		"The project will be led by Mrs S Colwell, Senior	19		Then under those general objectives, you can see
20		Consultant, Centre for Reaction to Fire under the	20		that there are some specific objectives of the DETR set
21		supervision of Dr D A Smith as Director of Centre for	21		out there. We can see them:
22		Reaction to Fire. The quality and timeliness of the	22		"• To carry out a survey of the existing
23		outputs is monitored by Mr P Field, Director of FRS	23		multi-storey building stock in Great Britain in order to
24		Operations."	24		determine the composition and design of systems and the
25	Α.	Yes.	25		changing nature of materials currently in use within
					,
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1	Q.	Then if you go to page 12 $\{BRE00041836/12\}$, please, in	1		3 months of the start date.
2		the middle of the page, you can see that it says, just	2		" • To produce a simple database of the results of
3		after the two bullet points under "Project	3		the survey including cladding type, application and
4		Responsibilities ":	4		their respective market share within 3 months of the
5		"All activity on the project shall be subject to the	5		start date.
6		supervision and quality control of Dr D A Smith."	6		" • To review and update the existing guidance given
7	Α.	Mm-hm.	7		in BRE report BR 135
8	Q.	Can we take it from that that that is an accurate record	8		" To complete an experimental programme
9		of your relationship to this project and your	9		enabling
10		responsibilities on it?	10		"• To utilise the large—scale scenario based test
11	Α.	As laid down in this, yes.	11		to determine the most appropriate method for specifying
12		Yes.	12		the fire performance requirements of cladding systems."
13		That Sarah would have consulted me as and when she	13		Then other things as well, as you can see.
14		needed to, yes.	14	Α.	Mm-hm.
15	O.	Can you tell us, how did you provide the supervision and	15		Just on that last bullet point I want to focus, but did
16	٠,	quality control for this project?	16	٠,	all of those particular objectives listed in the bid
17	Д	I don't recall all of the details of that.	17		document remain as objectives and unchanged through the
18		In what way did you supervise Dr Colwell's work?	18		life of the project?
19		I mean, obviously she would have designed the programme,	19	Δ	I don't recall.
エン	Α.	i mean, obviously sile would have designed the programme,	1.7	Α.	i don't recuir.

have during that discussion said, "Have you thought $$198$\,$

because it was a test programme, she would have designed

that. I'm sure we would have sat down and reviewed the

test programme that she was proposing to do, and would

have discussed potentially why she had chosen to do one

thing as opposed to something else. You know, I might

steering groups, as they can be called any one of those $$200$\,$

Q. Now, as part of the project, do you recall that an IAG, an industry advisory group, was established by the BRE?

A. The industry advisory groups or stakeholder groups or

A. Yes, that would not be unusual.

Q. What was its purpose?

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things, is for them to basically understand what's going to be done in the project, for them to provide input to the project, to — they have generally real—world experience that the research teams at BRE at the time did not have, and they're able to also advise on choices and selections of different materials, and so on.

So they are — they're usually sent documents as well to review, reports and so on, to comment on during

so they are — they're usually sent documents as well to review, reports and so on, to comment on during the course of the project. So if you produce a draft output, they will typically get a copy of the draft output and will have the opportunity to look at that and provide feedback. And, yeah, I think that probably just about covers it.

14 Q. Thank you.

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Can we go to {BRE00001392}. This is the first page of the annual progress report, 1 April 2000 to 30 April 2001, under cc1924.

18 A Mm-hm

 $\begin{array}{lll} 19 & \text{Q. You can see from page 2 that that is } --\text{ well, sorry,} \\ 20 & \text{page 1, 27 April 2001 is the date.} & \text{We've just shot past} \\ 21 & \text{it , but that's what it said.} \end{array}$

If we go to page 5 $\{BRE00001392/5\}$, we can look under the heading, "Formation of the IAG".

I'm sorry, I'm rushing ahead a little bit too fast.

Can we go, please, to page 2 {BRE00001392/2}. We

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- $1 \qquad \quad \text{can see on page 2 your name there } --$
- 2 A. Yes, as the approver.
- 3 Q. -- as the approver, prepared for Anthony Burd; yes?
- 4 A. Yes.
- 5 Q. By Sarah Colwell.
- 6 A. Yes.

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- Q. Let's go then to page 5 {BRE00001392/5} and look at the heading "Formation of the IAG". 30 groups were invited, as you can see, to join the industry advisory group for this project, and they included representatives from:
- " Manufacturers (rain screen systems, renderedsystems and built—up systems).
 - " specifiers . and
 - " building owners and users."
- 15 A. Mm-hm.
- Q. Now, under that list we can see that it's reported, as
 you can see below, that 27 representatives of the 30
 accepted the invitation to join, and the members of the
 IAG group are then listed on page 9 {BRE00001392/5}. If
 we go to that, you can see table 1 there, "Members of
 the IAG", and there they are, and of the 27, the list
 includes five members of BRE staff, as well as
- 23 Dr Jackman from the Loss Prevention Council; we've got
- 24 three government employees, including Anthony Burd; and
- 25 $\,$ we've got people from the BBA, CWCT -- do you see that?
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- 1 A. Mm-hm.
- 2 Q. And various manufacturers and industry associations;
- 3 yes?
- 4 A. Yes.

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- Q. Do you know who had decided which manufacturers,
 specifiers and building owners and users would be
 - invited to join the IAG?
- $8\,$ $\,$ A. Usually the way that works is a list $\,$ is drafted up and
- 9 then it's discussed and circulated with the department,
 10 and they typically have you know the final say in
- and they typically have, you know, the final say in

 agreeing that that is an appropriate and balanced group
- of people that will add value to the project.
- Q. Right. So the department had final say, even thoughthis was your project?
- 15 A. Typically.
- 16 Q. Right.
- 17 A. Yes.
- 18 Q. I see.
- Was it envisaged that all aspects of the work on the project would be shared with the IAG or did the group
- 21 have a particular role?
- 22 A. It's not normal for you to not share the project.
- 23 $\,\,$ You -- you know, when you have a meeting, then the work
- that's been done would be presented back to the IAG. It
- 25 might be -- they might be given hard copy format, but it

203

- $1\,$ also might be in the form of, you know, just a verbal
- 2 update as to what's happened. You know, problems will
- 3 be discussed with them, if we've run into problems with
- 4 the project for any reason. It's usually a very sort of
- 5 open dialogue. They are there to assist the project,
- and if you don't share with some degree of openness what
- you are doing and how you're doing it, then you're not
- 8 going to get the best feedback from them.
- 9 Q. Yes.
- Now, to meet the objectives of this project, I think several reports were produced, weren't they, one of
- 12 which was a literature review?
- 13 A. Probably, yes. I mean, the outputs would be listed in the proposal usually.
- the proposal usually.

 Q. Can we go to {BRE00001353}, please. This is a letter of
- 16 30 March 2000 to Mr Payne, who is Mick Payne, I think, of AEA Technology.
- 18 A. Correct.
- Q. It comes from Sarah Colwell, copied to Anthony Burd and
 a Mr Troughton, sending the literature review to him.
- 21 A. Yes.
- Q. If we go, please, to page 4 {BRE00001353/4}, we can see
- the actual report itself , which is where it starts , and
- you will see that the report is prepared by
- 25 Sarah Colwell, J Foster, B Martin, centre for reaction

9

- 1 to fire, and the date is 30 March 2000, and it's signed 2 by you; yes?
- 3 A. Yes, correct.

5

- Q. Approving it as the centre head. 4
 - Who is J Foster?
- A. Jason Foster was somebody that joined us as a graduate. 6 7 I mean, I don't know how long he'd been at BRE by that
- time. And obviously Brian you know. I mean, Brian was 8 9 not part of the reaction to fire centre, but that --
- 10 Q. What was the basic purpose of this review?
- 11 A. Well, I presume if you go through, it will explain in 12 the introduction.
- Q. Well, what was your understanding at the time?
- A. I can't recall at the time without looking at --14
- 15 you know, having my memory jogged on the scope of what 16 was being undertaken.
- 17 Q. We know what your relationship was hierarchically with
- 18 Sarah Colwell at the time. What was Brian Martin's role at this point, March 2000? 19
- A. March 2000, Brian sat in -- so we had two centres within 2.0
- 2.1 the fire research activities: Sarah and the reaction to 22 fire centre were in my centre, and I had a colleague
- 2.3 called Nigel Smithies who was the centre head for the
- 2.4 other area of activity, and Brian Martin sat within
- 25 Nigel's centre.

205

- Q. And what was that centre? What was it called? 1
- 2. A. I can't remember what it was called, I'd have to go back 3 and look.
- Q. What did it do?
- A. It basically had a group of activities that sat within
- it. It included fire investigation at that time, sat 6
- 7 within that centre. The -- all of the support work that
- Brian was doing in relation to the approved document and 8
- 9 the technical secretariat work and so on sat within that
- 10 centre. There was also a group looking at fire
- 11 suppression, research into fire suppression
- 12 technologies. There was a group looking at smoke
- 13 control and fire detection.
- $\ensuremath{\mathsf{Q}}.$ What was your role as the person signing it off? 14
- 15 A. So as the approver of this, basically you're looking at
- 16 the report when it comes to you, you're looking for
- 17 sort of obvious typographical mistakes and so on.
- 18 You're looking to check that the right template's been
- 19 used, because they were all agreed and it was quite
- 2.0 strict with the contractual side of things that you had
- 21 to present the reports in a specific way on specific
- 2.2 templates. And then just a pair of eyes looking at it 2.3
- that had not been involved in the day-to-day work and 2.4 actually doing the work, but to see if there was
- 25 anything in there that basically doesn't make sense,

- didn't read correctly, and so on.
- 2 But it's not the job of the approver to go back and
- 3 repeat the work; you're reviewing the work that other
- people have done. So, you know, a review of a document 4
- like this would typically take, you know, half a day 5 maximum. 6
 - Q. What was Sarah Colwell's role in this review?
- 8 A. Well, Sarah would have led the project team in carrying
 - out the work. I don't know exactly what parts she would
- 10 have done personally.
- 11 Q. Was it not your role as approver to find out?
- 12 A. Well. I can't remember now. I mean, we would have known
- 13 at the time, I'm sure. But I did not know -- I can't 14 tell you now.
- 15 Q. What was Brian Martin's role in this report, do you
- 16 know?
- 17 A. I can't remember the contents. Have we got the contents 18 of the report, please?
- Q. Yes. Let's go to page 6 {BRE00001353/6}. You'll see 19
- 20 "Executive summary". If we can have that expanded, 2.1
- So you can see that it says that, "This paper 22
- 23 identifies and summarises", three bullet points:
- 2.4 "• the types of external cladding systems currently
- 2.5

207

- $\ensuremath{\text{"}}\, \bullet \,$ the current requirements and guidance as given in
- Approved Document (B), 2000 revision, and
- "• the research previously undertaken on external
- 4 fire spread in buildings."
- 5 A. Yes

1

2.

3

- 6 Q. And then there are findings.
- 7 A Yes
- 8 Q. That's what it was about.
- 9 Α. Yes
- 10 Does that help? My question was, going back to it: what
- 11 was Brian Martin's role?
- 12 A. So Brian Martin would certainly have been leading on the
- 13 second bullet point, the current requirements and
- 14 guidance as given in the approved document and its
- 15 revision. Sarah, I would say, would have led on the
- 16 research previously undertaken on external fire spread
- on buildings. And types of external cladding systems 17
- 18 currently in use, I mean, that could have been --
- 19 I don't know whether that was done jointly between the
- 2.0 two of them or whether one or the other would have taken
- 21 the primary lead on that.
- 2.2 Now, at the time, I think it's right, isn't it, that the
- 23 revisions to Approved Document B 2000 revision were
- 2.4 still in draft, because I think they weren't published
- 25 until the July of that year and this document was dated

1		March?	1	SIR MARTIN MOORE—BICK: Well, we don't usually finish even
2	A.	That may well be true. I don't know the exact	2	a few minutes early, but there's obviously a good reason
3		timelines.	3	to do so today. We've reached a natural point. So
4	Q.	So is it right that Brian Martin would be leading on,	4	we'll break there. We'll resume $$ I mean, I know you
5		when it says the current requirements and guidance, the	5	were expecting to come back next week anyway, weren't
6		draft current guidance?	6	you?
7	A.	Probably, in that case.	7	THE WITNESS: Yes, indeed.
8	Q.	Right.	8	SIR MARTIN MOORE—BICK: So that wasn't a surprise. So we'll
9		Why do you say Brian Martin would have led on	9	resume, please, on Monday morning at 10 o'clock.
10		point 2? Was his role focused on ADB back in 2000?	10	THE WITNESS: Okay.
11	Α.	Yes.	11	SIR MARTIN MOORE-BICK: We'll look forward to seeing you
12	Q.	It was?	12	then, and please take care over the weekend not to
13	Α.	Yes, so Brian was a building control professional by	13	discuss your evidence or anything relating to it with
14		background ——	14	anyone else.
15	Q.	Right.	15	THE WITNESS: Thank you.
16	Α.	and so he had real—world experience of the approved	16	SIR MARTIN MOORE—BICK: All right?
17		documents and how to apply them and so on, which	17	THE WITNESS: Yes.
18		obviously was not true of people that had come from	18	SIR MARTIN MOORE—BICK: Thank you. So, if you'd like to go
19		a research background.	19	with the usher, that's it for the day.
20	Q.	Was anybody other than Brian Martin at the BRE at the	20	THE WITNESS: Thank you very much.
21		time as experienced or expert, if that's the right word,	21	SIR MARTIN MOORE—BICK: Thank you very much.
22		on the approved document as Brian Martin?	22	THE WITNESS: Thank you.
23	Α.	Yes, so $$ and I can't remember when he retired, but	23	(Pause)
24		Brian in effect took over and was recruited to $$ for	24	SIR MARTIN MOORE—BICK: Thank you very much, Mr Millett.
25		a period of time, anyway, to work alongside somebody	25	10 o'clock on Monday, then. Thank you.
		209		211
1		called Richard Reed.		
		Called Michael Meed.	1	MR MILLETT: Monday, thank you.
2	Q.	You mentioned him before.	2	MR MILLETT: Monday, thank you. (4.30 pm)
2		You mentioned him before.	2	(4.30 pm)
2		You mentioned him before. Yeah, who again was a building control professional by	2	(4.30 pm) (The hearing adjourned until 10 am
2 3 4	A.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and	2 3 4	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5	A.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience.	2 3 4 5	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6	A. Q.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the	2 3 4 5 6	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7	A. Q.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised?	2 3 4 5 6 7	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7 8	A. Q.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised? That was the typical process, so I'd be surprised if it	2 3 4 5 6 7 8	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7 8 9	A. Q. A.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised? That was the typical process, so I'd be surprised if it wasn't.	2 3 4 5 6 7 8 9	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7 8 9	A. Q. A.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised? That was the typical process, so I'd be surprised if it wasn't. Right.	2 3 4 5 6 7 8 9	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7 8 9 10	A. Q. A.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised? That was the typical process, so I'd be surprised if it wasn't. Right. I mean, they — typically you would submit a report and	2 3 4 5 6 7 8 9 10	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7 8 9 10 11	A. Q. A.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised? That was the typical process, so I'd be surprised if it wasn't. Right. I mean, they — typically you would submit a report and then they would come back with any comments or questions	2 3 4 5 6 7 8 9 10 11	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7 8 9 10 11 12	A. Q. A.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised? That was the typical process, so I'd be surprised if it wasn't. Right. I mean, they — typically you would submit a report and then they would come back with any comments or questions or queries or clarifications that they needed and	2 3 4 5 6 7 8 9 10 11 12	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7 8 9 10 11 12 13	A. Q. A.	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised? That was the typical process, so I'd be surprised if it wasn't. Right. I mean, they — typically you would submit a report and then they would come back with any comments or questions or queries or clarifications that they needed and yeah.	2 3 4 5 6 7 8 9 10 11 12 13	(4.30 pm) (The hearing adjourned until 10 am
2 3 4 5 6 7 8 9 10 11 12 13 14 15	A. Q. A. MI	You mentioned him before. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real—world experience. Do you know whether this report was reviewed by the department before it was finalised? That was the typical process, so I'd be surprised if it wasn't. Right. I mean, they — typically you would submit a report and then they would come back with any comments or questions or queries or clarifications that they needed and yeah. R MILLETT: Mr Chairman, we are a long way from finishing	2 3 4 5 6 7 8 9 10 11 12 13 14	(4.30 pm) (The hearing adjourned until 10 am
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1	INDEX
2	PAGE
3	DR SARAH COLWELL (continued)1
4	
5	Questions from COUNSEL TO THE INQUIRY1
6	(continued)
7	
8	DR DEBBIE SMITH (affirmed)70
9	
10	Questions from COUNSEL TO THE INQUIRY7
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
	213

Opus 2 Official Court Reporters

a1 (3) 114:17 119:13,16 a2 (6) 52:22 119:13,15,16,21 121:11 a2s3 (1) 34:9 a7 (4) 53:4,14 119:8 120:9 able (13) 5:13 37:16 57:19 60:1 128:15 18 140:7 143:13 166:3 183:15 187:11 194:6 201:5 above (6) 6:24 36:4 38:16 72:6 98:16 184:23 absolutely (8) 6:11 21:21 62:25 69:8 104:5 121:5 134:4,20 acantha (1) 4:6 accept (6) 27:2 90:17 113:22 152:4 178:2 194:24 acceptable (5) 34:3 67:12 181:14.23 183:5 acceptance (6) 46:8 130:21,23 131:10,12 132:1 accepted (17) 5:20 41:17 42:10.13 43:1.1.16 44:12 45:9 53:3.13 129:18 130:10,11,13,24 202:18 access (1) 96:5 accessed (1) 93:8 accommodated (1) 172:18 accompany (1) 96:6 accord (4) 94:17 96:22 145:1 146:4 accordance (4) 4:19 53:1.4.14 according (1) 95:5 account (4) 87:18,24 88:2 accountable (1) 82:16 accurate (2) 29:10 198:8 accurately (1) 149:17 achievable (2) 121:17 135:13 achieve (5) 4:19 35:16 119:17 148:11 194:7 achieved (5) 6:2 108:15 119:4,13 121:19 achieving (2) 135:15 149:24 acknowledge (1) 57:10 acm (25) 47:10 48:8 49:8,19 51:1.14 52:20.22.23 53:7.8.21 54:11 56:11.20 62:25 64:8.9.10.18.19.22 66:14 67:2 68:24 acms (1) 51:9 acp (2) 62:9,18 across (2) 78:19 100:6 acting (2) 20:23 44:14 action (9) 32:6 46:1 54:22 55:9.22 67:1.10 124:15 126:4 actively (1) 16:10 activities (9) 17:13 24:17 69:8 82:9 88:16 100:24 126:17 205:21 206:5 activity (3) 82:4 198:5 205:24 actual (1) 204:23 actually (13) 14:24 19:19 25:1 29:20 129:23 133:18 147:2 155:9 170:17,21 180:8 186:9 206:24 ad (7) 26:7 30:2 38:14 53:5.15 61:7 62:11 adb (43) 1:24 2:8.9.15.17 3:2 4:17 6:17 7:3,21 8:3,14,20 11:4,13 17:8 18:20 19:4.10 21:4 23:14 34:3,15 41:20 42:23 44:6,13,16 50:3 61:25 64:10 66:4 98:8.12 99:11 108:9 135:2.7.12 136:10 151:20 175:9 209:10 add (2) 105:16 203:12 added (2) 62:5 105:13 addition (2) 42:2 106:9 address (9) 21:9 41:9 47:4

55:20 59:1 60:3 62:6 67:1 157:2 addressed (5) 13:22 151:1.9.12 157:1 addressing (3) 13:7.21 39:7 adequacy (2) 156:4 172:24 adequate (3) 136:4 154:4,13 adjourned (1) 212:3 adjournment (1) 113:9 administration (1) 91:24 adopt (1) 185:18 adopted (1) 189:14 adopting (1) 194:9 adoption (2) 174:1 190:9 advantage (1) 106:11 advice (8) 4:4 6:8 21:20,23 24:3,9 26:8 172:21 advise (5) 5:25 32:15 57:11 19 201:5 advised (1) 14:15 advises (1) 61:6 advising (1) 195:8 advisory (3) 200:21,24 202:9 aea (5) 105:7,13,20 106:9 204:17 affairs (2) 169:14 175:2 affected (1) 94:2 affirmed (2) 70:24 213:8 afraid (1) 128:17 after (36) 3:23 12:4,18 13:1,3 18:7 48:15 52:4,8 91:2 93:9.20 95:18 96:9 103:2 107:5,11 112:11 128:4 131:5 133:7 134:16 135-25 137-12 141-23 143:19 147:17 163:9 170:8,24 171:2 179:13 193:6 195:24,25 198:3 afternoon (1) 71:6 again (33) 6:4 7:15 13:5 22:1,6 23:4 30:14 35:21 37:20 41:15 46:21,22,23 57:15.17 64:1.2 65:19 66:6 69:5 98:22 102:15 106:23 107:20 110:18.19 118:24 119:11 124:12 126:20 144:8 192:23 210:3 against (2) 146:13 172:23 agm (1) 14:18 agree (24) 14:5 19:12 27:1 31:6 33:3 44:19 60:5 87:21 88:12 98:22 101:1 109:18 110:19 113:18 115:4.10 143:13 146:23 155:4 156:8 161:17 162:14 176:7 181:15 agreed (6) 9:25 11:13 17:9 28:5 40:18 206:19 agreeing (1) 203:11 agreement (3) 105:1 107:13.13 ahead (2) 152:2 201:24 aided (1) 88:15 aim (2) 146:5,7 aims (1) 13:23 air (2) 128:7 147:12 ajman (2) 48:14,25 akbor (1) 70:19 alan (7) 4:5 5:14 9:15 15:8.10 17:4 39:16 alert (2) 49:16 54:21 alerting (2) 55:24 56:19 alison (3) 125:13,16 126:3 alliance (1) 36:7 allow (1) 128:6 alloys (1) 73:4 almost (3) 77:17 118:2 141:8 along (3) 26:20 110:14

34:18 41:19 53:13 64:8 67:19 71:14.17 72:25 81:24 83:25 84:3.7 86:7 88:9.18 94:2.10 95:18.25 105:18 114:25 121:16 133:4 135:8 141:9 164:22 171:8 183:4 189:17 192:22 194:18 195:22 201:5 204:1 206:10 alternative (8) 135:14 174:10.12 187:9 189:10 191:23.24.24 although (4) 131:8 139:16 146:1,24 alucobond (1) 52:24 aluminium (6) 47:20 51:14 91:4 128:3 149:6 154:7 always (16) 96:15 98:19 121-17 20 122-7 10 23 24 138:4.5.6 142:18.22 152:18 153:15 168:13 ambiguity (2) 51:16,19 ambiguous (1) 65:4 amend (1) 189:15 amendment (3) 190:1,22 191:14 endments (7) 2:19 175:8.15 189:13.21 191:19 195:8 amongst (1) 41:9 amounts (1) 98:16 analyses (1) 153:6 announced (1) 50:9 annual (1) 201:16 another (10) 3:5 9:20 16:19 35:10 70:5 84:23 95:13 96:10 161:19 162:1 answer (12) 5:10 12:14 23:6.7 27:12 62:23 63:16,22 92:23 126:18 157:12 178:9 swers (3) 51:17 128:15 157:13 anthony (9) 98:8 118:16,20 140:23 163:21 165:6 202:3,24 204:19 anybody (19) 19:25 23:4,8 42:25 46:21 48:8 60:11 66:13 72:15 79:4 123:7 125:15 126:7,10 187:15 188:16 193:3 195:4 209:20 anvone (7) 16:15 24:3 56:16 67:22 112:23 168:16 211:14 anything (18) 8:16 18:19 45:25 46:5 47:13 56:10 63:14 66:13 106:3 112:24 123:3 125:18 126:8 142:7 168:16 184:9 206:25 211:13 anyway (9) 89:13 109:5 112:5 113:22 134:1 179:22 191:10 209:25 211:5 anywhere (1) 124:23 apart (1) 137:10 apologies (3) 47:22 57:20 58:4 apologise (3) 30:14 49:13 136:18 apparatus (1) 109:6 apparent (1) 44:24 appear (7) 4:18 6:4 25:9 34:16,20 49:7 63:16 appeared (1) 6:8 appearing (1) 37:10 appears (4) 5:24 6:16 37:21 149:6 appendix (2) 53:4.14 applicable (1) 132:9 application (5) 52:24 92:8,10,12 200:3 applications (1) 24:23 applied (2) 5:20 118:4 apply (6) 4:25 51:8 74:11 80:10 167:4 209:17 appointed (2) 107:17,19

appointments (1) 90:11 appreciate (5) 26:21 31:21 36:19 50:15 64:25 appreciated (1) 54:1 appreciation (1) 3:16 approach (8) 3:17 23:12 143:1,10,21 144:3 181:9 185:14 approaches (2) 62:3 92:12 appropriate (15) 12:23 60:3 75:6 78:21 111:7.24 144:21 146:18 147:18 155:14 168:11 172:2 173:13 200:11 203:11 approval (1) 106:15 approve (3) 84:6,7,8 approved (59) 2:3 4:10 5:18 11:7 18:15 33:20.23 34:25 39:22 45:7 49:25 50:14 84:3.3 99:25 100:6 119:3.8 122:9 135:16 143:3 148:12 150:24 151:7 152:1,5,15 153:16 174:2 175:8.25 176:6,9 177:10 178:6 179:20 182:18 184:24 187:2 189:3,8,16,22,24 190-24 191-12 20 192-17 193-19 194-2 195-8 9 199:9 206:8 208:2,14,23 209:16,22 approver (5) 202:2,3 206:15 207:2.11 approving (2) 179:21 205:4 approximately (2) 99:20 108.2 april (20) 2:16 75:15 77:1,4,13,22 78:7 81:2 123:12 125:6,7,9 138:22 171:20 174:24 188:22 191:13 201:16,17,20 apteds (1) 20:19 architectural (1) 52:23 archive (2) 139:5 140:17 archived (2) 106:13,14 area (14) 16:10 20:21 27:8 82:4,5 111:13 123:18 130:16 139:8 143:25 147:25 170:17 187:19 205:24 areas (4) 19:1 37:16 75:10 194:16 arent (1) 21:21 arguing (1) 42:2 arise (1) 183:2 arising (1) 171:10 arose (2) 17:6 83:22 around (31) 2:10 7:24 8:16 12:9,9 17:4,7 18:24 24:16 35:24 58:18 81:21 85:22 86:5 98:13.14 107:4 111:14.15 117:9 123:24 124:2.6 126:14 140:15 153:5,14,17 155:13 170:20 195:18 arrange (1) 96:5 arrangement (1) 105:15 arranging (1) 8:25 articles (5) 56:6 79:18.22.23.24 asap (1) 5:7 ascertain (1) 172:8 aside (2) 75:20 176:4 ask (20) 1:6 2:14 29:3 32:21 33:22 38:24 70:10 71:14 80:15 102:10 108:10,12 111:22 123:11 138:19 141:22 155:25 164:18 187:15 210:19 asked (23) 22:8 26:6 30:8 31:9 40:17 49:23,24 51:12 52:21,23 53:7 116:13 128:14 140:7 142:4 164:18 165:25 178:5.11 183:20

91:1 137:4 142:7 157:25

166:1 195:14 asks (2) 35:10 36:23 aspect (8) 36:11 124:20 127:5 138:25 155:19 158:25 164:1.16 aspects (3) 90:13 127:7 203:19 assess (3) 144:9 150:7 172:18 assessing (10) 34:4 115:23 116:16 117:12 129:20 132:5 172:3 173:23 179:7 182:13 assessment (1) 180:19 assist (3) 19:10 25:4 204:5 assistance (1) 164:17 assisting (2) 69:11 71:8 associated (14) 34:24 53:22 55:25 56:11 59:4 129:21 132:6 134:10 136:5 142:8 145:18 149:18 181:12 199:14 associations (1) 203:2 assume (2) 140:10,13 assuming (2) 139:11 185:21 assumption (1) 55:19 attached (1) 141:5 attaining (1) 119:13 attempt (1) 154:22 attend (5) 51:22 52:1 74:25 169:20.24 attended (10) 5:15 9:18 10:6,24 14:9 15:7,18 39:13 51:10 75:2 attendees (1) 15:23 attending (5) 10:3,21 15:5 56:18 71:7 attention (3) 41:11 123:9 124:3 attribute (1) 174:23 august (8) 7:15 8:7 11:25 22:13 163:20,21 164:23 165:4 augustseptember (4) 1:21 2:2 12:10 18:12 authored (2) 158:8 179:5 authorities (4) 48:11 56:9 186:23 195:1 authority (3) 37:10 162:1 193:1 authors (1) 159:13 auto (1) 57:8 autonomy (1) 152:17 available (17) 75:1 89:23 94:24 95:4 97:9 100:21 102:8 139:25 140:17 141:4 142:12 155:12 167:15 168:1 184:13 194:14 210:25 avoid (2) 143:7 145:19 awaited (1) 32:16 awarded (3) 80:11 90:6 105:6 aware (69) 2:14,17 12:5 22:18 24:2 26:1,3 32:24,25 33-3 5 6 47-2 16 48-13 49:7,11 50:11,13 52:10 53:9 58:12 59:25 60:14,16 64:19 67:4.5 86:8.23 91:9.17 98:17.23 99:8 115:14 122:12,16 123:14 125:13,23 128:10 133:7 139:12.14.17.23 140:2 142:25 143:15.20 144:2 147:24 161:13 162:9,17,19 163:9 165:15 169:10 181:2 187:5.10 189:23 190:4.7.8.13.14 away (9) 2:22 7:23 14:4 26:12 50:15 140:20 146:25 185:18 192:3 ayrshire (6) 163:14,17 164:21 165:3,9 167:12 192:14.22 193:13 В asking (9) 21:8 23:15 52:2

33-24 39-22 45-8 100:1.6.19 113:23 114:23 119:4.8.23 121:11 135:16 **b (38)** 4:6.10 5:19 6:2 18:15

143:3 148:12 150:24 151:7 152:6 174:2 175:8 176:6.9 177:10 178:6 180:23 182:18 189:4.8 192:18 195:9 204:25 208:2,23 b2 (5) 30:2 38:14 53:5,15 61:7 **b4 (3)** 61:24 64:22 65:1 back (60) 1:6 2:1 3:19 13:23 16:11 20:18 21:12.14.22 22:21 23:12,13,20 24:18,25 25:4 26:9 28:17,20 32:3 33:20 34:21,24 35:1 43:19,23 45:20 52:4 54:3.8.17 58-6 15 16 61-16 64-2 75:17 90:3 96:19 109:22 135:16 136:15,18 150:19 152:16 153:20 155:10 159:12 188:21 191:1 193:15,25 203:24 206:2 207:2 208:10 209:10 210:12,21 211:5 background (9) 43:3 72:17 108-12 111-11 172-23 184:3 209:14,19 210:4 baker (2) 10:21,24 balance (1) 37:15 balanced (1) 203:11 balconies (1) 49:4 barrier (7) 149:11 150:3 154-12 19 23 155-15 156-5 barriers (14) 34:10 128:6 143:6 144:10 145:24 148:23 149:7 153:24 154:4.10.16 155:8.9.12 base (2) 88:23 195:10 based (16) 4:17 22:7 27:16 111:6 118:3,10 132:12 135:23 141:8 146:15 153:4 181:12 186:23 188:19 199:14 200:10 baseline (1) 93:16 basic (2) 115:4 205:10 basically (19) 35:12 78:17 79:21 88:1 89:5 90:2 92:18 102:19 106:12 110:8 119:1 136:1 137:3 144:4 174:9 201:1 206:5.15.25 basis (4) 83:16 116:4 133:8 150:8 bba (1) 202:25 bc (1) 32:11 bca (8) 32:13 36:22 38:3 39:24 40:4,18,25 63:18 bco (1) 32:20 bearing (2) 144:8 163:14 bears (3) 125:5 163:18 196:25 became (27) 32:25 33:5 38:20 74:1 75:8 76:13,21 77:1 78:11 81:7.9.16 94-12 19 107-6 112-10 116:22 117:9 131:20 147:24 150:25 152:5 167:15 168:1 190:23 192:10 194:5 become (6) 5:17 33:3 76:16 80:13 163:9 196:16 becomes (1) 5:11 becoming (1) 12:5 before (40) 1:20 12:18 19:25 21:2 44:10 52:15 53:23 63:21 66:18.24 72:15 73:16 80:7 84:20 95:5 96:6,12 97:20 99:5 124:1 125:25 133:5 139:3 147:16 153:16 156:7 160:5,6,7 163:1 164:12 173:5 179:12 182:5 184:19 187:2,6 210:2.7.16 began (1) 105:3 begin (2) 72:17 194:16

beginning (2) 52:16 81:20 begins (1) 3:23 begun (1) 50:12 behalf (4) 15:10 44:14 60:4 69:15 behaviour (4) 115:23 116:16 117:13 138:23 behind (2) 143:11 147:11 being (49) 2:24 3:3 5:20 13:5 16:3 18:17 21:19 23:22 24:24 26:1.2.6 37:6 40:12.14 43:7.15 45:1 49:19.23 53:3.13 54:12 56:13 63:16 66:6 74:11 75:20 92:18 98:17 101:15 104:9 111:9,16,20 116:24 118:4 121:17 123:25 124:22 135:12 142:23 145-10 158-22 174-11 190:7.13 193:22 205:16 belief (2) 185:9 188:19 believe (36) 8:22 13:12,13,14 14:11,12 15:2,7 27:14,15,24 33:5 35:20 45:16 46:6,12,24,24 48:4,10 50:7 63:7 69:2 79-3 4 96-7 98-8 123-1 129-10 130-9 132-3 162-3 172:17 173:4,16 188:5 believed (3) 30:19 67:13 135:20 believes (1) 10:7 below (10) 7:5,11 38:6,8,16 41:15 61:6 93:15 94:7 202-17 bench (2) 146:15.17 beneath (2) 147:1,3 benefit (3) 67:21 104:2 106:8 best (6) 27:18 51:5 64:16 67:13 167:18 204:8 better (15) 12:10 23:19 34:9 43:14 92:6 104:2,4 119:21 121:11 128:20 129:19 132:5.7 151:17.19 between (26) 8:7 16:20 27:24 28:5 48:19 50:20 60:23 76:20 117:18 121:2 122:3.25 124:14 134:14 140:22 143:2,5 144:19 157:14 166:17.22 167:4 185:23 193:6 199:11 208:19 beyond (5) 3:8 18:24 63:14 66:16 96:1 bid (9) 89:21 93:22 107:19 195:24 196:16,18,20,23 200:16 bidding (1) 93:8 bids (4) 84:3 89:6 102:16 104:20 big (3) 3:2.3 194:3 biggest (2) 13:17 23:11 binary (1) 137:23 birmingham (1) 72:21 bit (11) 6:12 86:12 93:1 106:16 116:6 121:25 150:15 185:8,9,10 201:24 blaze (1) 48:25 blm00000153 (1) 50:19 blm000001531 (1) 57:24 blm000001532 (1) 57:2 blm000001533 (2) 50:23 54:9 blm000001534 (1) 53:16 block (3) 49:11 129:17 162:1 blocks (2) 141:6 142:8 blue (3) 100:22 102:12 103:19 board (7) 5:23 17:12 76:11 79:9 80:11,13 100:6 boards (1) 53:12 **bob (3)** 118:16,18,19 bodies (6) 101:21 123:8,8,8

Opus 2 Official Court Reporters

182:22

alongside (3) 74:16 188:9

already (6) 12:2,21 144:4

164:18 181:13 196:14

also (43) 5:19.24 8:2 9:20

10:21 20:18 23:23 28:7

alpolicfr (1) 52:24

body (9) 6:8 36:7 59:2

181:9 193:1

202:14 203:6 209:13 210:3

buildings (25) 6:1 32:14

38:8.10 39:24 51:1.8.16

61:6.23 62:13 65:1 111:18 137:8 bold (5) 33:24 35:10 36:5 173:1.21 booth (2) 50:21 53:18 both (11) 36:8 38:15 82:8 110:23 148:13,14 164:25 167:4 185:8,9,10 bottom (24) 4:2 6:12 11:2 16:22,25 17:20 36:3 39:20 44:9 47:21 50:22 54:8 57:24.25 58:1 63:25 64:3 90:25 98:3 110:15 114:18 125:7 142:18 174:6 bound (4) 148:10,11,22 149:11 box (3) 38:6 110:11,13 br (15) 29:1 32:1 36:11 111-17 123-25 131-3 9 15 134:17 182:22 184:8.10 195:22 196:2 200:7 brac (6) 152:22 153:4,13 177:21 186:24 192:23 bre (160) 1:5,22 7:19 8:1,8 9:5,19,20 10:6,7,21 11:4,12,25 12:17,22,25 13:10 14:23 15:13 19 18:13 22 19:25 23:4 27:22 28:12 32:9 37:9 39:1 55:6,23 56:1,4,6,7,10 57:12.21 60:10 61:5 66:19.24 67:7.8 73:6 74:3,5,16 75:9,10,14,21 76:7,10 77:2,8,10,21 78-6 25 81-6 8 83-7 18 84:24 86:8.11.11.15 87:7,21,23 88:10,13,14,15,15,24 89:1.5.9.10.15.18.20.22 91:21 93:4,13 96:11,15,17 97:5,15 98:25 100:13 101:15 102:19 105:9,20 106:20 109:3 111:5.23 120:13 122:8.17 124:23 126:2.21 129:11 130:16.25 133:15,18,22 138:11,21 139:5 140:1,8 142:5,24 148:2 152:16 155:21 156:14 157:14 158:13 159:3 162:11 163:10 165:23 167:10 171:10 172:2.16 178:18 182:13 186:22 188:7.20 189:9.16 191:7 193:1,6,23 194:11 195:6,24 196:13 197:1 200:7,21 201:4 202:22 205:7 209:20 bre00001353 (1) 204:15 bre000013534 (1) 204:22 bre000013536 (1) 207:19 bre00001392 (1) 201:15 bre000013922 (1) 201:25 bre000013925 (3) 201:22 202:7,19 bre00005624 (1) 71:25 bre0000562410 (1) 80:17 bre000056242 (1) 72:20 bre000056243 (4) 74:1 75:7 78:3 90:5 bre000056248 (2) 129:15 182:4 bre000056249 (3) 161:9 169:9 182:24 bre00005868 (1) 158:7 bre000058681 (1) 159:13 bre000058682 (1) 158:16 bre00016101 (1) 3:21 bre000161011 (1) 9:6 bre000161012 (1) 6:13 bre000161013 (1) 4:2 bre00035375 (2) 163:22 164:25 bre000353754 (1) 166:10 bre000353772 (2) 163:15 164:22 bre0003537722 (1) 163:19

bre000353776 (1) 166:8 bre00035385 (1) 127:2 bre000353853 (1) 127:20 bre00041836 (1) 196:22 bre0004183611 (1) 197:7 bre0004183612 (1) 198:1 bre000418363 (1) 199:5 bre0004371010 (1) 98:2 bre0004371011 (2) 100:10 104:24 bre000438292 (1) 83:18 bre000438294 (1) 84:11 bre00047571104 (1) 49:22 bre0004757119 (1) 180:16 bre0004757120 (1) 181:4 bre0004757169 (1) 32:23 bre0004757197 (1) 44:24 bre000475912 (1) 47:18 bre0004759412 (1) 93:25 bre0004759413 (1) 95:24 bre0004759415 (1) 85:19 bre00047667 (1) 185:20 bre0004766710 (1) 146:10 bre000476676 (1) 142:17 bre000476679 (1) 144:16 break (17) 67:18,21,25 68:2 14 70:8 15 71:21 22 112-12 116-6 168:11,13,14,23 210:22 211:4 breaks (1) 71:20 bregulla (3) 81:11,16,17 brenda (1) 20:19 bres (18) 54:22 60:6 67:12 94-12 95-3 16 98-6 99-10 100:22 127:5 140:9 156:11 164:17 165:12 190:10,16 194:5 195:2 brian (51) 7:1,22 21:4 25:13 39:14 42:13,20 43:4,20 44:1,4 45:14,21 46:5 48:20 55:15,16,19 58:25 60:24 61:1,3,20 64:2,5 65:10,18 66:2.6.11 118:16.20 140:23 141:2.14 142:4 205:8,8,18,20,24 206:8 207:15 208:11,12 209:4,9,13,20,22,24 brians (2) 50:5 63:2 brief (1) 17:18 briefing (1) 125:22 briefly (8) 6:18 10:17 28:8 38:1 44:1 88:10 97:14 154:2 bring (1) 181:8 britain (1) 199:23 british (11) 108:16 114:1 173:25 174:1 178:21 186:8 189:14,17 190:10 191:9 194:14 broad (2) 134:25 194:3 broke (1) 1:20 brought (1) 124:3 bs (23) 28:25 53:1 108:17,17 109:5 112:10 120:5 121:4 132-11 134-8 146-16 156:12 186:9,15 187:7 190:23 191:12.17.23 192:10 193:24 194:5.9 bs1 (2) 53:1.6 bs1d0 (1) 4:19 bs476 (2) 148:16 149:16 bsi (2) 90:12 181:10 bsi00001738 (1) 114:3 bsi0000173840 (1) 114:6 buck (1) 59:16 build (2) 10:14 42:3

building (41) 6:24 15:14

105:5,12,21 115:25

32:12 36:7,9 38:13 47:3

48:16 49:14 61:23 62:13

116:11.19 117:14 118:5

127:21.25 129:24 133:10

161:23 182:20 199:9,13,23

147:19 148:12 150:2

65:1 76:14,22 78:5 85:1,15

53:10 54:13 56:1.13 62:2 64:7.21.23 66:15 109:10 ceased (2) 46:24 76:3 124:17 171:9 175:3 183:6 ceiling (1) 146:19 199:11 208:4,17 central (1) 101:3 buildup (2) 118:4 156:25 buildups (1) 111:10 builtup (2) 53:23 202:12 bullet (8) 15:11 28:23 29:4 206:1 7 10 198:3 199:7 200:15 207:23 208:13 bundle (1) 140:18 burd (8) 118:16,20 140:23 cetera (15) 52:14 56:19 163:21 165:6 202:3,24 204:19 bureaucracy (1) 105:17 burn (1) 53:3 194-15 burning (12) 29:7,16,22 49:3 115:1,13 116:10,24 7:14 8:24 9:7,7 117:12,19 149:25 150:1 burns (1) 53:8 burnt (1) 146:25 business (14) 75:10 81:19 82:5,20 83:15,20 85:5,8,11 89:10 18 96:11 140:11 14 169-5 210-15 challenges (1) 143:7 change (8) 44:5,15 c (3) 100:21 119:23 180:24 call (9) 4:9 8:6,9 70:9,21 changed (6) 41:20 102:12 103:18 141:3 210:20 changes (9) 12:7 104:25 called (10) 38:20 73:7 92:3 125:15 196:4 200:25 205:23 206:1,2 210:1 changing (1) 199:25 calls (1) 103:20 came (19) 13:4 27:24 31:2 40:9,10 41:11 58:16,18 26:2 58:15 89:9 106:11.18 107:18 122:22 126:3 151:10 chasers (1) 22:18 167:21 181:19 187:11 chases (2) 57:15.16 191:12 candid (1) 13:9 check (1) 206:18 cannot (6) 5:10 9:21,22 11:6 47:22 145:9 chicken (1) 186:12 cant (45) 11:15 23:6 25:2 chitty (1) 74:17 30:15 31:2 35:18 40:6 choices (1) 201:5 42:10.12.14.18.47:15 choose (1) 62:14 63:1,7 75:17 81:6,21 82:25 chosen (2) 145:9 198:23 83:7.23 92:21 97:1 109:21 128:17 141:22 142:3 ciara (2) 48:20 83:17 147:13 157:17 165:20,24 circulate (2) 18:18 22:3 166:1 167:7,8,14,20,25 186:20 191:6 195:18 circulation (1) 45:2 205:14 206:2 207:12,13,17 209:23 capabilities (1) 100:16 161:14 capable (1) 141:7 cardington (3) 139:20,24 civil (1) 96:6 149:24 care (1) 211:12 carea (2) 4:5,18 career (7) 78:4 90:3,15 111:4.23 122:1.12 carried (14) 64:17.20 89:19 132:6.12.22 133:9 90:13 94:4 100:6 119:3 134:9.22 136:2.5 120:20 153:7 163:6 171:11 172:8 174:17 183:17 146:2 148:9 carry (6) 104:13 113:12 120:20 194:16 195:3 199-22 carrying (4) 6:9 24:9 147:2 207:8 cases (1) 35:23 casual (1) 193:21 catalyst (1) 131:11 catchall (4) 41:25 42:19 43:9.14 caught (1) 62:25 208:17 cause (1) 83:10 claims (1) 171:12 caused (1) 139:9 clarification (10) 6:7 7:2 cavities (2) 143:7 145:19 11:5.14 15:14 30:7 31:7.24 cavity (6) 34:10 128:6 143:6

51:6 66:19

145:24 153:24 155:15

cc1924 (4) 195:20 196:4,16 clarifications (1) 210:13 201:17 clarified (4) 27:18 30:1 62:21 cd (1) 141:10 167:18 cease (3) 76:5 78:24 81:17 clarify (3) 20:13 45:5 66:18 clarifying (5) 5:7 17:9 20:20 32:11 35:3 clarity (1) 43:2 centre (18) 75:8 76:13,21,23 class (65) 4:6,20 6:3 34:9 108:13 111:5,23 112:3 78:4 197:13,20,21 204:25 205:4,9,22,22,23,25 114:23 117:20 120:1.14.21 121:3.6.16 122:3.14 123:4 centres (2) 88:20 205:20 128:2.11 132:8.14 certain (3) 35:17 42:2 154:12 135:2.8.12 136:10 137:17 certification (3) 75:10,14,21 145:23 146:12,14,17 147:8,18 148:11,13 149:25 74:12 75:2 88:4 94:22 150:6,24 151:8,21 152:4,9 101:13,21 116:24 135:9 157:15 165:10,11,13,21 142:8 153:4.18 192:23 166:18.24 167:11.23 185-18 186-17 187-16 chain (22) 3:22.25 5:18 6:12 192:4.9.11.15.17 193:14,18,24 194:9,21 16:19,20,22 17:17 21:1 classes (11) 112:4 22:1 26:25 48:22 50:20.22 114:13,17,20 119:14 57:2 58:20 65:17 141:20 120:19 152:24 153:2 chairman (8) 60:16 67:15 193:18,19 194:4 70:18 108:6 113:16 168:10 classification (19) 29:1 35:12 108:15 111:6 24 112:4 114.7 115.14 117.15 chance (3) 58:24 60:8 69:5 118:10 120:1,13,14 134:24 136:1 147:18 150:6 165:12 46:9,10,15 101:18 106:2 181:11 classifications (1) 108:11 classified (2) 52:25 53:2 46:13,17,18 189:21 191:16 clause (24) 4:22,24 5:3,5,20 6:17 18 23 9:24 10:13 109:19 167:19 180:19 17:8.10 35:5 39:22 189:20 192:22,23 193:11 41:6,17,18 42:1,6,12 43:11 44:5,15,19 characterisation (1) 90:17 clear (27) 3:7 5:12,17,24 chased (5) 22:12,13 23:5 12:12 19:13 25:5 27:21 101:12 120:12 122:11 chaser (3) 37:23 57:3 58:18 129:24 132:18,20,25 133:16,19 134:3 135:18,20 140:18 149:8.16.23 155:8 chasing (3) 22:16.21 37:20 156:3 171:15 cleared (1) 140:15 checking (2) 95:14 191:2 clearer (2) 44:25 49:16 clearest (1) 135:1 clearly (10) 31:21 71:16 95:11 101:12 116:1 122:9,24 130:21 133:1 149:10 chronology (2) 45:20 184:15 clg00019440 (1) 39:12 clg000194402 (1) 39:19 clg000194403 (1) 41:23 circulated (2) 43:20 203:9 clg0001946949 (1) 44:2 clg00019478 (1) 170:9 circumstances (6) 24:10 clg000194788 (1) 171:5 56:5 115:23 116:16 160:13 clg000194789 (1) 171:25 clg00031093 (1) 60:22 clg000310931 (1) 65:18 clad (3) 64:8 128:10 162:7 clg0003109310 (1) 61:13 cladding (81) 4:11,24 5:21 clg000310934 (1) 61:16 6:2 30:3 32:14 38:10,15,22 clg000310935 (1) 60:25 48:8 49:15 51:1,13 52:20 clg10000347 (1) 174:22 53-21 62-7 111-2 128-3 8 clg100003472 (1) 175:5 129:21 130:2 131:22 clg100003473 (1) 189:1 clg10003883 (1) 140:21 clg10008111 (1) 48:18 137:13.19 138:23 141:11 client (2) 86:2 141:8 close (3) 60:16 105:8,21 149:12,18,19,24 150:8 closed (4) 16:13 17:25 18:6 151:11.25 154:11.25 27:3 155:1.16 156:2.22 157:16 closely (2) 129:22 187:25 158:23 165:10 169:16 closure (1) 16:17 171:14 172:4.9.12.20 coating (2) 30:23 146:25 173:11.14.16.24 174:3 codes (1) 47:13 175:4 176:3.11 177:13 collaborative (2) 182:10 178:8,19 179:7 182:14 183:17 183:3,5 195:21 196:1 collaboratively (1) 78:20 199:10,15 200:3,12 207:24 colleague (3) 51:25 187:24 205:22 colleagues (11) 17:5 18:21 74:17 89:4 117:8 134:21

114:21 167-12 163:5 211:5 206:16 139:9 195:25 101-21 complete (3) 129:22 171:14 200:8

140:4 155:20 187:20.22

188:20

completed (4) 38:5 160:5

181:13 189:14

collected (1) 20:9 college (1) 75:3 colwell (41) 1:5,6,8,9,18 9:19 14:23 26:16.18 29:5 30:1 32:10 61:5 68:16 191:24 69:11,14 80:19 82:18 85:9 124:7 140:23 142:12 158:9 159:14 162:20 169:23 179:6,15,24 180:12 183:11.25 188:20 196:18 197:1.19 202:5 204:19.25 205:18 213:3 colwells (8) 81:9.17 82:9 159:16 160:10 197:5 198:18 207:7 combination (2) 53:11 combining (1) 108:16 combustibility (37) 30:22 34:19 38:10.15.23 39:21,24 53:4,14 63:1 118:23 119:2,13,24 137:18 120:2.14.22 121:3.19 122:4,15 123:5 131:22,23 155:6,13 135:9,14 137:13,14,16,17,20,23 138-2 3 146-20 156-21 combustible (7) 17:7 32:13 111:14 131:24,25 137:25 156:24 come (32) 1:6 16:11 31:22 32:1 52:4 54:5 55:4 58:6 67:15 70:10 80:10 90:3 96:19 111:4 21 112:11 123:7.21 131:9 134:16 136:15,18 151:6 153:20 156:11 162:22 178:22 193:21 209:18 210:12.21 comes (3) 147:15 204:19 comfortable (1) 71:1 coming (6) 2:12 69:11,16,22 72:15 86:23 comment (11) 21:16 33:19 34:24 37:7 39:6 86:3 97:1 106:6 109:21 157:17 201:8 24:21 commenting (1) 33:18 comments (9) 18:16 36:15.17.23 125:14 128:25 180:8 196:19 210:12 commercial (10) 94:15 96:11 100:15,25 101:16,20 102:7 103:25 104:6,9 commissioned (2) 94:13 commissioning (1) 105:11 committee (23) 17:12 88:25 135:25 136:7.14 152:22 168:8 169:7.8.12.14 123:9 170:8.19 175:2 178:17 179:13 185:25 188:9 189:5 192:16 193:25 194:20 63:24 committees (6) 89:25 90:12 174:21 186:4 188:22 192:9 common (1) 93:3 commonly (2) 64:11 145:10 185:16 commons (1) 135:24 communications (1) 88:3 community (2) 79:7,24 157:1 companies (4) 75:13,16,18 company (2) 76:12 86:11 comparison (1) 167:4 compartment (1) 110:21 compelled (1) 101:15 competitive (4) 104:21 105:19 107:20,20 competitively (4) 105:3 150:23 106:21,24 107:6

complex (1) 16:6 compliance (9) 53:20 151:20,22,23 173:22 185:18 189:19 190:12 complicated (1) 39:4 complied (1) 6:3 comply (4) 4:18 6:23 34:6,18 complying (1) 65:22 component (2) 145:22,23 components (6) 6:19 30:3 38:10 130:1 132:22 183:3 composite (2) 51:14 121:18 composition (1) 199:24 computational (4) 92:10,11,17 159:11 computer (2) 74:2 123:19 comrades (1) 96:8 concede (1) 97:2 concept (2) 118:23 137:24 concepts (3) 122:14,25 concern (5) 24:13 65:3,8 concerned (5) 37:9 81:23 128:21,23 192:1 concerns (7) 13:11 52:5 55:25 66:10 20 67:4 conclusion (2) 150:13 151:6 conclusions (9) 137:11 139:14 140:4 149:1 154:2,3 155:5,6 171:10 concomitant (1) 194:7 concurs (1) 172:21 conditions (1) 124:16 conduct (2) 60:6 100:22 conducted (1) 131:5 conference (13) 14:10,13 15:1,6,18,23 16:2 51:11,23 52:2,5,9,11 conferences (2) 56:19 75:1 confident (2) 32:20 118:13 confirm (9) 66:22 72:2.11 83:22.23 97:21 138:12 142:3 181:10 confirmation (3) 9:24 10:12 confirmed (4) 9:23 10:12 91:21 181:22 confirming (1) 24:22 conflated (1) 123:4 conflating (1) 122:13 conflict (1) 143:4 conflicting (2) 143:9,16 conform (1) 181:10 conformed (1) 181:22 confused (1) 123:4 confusing (2) 5:1 122:13 confusion (3) 6:16 61:10 conjunction (2) 156:5 160:17 connection (3) 5:22 49:18 connolly (15) 131:5 137:5 138:7.10.16 140:10 141:9 147:17 150:19 153:24 157:19 158:10,10 171:20 connollys (7) 141:13.16 142:11,16 144:12 146:5 consensus (1) 133:13 consequence (1) 97:6 consequently (1) 154:19 consider (21) 43:13 45:14 46:6.11.14.16.55:23.61:24 65:1 96:13.15 102:17 103:14 105:18 106:8 115:22 116:1,9,9 147:16 considerable (1) 172:7 consideration (12) 19:7 56:16 67:24 102:23

Opus 2 Official Court Reporters 137:10.19 148:1 154:24

155:16 156:14,21 193:17

considered (12) 35:16 40:20 62:10.19.24 64:9 94:7 111:5 116:13 129:7 147:22 157:15 consistent (2) 18:11 142:23 constant (1) 104:17 consternation (1) 35:3 constitution (1) 73:3 constraints (2) 145:17 186:24 constructed (1) 53:10 construction (10) 6:20,22 30:10 34:5 42:22 61:9 111:9 113:20 114:14 122:24 constructions (3) 51:8 64:18 65:22 consultant (6) 83:19 87:8.14.17 158:11 197:20 consultation (6) 50:11 175:7 176:6 186:23 192:21 193:12 consulted (1) 198:13 consumption (1) 127:23 contact (5) 58:25 59:19 88:3,6 118:19 contacted (1) 23:1 contacts (1) 193:22 contained (2) 180:18 199:8 content (4) 40:13,14 152:15.18 contents (4) 11:15 72:11 207:17,17 context (10) 4:1,12 13:18 49:23 61:14 62:21 119:7 124:24 146:14 199:4 continue (5) 1:4,12,13 96:17 107:14 continued (8) 1:8,16 27:19 76:23 103:11 131:6 213:3,6 continuing (2) 5:25 143:24 contract (7) 68:23 84:1 97:7 105:6.20 126:23 196:4 contracted (1) 195:7 contractors (4) 52:21 105:13 106:10 107:16 contracts (2) 93:8 105:6 contractual (1) 206:20 contribution (1) 110:12 control (17) 32:12 36:7,9 61:23 62:13 65:1 130:3 132:23 133:9 134:9.22 183:2 198:6,16 206:13 209:13 210:3 controlled (2) 151:17,19 controlling (4) 129:20 132:5 136:4 152:18 controversy (1) 81:14 convenient (1) 112:13 conversation (8) 11:17 23:22 25:16 27:24 32:2 52:10 194:1 195:17 converse (1) 122:23 cook (1) 59:12 cooperation (1) 96:3 copied (5) 48:21 58:12 61:20 140:24 204:19 copies (1) 61:18 copy (7) 32:10 58:9 139:4 140:8 141:12 201:10 203:25 copying (3) 58:2 64:3 65:20 core (7) 53:8 54:11 62:9,10,18,25 64:9 cores (1) 64:10 corinne (1) 81:23 corner (3) 115:5.11 117:16 correct (48) 21:20,23 30:7 34:21 37:24 59:8,10 73:15 75:19 76:15 77:3,6 78:10.13 79:11 80:21 82:6.7 84:4.13 86:4.5 87:3 91:25 108:14.18.21 111:3

127:6.9 135:15 152:8 dangerous (3) 134:7 135:4 168:3 169:22 179:19 136:12 185:21 191:21 192:2 dangers (5) 54:16 55:24 196:15 204:18 205:3 56:10.19 137:11 correctly (2) 177:18 207:1 data (9) 92:16.19 129:25 correlation (1) 117:18 132:21 134:7 137:12 182:6 correspondence (10) 19:12 185:6,12 58:5,10,13 60:10,15,23 database (2) 106:15 200:2 date (24) 64:17 72:5,7 75:20 61:6 66:10,23 corridors (1) 109:10 81:16,22 83:23 123:12,23 cost (2) 115:7 153:17 125:5.7 138:12 161:5 costbenefit (1) 153:6 170:10 174:23 179:10 costly (2) 105:14 106:6 185:23.23 192:13 196:25 costs (3) 96:17 100:17 153:5 200:1,5 201:20 205:1 couldnt (8) 29:11 37:13 39:1 dated (8) 16:22 56:25 138:22 103:4 138:12 151:24 153:9 163:15,18,21 179:2 208:25 dates (7) 22:13,17 40:6 192:13 council (5) 163:14,17 165:9 47:15.23 97:16 98:16 dating (1) 54:17 168:2 202:23 counsel (4) 1:16 71:5 dave (1) 28:11 213:5,10 david (18) 4:4,14 5:14 7:16 counterfactually (1) 178:12 16:21 17:23 21:11 couple (2) 17:5 29:3 22:2.9.12 23:6.23 39:15.16 course (20) 27:1 65:22 75:3 48:20 56:7 158:9 179:6 82:11 93:6 96:19 97:11 day (6) 17:19 51:11 152:23 104:6 109:12 112:10 207:5 210:20 211:19 days (7) 3:23 30:17 69:5 134-12 147-2 148-3 153-20 157-23 177-22 179-14 72:15 91:2 24 141:23 180:6 192:19 201:9 daytoday (3) 16:10 24:17 courses (1) 74:25 206:23 cover (3) 96:16 158:15 179:4 dclg (6) 9:23 10:12 58:25 covered (4) 42:1 43:11 59:18 60:4 61:6 100:17 156:7 deadline (1) 84:9 covers (2) 194:3 201:13 deal (3) 26:16 93:11 95:2 coworker (1) 138:15 dealing (3) 57:21 77:19 cox (1) 74:15 96:23 create (5) 176:1,10 177:11 deals (1) 38:7 178:7,10 dealt (2) 9:10 98:25 crib (1) 144:22 dear (2) 17:3 58:22 criteria (12) 29:6,15,20 debate (2) 35:1 193:16 35:13,17 114:7 119:4 debated (1) 153:18 debating (2) 12:24 45:17 160:20,23 180:20 183:4 184:9 debbie (8) 20:2 23:15 crossdepartmental (1) 70:6.21.24 85:23 91:6 159:24 213:8 crosspurposes (1) 183:19 debris (1) 49:3 crowder (2) 48:20 56:7 decades (1) 105:16 ctar00000019 (1) 179:5 december (8) 33:10 37:20 ctar000000192 (1) 179:9 47:5 170:11,25 186:5 culminated (1) 156:12 192:3 196:25 decent (1) 108:6 cumbersome (3) 94:12,20 95:5 decide (3) 89:2 90:1 155:1 cure (1) 158:17 decided (9) 1:22 12:1.2.17 current (8) 4:25 51:7 54:2 15:19 18:12 76:9 155:15 65:2 208:1,13 209:5,6 203:5 decision (10) 12:4,9,25 currently (11) 4:17 7:23 32:16 61:8 64:22 172:8 27:21 28:3 89:25 130:19 173:10 189:9 199:25 153:3 186:6 188:6 207:24 208:18 decisionmaker (1) 89:7 decisionmakers (3) 153:8 curtis (2) 125:16 126:3 curtiss (1) 125:13 195:12.14 custodianship (1) 25:18 decisions (4) 152:21 153:5 customer (3) 88:1 133:4,4 186:21 195:16 cut (3) 93:7 127:24 154:18 decorative (1) 172:20 cwct (40) 3:20,23 4:4,6 define (2) 110:6 117:20 5:13,15,25 6:8 7:19 defined (5) 87:25 119:3,6 8:1,8,17 12:3 13:9,24 121:17 122:9 14:10.18 15:10.13 16:15 definitely (2) 64:9 91:7 17:12 18:10 19:17 20:19 definition (3) 44:25 45:1 21:7 24:3.25 25:21 26:9 135:12 27:8,10 39:10,16 41:7 definitions (4) 108:9,10 122:2 180:23 48:15 50:5 63:15 66:21 definitive (8) 5:10 27:12 60:1 69:8 202:25 cwct000002613 (1) 15:9 62:23 63:11.16.22 184:8 cwct0000040 (1) 16:19 definitively (1) 20:13 cwct00000401 (1) 17:18 degree (6) 45:19 72:22 cwct00000402 (1) 17:1 79:8.8 138:2 204:6 cwct00001197 (1) 9:16 deletion (1) 167:23 deliberately (2) 26:20 62:5 delivery (1) 197:11 D

demonstrate (1) 183:4

department (58) 19:7

20:12.13 23:14 25:3

31:11,19 39:3 44:14

190:12

d (4) 145:8 197:13.21 198:6

mpness (2) 143:7 145:19

d0 (2) 53:1,6

daily (1) 78:9

d2 (1) 34:9

demonstrating (2) 189:18

45:9.13 54:23 55:3.5.8.13.14.21 56:5 59:9 60:2 66:17.25 67:3.9.13 88:5 94:25 95:13 102:15.15.16 130:15 135:21 142:25 143:2,8,20 144:2 153:4.18 156:14 157:20 158:5 164:23 182:9 187:15,21,23,25 188:16,18 189:15 192:21 193:22 203:9.13 210:7 departments (11) 3:12 31:18 42:21 142:22 143:11 174:20 175:6 186:25 188:21 190:5.9 depend (1) 96:3 dependence (1) 73:2 dependent (1) 120:19 depending (2) 75:4 82:11 depends (1) 154:11 deputy (1) 182:21 derive (1) 150:15 derived (4) 113:24 117:15,18 148:14 describe (1) 161:16 described (4) 148:11,16 177-20 181-7 description (6) 59:23 60:6 65:7 84:5 92:6 148:23 design (5) 34:4 143:10 147:14 156:2 199:24 designed (6) 111:1 124:15 144:18 145:25 198:19,20 designer (3) 61:23 62:13 64.25 detail (9) 2:5 11:15 30:16 31:4 33:12 52:13 121:25 160:12 197:10 detailed (4) 12:14 51:19 96:20 128:14 details (7) 9:22 80:15 93:10 154:23 162:3 175:7 198:17 detection (1) 206:13 determination (1) 180:24 determine (4) 156:4 173:11 199:24 200:11 determined (1) 146:14 determining (1) 29:21 detr (10) 95:1 158:6 163:21,22 165:13 167:13,24 172:5 185:24 199:20 develop (5) 92:16.19 172:2 180:17 182:11 developed (14) 92:18 100:16 109:20 110:20 116:25 160:17 172:16 178:25 180:2 181:6,19 184:16 185:4 188:7 developing (3) 27:16 144:21 145:5 development (16) 77:9 92:9 94:8 112:7 115:12 116:4 156:11,15 158:4 159:1,4 160:14 180:12 181:13 183-8 14 developments (4) 8:17 112:5 183:2 185:7 devising (1) 89:19 diagram (11) 30:19 34:6 150:25 151:8 152:5 186:17 187:7 188:8,12 190:17 191:25 diagrammatic (1) 189:7 dialogue (2) 157:20 204:5 dictating (1) 153:9 didnt (60) 3:11.16 9:11.13 13:17 16:5.7 23:2 24:12 26:8 34:24 35:7 39:3 41:12,13 42:23 46:24 52:8 55:5,11 56:2 63:14,24 66:12,16 73:5 84:6,8 86:22 88:13 89:7 105:24 107:11.12 109:6 115:18 123:1 124:10.18.19.21 127:1,17 136:13 139:2,6

140-6 147-23 157-7 159-14 164-3 6 167-9 169-19 176:22 177:3 180:4 186:14 194:8 207:1 difference (2) 120:17 122:25 differences (2) 121:2,2 different (19) 11:7 30:24 51:21 56:9 69:9 71:13 88:16 106:25 120:15,21 121:13 137:16 141:15 144:19 147:11 167:16 177:6 194:4 201:6 differently (2) 69:6 178:2 difficult (6) 69:17 102:1 154:24 174:23 180:7 189:22 difficulty (1) 71:10 diminished (4) 94:10 95:20 105:8 23 direct (8) 42:16 80:23 82:8 92:8 96:23 98:24 178:1 194:1 direction (10) 102:12 130:20,22 135:19,21,22 149:20,21 185:22 193:20 directive (1) 113:20 directly (5) 23:1 124:6 157:1 196:10 11 director (25) 75:8,14,21 76:3,5,13,16,21,21,23 77:1,9 78:5,6 81:8 84:1.14.17.19 86:11 97:22 197:13,14,21,23 directors (4) 76:11 78:12,18 92.4 disagree (6) 11:19.20 59:23 106:3 138:14 181:17 discovery (1) 150:20 discriminate (1) 144:18 discuss (19) 2:24 7:19 8:2,12 13:18 17:5 18:10 19:24 25:23 31:25 48:8 66:10 78:19 79:6 94:6 101:9 122:22 156:11 211:13 discussed (25) 5:23 6:18 16:6 18:7,17,21 19:1 23:17 30:17 37:6 46:23 58:10 68:22 72:13 101:7,8 124:23 129:8 144:5 155:20 157:22 188:18 198:23 203:9 204:3 discussing (5) 1:19 11:10 126:7.10 140:3 discussion (13) 2:10 17:11 18:19 46:20,25 48:11,19 61:9 142:2 190:15 191:7 198:25 199:1 discussions (17) 5:2 10:14 12:20 20:7 24:16 26:5 117:1 124:6 183:10,12,24 184:1.2 187:21.22 188:15.19 dispute (1) 146:8 disseminated (1) 139:25 dissenting (1) 133:13 divinity (1) 91:16 division (3) 85:2,4 159:3 document (87) 2:3 4:10 5:19 12:6 18:15 33:7.20.24 34:25 36:10.15.18 39:5.22 42:23 45:8 49:25 50:14 59:3 100:1,6 114:4,10 118:11 119:4.8 125:1.4.10.25 126:2 127:10 128:23 133:17,20 135:16 138:20 140:8 141:15 143:3 148:12 150:24 151:7 152:1.6.15 170:11,13 174:2 175:8,25 176:6,9,21 177:10 178:6 179:20 182:18 184:24 187:2 188:22 189:3.8.13.16.23.25 190:4.24 191:20 192:18 193:19 194:3 195:9 196:23

197:3 199:5 200:17 206:8

209:22 210:21.22 documents (19) 25:8 37:6.11 77:20 106:13 122:10 127:14 140:14.15 153:16 182:20 189:22 191:12.22 192:25 195:9 199:9 201:7 209:17 doe (4) 98:6 126:4 139:10 182:9 doebre (1) 128:7 does (28) 3:1 4:25 9:5 10:24 11:12:24 30:24 34:19 40:21 48:2 63:16 78:14 86:15 88:9 94:17 96:2,21 97:9 133:5 134:6 144:22,24 145:1 146:3 167:4 180:5 190:8 208:10 doesnt (10) 34:16 66:4 110:4 125:7 148:17 177:24 180:4,6 199:2 206:25 doing (9) 7:12 20:22 75:6 110:8 190:18 204:7,7 206:8,24 domain (7) 85:25 86:9,24 94:6,11,16 95:12 done (25) 2:23 9:25 13:19 45-5 69-6 82-18 92-9 13 93:19 104:9 109:22 111:16 138:9 139:19 151:15 153:10 167:16,17 184:4 186:12 201:2 203:24 207:4,10 208:19 dont (164) 2:5 3:22 7:13 8-9 19 11-11 19 20 13:12.13.13 14:15 16:3.9 22:17 23:21,21 24:25 25:1 27:9,14,15 29:18,18 32:22 35:20 37:19 38:20 40:14 42:16 44:22 48:4,10,10,16 49:13 56:6,10,13 60:5,14 64:12 65:13 69:2 76:18 79:3,4,13,15 84:21,21 87:16 88:12 89:16.17 90:10.19 91:12 93:10 94:25 95:17 97:17 99:14,15,15,16,20 100:3 102:5 104:22 106:5 108:23,24 109:8 110:18 112:17,23 115:10,11 116:21 118:18 121:20 123:23 124:5 130:18 133:14.15.20 140:16.16 141:17,17 142:15 143:14 147:22 153:13 155:22,24 156:17,18,23 157:4,7 160:3,7,12,16,19,22,25 161:9 162:3 164:8,10 167:2,16 168:4,5,15 169:9 170:21 175:19 176:12.19.23 177:4 179:3.15.21.21 181:20.24 182:2 185:15,15 186:1,2 187:4,10,14 188:5,10,17,24,25 190:3.7.13 191:1 192:12 193:15 194:1 195:17 196:19,20 198:17 200:19 204:6 205:7 207:9 208:19 209:2 210:23 211:1 doubt (1) 175:17 down (26) 1:22 4:2 14:23 18:14 20:6 27:3 28:4 35:10 38:7 39:14 57:2 61:13 71:1.16 114:16 116:6 119:23 125:21 126:11 127:17 149:14 166:14.20 197:16 198:11.21 downtown (1) 47:4 dr (61) 1:5,6,8,9,18 2:7 25:23 26:16,18 27:7,23,24 32:10 60:13 68:16 69:11.14 70:6.21.24 71:6 74:17 81:11.17.23 82:9.9 84:13 85:9 96:19 112:15 113:11,17 138:7,10

207:4 208:2.14.23.25

141:13.16 142:11 144:12 146:5.22 148:5 150:19 153:24 157:1 168:25 169:6 174:13 176:4 177:22.25 185:16 196:9.18 197:13.21 198:6,18 202:23 213:3,8 draft (18) 14:4 17:9,25 18:4 21:16 36:22,24 38:1,3,4 43:20 86:3 160:6 187:1 201:9.10 208:24 209:6 drafted (8) 17:24 18:5 19:3.19 20:4 32:12 123:25 203:8 drafting (6) 19:6,8,9 21:3 41:8 43:19 drafts (1) 18:7 draw (1) 123:8 drink (1) 122:7 driver (2) 46:4 185:11 drs (1) 82:18 dubai (4) 47:3 48:14 49:11 79:2 due (4) 2:13 96:19 153:20 183:2 during (18) 43:23 48:9 51:11 83:6 98:5 99:8 109:20 111-4 22 117-6 118-1 123-16 168-13 175-24 177:21 196:12 198:25 201:8 dying (1) 91:24 dynamics (7) 73:14.23 74:9,11 92:11,21 123:20 earlier (17) 13:24 25:16 27:4 33:4 58:23 65:15 66:2 99:4 135:3 141:3 146:22 159:16,23 176:12,20 186:20 188:11 early (4) 4:8 45:4 174:5 211:2 easier (2) 92:7 106:16 easily (1) 100:24 east (7) 47:23 48:3,7 54:18 56:21 79:2,5 easy (1) 125:10 economic (1) 93:1 edition (16) 2:16,21 123:25 131:3,9 134:17 135:11 182:18.22 184:8 187:1.2.16 189:3.8 191:13 editorial (1) 79:9 education (3) 73:17 74:9 88:22 effect (6) 20:21 67:3 76:19 119:18 174:17 209:24 effective (2) 149:7 173:12 effectively (7) 16:14 27:4 66:6 105:15 107:10 154:5 176:16 effectiveness (1) 144:10 efficiency (1) 124:16 efficiently (1) 53:9 eg (1) 145:23 egg (2) 186:12,14 either (15) 23:25 24:25 52:24 71:12 86:17 102:4 135:17 136:14 137:24 147:16 157:15 166:17 167:8 173:17 177:23 element (3) 95:7 117:13 156-25 elements (8) 6:22 30:10 33:20 38:15,22 130:1 131:22 132:22 else (15) 10:7 19:25 23:4.8 24:4 42:25 59:9 60:11 62:14 85:4 112:23 124:23 151:25 198:24 211:14 elses (3) 82:15 193:3 195:4 email (73) 3:22 4:2,7,13 5:25 6:14,15 7:4,9,14 8:10,13,24 9:13 10:9

Opus 2 Official Court Reporters

113:21.25 119:25 120:11

123:13 124:12 126:20

16:19,20,21 17:2,17

19:12.19 20:19 21:1.11.24

27:9 32:9.10.16 33:10.11.13 35:9.20 36:4 37:21.23 47:18.19 48:18.22 50:19.22.24 54:4.25 56:25 57:1.3.8 58:9,14,17,20,23,24 59:1,11,12 60:8,9,17 61:14 63:3 65:15,17 66:2 91:2,5 140:21,24 141:23 emailed (1) 37:20 emails (16) 5:18 7:11 22:10.16.21.26:12.18 48:21 50:17.17 58:17.19 63:25 66:15 68:23 141:20 emergency (1) 150:22 employees (2) 88:25 202:24 employing (1) 143:9 en (6) 4:20 53:1 113:24 114-25 25 145-5 enable (1) 131:18 enabling (1) 200:9 enclosed (1) 32:10 encourage (2) 55:11 89:6 encouraged (1) 96:14 end (12) 11:3 36:7,15 52:15 60:17 67:15 105:2 106:18 107:2 108:2 145:13 210:20 ended (2) 107:3 4 energy (2) 124:15 127:22 engage (1) 55:13 engaged (1) 47:12 engineering (2) 74:21 78:9 engineers (3) 80:4,8,14 enough (1) 183:15 enquiries (2) 21:17 41:5 ensure (1) 189:23 ensuring (1) 53:24 entered (2) 94:15 105:1 entire (2) 9:7 161:23 entirely (2) 11:1 173:17 entities (2) 104:1,7 entitled (4) 73:1 138:22 163:22 179:6 envelope (1) 34:4 environment (6) 169:13.13 175:2 182:9 184:5,17 environments (1) 56:15 envisaged (2) 42:20 203:19 equal (2) 35:15 86:17 equally (1) 140:13 erm (1) 103:5 especially (1) 82:19 espoused (1) 134:17 essentially (2) 94:3 110:11 established (3) 169:12 182:11 200:21 establishment (1) 171:10 estates (2) 124:15 126:4 et (15) 52:14 56:19 74:12 75:2 88:4 94:22 101:13.21 116:24 135:9 142:8 153:4.18 192:23 194:15 etc (3) 4:25 5:4 6:23 ethic (1) 96:9 ethically (1) 67:11 euroclass (2) 113:17,23 euronorms (2) 119:12 121:8 europe (4) 91:7 116:2 118:9 199:18 european (12) 47:20 91:4 112:5,6,11 113:19 116:5,22 118:11 152:24 190:1.25 evaluate (1) 171:14 evaluated (1) 155:2 evaluating (1) 173:12 evans (2) 28:11.19 even (14) 21:4 53:6 86:15 103:2 109:1 127:12 149:7 152:16 155:3 186:3 193:6,21 203:13 211:1 event (3) 14:16 129:7 161:19 events (1) 161:18 ever (35) 7:9 23:7 25:20,23 35:18.19 38:21 56:22 68:22 91:12,17 101:6

111:4.22 115:22 116:13 118-2 122-12 22 123-7 124:22 125:25 126:7 127:10 133:18 135:1 137:18 139:3 151:6 155:20 157:14 163:6 165:15 188:3 193:23 every (3) 84:8 89:22 127:17 everybody (2) 112:23 140:1 everyone (1) 1:3 everything (5) 30:21 92:21 95:11 107:6 151:25 evidence (34) 1:5 11:21 13:1 22:9 40:22 69:16,22 71:8 72:14 111:18 112:22,24 124:25 127:12,15 133:11,15 137:8 146:22 148:5 150:11.14 157:23 162:21 165:17 168:16 169:20 170:9 173:9 176:18 179:13 189:4 195:10 211:13 evident (2) 61:10 116:23 evolved (2) 106:25 107:15 evolving (1) 111:10 exact (5) 47:15 81:21 98:16 123-23 209-2 exactly (9) 43:21 82:25 116:21 119:21 139:23 146:1 157:8 191:18 207:9 examination (1) 73:1 examining (1) 145:20 example (12) 56:7 66:21 75:3 86:9 94:6 104:1,8,10 115:24 116:19 124:7 180:24 examples (1) 83:7 exceeding (2) 38:11 51:1 exceeds (1) 38:13 exceptions (1) 147:4 exchange (2) 66:9 140:22 excluded (1) 42:6 excluding (1) 114:14 executive (1) 207:20 exemplified (1) 145:16 exhibition (1) 48:6 existed (2) 18:8 93:16 existence (2) 18:4 78:15

existing (8) 64:21 124:16

145:22 171:13 190:17

exists (2) 118:12 173:14

expanded (2) 42:3 207:20

expectation (2) 43:4 152:25

expectations (1) 146:11

199:15.22 200:6

expand (2) 11:6 44:8

expansion (1) 194:6

expect (2) 57:11,19

expected (1) 163:7

expecting (1) 211:5

expediently (1) 151:15

expensive (1) 154:20

210:5

experience (15) 52:17 56:21

73:17 94:18 95:3,18

96:22,23 97:5 105:24

experienced (1) 209:21

experimental (11) 74:12

199:15 200:8

expired (1) 93:18

123:2 193:9 201:4 209:16

75:2 92:16 111:16 136:25

experiments (2) 104:2 163:6

expert (3) 90:18,20 209:21

expertise (2) 100:20 101:13

explain (9) 28:24 41:11

66:23 67:6.11 120:17

165:20 186:20 205:11

explained (5) 23:1 120:4

138:5 159:23 185:6

explains (4) 51:18 80:19

explanation (3) 43:7 51:20

113:23 118:12

explicit (1) 13:13

52:14

137:2 145:2 149:23 185:17

explicitly (1) 22:17

explore (2) 86:12 104:14

express (2) 150:12 193:2

extends (2) 39:25 63:18

extensive (1) 149:25

extent (8) 37:13 49:19

external (78) 4:11,21 6:2

188:7

extended (3) 4:11 40:18 41:1

86:19.20.21 91:18 117:19

30:4,10,12 34:2,6,17 35:14

115:25 116:11.19 117:2.13

118:4 129:5.9.21 132:6.12

136:2,10 137:13,19 138:23

144:19 146:2 147:19 150:7

152:11 156:22,25 157:16

173:11.14.16.24 174:3

175-3 176-2 11 177-13

189:6,11 192:1,4 195:21

178:8 179:7 182:14

196:1 199:10 207:24

39:23 47:14 62:1 74:25

110:10 111:1,9,20,25

133:9 134:9 135:4

141:10 142:24 143:4

166:16,21 169:15

172:4,9,12

208:3.16.17

eyes (1) 206:22

externally (1) 86:7

extremely (1) 134:7

exposed (2) 110:9,11

exposes (1) 147:1

exposure (1) 145:7

expressly (1) 150:5

f (1) 114:18 faade (2) 42:3,5 faades (2) 4:5 51:23 facade (3) 6:20,22 17:8 facades (1) 51:10 face (5) 48:24 115:25 116:11,19 117:13 faced (1) 53:12 faces (1) 148:13 facilitate (1) 89:5 facility (2) 149:3 172:17 factors (1) 143:11 factual (1) 125:22 fail (1) 65:23 failing (1) 23:11 failure (1) 160:23 fair (2) 14:1 122:8 fairly (1) 139:4 familiar (6) 40:12,14 99:19 131:21 145:3 152:20 familiarity (2) 144:9 148:6 fag (23) 1:20.22 3:2.6.11 9:25 12:1,13,17 13:11 15:14 16:7 19:4,6,8,21 25:13 26:7 27:22 28:3 39:2 46:20.21 far (22) 2:22 16:13 81:23 89:22 115:13.23 116:16 118:16 125:22 128:21.23 133:6.22 145:2 147:10.12 150:12 152:19 169:23 181:2 191:18,25 fast (1) 201:24 fatal (1) 141:23 fatality (1) 161:21 feature (1) 64:22 featuring (2) 51:9 64:18 february (13) 1:1 47:4,24 50:21 57:4,15,16,25 58:21 61:2.19 66:9 212:4 fed (2) 12:19,20 feedback (5) 36:19 52:8 184:3 201:12 204:8 feel (2) 26:15 71:21 feeling (1) 105:7 feels (1) 32:11 feet (1) 93:5 fellow (4) 80:4,10,11,13 fellowships (1) 90:12

felt (5) 45:18 60:4 96:9 105:12 192:15 fergusson (2) 98:8 99:11 few (11) 30:17 68:21 70:7 72:15 74:22 91:7 99:2 126:19 147:4 150:3 211:2 fewer (1) 97:5 field (20) 87:22 90:19 97:14 99:18 100:11 101:1,7 108:1 162:20 169:23 172:16 179:23.24 180:13 183:11.25 188:20 196:21 197:14.23 fields (2) 97:12 104:23 fifth (1) 39:14 figures (1) 99:18 fill (1) 35:4 filler (14) 34:8 39:23 41:24 42:19 43:3.8.22 44:25 45:2 62:6.10.19.21 64:10 final (17) 5:8 12:25 15:11 27:21 28:3 30:19 33:5 38:19 67:19 86:7.14 107:16 179:22,23,24 203:10,13 finalised (2) 2:4 210:7 finally (1) 155:25 financial (5) 96:2 97:7 98:13 100:19 194:22 financially (2) 93:5,21 find (5) 24:3 37:11 170:9 174:21 207:11 findings (5) 11:16 94:11 102:8 139:12 208:6 finds (1) 51:4 fine (2) 30:15 162:13 finish (9) 2:9 30:4,12,13,19,22 60:19 108:7 211:1 finished (1) 136:16 finishing (1) 210:15 fire (325) 5:11,15 6:17,25 27:10 29:7,15,22 34:10 35:14.15 39:10 47:14 48:13.15.19.25 49:7.10.12 51:11 56:9 62:1,8 66:19,24 68:25 73:4,7,13,17,22 74:2,9,9,9,10,11,21,21,21 75:9 76:13,22,23 78:5.12.17 79:10 80:4.8.14.20 82:5 83:19.20.21 84:2.4.12.19 85:1.5.7.10.11.15 87:8,18,20 90:6,19,20 91:3,6,10 92:13 94:4,7 95:3,19 96:4,7,24 97:22 98:7,11 99:11 100:5,24 104:3,15 105:1

106:9.17.19 107:22

117:2,12 118:8

125:14,18,21,24

130:3.4.6.8.11.14

131:2.5.10.11.21

133:2,8,9,11,24

132:2.6.8.12.21.24

134:8,10,22 135:25

136:21.23 138:23.24

139:21 141:23 142:1

145:16 146:11.13

148:2.8.15.23

152:7,11

160:21

143:5,10 144:10,11,20

149:2,5,7,8,10,11,17,19

154:4,5,10,11,12,16,17,22,23

158:4.8.22 159:1.4.7.14.19

161:1.8.11.11.13.14.18.19.22

171:6,18 181:4 182:4

force (3) 2:16 114:1 189:4

foremost (1) 192:13

forget (1) 55:5

footnote (3) 171:17,20 172:6

150:3,4,7 151:10,13

155:1,8,9 156:4,5

162:5,9,16 163:9,11

108:3.11 109:1.3.5.7.25

110:3.6.20.23 111:2.20.24

114:13 115:18.23 116:16

123:11,15,17,19,22 124:8

126-7 11 15 21 127-5

129:6,6,7,9,17,19,20,25

164:1.8.16 168:1 169:11.15 170:3.4 171:9.15 172:3.4.9.14.15.18 173:5.11.13.20.23 174:3,10 175:3 176:2,11 177:12.15 178:8.14.20 179:1,1,7,18 180:13,17,18,18,20 181:6,7,13,19,22 182:11.13.13.17.19 183:5.8.14.22 184:15 185:4.24 186:7 187:6.18 188:8 189:6,10,16 190:16,22 194:13,23,25 195:21 196:1,13 197:14,20,22 199:11 200:12 205:1.9.21.22 206:6.10.11.13 208:4.16 fires (19) 47:3.7 48:8.17 49:15,15 56:21 64:7 79:6 92:11 96:1,5,21 97:6 126:23 163:23 164:24 165:5,13 firm (1) 98:15 first (41) 16:21 33:22 68:22 72:1 2 92:21 93:9 13 16 108-12 19 111-15 114-3 116:9 121:21 123:21 125:15,25 127:3 130:7 131:2,3,8 138:8 140:25 155:3 162:15 163:13.25 164:20 165:15 167:17 175:1 177:18 182:11,17,22 184-7 195-23 196-22 201:15 fit (2) 11:24 154:20 fitted (2) 128:6 154:7 five (9) 3:23 88:21 93:9,17 98:5,18 105:2 141:23 202:22 fiveyear (4) 98:24 99:3,8 106:20 fixed (1) 154:6 fixing (1) 147:10 flag (1) 3:12 flagged (1) 131:2 flagging (1) 131:15 flame (7) 108:20 109:6,10 110:14 148:15 149:19 199:12 flames (1) 149:3 flashed (1) 117:22 flashover (2) 117:24 118:3 flats (2) 129:17 162:1 floorings (1) 114:14 floors (1) 199:11 fluid (2) 92:11,20 flux (1) 110:14 foam (1) 53:12 focus (4) 144:20 145:2 146:4 200:15 focused (4) 92:4 101:24 116:2 209:10 focusing (2) 111:21 132:17 foil (1) 53:12 follow (9) 54:25 58:5 66:16 85:17 134:6 137:15 170:18 177:24 190:8 followed (16) 22:19 32:9 34:11 66:3 103:4 130:12 131:18 136:25 137:2 151:14 152:20 176:1.10 177:11 178:7 192:10 following (15) 4:9 6:25 19:12 20:7 26:25 30:1 32:6 66:9 94:9 105:2 129:9 17 169:11 173:1 190:9 gas (1) 110:14 followon (2) 131:4,17 gave (6) 14:12 15:10 45:24 followup (1) 60:18 foot (7) 145:12 148:8 154:8 general (10) 2:10 84:5 96:21

forgive (1) 134:25 form (7) 18:9,19 62:6 116:4 149:11 189:7 204:1 formal (3) 66:19.22 74:20 format (2) 181:7 203:25 formation (2) 201:23 202:8 formed (5) 40:24 41:4 51:9,13 178:13 formulated (1) 153:19 formulating (1) 7:20 forum (2) 78:12 79:6 forward (20) 9:7.13 10:15 16:23 18:9.20.24 19:7 20:16 22:24 27:1 39:9 45:10,12 46:3 54:3 55:1,22 103:13 211:11 forwarded (5) 3:24 10:9 55:2.18.18 forwarding (1) 61:4 forwards (2) 6:14.15 foster (3) 204:25 205:5,6 found (2) 154:4,13 four (3) 44:11 69:5 155:4 fourth (1) 149:14 fouryear (1) 107:4 fq (2) 7:3,21 fr (1) 52:25 framework (17) 93:14 105:1 106:17,21,23 107:2,4,13,16,17,19,22 108:3,4 163:22 164:24 165:5 frameworks (2) 106:19 107:15 free (1) 69:24 freedom (1) 95:9 front (3) 80:3 117:21 148:13 frs (3) 124:14 197:14,23 full (8) 12:11 62:4,11 64:16 93:10 149:3 192:21 194:22 fullscale (17) 138:9,24 145:21 156:3,12,16 158:22 171:16 172:3 173:18 174:16 185:19 186:5 188:6.12 190:10 194:22 fully (5) 26:25,25 27:2 100:15 173:12 fund (9) 88:24 89:3,24 101:22 102:18 103:8,14,18 143:24 fundamental (5) 92:5.20 101:22 104:14 109:18 funded (6) 89:8 92:3.14 100:25 102:11 104:22 funding (22) 88:18 89:9,14 93:13,22 98:7,9,11,17,19,21 99:10,12,23,24 100:12,18 101:2 102:25 104:16,21 131:18 funds (1) 93:7 further (22) 2:21 3:1 5:2.12 6:12 7:2,20 8:17 20:16 22:24 45:23 49:15 58:23 94:7 104:25 105:8,22 143:25 150:2 167:22 171:8 195:18 future (3) 46:16 100:23 188:13 g (1) 145:12 gap (1) 147:12 garnock (11) 135:25 151:13 161:1,2,25 162:16 164:2 165:11 169:11 178:14 195:24

56:8 148:1 189:4

131:9 151:11 165:7

102:8 147:5 201:3

generated (2) 89:10 134:7

175:18,20 193:19 199:19

generally (6) 4:11 39:2 82:17

geoff (1) 74:15 get (21) 9:11 31:23 46:22 52:8 58:15 68:17 70:10 71:16 78:19 90:23 104:22 112:17 120:5 136:9 140:14,15 164:17 170:10 177:5 201:10 204:8 gets (2) 5:1 146:25 getting (9) 21:14 22:20,21 23:5 35:23 112:16 152:2 157:15 194:8 gift (1) 88:15 give (27) 2:8 5:10 21:19.23 23:6 25:2 26:8 27:11 30:7,24 31:19 38:25 56:16 59:1 61:25 69:16,22 72:14 90:11 104:8 127:12 137:10,18 149:9 162:21 189-25 192-13 given (45) 3:13 4:5.21 6:7.10 7:11 31:13 41:4 43:7 45:9,25 50:2 54:16 56:21 58:14 59:23.25 63:17.21 111:25 133:3 146:22 147:19 148:5 150:11,14 155:10 156:14,21 175:25 176.9 177.10 14 178.6 179-13 187-12 192-14 193:5,17,20 194:5 200:6 203:25 208:1,14 gives (6) 22:7 34:3 36:10 51:19 94:6 97:16 giving (8) 6:9 24:4,9 31:12 63:10 112:21 157:13 176-17 glassreinforced (1) 162:7 glean (1) 183:15 global (6) 76:10 77:2,10 78:6 81:8 86:11 god (1) 91:6 goes (8) 4:23 28:23 51:18 64:15 128:4 145:25 181:3 182:16 going (58) 1:4,6 3:2 6:12 9:6 12:2.7.8.18 13:23 14:3 16:7 18:13,14 20:15 23:2,11 26:12 27:22 28:4 30:20 33:11 35:4,11 45:11,22,25 49:23 52:13 71:11,24 72:14,17 86:9.12.24 95:12 108:5 112:2.8.22 126:2 130:22 135:23 139:17.23 162:21 169:1 184:4 187:6 190:18 191:1 192:10 193:15 201:1 204:8 208:10 210:19 good (14) 1:3,9,10,15,18 68:7 70:18,18,19 71:6 88:17 96:3,12 211:2 government (55) 1:23 73:10 84:2 86:1.2 87:19 93:7.12.22 94:5.8.10.25 95:20 100:13,18 101:3 102:11,15,16,22 103:7,14 105:3,10 107:8 118:14 122:19 123:7 126:11 130:15,25 133:4,4,7,22 135:1.24 136:9 147:16.22 150:22 152:17.22 155:23 157:14 175:1 176:23,25 186:25 192:3 193:6 194:8 195:7 202:24 governments (2) 103:18 176:6 grade (1) 80:11 grades (1) 51:14 graduate (1) 205:6 graduated (1) 72:21 graham (1) 28:11 grange (21) 1:15,17 13:25

Official Court Reporters

14:7 26:11,14 27:6 37:8,18

60:15.21 67:15.18

graphical (1) 180:24

grateful (5) 7:4 17:14

70:4.6.12

68:1.11.20.21 69:10

163:6 164:20 178:11.25

29:11 33:6,11 35:11 39:5

48:16 51:6 52:10,13 53:9

71:11.24 72:17 77:19

85:20 86:12 90:20 91:1

93:1 94:19 95:17 101:8

123:12 126:2 128:17 129:4

137:4,14 139:11,14 140:2

108:5 112:22 115:14

143:15 150:18 152:19

157:21,25 163:6 166:1

175-11 177-22 181-2

183-10 184-15 194-19

201:24,24 207:13 210:19

195:13,14 198:21

189:20

101:15

101:2

91:8 125:8 147:13.14

30:25 45:24 50:3,8 134:1

136:22,23 154:14

149:18 159:19 191:8

88:17,18,18 159:14 183:4

190:2,23 202:10 206:6

30:3.11 39:17 98:19

200:3 202:24

194:8.12.12

increasing (1) 194:12

independent (1) 37:14

indicated (1) 193:20

indication (1) 149:9

individual (2) 130:1 132:21

independently (1) 154:7

incurring (1) 115:7

index (1) 213:1

122:13 153:1 158:9 195:8

202:22

58:18 60:3.16 68:16 69:16

188:19 206:2 210:8

163:12

145:20

69-12 21 71-9 grave (3) 65:2,8 66:25 great (2) 6:16 199:23 greater (1) 195:4 grenfell (8) 66:18.24 68:25 77:20 91:3,9 114:2 152:6 ground (1) 6:24 group (30) 5:15 6:17,25 39:10 48:15 58:11 76:7 77:8.10 83:20.21 85:5.7.8.10.11 86:8.15 87:8.18.20 177:21 200:21 202:9.19 203:11.20 206:5.10.12 groups (4) 200:24,24,25 202:8 growing (3) 64:24 111:18 137:7 grp (7) 128:2,11 162:7 163:1.2.5.7 guarantee (6) 98:5,18,25 99:3 105:2 106:20 guaranteed (1) 93:12 guess (3) 123:23 144:14 153:9 guidance (61) 3:14 4:10 5:12 20:20 24:23 25:2 32:13 20 33-4 34-3 10 35-24 36:10,11,23 37:5 38:2,4,6,19,25 39:25 40:5.9.18.25 41:10.12 49:16 51:20 52:14 53:19,24 55:12 56:17 60:1 61:25 63:18 66:4 118:11 128-7 132-11 143-2 171-13 175:25 176:8 177:10.24 178:6 182:20 184:9,10 187:9 189:25 199:8,14 200:6 208:1.14 209:5.6 gunac (1) 128:4

ha (1) 173:13 hadnt (7) 15:21 18:23 41:3 49:18 50:13 74:6 188:23 half (1) 207:5 halfway (4) 38:7 57:2 61:16 166:14 hand (1) 122:14 handed (1) 140:11 handle (1) 26:9 handled (2) 69:9 105:6 handwritten (1) 125:4 happen (3) 46:10,15,19 happened (9) 107:5 141:24 153:6 157:8 161:2 170:19.24 193:24 204:2 happening (4) 3:19 15:24 19:20 195:17 happens (1) 48:6 happy (1) 9:2 hard (2) 53:2 203:25 harmonisation (6) 117:4 118:1 136:8 153:21 190:24 199:18 harmonised (1) 190:1 hatched (1) 186:14 havent (4) 38:5 51:4 72:16 126:9 having (10) 8:6 10:9 25:16 52:10 59:12 65:13 98:15 105:25 194:1 205:15 hazard (5) 144:11 149:10 154:5.17.22 hazards (9) 129:20 132:6 134:10 136:4 149:17 150:7

151:17.18 183:2

205:4.23

head (9) 71:18 74:1 80:22

headed (4) 39:20 85:6.7.9

heading (14) 32:5,6 33:23

135:19,21 148:8 172:24

197:17 201:23 202:8

headline (2) 18:7,8

38:9,9 82:1 127:21

159:7 164:9 179:17 196:13

huge (1) 48:25

hydrogen (1) 73:2

iag (8) 200:20 201:23

202:8,19,21 203:7,20,24

58:16 60:18 68:17 158:4

id (15) 3:6 18:7 20:6 56:22

headquarters (1) 139:21 hear (2) 69:20 71:16 heard (6) 22:9 124:22 idea (1) 185:17 126:7.10 163:3 165:7 ideas (1) 103:13 hearing (4) 1:4.4 54:3 212:3 identification (1) 116:3 hearings (1) 169:8 identifies (1) 207:23 heat (3) 110:14 144:21,22 identify (4) 114:4 145:15,19 heavily (2) 109:4 192:24 ie (4) 6:20 85:24 94:14 hed (2) 66:3 205:7 height (5) 34:3 38:11,13 ignore (1) 151:24 51:2 149:3 heightening (1) 65:11 ignored (1) 26:23 heights (14) 123:11.21 ii (1) 109:20 ill (2) 83:23 148:4 124:13 126:8,11 128:10 129:6 130:7 131:11 136:24 im (63) 1:6 22:18 23:5 24:2 139:11 145:17 146:2 161:25 held (2) 39:10 102:14 help (22) 3:1 10:6 12:16 19:5 31:2 37:16 48:2.18 51:5 55:4 60:9 92:18 125:2 127:13 128:16 138:18 144:22 156:4 166:3 167:7 191:5 208:10 helpful (1) 69:20 helping (1) 77:21 helps (1) 71:17 here (27) 16:20 20:22 26:16 30:11,23 38:3 43:3 47:15 48:18 66:7 69:22 72:15 99:18 103:7 127:12 134:18 imagine (3) 10:10 31:13 54:7 139:18 150:5.9 152:12 immediately (3) 3:13 98:4 153:25 157:9 158:22 165:19 175:11 183:9 imminent (2) 50:3,7 192-11 imminently (2) 2:11 50:2 hes (7) 10:19.21 22:8 63:20 impact (3) 92:1 100:21 65:9 146:6 155:8 hi (10) 17:23 21:13 22:2 impacted (1) 95:25 57:7.18 58:3 61:3.22 64:5 imperial (1) 75:3 141:2 impetus (1) 160:14 hierarchically (1) 205:17 implications (2) 100:13 high (1) 146:21 importance (1) 35:16 higher (2) 73:13 153:8 highrise (7) 66:15 115:25 important (6) 3:12 31:22 116:11 117:14 118:4 124:16 133:10 imposed (1) 110:14 himself (1) 158:10 impression (7) 14:3 22:7 hindsight (2) 6:10 19:15 historic (3) 66:14 109:22 improve (1) 124:15 improvement (1) 172:7 193:5 historical (3) 143:1.21 144:2 improving (1) 88:22 history (2) 91:20 161:18 inaccuracies (1) 32:15 inadequacy (2) 144:4 185:12 hits (1) 49:1 inadequate (5) 130:5 133:8 hmea (1) 125:20 hold (1) 64:7 holistic (2) 143:9 145:21 inadvertently (1) 140:19 holland (2) 48:20 83:17 inaudible (1) 129:3 homes (1) 141:7 inaugural (1) 78:8 honours (1) 72:22 incident (1) 133:12 hope (5) 5:9,12 18:22,23 incidents (1) 145:16 51:4 include (6) 5:4 86:10 129:11 hoped (3) 18:8.18 20:8 hopefully (1) 17:25 included (10) 30:9 horizontal (2) 149:5,21 horror (1) 54:19 hotel (1) 47:4 includes (4) 6:19 30:2 85:25 house (7) 56:9 75:13,16,18 135:24 141:24 142:1 including (12) 6:22 11:13 housekeeping (1) 70:9 housing (2) 126:4 141:7 howard (15) 9:8 10:9,20 28:10,21,24 31:23 51:25 inclusion (1) 180:23 income (5) 100:15 101:16 52:4,8 58:2,9 60:11 61:20 85:8 incompetents (1) 59:16 however (13) 8:1 51:4 62:13 64:11,20 82:10 98:20 inconsistent (1) 3:4 143:4 149:6 153:3 172:15 incorporate (1) 36:11 189:7.24 increase (2) 110:9 194:7

individuals (2) 130:18 188:4 industry (35) 2:10 3:4 5:25 6:9 24:23 35:2.24.24 37:5.11 41:12 49:17 55:24.24 56:15.18 61:9 67:7 91:11 122:21,24 123:3.8 145:11 153:5.17 160:18 181:11,25 182:10 193:13 200:21,24 202:9 203.2 industrys (2) 192:22 193:11 inelegantly (1) 175:13 inevitably (1) 97:8 inferred (1) 115:7 infill (1) 172:14 infinite (1) 140:17 influence (1) 27:11 influenced (1) 27:6 influential (1) 193:5 information (15) 24:20.21 25:18 43:2 77:21 140:12,19 142:5 146:19 167:15.17.21 168:1 195:11,18 informed (2) 19:17 59:13 informing (2) 2:7 15:22 inhouse (1) 74:18 initial (1) 106:20 initially (1) 109:19 initiating (1) 89:19 initiative (1) 27:13 inline (1) 181:8 innovation (1) 102:3 input (2) 186:24 201:2 ina00014755 (1) 125:3 inquiry (22) 1:16 71:5.8.25 72:3 77:20 85:18 87:6 93:25 124:25 135:25 140:7 162:18 163:9 169:20 171:8 177:15 184:6,17 185:25 213:5,10 inside (3) 109:10 158:15 179:4 insights (1) 195:14 insofar (8) 25:4 80:25 82:10 84:14 89:21 98:23 122:9 137:16 install (2) 147:9,11 installation (1) 144:10 installed (3) 53:11 129:22,23 instances (2) 42:4 53:6 instead (2) 1:23 18:14 institute (2) 80:7 178:21 institution (3) 80:4,14 173:25 instructed (2) 16:16 25:20 insufficient (7) 171:13 175:25 176:9 177:11,24 178:6.9 insulated (2) 166:16,21 insulating (1) 42:5 insulation (10) 4:12 6:20 11:6 34:8 39:23 41:19 53:12,22 62:7 114:15 integrity (1) 146:21 intend (1) 157:7 intended (8) 41:24 42:19 43:9 98:19 110:20 111:1 115:13 157:2 intent (3) 9:24 10:13 17:10 intention (5) 5:5 7:2,20 21:17 27:2 interacted (1) 106:2 interest (4) 79:7 104:3 194:23.25 interested (4) 30:12 101:24 104:1 170:18 interests (3) 94:12 95:16 194:5 intermediary (1) 105:6 internal (10) 28:19 35:14 59:12 74:18 109:14,15,25 110:10.23 117:16

international (2) 48:6 78:12

interpretation (8) 7:5

125:4.6.6.9.10 127:2

137:25 138:3,10,21,22

24:4.16 25:19 30:16 41:18 42:11 44:14 interpretations (2) 51:21 59:3 interpreting (1) 188:1 interrupt (1) 177:17 intervals (1) 154:18 into (30) 5:11 12:19,20 75:10 85:25 86:9,24 94:5.11 95:9.12 104:20 105:1.14 112:16 113:18 121:23 127:4.5 142:24 163:11 164:1 174:17 184:24 186:8 191:12 194:12 195:15 204:3 206:11 introduced (4) 105:17 113:18 115:5 152:25 introduction (2) 105:19 205:12 invariably (1) 104:21 invest (1) 194:16 investigate (4) 97:5,10,10 169:14 investigated (2) 126:21 163:10 investigation (22) 83:19,20 84:12 20 94:7 96:1 20 123:18 126:15,22 127:5 136:8 138:22 162:19 163:23 164:1.8.24 165:5.12 167:22 206:6 investigations (3) 69:12 98:12 99:25 invitation (1) 202:18 invited (6) 56:14 79:23 80:13 107:19 202:8 203:7 involve (4) 79:18 99:3 129:22 172:20 involved (33) 3:6 35:23 47:10 49:8 56:22 89:18 90:14 109:4 116:22 117:6.8.9 123:17 126:15 128:2 130:19 135:16.17 136:13 139:16 151:4 153:13 158:3 164:7 167:8 170:17 172:15 183:13,15 192:24 196:9,16 206:23 involvement (16) 89:4 98:24 105:12 108:25 124:20 127:4.7 138:25 147:25 153:21 158:25 163:25 164:4 183:12 184:1.2 irvine (2) 161:2 172:15 isnt (23) 19:14,18 22:6 38:25 90:21 108:20 114:23 115:2 117:24 119:8 120:7 121:16 150:5 171:20 177:1 178:4,23 186:12 190:21 191:11,18 195:6 208:22 iso (3) 114:25 115:15 117:16 issued (1) 57:20 issues (7) 45:22 78:19 100:23 101:11 104:14 131:16 153:17 istephan (1) 70:19 italics (1) 44:10 item (6) 115:1,13 116:10,24 117:12.19 iterations (1) 81:5 its (113) 2:11 7:15 16:6,22,25 17:19 19:7,14 25:11 28:19 32:9,11 33:10 36:4.9 37:10 38:2.4 47:20 48:25 49:3 50:23 52:18 54:5 61:19.23 62:23 63:4 69:14.20 72:11 76:19 78:15.17 84:10 86:5 90:20 91:1 93:5 96:16 98:2 100:14 101:16 104:20 106:6 108:6 110:8 111:25,25 112:15 117:24 119:6,6,8,17,19 120:4,5,7 internally (2) 139:25 155:21 121:16 122:6.9.10

justify (1) 167:23 justifying (1) 22:22 keen (1) 164:17 keep (3) 71:14 121:9 169:1 keeping (1) 19:17 keiller (7) 4:5 5:14 9:15 15:10,19 17:4 39:16 keillers (2) 15:8,22 key (13) 29:6,15,20 41:10 46:12,14 52:2 87:18,24 88:2.3 100:13 147:7 killed (1) 173:5 kind (6) 18:1 37:3 74:24 106:25 150:21 199:1 kinds (1) 63:6 kingdom (3) 90:18 113:19 161:18 kingspan (1) 39:17

139-5 146-20 147-20 74-12 75-4 79-13 23 148:17 150:15 151:23 155:2.8.14 158:21 169:19 174:23 175:20 177:14 178:4 179:5,6 180:7 185:9 186:12 188:22 189:16 190:21 191:11.22 192:25 195:6 196:6 199:1 200:23 202:16 203:9,22 204:4 205:1 207:2 208:14.22 210.18 itself (11) 14:16 20:19 55:23 67:7 141:14 148:7 152:16 154:12,25 172:18 204:23 ive (23) 14:15 25:1 30:8 46:3 55:8 60:17 67:15 77:19 91:12 109:21 124:12 128:25 138:5.13 139:4 141-21 146-3 153-15 159:12 164:5 174:5 180:6 190:5 j (2) 204:25 205:5 jackman (1) 202:23 ian (1) 57:20 january (10) 45:21 47:19,23 48:3,4 50:18,21,24 51:23 56:25 jason (1) 205:6 jenkins (21) 50:20,24 52:2,5 55-11 57-3 58-14 59-7 13 60:10.23 61:1.14.18 63:22 64:1 65:7,19 66:11,21 68:23 job (3) 73:19 76:19 207:2 jogged (1) 205:15

john (8) 28:11,15,18 33:10.13.17 34:16 37:20 ioin (3) 202:9.18 203:7 inined (10) 73:6 16 83:18 92:15 97:18,20 109:4 138:11,13 205:6 joining (1) 108:25 jointly (1) 208:19 journal (3) 79:10,21,22 journals (2) 95:9,10 judge (1) 90:21 judging (1) 130:20 kumar (1) 74:17 julie (4) 81:11,16,17,19 july (15) 3:23 4:3 6:14 13:24 17:6 18:8 49:11 72:6 label (1) 196:6 140:22,25 141:24 169:21 laboratories (1) 194:15 179:14 187:5 208:25 mped (1) 16:23 iune (6) 40:10.10 90:5 91:2 161:3 163:24 iustifies (1) 65:3

200:15 knew (7) 20:18 24:10 55:16 late (2) 33:1 195:24 95-1 177-7 192-15 15 later (9) 7:15 60:22 63:15 know (204) 3:4 5:4.15 11:23 64:1 118:1 121:25 140:5 16:1,9 26:11 35:3 37:19 151:6 156:11 latter (1) 48:10 38:19,20 39:1 40:8 41:4,6 45:21 47:10 48:24 49:8

51:25 56:7.12 60:14 69:17

82:15.19 83:8 87:13.16 89:4.7.16.17.22.24 91:15 93:10 95:17 97:17 98:20 99:14.15.15 100:2.3.7 101:12,13,20,25 102:5 103:11 104:17.20 106:5.17 108:14,23,24 109:8,8,11,24 111:13,14,17,18 112:16 113:22 116:21.23 117:8.17 118:17.18 119:6 120:12 121:20.21 123:23 124:17,18,19,25 125:15 126:2,20,23 130:17,18,23 131:6,17,24 133:6,14,17,22,25 135:17.18 138:3 139-9 22 23 140-15 16 19 141:11.17.18 143:14 145:6 147:4,13,15,22 153:1,8,12,13,14 155:22,23,24 156:13,23 157:3,4,4,6,7,21 159:3,25 160:7,10,13,17,20,23 161:22 162:3,11 163:1,2,5 164-7 167-1 16 17 25 168-4 179-3 12 15 21 180:8 181:1,24,25 185:21 186:3,21 187:14,22 188:6.10.17 190:3 191:19 192:20.22 193:12.15 194:17 195:1,3 196:20 198:24 199:1 203:5,10,23 204:1 2 205:7 8 15 17 207:4.5.9.13.16 208:19 209:2 210:4,6 211:4 knowing (1) 105:25 knowledge (6) 54:16 64:16 88:22 109:3 128:20 130:25 known (3) 152:10 172:3 207:12 knowsley (20) 123:11,21 124:13 125:23 126:8.11.20 128:10 129:6 130:7 131:11,21 133:16 136:24 137:12 139:11 145:17 146:2 161:25 162:5 kpis (1) 82:20

laboratory (2) 139:20 199:3 lack (3) 16:16 43:2 104:16 laid (1) 198:11 lakanal (4) 56:9 141:24 142:1.6 landing (1) 49:3 lap (1) 1:11 lapse (2) 19:17,18 large (3) 48:5 76:11 185:14 largely (1) 94:19 larger (4) 12:8 100:14 101:16 111:19 largescale (18) 15:4 29:14 111:15 112:7 129:18 130:10,13 131:1,10 132:2,4 134:23 139:19 147:15 174:10 178:20 182:11 200:10 larson (1) 52:25 last (19) 1:11 5:2 8:13 17:4 30:17 44:3 51:10 52:18 54:9 57:10 65:18 69:4 77:22 136:20 146:23 148:25 149:22 189:5

Opus 2 Official Court Reporters launched (1) 50:13

lav (1) 118:2

manager (17) 80:20,25

81:9.16.18.24 82:5 84:1

87:19.24 105:20 107:22

managing (5) 77:1 78:6 81:8

managers (3) 82:10 88:2

manchester (4) 28:10,21

manufacturers (7) 64:19

manuscript (1) 125:4

march (19) 16:23,24

17:13,19 21:12 39:11

50:12 76:20 204:16

205:1,19,20 209:1

market (8) 49:19 52:21

martin (110) 1:3,9,11,14

7:1.23 14:1.6 21:4 25:13

26:12,15,22 27:5 37:9,17

39:14 42:13 43:20 44:4

45:14:21 46:5 48:19:20:22

55:15.16 58:25 60:20.24

70:2,4,8,13,17,23,25 85:18

61:1,17,20 64:2 65:18

66:2,6,11 67:17,20

93:24 96:22 101:9

102:5.10.19.22.25

108:8 112:14.20

103:2.6.10.12.16.21.24

113:2,6,11,14 114:11

140:23 141:14 142:4

176:25 177:17 204:25

209:4.9.20.22 210:17.23

211:1.8.11.16.18.21.24

martins (4) 44:1 205:18

masonry (2) 154:6 183:6

material (27) 39:21,23

40:1,19 41:24 42:19 43:3,8

53:8 62:11 63:19 110:13

146:13.20 147:1.3 148:14

119:2 121:18 137:24

149:9.24 154:12.25

materials (29) 5:1,3 17:7

32:14 34:8 41:1 42:1,3

166:18,23 192:25

205:24 208:12

207:15 208:11

118:16,20 128:18 136:16

165:24 168:12,19,25 169:3

68:2.7.11.16.24

69:14,20,24

53:19 67:2,14 92:8 184:13

margin (1) 125:12

marina (1) 49:11

200:4

40:4.12 47:2.12 48:14.23

104:1,5 160:18 202:11

many (14) 6:21 50:15 53:6,9

84-4 117-5 173-5 195-3

54:12 56:9 64:6.23 83:6.6

manner (1) 145:21

mantle (1) 27:10

105:7

84:14 86:10

85-6 12

203:2.5

man (1) 46:9

108:3 160:1 180:1 197:1.5

layered (2) 51:15 53:23 lead (3) 123:3 170:2 208:21 leader (2) 159:22 170:3 leading (5) 133:23 157:18 180:12 208:12 209:4 learn (3) 123:21 183:7,20 learning (1) 73:16 learnt (3) 66:14 73:19 162:15 least (19) 3:13 14:2 35:4,5 41:6 91:10 95:15 96:16 97:21 99:19 110:19 133:6 135:3.10 140:3 142:12 150:8 178:13 190:17 leave (4) 47:24 86:25 123:16 186:21 leaving (2) 75:20 176:4 led (14) 46:6 50:6 100:19 111:15 143:23 151:14 159-5 160-14 162-18 177:16 197:19 207:8 208:15 209:9 ledsome (2) 118:16,18 left (8) 14:2,5 23:23 81:1,19 138:17 140:11,13 lefthand (4) 127:24 165:2 166:8,12 legal (2) 94:12 95:16 lend (1) 37:10 lennon (1) 88:9 lennons (1) 87:6 less (6) 48:14 65:4 95:4 97:9.10 100:5 let (8) 2:24 97:7 141:11 163:11 164:18 177:5 178-2 4 lets (41) 3:19 9:15 14:8 16:19 29:24 39:9,11 47:18 48:18 50:17 54:8 80:18 90:23 91:20 98:1 114:3 116:6 126:18 127:19,19 129:14 138:7 153:23 159:12 161:1 166:5,10 168:8 170:9 171:5 174:20 175:23 179:5 180:11.15 188:23 189:1 195:20 196:22 202:7 207:19 letter (1) 204:15 level (9) 6:24 31:5 93:13 98:9 99:1,12 105:17 173:19 183:5 lewis (8) 28:11,15,18 33:10.13.17 34:16 37:20 life (2) 66:25 200:18 light (3) 64:6 111:8 126:18 like (31) 6:8 33:3 35:19 43:17 53:19 60:5,18 68:8 86:25 92:14 93:11 95:14 98:23 101:22 102:2 103:8 113:2 117:7 122:6 139:21 141:11 158:4 161:17.25 162:12 164:20 169:6 178:25 184:10 207:5 211:18 likely (4) 2:3 145:9,14 166:3 limit (2) 154:22 180:21 limitations (3) 143:1,20 144:1 limited (33) 30:22 34:19 38:14.22 39:24 53:3.13 62:25 75:10.14.21 77:2 100:19 118:23 119:2,12,17,24 120:2.14.22 121:3.19 122:3.14 123:4 131:23 135:9,13 137:17,20 138:2 149:5 limits (2) 117:20 181:12 line (21) 33:25 34:1 49:2 80:16,20,25 81:9,16,18,24 82:10 85:1 104:17 128:1 130:7 136:20 166:19 177:18 197:5,9,18 linear (2) 114:14 151:22 lines (4) 44:3,11 52:18

linings (3) 117:16 146:19 147:21 linked (1) 120:5 list (9) 14:19.20 28:20 41:25 43:10 78:8 202:16.21 203:8 listed (4) 181:21 200:16 202:19 204:13 listen (1) 16:5 listening (2) 70:20 122:6 literature (2) 204:12,20 little (12) 41:3 68:17 86:12 106:16 116:6 121:25 125:12 152:17 183:13 185:22 186:3 201:24 live (1) 173:13 liverpool (2) 123:12 129:18 load (1) 59:16 local (2) 56:9 162:1 located (1) 141:10 london (1) 75:3 long (12) 1:20 3:21 6:1 26:22 33:9.11 69:17 78:15 111:4 160:7 205:7 210:15 longer (5) 16:11 68:17 94:23 105:25 111:7 look (67) 4:1 5:10 7:14 9:1 12:10 15:8 16:21 21:1 28:8 32:5,7 36:15 38:1,6 47:18 48:18,21 50:17 54:3 58:6.24 59:11 60:9.24 64:3 65:20 72:19 75:17 80:2 85:21 87:5 91:1 93:24 97:12 98:1 100:10 104:23 114-1 3 16 118-3 121-23 127:2.23 129:14 140:21 145:6,12 146:9 153:21,23 154:1 163:1,16 166:19 170:7 171:5 175:23 178:22,25 182:3,8 201:11,22 202:7 206:3 211:11 looked (6) 27:9 33:18 37:2 43:17 135:11 176:7 looking (34) 3:24 12:7 13:4,15 24:18,19 25:9 29:14 41:15 44:9 78:2 90:25 93:1 108:19 117:3 122:23 134:12 145:8 148:4 168:10 177:7 179:3 185:1 193:15 195:2 199:3 205:14 206:10.12.15.16.18.22 210:18 looks (5) 14:2,23 32:2 33:3 142:7 loosely (1) 146:15 loss (3) 100:20 101:12 202:23 lost (1) 141:21 lot (6) 5:2 35:23 69:4 92:2 193:16.16 lots (2) 56:8 195:7 lunch (2) 112:16,18 lyn (1) 125:5 m (1) 125:21 main (4) 94:22 143:14 144:20 145:2 mainly (2) 185:4,7 maintain (3) 82:8 145:18 199:13

43:10.13.22 51:15 52:22 72:22 79:10 109:11.14.15 111:8 119:23 130:1 132:22 135:8 148:9 154:14 172:9 183:3 199:25 201:6 materialsproducts (1) 41:19 maternity (1) 123:16 matter (16) 6:7 7:6 45:14,25 maintained (1) 100:17 46:6 49:17 57:12 59:14 majestys (1) 94:21 61:8,11 93:3 125:8 148:18 major (8) 3:9 30:3 79:6 91:24 104:25 129:7 138:8 151:1,1 157:9 matters (10) 3:13 20:15 161:19 28:25 42:14 43:1 101:6.6.9 majority (1) 52:22 181:21 194:3 makes (2) 4:24 165:13 maximum (2) 180:21 207:6 makeup (1) 121:13 maybe (3) 98:13 167:17 making (7) 5:22 46:9 74:13 183:19 98:6 99:9 125:23 195:15 mean (102) 14:1 19:16 man (1) 105:14 20:4.5 37:9 42:21 54:24 management (8) 80:16 63:4 66:4 74:22 75:17 84:23 99:1 105:5,13 79:21 83:5,5 84:6 106:10.16 126:4

86:15.19.21.22 88:12 90:20 91:16 92:15 93:9.14 94:20 96:23.25 97:9.20 98:25 101:11.23 103:16 105:24 106:6.11 107:15.21 108:25 110:8 117:5 118:6.18 120:4 122:6.9 126:14 128:17,25 130:18 131:15 134:13,20 137:4.15.22 138:12.15 139:18 144:14.22 145:4 147:7 148:2 151:3.10 152:15.24 153:12 157:17 160:4 161:5 162:9 164:9 165:24 170:24 174:8 176:13 177:14 179:15 180:4,6 186:6 187:19 188:17 191:1.2 192:19 193-15 194-2 13 198-19 199:2.2 204:13 205:7.8 207:12 208:18 210:11 211:4 meaning (3) 20:22 41:5 45:6 meanings (1) 122:2 means (19) 9:25 31:12 35:14 64:21 94:19 95:17 129:19 130-2 132-5 7 23 136-4 145:20.21 151:16.18.19.23 199:4 meant (5) 93:4,14,15 168:2 174:15 meantime (1) 7:3 measure (2) 146:18 147:20 measurements (1) 74:13 measures (2) 135:7 166:12 measuring (2) 110:9,12 meat (1) 122:7 meaty (1) 52:18 mechanical (6) 29:6,14,21 35:15 146:20 160:24 mechanism (1) 92:14 medium (2) 62:1,8 meet (9) 4:20 7:19,24 8:1 9:2 64:10.22 82:22 204:10 meeting (70) 3:24 5:15 6:17,25 7:25 8:3,7,12,18,25 9:18,22 10:3,5,11,18,25 11:10,12,15,23 12:4,12,18,20 13:1.3.10.16.24 14:19 17:6.12 18:8 25:5.12 27:17 28:7.13.15 30:14.15 31:3,5,8,25 32:6,9 33:2 39:10,12 40:11 42:25 43:8,23 44:12,25 46:2 47:23 48:5,15 50:5 63:15,17,20 82:20 91:12 189:10 191:25 203:23 meetings (2) 28:18 31:13 meets (1) 62:11 melt (1) 149:7 member (7) 9:20 78:11,22,24 79:16 80:7 84:23 members (11) 14:10,19,19,20 15:23 21:18.22 79:1 202:18.20.22 membership (1) 36:8 memberships (1) 90:12 membranes (1) 5:4 memory (1) 205:15 mention (6) 139:18 161:10 165:13 169:8 187:8,12 mentioned (6) 23:17 120:9 161:8 170:1 189:9 210:2 merely (1) 16:16 message (2) 26:9 55:21

messages (2) 23:24,25

met00080679 (1) 14:18

meta00001285 (1) 90:24

metallurgy (1) 72:22

45:20 51:4 61:24 65:2 84:9

monies (1) 88:14

monitor (1) 82:18

monitored (2) 197:12.23

month (4) 7:15 63:15,21

messier (1) 5:11

metcalfe (14) 4:4 5:14 7:16 16:21 19:11 24 21:11 22:9,12,16 23:6,23 26:20 39:16 metcalfes (1) 4:14 method (25) 109:9 115:6,15 129:19 130:11 131:10 132:2,8 134:23 158:21 160:15 172:13 174:10,16 179:8 180:17 182:14.17 183:1 189:9.18.21 190:11.16 200:11 methodologies (1) 74:12 methodology (5) 132:9 145:5 180:19 181:12 methods (7) 34:4 75:2 92:10 111:9 144:5 190:1.25 metres (5) 4:7 6:1 38:8 150:2 192:1 mhclg (6) 24:22 25:6 54:25 59:25 181:11,21 mick (1) 204:16 middle (12) 34:1 47:23 48:3,7 50:23 54:18 56:21 79:2,5 105:14 198:2 210.22 middleman (2) 105:20 106:6 might (26) 2:21 18:25 24:8 27:18 41:8 43:14 45:5 51:5 83:12 86:10 88:4 102:12 104:9 112:17 123:3.9 124:7 125:16 138:18 167:15 183:2 188:12 198-24 203-25 25 204-1 millett (29) 70:6.17.18 71:4,6 102:9 103:25 108:5,9 112:11 113:7.15.16 114:12 136:15,18 168:8,21 169:4,5 177:2,18 178:2 210:15,18,24,25 211:24 212:1 million (3) 98:13.14 141:8 mind (5) 53:25 118:13 120:12 144:8 192:13 minimising (1) 173:6 minimum (2) 93:13,16 minister (2) 176:16 182:22 minor (1) 189:21 minute (1) 51:22 minuted (1) 25:11 minutes (6) 25:11 39:11 41:15 63:17 70:7 211:2 misleading (8) 5:6 19:14 22:6 41:19 42:12 44:5,15,20 missed (2) 36:1 58:4 mistaken (1) 8:20 mistakes (1) 206:17 misunderstanding (1) 61:11 mitigate (1) 146:12 mm (1) 187:13 mmhm (12) 17:21 80:6 90:16 121:14 166:25 182-15 183-23 198-7 200:14 201:18 202:15 203:1 model (2) 92:21.21 modelling (2) 92:12 123:19 models (1) 92:17 modern (2) 111:8,8 modest (1) 90:19 modifiedimproved (1) 143:2 moment (11) 26:13 36:22 55:4.5 112:13 130:24 141:21 153:23 163:16 168:11 193:22 monday (5) 210:25 211:9,25 212:1,4 money (6) 88:16 89:23 90:1 met (9) 12:3 17:4 28:10 41:6 97:9 105:16 115:8

125.8 200:1.4 200:11 194:11 140:14 mp (1) 176:14 188:17 194:21 national (8) 6:2 108:13

monthly (2) 83:1,14 199:25 months (4) 171:2 174:5 near (1) 92:8 moorebick (64) 1:3.9.11.14 14:1,6 26:12,15,22 27:5 195:3 37:9.17 60:20 67:17.20 68:2,7,11,16 69:14,20,24 70:2,4,8,13,17,23,25 102:10.19.22.25 103:2.6.10.12.16.21.24 108:8 112:14.20 113:2.6.11.14 114:11 136:16 168:12,19,25 169:3 176:25 177:17 210:17,23 211:1,8,11,16,18,21,24 more (48) 2:23 5:10 12:6,13,14 16:6,13 18:23 185-15 27:4 39:2.6 45:6 53:9 54:17 55:9 63:16 68:5.18 80:18 89:22 91:7 92:4,5 93:1,14 94:12,20 95:5,9 100:19 101:25 111:19 114:9 121:25 122:21 125:8 136:3 143:9 152:21 167:15 168:1 173:13 174:9 178:1 210:13 193-2 4 5 194-14 morning (14) 1:3,9,10,15,18 67:18,21,25 70:18,19,19 141:4 210:22 211:9 morris (14) 131:6 133:24 140:12.13 157:19 158:8 159:5,6,22 162:20 169:23 170:1 180:1 187:24 most (8) 36:19 61:12 64:9 77:25 94:5 144:21 166:3 193:21 mostly (1) 94:9 motivating (1) 143:11 motivation (2) 143:14 motives (1) 194:20 mounted (1) 110:13 move (12) 12:11 14:8 18:9 39:9 45:10.12 46:3 57:1 113:17 161:1 174:9 185:18 moved (4) 22:24 27:18 75:10 movement (4) 128:7 149:19 185:22 186:3 ms (22) 1:15.17 13:25 14:7 26:11.14 27:6 37:8.18 41:7 60:15,21 67:15,18 68:1,11,20,21 69:10 70:4,6,12,19 much (34) 1:13,14 27:3,4 53:25 61:8,10 63:2 68:6,7 69:25 70:1,12,13,25 71:7 176:14 76:10 86:5 96:3 97:21 nigel (1) 205:23 101:25 105:25 110:19 113:2.14 116:2.3 128:16 night (1) 64:2 152:4 168:19 169:3 211:20,21,24 nod (1) 71:17 muirie (1) 50:21 muirieeuroclad (1) 53:18 137:17 multi (2) 51:15 53:23 multistorey (2) 199:10,23 museum (1) 14:13 must (4) 25:2 101:8 107:3 myself (2) 27:25 153:1 N name (8) 9:21 14:23 36:10 39:14 49:14 170:1.2 202:1 named (1) 78:7 namely (3) 116:19 164:21

156:24 157:16 184:2 necessarily (7) 66:4 96:13 103:17 119:17 180:4 193:8 necessary (1) 155:1 need (42) 3:22 6:6 9:23 10:12 13:7,20,21 17:1 32:22 37:19 38:14 39:3 43-17 44-23 45-5 18 46-8 49:16 55:3.6.14 58:15 70:7.8 71:21 83:22 90:10 96:13 100:14 130:13 132:2 136:9 143:6 145:18 149:10 150:19 151:11 156:3 161:10 169:10 171:15 needed (28) 5:12 12:7,15 13:20.21 26:6 34:18 38:22 46:13,15,17,19 59:25 92:20 103:7 129:19 130:11 131:11 132:4 150:21 151:1,8 174:9 184:11 185:13 186:7 198:14 needs (7) 5:6 23:6,13,13 34-11 35-3 155-2 neither (1) 111:1 net (2) 107:10,11 never (23) 3:6 16:16 23:24 37:22.22 40:24 74:20 91:12 101:22 112:17 115:13 118:18 123:2,2 126:10 136:6 9 138:16 17 152:7 153:12 164:14 news (2) 54:10,14 next (29) 4:13,23 7:14 17:17 21:1,3,11 28:24 36:14 41:20 44:6,15 45:7 49:25 50:3 57:1 58:20 70:21 72:15 97:12 113:17 126:19 146:9 158:4 179:1 184:4 187:1 210:25 211:5 nhb000008292 (1) 28:16 nhb000008293 (1) 29:25 nhb00003198 (1) 33:9 nhb000031982 (1) 35:9 nhb00003199 (1) 38:2 nhbc (12) 28:7.12.19.22.25 31:7.21 32:9.12 37:3 39:15 nick (27) 50:20,24 52:2,5 55:2,11,18 57:3 58:3,14,22 59:7,13,15 60:10,23 61:1,18,22 63:22 64:1 65:7,19 66:11,21 68:23 nigels (1) 205:25 nobody (1) 157:13 nominated (2) 79:9,12 noncombustibility (2) 120:8 noncombustible (11) 119:18.19 128:9 131:23 137:23.25 157:16 166:18,23 173:18 174:11 none (2) 9:10 140:8 nonetheless (1) 136:6 nongovernment (1) 94:14 normal (1) 203:22 norms (2) 112:6,11 north (6) 163:14.17 164:21 165:3.9 167:12 note (60) 9:10 14:2 17:9,24 20:4 32:13,20 36:23,24 38:2,4 39:25 40:5,9,18,25 53:19 61:5 63:18 65:9 125:4 158:4.8

Opus 2 Official Court Reporters

142:17

lining (3) 109:11,14,15

159:1.4.14.19 160:21

180:13,17,18,18,20

170:3.4 172:16 179:1.1

112:4 120:1 121:3 153:2

natural (2) 210:19 211:3

nature (10) 67:8 145:14

147:20 154:10.11.25

193:18,19

181:6.8.14.19.22 182:13.17 183:8.14.22 184:15 185:4.24 186:7 187:6.18 188:8 189:10.16 190:16.22 194:13 noted (2) 65:9 98:16 notes (12) 10:17 11:17,19 18:8,16,24 20:15 28:15 29:24 30:14,24 210:18 nothing (2) 22:24 59:9 notify (1) 96:4 noting (1) 65:7 notwithstanding (1) 173:3 november (7) 22:14,15 28:8,9 33:2 126:22 133:15 number (16) 23:23 32:2 37:5 64:7 84:7 107:16 112:8 137:5.7 142:8 153:1 157:21 163:24 164:18 170:1 197:3 numbers (3) 37:5,14 64:24 numerous (3) 21:17 22:13 165:9 0

obe (1) 90:6 objective (3) 31:25 144:7 157:10 objectives (7) 13:23

199:6,19,20 200:16,17 204:10 observations (1) 167:11

obtain (1) 74:20 obtained (1) 72:25 obtaining (3) 15:13 98:9 99:12

obverse (1) 103:25 obvious (4) 90:25 122:7 142:22 206:17

obviously (26) 54:5 77:12,19 83:8.13 84:8 94:20.23 96:25 97:20 105:24 111:12 117:5 131:4 140:10 145:4 151:12 162:20 167:8 170:22 184:5 194:3 198:19 205:8 209:18 211:2

occasions (3) 83:3,4,10 occur (3) 45:4 63:23 67:23 occurred (1) 47:7

occurring (3) 16:2 88:4 131:17

oclock (4) 112:21 113:7 211:9,25 october (7) 14:9,11 16:24

22:14 83:19 84:16,20 odd (3) 41:3,9 177:14 offer (2) 25:4 195:18 offered (2) 8:19 33:19

offering (2) 8:12 74:24 offers (2) 62:3 146:19 office (5) 57:10 58:16 94:21

125:21 182:21 officer (2) 73:13,22 officers (4) 96:4,24

105:10,21 official (2) 98:6 99:9 officials (1) 102:17

offtake (1) 107:12 often (4) 82:24 96:10 100:23 150:1

oh (4) 23:5 81:7,9 93:6

ok (1) 59:17 okay (27) 29:23 36:2 41:14 60:19 69:10 81:15 87:17 88:12 99:4 112:19 113:1 126:6 128:13 138:17 152:3

158:12 162:8 171:1.1.4 176:15,15,17 191:4 196:8,24 211:10 old (1) 153:2

omitted (1) 128:8 once (5) 56:12 86:2 94:23 95:11 104:25 ones (3) 48:10 64:11 89:3 ongoing (7) 20:8 23:10

29:7.16.22 56:18 66:14

p (2) 197:14,23 pad (1) 42:5 pages (1) 154:1 paint (1) 30:23

pair (1) 206:22 palladiumcerium (1) 73:3 palpably (1) 101:14 panel (14) 51:12.17 open (6) 41:18 42:11 44:13 62:9.18.25 64:18 69:15 88:25 110:10 111:25 146:16 166:13.16.21 panels (30) 4:6,11,18,19,24 5:4,21 6:2,23 24:9 51:1,9,13 52:20,23 53:7.11.21 54:11 56:20 opinion (12) 7:11 14:5 30:8.9 64:8.9.22 136:10 150:8 156:22 162:7 166:17.22 172:21

onto (1) 129:23

ondmdetr (1) 98:5

openly (1) 13:18

openness (1) 204:6

operated (1) 98:18

operations (2) 197:14,24

31:9 33:20 91:7 95:25

145:15 172:22 193:2,3

opportunity (4) 21:16 78:17

opposed (6) 43:22 121:4,11

order (5) 96:17 100:15 115:5

organisation (3) 73:10 78:14

94:14 99:24 101:21 102:7

original (3) 13:23 20:6 25:5

originally (2) 61:15 168:3

origins (4) 108:22 110:16

48:23 86:8,14 90:21

otherwise (1) 11:21

others (12) 1:21 31:23 39:17

122:13 148:2 154:14 158:9

ought (4) 26:16 55:23 56:17

ourselves (2) 28:17 152:2

output (3) 83:12 201:10.11

outputs (5) 94:24 106:14

over (33) 4:7,19 6:1 28:23

30:17 34:2 41:23 45:23

51:8.16 53:16 64:21 69:4

72:14 87:22 90:14 98:13

140:12.14 141:6 146:13

108:1 117:22 129:9

149:3 152:17 154:15

192:1,7 193:24 199:3

209:24 211:12

overclad (1) 124:14

oversaw (1) 159:16

oversight (3) 80:24 82:8

oversimplification (1) 119:11

oversimplifying (1) 118:24

own (10) 90:4 93:5 94:15,17

95:3 118:13 120:12 151:23

overspeaking (1) 136:19

owners (3) 96:15 202:14

overview (1) 90:11

155:2 177:25

owned (1) 42:23

203:6

overseas (1) 79:6

95:10

197:11,23 204:13

outset (2) 20:18 117:1

outside (1) 183:6

outcome (2) 12:12,19

outcomes (1) 120:19

outer (1) 151:24

outlines (1) 41:8

organisations (5) 78:18

organisationstaffing (1)

organised (1) 68:17

orientate (1) 28:17

111:25 147:20

194:18

67:24

149:20 184:13 198:24

option (5) 13:15 15:20

38:20,21 187:9

options (1) 156:15

181:8 199:23

ordinary (1) 173:8

oral (1) 22:9

96:18

197:17

opportunities (2) 74:23

104:21

86:2 201:11

operate (1) 96:17

onwards (5) 56:12 80:21

135:18 142:25 159:17

145:18 157:8 204:5

paper (2) 86:6 207:22 papers (2) 85:24,25 paragraph (95) 4:10,16,23 5:8 11:2 24:4 30:2 31:7 32-7 24 33-23 25 35-10 36:3.4.5.14.16.38:14.41:16 43:19 44:2,10,13,23 47:20 49:22 52:16 53:17 54:9 65:20 72:20 73:6.22.25 75:7 78:2,7 80:2,17 83:17 84:10 85:19 90:4 91:4 93:25 95:24 98:2 100:11 104-24 127-21 23 25 129-15 15 130-7 132-17 134:18 136:20 140:25 144:16 146:10 148:25 149:14.22 154:3.8 156:1 161:9 166:9.11 169:9 171:25 172:24,25 173:4 174:7 175:6,23 177:19,20 178-22 180-16 181-5 182:4.5.8.25 184:23 185:1,20 189:1,12 197:8,16

paragraphs (8) 9:16 34:7 36:18 45:6 52:15 90:9 171:6 190:5

pardon (1) 128:22 parliamentary (6) 136:14 162:18 169:11 184:6.17 185:24

part (39) 10:19 12:11,11 13:15 19:17 32:1 51:15 52:19 53:22 54:22,22 56:18 62:6 67:12 92:15 93:11 109:19 110:3 120:6.6.6.8.9 124:14 144:14 145:4 147:8.8 150:14.23 152:17 156:12,13 178:13 189:4,8 193:12 200:20 205:9

partfunded (1) 102:4 partial (1) 139:4 participate (1) 56:24 particular (26) 6:19 17:6 36:1 40:21 41:13 42:17 45:13 46:2 65:13 78:21 79:18 98:10 100:21 108:10,16 134:11 142:5 144:1 156:6 160:18 165:10 172:13 194:2 199:11

200:16 203:21 particularly (8) 56:11,20 68:24 100:1 125:8,10 147:17 151:7 partly (3) 16:9 95:15 161:21

partner (1) 88:19 partners (2) 102:2,3 parts (4) 60:23 148:16 149:16 207:9 party (1) 45:10 pass (3) 35:17 66:5 119:4 passage (1) 25:8 passfail (1) 184:9 passing (5) 27:10 59:16 187:8,12,17

passive (2) 58:11 85:6 past (1) 201:20 path (1) 104:17 pause (9) 35:22 37:4 68:10 69:1 71:2 113:5 114:8

141:11 142:16,17 144:15 168:20 211:23

pausing (1) 51:22 pavlos (3) 47:19 91:3,13 payne (2) 204:16,16 pe (7) 47:10 48:8 49:8 56:11 66:14 67:2 68:24 pecored (1) 54:11 peer (4) 79:21 86:17 87:1 95:10

people (29) 2:12 5:20 16:1 25:5 28:22 31:19 42:2 56:19 60:1.3 67:23 74:15 77:25 82:11 101:12 102:19 107:18 122:22 130:24 140:18 141:8 153:1 159:24 173:5 187:24 202:25

203:12 207:4 209:18 per (2) 30:19 98:13 perceived (1) 96:10 performance (37)

> 29:6.14.21.21.35:15.75:9 76:23 82:19 111:20 114:13 117:2 130:3 132:24 134:9.22 144:20 146:18 147:21 148:14 151:11 156:3 158:23 160:20 171:14 172:4,9,14,19 173-12 24 179-7 181-12 182-13 183-5 195-21 196-1

200:12 perhaps (13) 13:17 28:16 43:13 67:18 92:6 104:14 111:7 114:9 138:8 143:19 155:3 175:13 177:25 period (13) 2:1 24:5,5 47:8

69.7 76.1 77.22 90.15 94:24 99:9 117:7 160:8 209:25 permissible (1) 51:13

perrior (1) 28:11 person (10) 51:5 57:21 82:16 88:5 128:17 133:23 157:17 166:2 193:23 206:14 personally (3) 148:1 163:7 207:10

perspective (1) 134:6 pertaining (1) 172:25 peter (22) 87:22 97:12,14 98:23 101:7,20 102:5,6 103:20 104:23 105:25 108:1 162:20 169:23 172:16 179:23.24 180:13

183:11.25 188:20 196:21 phd (1) 72:25 phds (1) 88:19 phil (2) 59:12,20

phone (1) 55:15 photocopied (1) 127:15 phrase (3) 30:11 43:14,21 pick (4) 33:24 44:11 52:15 55:15

picked (2) 19:1 58:17 picking (2) 16:12 21:6 picture (1) 35:5 piece (7) 3:9 12:8 16:6 19:3

38:25 41:10,12 pieces (1) 129:8 pii (1) 183:16 pilot (1) 124:14 pioneered (1) 92:13

pipe (1) 114:15 place (9) 10:5 11:23 31:14 50:1,1,9 84:10 90:1 175:7 placed (1) 67:13

planned (1) 189:25 plans (2) 64:19 82:20 plastic (1) 162:7 play (2) 125:21 126:11 please (71) 57:10.19 68:3,8,12 70:22,25

71:11,14,17,25 72:5,19 78:2 90:4,24 93:25 95:24 98:1 104:23 112:21.23 113:3 114:1 119:11 123:13 124:12 125:3 127:20 129:14 138:19 140:21

145:12 146:9 148:6.20.24 149:14 153:24 158:7 164:20 165:1 166:7.7.10 168:14.15 170:10 171:5.18.24 172:23 175:6 180:15 181:4 182:3,24 196:22 197:7 198:1 201:25 204:15,22 207:18,21 211:9,12

plus (1) 52:24 **pm (7)** 70:16 113:8,10 140:25 168:22.24 212:2 points (18) 1:19 3:3 17:5 18:16,25 20:9 21:6 28:23 29:3 31:24 32:3 35:25 41:9 75:4 193:23 198:3 199:7

207:23 policy (3) 94:8 105:9,21 polyester (3) 148:10,22 149:11

polyethylene (3) 53:8 54:11 56:20

polystyrene (1) 42:4 poorly (3) 5:6 41:17 42:11 portal (6) 7:3,21 11:4,13 106:12 107:9 pose (1) 173:19

posed (3) 56:20 143:7 169:15 position (7) 25:18 32:11 55:9

63:11 122:8 190:9 196:12 positive (1) 19:20 possession (1) 140:9 possibility (5) 50:16 137:12 167:14 25 190:15

possible (15) 11:1 26:19 41:25 43:10 44:8 129:23,25 132:20 135:2 146:24 150:3 151:15 185:6 187:9 210:18 post (1) 73:13

postprivatisation (1) 100:7 potential (9) 129:20 132:6 142:25 143:20 145:19

149:10 153:5 169:15 175:3 potentially (6) 20:22 128:18 129:12 131:16 147:14 198:23 practice (3) 154:20 155:11

167:18 practised (1) 210:4 pre1998 (1) 184:14 precise (1) 161:5 precisely (3) 98:17 130:18

138:12 preclude (1) 3:2 predate (1) 184:18 predated (1) 184:19 predates (1) 108:25 predict (4) 130:2 132:23

133:9 134:8 predictor (1) 152:10 predominantly (1) 146:24 preempt (2) 100:23 104:15 premise (1) 118:9 prenormative (2) 92:5

101:22 preparation (3) 127:12 139:1 164:4

prepare (2) 11:4.13 prepared (8) 163:13,17 164:21 165:5 176:13 196:18 202:3 204:24 preparing (1) 192:24 preprepared (1) 67:16 preprivatisation (2) 92:2 94:20

present (12) 9:20 10:8 14:15,20 16:3 28:21,21 39:14 64:11 149:5 157:4 206:21 presentation (5) 14:12

15:6,7,9 16:3 presentations (3) 56:6.8.17 presented (5) 7:22 150:7 165:17 181:8 203:24

presenting (1) 39:5 press (3) 55:16 125:21 194:8 presumably (5) 79:14 103:2 130:15.17 165:24 presume (1) 205:11 pretty (3) 32:19 38:24 86:5 prevent (1) 154:10 prevention (1) 202:23 previous (5) 58:5 107:1 165:8 174:2 176:21 previously (11) 3:6 27:7 30:9

56:23 69:7 98:10 99:13 100:17 105:9 208:3.16 primary (2) 180:20 208:21 prime (2) 143:10 182:22 principal (6) 42:22 87:8,14,17 144:7 185:11 principle (2) 103:3 155:18

principles (1) 92:22 print (1) 173:8 prior (5) 40:11 94:3 95:8 98:4 131:2

priority (1) 89:3 private (4) 18:22,23 36:8 94:14

privatisation (20) 92:1 93-4 9 11 94-3 3 9 95.6 8 18 25 96.6 9 13 97:6 103:3,17 105:8 106:20 193:7 privatised (4) 74:6 91:22

94:23 95:11 probably (26) 23:9 26:14 36:1 63:13 75:18 81:20 82-25 84-7 7 87-19 107-4 123:24 124:5.6 134:13 149:4 157:21 158:17 170:15,20 178:11 191:1 196:5 201:12 204:13 209:7

problem (6) 103:7,17,21 114:10 145:15 157:2 problems (7) 24:8,11 51:20 88:4 104:15 204:2,3 proceeded (1) 172:2

process (13) 2:6 15:13 50:11 94:11 95:5 103:4 118:1 136:9 152:19,20 181:6 199:17 210:8 processes (1) 19:18

procured (1) 107:8 procurement (1) 107:9 produce (5) 55:11 136:1 195:10 200:2 201:9 produced (6) 83:14 106:12 126:22 127:8 163:10 204:11

producing (2) 56:17 194:13 product (7) 54:17 55:25 110:12 119:1 121:18 146:24 155:16

products (17) 6:20 52:25 53:2.22 66:15 76:14.22 78:5 85:1,15 104:4 113:20 114:14,15 178:19 183:3 185:7

professional (4) 42:22 77:9 209:13 210:3 professionally (1) 67:11 professionals (1) 36:9 professor (1) 74:15 profitable (2) 96:14,16 profits (2) 88:14 89:10 programme (13) 88:10,13 92:4 94:10 95:19 96:1 124:20,22 136:25 198:19.20.22.200:8 programmes (3) 92:16 102:3

137:2 progress (3) 17:11 186:13 201:16 progression (1) 78:4 project (50) 82:16 83:12 84:1 96:2.16.21 102:2 107:18 141:11 147:25 159:22.25.25 160:10 163:23,23 165:5 170:2,3

180:1 182:10 183:16.17 195:24 196:9.12.17 197:1.12.17.19 198:3.5.9.16 199:6 200:18.20 201:2.3.9 202:10 203:12,14,20,22 204:4.5.10 207:8 projects (12) 82:12 83:21 84:2 87:20 88:5 89:19 96:14 102:20 103:13 107:8 137-3 159-24 promoted (1) 73:21 prompt (1) 64:6 prompted (3) 87:16 142:2 171:8

promulgate (1) 189:22 promulgated (1) 151:12 pronounce (1) 81:12 propagation (5) 109:7 110:3.6.20 148:15

proper (1) 194:17 properly (2) 77:14 171:13 properties (3) 42:5 148:9 149:8

proportion (2) 100:14 101:16 proposal (4) 84:8 88:1 145-14 204-14 proposals (6) 84:3

89:1,5,21,23 175:15 propose (1) 1:23 proposed (10) 7:18,21,22 8:7

9:1 21:19 43:15.21 102:20 158:22 proposes (1) 8:2

proposing (3) 27:8 39:3 198:22 protected (2) 94:13 95:16

protection (3) 149:11 155:1 189:6 prove (1) 154:24 proven (2) 152:11 173:18

provide (18) 5:13 7:5 9:24 10:12 24:19 49:16 52:22.23 60:1 62:1.8 92:19 129:19 132:4 195:11 198:15 201:2,12

provided (7) 43:2 51:17 66:19 98:10 99:13 135:7 191:23

providing (5) 7:2 31:6 77:21 115:6 143:5 proving (1) 13:6

provision (2) 77:20 145:23 provisions (3) 189:6,11 191:25 public (16) 36:8 85:25

86:9,24 88:17 94:6,11,16 95:12 96:8,8,12 104:3 124:25 194:23,25 publication (4) 32:25 112:6

134:17 182:12 publications (2) 88:18 94:2 publicly (2) 67:8 95:4 publish (1) 53:23 published (30) 33:5,7 78:9

79:25 85:24 86:7 90:14 94:9 153:17 158:13.15 160:4.6.8 170:14 171:2 174:24 178:21 179:12.17 182:21.23 183:1 184:19 186:10 187:3,5 191:13,17 208:24

publishes (1) 79:22 publishing (1) 94:22 pulling (1) 127:13 purely (1) 125:22 purpose (2) 200:23 205:10 purposes (2) 70:9 94:15 pursue (3) 12:2,18 16:7 pursued (2) 27:22 111:20 pursuing (1) 15:20 pushing (1) 194:20 puts (1) 80:23

putting (5) 19:6 20:20 39:1.2 94:11

puzzled (1) 184:15

puzzling (1) 37:11

q (763) 2:1,7,14,21,25 3:11,18 5:24 6:6,12 7:9,14 8:6,11,19,23 9:5,10,14 10:3.6.11.16.24 11.2 10 12 19 22 12:16,21,25 13:3,8,20 14:12,17,23 15:1,3,5,8,18,22 16:1.4.15.18 17:17.22 18:4,11,21 19:2,5,11,14,16,24 20:2,4,11,15,18 21:1,10,25 22:6.9.20 23:3.15.19.23 24:3.8.13.25 25:11,15,20,23 26:1,4,8 27:15,20 28:1,3,6,15 29:3.10.13.18.23 30:7,11,18,20 31:2,6,11,17,21 32:4,19 33:8,16,21 34:14,21,23 35:1.8.21 36:2.14.22 37:2.25 38:19 39:8 40:4,8,16,24 41:3,14,23 42:9,18,21,25 43:6.13.18.25 44:9.19.22 45:4,13,20 46:5,11,14,18,20 47:1,7,10,12,17 48:2,7,13,18 49:7,10,15,20 50:6.11.14.17 51:25 52:8.12 54:6.8.16.21.24 55:1,4,11,15,23 56:3,6,16,25 57:6,15,24 58:9,14,20 59:7,9,11,23 60:5,8,13 62:17,23 63:4.10.15.25 64:15 65:7,11,16 66:1,9,13,18,23 67:6.11 69:3 71:24 72:5.9.11.13.17.25 73:6,10,13,16,19,21,25 74:5,8,14,18,20 75:7,13,20,23,25 76:3,5,8,13,16,18,20,25 77:4,7,11,14,16,18,23,25 78:2.11.14.16.22.24 79:1.6.9.12.14.16.18.20 80:1.7.10.15.23 81:1.4.9.12.14.16.23 82:3,5,8,14,17,22,24 83:2,4,10,17,24 84:10,16,19,22,25 85:4.10.12.14.17 86:12,14,20,25 87:4.11.13.15.17.24 88:7.9 89:9.12.14.17 90:3.9.17.23 91:14,16,20,24 92:1,23 93:1,3,7,18,20,23 95:3,15,18,22 97:1.4.9.12.19.21.25 99:2,5,7,15,17,22 100:3,5,9 101:5,9,15,19 104:8.11.19.23 106:3.8.17 107:2.5.7.10.12.22.25 108:19,22,24 109:2,8,13,15,17,23 110:2,6,16,19,23 111:1,4,21 112:9 113:22 114:1.20.23.25 115:4,10,17,20,22 116:6.9.13.16.19 117:3,11,24 118:1,7,13,16,20,22 119:5,8,11,16,19,21,23 120:1,7,9,12,17,23,25 121:2,6,8,11,13,15,21,23,25 122:6,12,17,19,21,23 123-2 7 11 21 124:1.3.8.10.12.19.22 125:1,18 126:2,7,10,13,16,18,25 127:2,7,10,12,16,19

129:2.4.11.13 130:10.13.17.23 131:8,14,19 132:1.4.11.14.16 133:5.13.15.21 134:1,3,5,13,16,25 radiant (4) 110:10,10,14 135:6.10.22 136:6 137:1,4,9,16 138:1,7,15,17 rails (4) 128:3 149:6 139:3,6,9,12,15,25 140:3,7,21 141:18,21 rain (1) 202:11 142:1.4.9.14.16.21 rainscreen (9) 4:18 6:23 143:17.19.23 144:1.6.13.15.24.145:1.8 146:9 147:5,16 148:4,20 raised (12) 3:3 18:25 150:11,17 151:6,18 152:2,4,9,14 153:11,20 155:14,19,23,25 156:10.18.20.24 157:12.25 ran (2) 88:9 106:22 158:4.13.16.20.25 159:3.6.10.12.16.19.21 160:2,10,13,17,20,23 161:1,5,8,13,16,21,24 162:4,7,9,11,14,22,24 163:1,3,5,9 164:4,7,10,12,14,16 165:18,20,23 166:1,4,16 167:1.3.7.10.21 168:4.6 169-18-23 170:1,6,16,18,23 171:2,4,23 174:12,15,19 175:11,13,16,18,22 176:14.16.20.22 177:5 178:12,16,25 179:5,12,17,20,24 180:4 10 15 181:3.18.21.25 182:3.8.16 183:12,15,19,24 184:15,21,25 185:4,11,15 186:2.11.14.17.19 187:1,5,11,13,15,22 188:3,6,11,15,21,25 190:8,15,20 191:3,5,7,11,18,22 192:3.6.14 193:4.9.11.20 194:5.19 195:5.13.20 196:4,6,9,11,16,22,25 197:7,16 198:1,8,12,15,18 199:5 200:15,20,23 201:14,19 202:3,5,7,16 203:2,5,13,16,18 204:9.15.19.22 205:4.10.13.17 206:1.4.14 207:7.11.15.19 208:6,8,10,22 209:4,8,12,15,20 210:2,6,10 qa (1) 84:1 qualification (2) 74:20,24 qualifications (1) 72:18 quality (4) 197:10,22 198:6.16 quarters (1) 91:11 queries (3) 8:14 63:6 210:13 query (3) 57:11,20 61:4 querying (1) 4:4 question (24) 6:6 12:14,16 21:7 35:11 52:2 71:12 92:24 111:22 116:20 134:25 141:22 142:1 152:13 157:3 165:25 176:4 177:5,25 178:11 183:25 186:19 193:13 208:10 questioning (1) 12:22 questions (24) 1:16 3:3 8:14,20 27:17 35:18 51:12 60:17.18 67:16.19.22 68:5.19.21 71:5.11 96:20 126:19 128:14 165:8 210:12 213:5,10 questionsqueries (1) 8:3 quick (1) 17:14 quickly (8) 3:13 46:18 80:18 94:5 95:4 148:5 151:15

92:23 94:5,19 95:1 101:24 206:19 quoted (2) 141:15 189:10

146:16

154.7 18

111-15

51:9,13 52:20 53:21

45:22 52:6 66:11,20

20:10,12 21:6 26:16 27:17

128:3.11 156:24

range (2) 135:7 194:3 ranging (1) 114:17 rarely (1) 52:21 rate (3) 29:6,15,21 rated (2) 52:22 53:6 rather (5) 3:9 92:7 134:25 145:22 157:25 rating (4) 146:12 148:11,13 149:25 rational (1) 156:2 rationale (1) 195:15 ray (2) 141:9 158:10 raymond (6) 131:5 138:7,16 140:10 142:16 157:19 raynsford (1) 176:14 rco00000001 (1) 138:19 rco0000000112 (1) 148:7 rco0000000116 (1) 148:20 rco0000000118 (1) 148:24 rco0000000146 (1) 149:13 rco0000000148 (1) 153:25 rco0000000149 (1) 154:15 reached (1) 211:3 reaction (21) 27:7 54:10.13.18 62:20 74:2 80:20 90:23 111:24 114:13 146:11 149:8 159:7 179:18 196:13 197:13,20,22 204:25 205:9.21 read (43) 4:15 33:16 35:11 37:2 40:4,7 52:13 54:6,7 63:14 65:14 72:9 83:11.23 86:7.14.21.22 90:10 124:8 125:10 127:10.17 128:21,24 139:3,4,6 146:3 164:12,14 170:13,20,21,22 174:4,6 177:8,9,18 182:5 190:6 207:1 readily (1) 142:11 reading (7) 6:4 35:12 36:24 38:21 39:5 150:10 152:1 reads (6) 15:12 36:6 38:12 39:21 41:16 197:17 ready (6) 1:11,13 70:11 71:4 113-11 168-25 real (11) 96:1,20 103:17 126:23 145:16,17 149:19 163:23 164:24 165:5.12 realise (2) 5:21 192:8 realised (1) 130:25 reality (1) 50:14 really (18) 26:6 47:7 74:24 76:12 83:7 89:24 103:21 109:21 111:23 118:19 131:7 157:9 167:14 184:8 192:25 194:19 195:5.18 realworld (3) 201:3 209:16 210:5 rear (1) 148:13 reason (15) 103:3 123:1 138:13 139:7 146:8 150:21 151:16 157:22 160:4 167:10 173:15 181:17 183:8 204:4 211:2 reasonable (1) 173:6 reasonably (4) 19:21 62:9.18.24 reasons (2) 2:14 149:18

recall (57) 2:5 8:9 9:21,22 11:11.15 16:3 22:17 23:21.21.33:12 42:10.13.14.18 47:15 48:16 65:13 75:20 79:15 82:25 83:7 91:12 98:11,17 100:12 104:13 124:5 133:20 141:17 142:15 160:3 161:5 170:21 176:12.19.23 177:4 179:21 181:20 187:4 188:24.25 190:3.7.13.15 191:1 192:12 194:1 195:17.23 196:20 198:17 200:19,20 205:14 receipt (1) 57:11 receive (1) 57:12 received (10) 5:17 22:18 33:14.16 54:6 57:8 88:14 125:20 172:21 173:9 receiving (6) 21:17 22:15 23:25 33:12 41:5 54:4 recent (6) 2:17 6:17 54:18 64:8 125:14 152:21 recently (5) 53:10 54:13 72:9 124:24 139:4 recognise (1) 49:13 recognised (1) 133:1 recognising (1) 146:16 recognition (9) 129:24 132:18,20,25 133:16,19 134:3 184:11 185:5 recollect (5) 30:15 85:22 123:10 145:9 186:6 recollection (19) 8:15 9:23 11:20 13:2 31:3.4 42:16 79:1 97:2 98:4,15 127:11 135:11 143:8 157:25 158:2 178:23 179:16 181:16 recommend (1) 173:22 recommendation (8) 173:1,21 174:5,8,17 186:4 189:9 192:9 recommendations (7) 153:13 168:9 169:7 170:7 174:21 188:22 192:16 recommended (7) 61:4 178:17 188:9 189:5 193:25 194:9,21 record (4) 7:10 29:10 37:24 198:8 recorded (4) 8:9 10:19 30:24 44:13 records (2) 133:18 169:24 recruited (1) 209:24 red (1) 54:21 redrafting (1) 19:10 reduce (2) 98:21 127:22 reduced (5) 97:8 98:14 100:1 150:4 154:17 reducing (2) 144:11 154:5 reduction (3) 96:2 100:12 101:2 redundant (1) 112:5 reed (2) 188:2 210:1 reemphasising (2) 65:9,10 refer (2) 59:9 196:7 reference (39) 3:8 4:24 32:19 41:13 109:24 110:24 112:1 115:11.15.17 116:3,25 117:1 118:10 128:4 135:23 137:20 163:12,14,18,19 166:5,24 167:23 171:19 182:19 184:7,24 186:9 187:17 189:15.18 190:11.22 191:8.9.11.14.16 referenced (2) 182:18 183:1 references (3) 165:9,20 184:7 referred (12) 5:3 54:23,25 56:5 59:13 67:9 99:18

referring (9) 55:8.12 66:16

130:6 136:24 137:5,6

replace (4) 115:5 187:7

188:8,12

161:11 177:19 refers (5) 38:14 84:25 96:24 127:22 182:1 reflect (6) 29:11 149:17 167:19 178:18 184:11 189:16 reflected (1) 25:1 reflection (11) 13:17 16:9,13 19:22 20:25 22:25 23:11 24:18 25:7 27:3 69:7 refurbished (4) 124:13 129:17 162:2.4 refurbishment (2) 114:2 127:22 regard (4) 8:16 59:1 176:11 199:10 regarded (1) 91:11 regarding (7) 6:16 7:1,5 8:3.14.20 57:8 regards (2) 18:1 29:5 regional (2) 169:14 175:2 regular (3) 83:16 154:18 157:20 regularly (1) 82:22 regulation (1) 199:17 regulations (12) 5:11 15:15 51.7 54.2 105.5 12 21 148-12 172-25 182-21 199:9,13 regulatory (1) 47:13 reinforcing (1) 157:15 reinterpretation (1) 3:10 relate (1) 73:4 related (3) 8:15 84:2 117:22 relating (5) 8:17 51:12 112:24 174:2 211:13 relation (17) 28:25 33:18 47:13 48:5 51:6 53:20 106:17 116:25 117:13 130:12 135:3 136:10 144:2 180:3 192:4 194:4 206:8 relationship (5) 105:9,22 193:6 198:9 205:17 relationships (1) 122:3 relevant (8) 77:12 111:19 116:3 120:19 125:11 145:6,20 155:10 reliable (1) 150:6 reliance (8) 130:3 136:21 137:11 150:24 151:7 174:9 182:6 185:5 relied (2) 117:15 135:8 relies (2) 136:11 171:13 reluctance (1) 102:6 rely (4) 114:20 129:25 132:21 134:7 relying (5) 21:21 24:19 135:8 145:22 152:9 remain (2) 40:22 200:17 remained (3) 115:17 151:21 152:4 remains (1) 137:22 remedial (1) 166:11 remember (46) 7:9,12 8:6,12 10:3,3,5,11 11:10 14:14,15 15-1 3 5 22-15 23-15 25 26:1 27:8 28:12 29:1,18 36:24 38:21 40:6.12.14 54:4 65:7 81:6.21 105:7 124:4 127:10 140:3 142:4 155:19 162:15 175:18,19 180:7 191:7 206:2 207:12.17 209:23 remote (2) 139:20 141:21 remotely (1) 70:20 removed (5) 115:24 116:17 152:7 153:2 165:21 render (2) 166:16.22 rendered (1) 202:11 renowned (2) 90:18,21 reorganisation (2) 76:2,6 reorganisations (1) 81:6 129:8 135:12 141:15 164:5 repeat (3) 71:12 116:12 183:18 207:3

replaced (1) 174:16 replacement (2) 174:12,14 replacing (1) 192:9 replicate (2) 146:1 147:13 reply (6) 7:10 57:1.8.25 65:19,19 replying (2) 7:9 58:4 report (61) 17:13 35:13 82:11 106:15 126:21 127:7 128:14 133:16 136:8 138:20.24 139:1.3.12.17.25 141:5.9.14.16 142:11 148:6,7,21 149:14 151:4 153:25 155:3,7,19 157:1 159:25 160:2,6 162:12 163:13,20,23 164:23 165:3.4.13 167:9.19.24 170:8 175:1.18.19 176:22.23 177:8 200:7 201:16 204:23,24 206:16 207:15,18 210:6,11 reported (11) 11:16 32:3 48:17 84:13,23 111:16 157:11,19 179:25 180:2 202:16 reporting (1) 164:16 reports (19) 83:6,14 84:4,6 94:7,22 106:14 124:8 141:5,10 163:11 164:5.12.21 165:8 167:5 201:8 204:11 206:21 representative (4) 136:3 145:10 146:1 147:10 representatives (3) 39:17 202:10.17 representing (1) 141:7 request (3) 59:2 125:20 126:10 requested (2) 13:5 32:15 requests (1) 36:14 require (2) 78:20 154:17 required (9) 12:8,13 54:21 55:22 105:4 117:2 131:1 154:10 173:17 requirement (10) 18:17 39:25 40:19 41:1 61:24 63:1,18 65:1,3 147:18 requirements (12) 4:21 34:15 64:23 143:5,9,18 174:2 190:17 200:12 208:1.13 209:5 requires (1) 39:22 rescue (3) 96:4,7,24 research (81) 73:1,7 74:10 78:12,18,18,20 79:7,24 84:2,4,6 86:1 87:19 88:10.13.17.24.25 89:19,24 90:13 92:5,6,8,13 94:4,13 95:4,9,19 98:7,11 99:11.25 100:5.22 101:23.24 102:8.13.20 103:8,19 104:12,20 105:4,11,13 106:9 109:1,3 123:20 129:8,11 130:16 133-2 24 137-3 139-21 141:13 142:23 143:12 145:14 147:25 148:3 157:4.10.18 171:8.9.9.11 182:10 188:1 201:4 205:21 206:11 208:3,16 209:19 researchers (1) 133:2 residential (6) 32:14 47:3 49:1 53:10 54:13 56:1 resign (1) 77:7 resigned (2) 76:20 77:4 resin (1) 148:11 resolution (2) 80:12 143:8 resource (1) 37:16 resources (2) 100:19,21 respect (5) 121:17 143:4 176:2 177:12 178:8 respective (1) 200:4 respond (6) 22:1 23:20 25:20.24 35:19 63:6 responded (4) 23:24 35:20

37-22 55-2 responding (2) 24:6 35:18 responds (1) 61:17 response (40) 4:14 12:6.15 17:14.18 19:24 22:7.10.12 32:15 37:21,23 40:20 50:5,6 57:12 59:7,19 61:18 62:20 63:2,4,9,11 64:6 65:13 66:20 150:22 156:16 160:24 174:20 175:1 176:24.25 177:2 184:5.16.21 188:21 190:5 responses (1) 176:5 responsibilities (2) 198:4,10 responsibility (6) 42:22 59:2 61:7 84:18,19 102:14 responsible (7) 53:18 85:23 98:6 99:9 102:11 105:10 159-4 rest (2) 8:24 155:7 restating (1) 65:14 rested (1) 24:21 restricting (3) 137:13,14 156:21 restructuring (1) 76:2 result (7) 13:4 54:23 113:19 135:15 167:22 178:13 182-9 resulted (2) 161:21 182:12 resulting (1) 85:25 results (9) 68:23,24 108:16 115:6 117:19 120:5 150:8 157:5 200:2 resume (5) 68:3 112:20 168-14 211-4 9 retailer (1) 104:10 retain (1) 193:13 retained (2) 186:17 187:16 retention (2) 135:2 193:17 retired (7) 74:16 77:13,23 78:25 87:22 108:1 209:23 retirement (3) 77:14,16 85:23 retrieved (2) 141:5 142:10 returned (1) 57:9 reveal (2) 157:6,7 revealing (1) 13:10 revered (1) 91:17 review (36) 2:9 6:10 7:4 12:11 21:3 25:7 37:6 43:17 50:3 57:20 61:11 79:21 83:2 86:18 87:1 89:1.25 109:22 175:24 177:19,20,21 181:7 189:17 190:11 192:20 195:20,25 199:8 200:6 201:8 204:12,20 205:10 207:4,7 reviewed (9) 7:10 19:23 79:25 83:6,8,13 95:10 198:21 210:6 reviewing (1) 207:3 reviews (1) 3:14 revise (1) 167:18 revised (5) 1:24 2:3,15 50:14 178:18 revision (18) 2:8,13 23:14 26:7 32:13 41:20 44:6,16 45:7 46:13.15 49:25 180:18 195:22 196:2 208:2.15.23 revisions (3) 18:15 180:20 208:23 revisited (4) 17:24 18:5 20:5.7 richard (3) 74:17 188:2 210:1 rid (2) 157:15 194:8 righthand (4) 142:19 165:4 166:9.19 rightly (1) 179:10 rigid (1) 53:12 risk (3) 66:25 173:19 175:3 risks (2) 169:15 173:7 role (26) 24:15 56:22 58:11 75:6 76:20 77:4.8 78:4 79:18 80:15.23 84:5 87:22 88:2 92:1,2,15 160:10

Opus 2 Official Court Reporters

128:13.19.21.23

186:13

quite (13) 2:17 3:21 41:10

51:19 53:8 60:3 88:12

203-21 205-18 206-14 207:7 11 15 208:11 209:10 room (8) 112:25 115:5,11,18 117:16.17.22 168:15 round (1) 148:17 route (25) 1:22 10:14 12:1,17,23 13:6,11,14 16:7 18:13 25:6 27:22 28:3 46:9,21,22 55:10 56:4 94-22 115-14 132-14 135:14 145:5 151:20 191:24 routes (3) 53:20 135:13 151:22 rules (7) 62:3,5,11 64:10 65:4,23 145:23 run (3) 60:19 88:13 204:3 rushing (1) 201:24

s (4) 125:22,22 197:1,19 safe (1) 111:8 safety (41) 27:10 51:11 66:25 74:21 83:21 84:2 85:5.10.11 87:8.18.20 90:6,19 94:4 95:3,19 97:22 98:7 99:11 100:5,24 104:3.15 105:1 106:9,17,19 107:10,11,22 108:3 132:12 143:5.10 173:11 174:3 182:19 183:5 194:23.25 sage (1) 125:5 same (13) 17:19 72:25 84:10 96:9 105:24 115:7 164:22 165:1 166:7,9 167:3,12 172:19 sample (2) 110:11 180:22 sarah (52) 1:5,8 7:18,23 8:2 9:19 14:23 17:3 18:2 21:13 29:5 30:1 32:10 49:3 57:7.18 61:5.6 80:19.25

81:9 85:9 124:7,7 140:23

159:14,16 160:10 162:20

183:11,25 188:20 197:5

198:13 202:5 204:19.25

169:23 179:6,15,24 180:12

141:4,9 142:12 158:9

205:18,21 207:7,8 208:15 213:3 sarahs (1) 181:16 sat (8) 85:4,14 198:21 205:20,24 206:5,6,9 satisfactory (1) 154:23 satisfied (1) 35:17 saw (8) 43:1 86:22 123:2 155:3 175:18,19 180:8 187:15 saying (18) 12:21 21:2 23:12 29:18 30:21 31:11 37:3 44:4 55:2 61:25 62:17,24 63:5,21 71:16 102:9 146:6 150.5 sbi (2) 115:1,4 sc (2) 29:5 32:15

scale (8) 62:4.12 64:17 111:19 130:4 136:21 146:17 185:14 scenario (14) 109:24 110:24 111:2 115:12,16,24 116:17 117:1 176:1,10 177:12 178:7.10 200:10 scenariobased (1) 111:19 scenarios (3) 116:4,25

118:11 scheduled (1) 71:20 scheme (3) 124:14,15 128:2 science (2) 14:13 72:23 sciences (6) 76:13,22 77:9

78-5 85-1 15 scientific (3) 73:13.22 92:23 scope (8) 6:18 24:17 26:5 39:7 41:5 45:6 197:8 205:15

scotland (1) 161:2

screen (17) 78:2 80:3 85:21 90:25 114:16 121:8 140:22.24 144:17 145:13 148:8 164:20.22 165:1 170:12 171:25 202:11 scroll (1) 171:18 scrolled (1) 171:18 second (22) 4:1,15 14:23

32:7 33:23 38:9 39:10 49:2 65:20 84:25 91:4 93:24 106:21 108:2 123:24 125:19 127:25 163:17 197:8.9.18 208:13 secondly (1) 112:7 secondtolast (1) 33:25 secretariat (1) 206:9

secretary (1) 153:15 section (14) 3:11 7:3,21 8:13 15:14 33:22 34:3 38:7 39:20 73:14.23 97:12 132:17 180:23 sections (1) 87:5

sector (4) 36:8,9 94:14 118:8 security (1) 97:22 see (179) 2:25 3:18,25 4:3,7,14 6:13 7:7 8:4 9:2 10.1 18 22 11.3 8 13.25 14:20 15:11 22

17:2,15,18,20 18:21 20:11,21,25 21:2,10,19 22:11 24:19 27:20 28:20.23 29:4.8.18.23.25 30:5 32:17 33:8,9,25 34:12 35:14,18 36:4,14,16,20,22 38-3 12 17 39-8 13 21 40:2.24 41:3.21 42:7 44:3,7,11 47:25 48:25 49:5

50:25 54:9 56:6,10,13

62:15,17 64:1,13

65:5,18,24 66:1,5,23

57:3.13.16.24 58:1.7.20

59:5,12,21 60:25 61:17,19

68:4,18 72:5,20 74:1 78:22

81:9 82:14 84:25 85:14

86:25 87:4 88:7 90:23

95:15 104:11 107:10,20

114:16 117:21 125:1,6

131:14 132:18 133:15

140:6,24 142:9,19

126:16,18 127:19 130:23

148:21.22 150:17 156:24

158:17 159:6.12 160:2

165:2.20 166:5.12.14

167:9 169:24 170:11

171:19 173:1,14 175:14

182:5,6 184:25 187:1

196:25 197:1 198:2

202:1.9.16.17.20.25

seeing (14) 26:19 63:13

133:20 155:7 160:3

seek (2) 100:14 101:16

seeking (2) 51:6 60:2

seem (1) 98:10

seems (2) 41:3.9

207:19.22

176:22 177:3 179:9 180:5

199:6,19,21 200:13 201:19

203:18 204:22.24 206:24

176:12,19,23 177:4 187:4

188:24.25 190:3 211:11

seen (17) 52:1 59:24 60:10

63:9 90:20 96:7 125:25

175:17.21 177:22 180:6

select (17) 135:24 136:7.14

168:8 169:7.11 170:8.19

192:8,16 193:25 194:20

179:13 185:24 186:4 188:8

131:16 133:18 170:2

188:23 196:14,19

seldom (1) 94:15

195:25

sell (1) 104:4

send (1) 20:8

seminars (1) 75:1

selected (1) 160:21

selections (1) 201:6

shall (1) 198:5 share (4) 143:19 200:4 203:22 204:6 shared (4) 23:9 133:21

shake (1) 71:17

sending (6) 19:25

141:13.14.18.19 204:20

sends (3) 36:22 38:2 57:3

senior (6) 28:1 73:22 86:17

sense (12) 27:6 28:5 46:2

77:25 93:3 95:8 112:2

sent (9) 17:10 28:18 33:14

47:19 50:24 61:15 91:3

sentence (3) 29:20 146:23

separate (3) 68:2 121:13

eptember (10) 7:24,25

9:2.8.19 11:23.25 17:4

service (5) 96:4,8,9,24 168:1

session (2) 168:13 169:20

set (17) 7:25 18:24 30:14

36:8 61:14 62:3 88:19

120:21 138:8 160:23

183:9.21 199:20

167:10.11 173:23 182:17

sets (3) 12:20 175:6 189:5

setting (2) 34:14 180:21

several (2) 74:15 204:11

131:8 135:23 162:17

186:15 206:25

141:23 201:7

sentences (1) 99:2

163:15 165:3

series (1) 199:14

servants (1) 96:7

serve (1) 199:9

serious (2) 55:7 173:5

services (2) 90:6 96:8

166:13

137:18

97:15.17 197:19

152:25 203:20 sheet (5) 148:9,10,11,22 149:12 sheeting (7) 145:23 149:6,9

154:7.13.18 156:6 shes (1) 84:15 shipp (8) 48:19,22 85:18

94:17 96:22 101:9 128:18 165:24

shipps (1) 93:24 short (8) 7:4 68:14,21 70:8.15 76:1 113:9 168:23 shorten (1) 167:3 shortly (5) 13:3 83:25 114:9 126:3 162:24

shot (1) 201:20 should (33) 6:23 13:19 16:13 19:13 20:20 22:25 23:7,16 25:23 27:3 34:6.8.18 42:1 43:10 62:1 64:9 69:15 137:20 138:18.21 165:11 173:4.15.17 178:1.18.20 179:3 181:10 189:19

190:12 193:13 shoulder (1) 199:3 show (4) 125:1,11 126:2 162:12

showed (2) 111:18 157:10 shown (5) 130:4 132:9 136:22,23 159:12 sic (2) 53:13 58:5 side (13) 22:25 89:10,18 127:24 142:19 161:23 165:2.4 166:8.10.12.19 206:20

siderise (1) 39:18 siderisebre (2) 51:10,23 sign (1) 153:16 signatory (3) 179:22,23,24 signature (2) 72:6,6 signed (3) 87:1 196:20 205:1 signedoff (1) 86:1

significant (3) 47:7 96:5 161:16 significantly (1) 98:21 signing (2) 86:16 206:14

signingoff (1) 85:24 signoff (3) 7:23 86:18 87:2 similar (4) 66:2 78:18 103:4 126:8

simple (6) 12:13 38:25 110:7 118:2 158:21 200:2 simulation (2) 74:2 159:11 simultaneous (1) 174:12 since (8) 41:6 68:25 77:22 78:16 80:4 94:12 109:19 180-6

single (10) 3:9 12:6 84:8 114:20 115:1.13 116:10.24 117:11,19

sir (64) 1:3,9,11,14 14:1,6 26:12,15,22 27:5 37:9,17 60:20 67:17,20 68:2.7.11.16 69:14.20.24 70.2 4 8 13 17 23 25 102:10.19.22.25 103:2,6,10,12,16,21,24 108:8 112:14,20

113:2.6.11.14 114:11 136:16 168:12,19,25 169:3 176:25 177:17 210:17,23 211:1,8,11,16,18,21,24

sit (6) 26:6 47:15 70:25 85-10 127-17 188-9 sits (1) 71:15

situation (11) 23:16 54:21 55:7 65:2,8,12 173:13 176:2.11 177:12 178:8 six (2) 52:18 142:17 sixth (1) 197:16

size (1) 76:12 skies (3) 100:22 102:12 103:19

slides (1) 15:10 slightly (3) 44:8 106:25

small (2) 130:3 136:21 smaller (1) 76:10 smallscale (19) 129:25 132:8.21 133:7 134:19 136:11 137:11 144:5

147:6,7 150:25 152:9 171:12 172:7 173:10 174:15 182:6 185:5,12 smiley (1) 48:24

smit (2) 158:9 179:6 smith (30) 2:7 20:2 23:15 25:23 27:23.24 60:13 70:6.21.24 71:6 84:13 85:23 91:6 96:19 112:15

113:11,17 146:22 148:5 168:25 169:6 174:13 176:4 177:22 196:9 197:13,21 198:6 213:8

smithies (1) 205:23 smiths (2) 27:7 177:25 smoke (1) 206:12 socalled (2) 77:14 100:22 sole (1) 151:20

somebodys (1) 199:3

something (29) 14:4 16:12

18:10.18 20:8.11 21:22

24:13,22 31:22 37:7 41:10

45:5 55:7.17 56:23 62:14

117:7 151:8 152:16 157:6

165:15 188:15,17 198:24

sometimes (3) 87:1,2 157:6

soon (4) 5:13 17:25 18:6

70:10

sooner (1) 58:4

soonest (1) 61:11

86:16 90:23 92:3 93:1

solely (2) 89:12 135:8 solid (1) 73:3 solubility (1) 73:2 solution (2) 73:3 145:20

solved (1) 81:14 somebody (8) 10:7 82:15 117:7 starts (3) 125:12 148:21 86:16 87:1.25 122:7 205:6 209:25

stated (4) 6:25 29:5,12 42:18 statement (53) 9:11,12,15 32:22 40:17 42:9 44:2.22 49:21 55:24 62:22 65:4 66:2.6.22 67:3.6 71:24 72:3.9.13.19 75:7 80:2.17.19 83:18 84:11

129:14 134:19 142:16 144:15 146:9 150:18 177:14 180:15 182:3 185:1.16.19

sort (19) 2:12 3:8 46:9 81:21 83:10,15 88:21,22 92:7 statements (3) 42:17 67:8,14

118-12 124-2 127-17 131-15 147-23 24 162:17.19 204:4 206:17 sought (3) 24:24 45:1 193:11 sound (5) 10:24 11:12

99:19,20,20 sounds (2) 60:5 122:6 source (3) 93:7 144:21,22 sources (4) 89:14 100:15,25 101-17

space (1) 140:16 spandrel (3) 166:13.16.21 speak (9) 7:1 31:23 55:15 56:14 60:4 63:7 66:13 133:17 134:18

speakers (1) 14:21 speaking (6) 21:4 25:12 43:5 82:17 146:17 147:5 special (1) 80:11 specialist (1) 52:20

specific (10) 48:16 75:20 83:7 92:23 155:16 160:13.20 199:20 206:21,21

specifically (2) 25:11 53:20 specification (1) 154:23 specifiers (2) 202:13 203:6 specifying (1) 200:11 speculating (1) 168:6

spend (1) 93:14 spent (2) 74:10 88:16 spoke (6) 14:24 15:3 26:4 56:14,15 99:4

spoken (2) 7:18 141:4 sponsoring (1) 176:16 spread (31) 29:7,15,22 35:14,15 47:14 62:2,8 108:19 109:6,10 129:6,9

146:13 148:15 149:2.4.5 150:1,2,4 152:11 154:11 161:11,22 169:15 173:20 175:3 199:12 208:4,16

st (1) 125:21 staff (7) 9:20 96:11 100:16.20 101:13 130:16 202:22

stage (16) 43:16 45:4,16,17 46:4 52:1 68:4 73:11 74:5 98:12 122:1 141:12 150:23 153:3 186:14 192:7

stages (1) 127:19 stakeholder (1) 200:24 stakeholders (2) 181:11.25 stand (1) 93:4 standard (22) 53:7 54:10

108:16 113:23 114:1 116:5,23 120:2 136:1 174:1 178:20 186:7.8.9 189:15,17 190:10 191:9,17 194:10,14,17

standardisation (1) 181:9 standardised (1) 185:13 standards (4) 137:21 173:23,25 178:21 start (11) 2:9 41:8 50:22

56:17 71:7.24 108:6 120:18 180:25 200:1,5 started (3) 87:13 112:21

204:23

85:18 87:6 90:4,9 93:24 95:23 97:13 98:1 104:23 152:13 161:8.16 169:8

station (10) 73:7 74:11 92:13 109:1.3 133:3.24 139:21 148:3 171:9 stationery (1) 94:21 status (2) 189:17.20 statutory (2) 3:14 76:16

stay (1) 192:11 steering (1) 200:25 stephen (15) 9:8 10:9,10,20 28:10.24 31:23 51:25 52:4.8 58:2.9 60:11 61:20 85:8

stephens (1) 58:11 steps (2) 19:20 173:6 steve (8) 28:10,11,19,21,21 stick (2) 144:15 197:4 still (23) 5:4,19 6:16 9:5 13:15 17:25 21:16 17

23:10 42:14 47:12 48:2 78:22 79:16 102:14 137:22 181:14,22 185:13 191:14 192:17 197:4 208:24 stock (1) 199:23

stood (2) 175:9 199:2 stop (4) 68:3 81:4 112:17 116-9 stopped (2) 81:7 112:15

stopping (3) 34:10 179:1 199:11 storey (1) 6:24 storeylevel (1) 145:24 storeys (1) 149:4 straight (1) 53:25 stream (1) 194:12

strengthen (2) 190:22 191:14 strengthened (2) 189:19 190:12 strengthening (1) 191:8 strict (1) 206:20

strictly (1) 146:17 stride (1) 112:17 strike (1) 65:11 string (2) 60:17,24 stringing (1) 26:20

strongly (1) 173:9 structure (1) 73:2 structures (1) 138:9 stuart (15) 4:3,7,9,15 5:14 6:13.14 7:16 8:6.13.25 9:18 10:17 14:3 39:15 stuarts (1) 8:9

studies (1) 199:15 style (4) 63:2,4,5,13 subbreak (1) 210:19 subcommittee (4) 162:19 169:13 184:5,17 subgroups (1) 85:14 subject (7) 21:18 41:7 50:25 146:14 180:13 188:3 198:5 subjects (2) 48:11 73:1

submit (2) 67:23 210:11 submitted (8) 67:24 79:22,24 89:2 127:15 164-23 172-5 173-25 submodels (1) 92:19 subsequent (4) 105:5 136:8

162:11 170:21 subsequently (2) 124:22 191:19 substantially (2) 154:6,16 substituted (1) 174:1 substituting (1) 190:16 substitution (1) 194:21

substrate (4) 147:1,3,11 154:6 successful (2) 98:9 99:12 successfully (1) 150:3 succession (1) 26:18 successive (1) 98:20 suffer (1) 149:25 sufficient (1) 146:12 suggest (3) 58:25 103:6

166:2

table (7) 53:4,14 114:13 suggested (6) 5:3 7:24 47:22

208:17

68-18 172-6 11 suggesting (3) 79:18 194:19 195:13 suggestion (5) 175:24 176:5.8 177:9.23 suggests (4) 19:19 62:11 103:16 173:9 suitability (1) 116:10 suitable (3) 116:1 172:12,13 sulafa (1) 49:10 summarise (1) 185:16 summarises (1) 207:23 summarising (3) 85:20 150:18 175:11 summary (5) 28:18,19 32:5 90:17 207:20 supervise (3) 82:17 87:2 198-18 supervised (1) 197:12 supervising (1) 86:18 supervision (4) 180:13 197:21 198:6,15 supplement (1) 190:24 supplements (1) 189:24 supplied (1) 54:12 supplier (1) 53:18 supply (1) 53:7 support (13) 37:14 98:7.12 99:10,25 100:5 105:4,11 128:3 143:11 171:11 199:17 206:7 supportfunding (1) 142:23 supporting (1) 94:8 suppose (7) 77:12 95:7,8 106:11 122:10 139:18 155:6 suppression (7) 75:9 76:24 82:2,6 85:8 206:11,11 sure (12) 56:12 60:3 94:19 95:17 101:8 137:14 157:21 163:6 177:23 183:11 198:21 207:13 surely (2) 54:18 65:3 suresh (1) 74:17 surface (7) 108:19 121:18 146:13 148:15 149:25 151:24 199:12 surfacebased (1) 146:18 surfaces (6) 4:21 34:6,18 147:19 189:6,11 surprise (4) 63:10,12 150:12 211:8 surprised (5) 54:15,20 66:1,5 210:8 survey (2) 199:22 200:3 suspect (1) 185:9 sweep (1) 67:19 system (27) 11:7 30:3 35:16 38:15,22 62:7 113:18 116:22 128:8 129:22 130:2 131:22 132:22 134:22 136:2 141:21 146:2 147:10 148:23 151:25 154:19,24 155:2 156:6 158:23 174:11 194:22 systems (57) 29:15 51:16 53:23 118:10 129:21 132:7.12 134:9 136:3.5 137:13.20 138:23 142:24 143:4 144:19 145:10 147:15 149:18 150:3

117:21 119:8 120:9 202:20 taken (23) 4:8 8:24 10:15 12:4.9 13:1 18:23 23:13

151:11 154:13 155:11,15

156:2.5 169:16 171:14

172:4.10.12.14.19.20

173:11,14,16,24 174:3

183:4.6 184:12 195:21

202:11,12,12 207:24

175:4 178:19 179:8 182:14

196:1 199:10.16.24 200:12

whatsoever (1) 66:23

white (2) 28:11 39:15

whoever (1) 102:17

whilst (4) 36:17 53:2 64:25

whole (6) 15:5 69:15 74:10

whom (5) 132:25,25 181:21

widely (4) 39:6 55:9 122:21

wider (7) 13:7,20,21 18:19

williams (3) 81:23 82:9,18

win0000000140 (1) 10:18

wintech (9) 4:3,8,8 7:19 8:8

witness (37) 1:10,13 9:10,15

32:22 40:17 42:9 44:2,22

49:21 68:6,9 69:13,19,23

70:1.3.5.21 71:24 72:9.13

150:18 168:18 169:2 182:3

87:6 112:19 113:1,4,13

211.7 10 15 17 20 22

witnesses (5) 164:18 165:8

wonder (4) 111:23 176:20

wont (3) 68:2 108:7 210:25

work (90) 2:23 9:5 12:8 13:5

16:6 27:7,19 39:1 47:12

54:18 55:19 56:18 73:4

75:5 78:20 79:6 80:24

82:12,18 83:2,8,11,13

90:13 92:2,9 94:10,25

123:18,20 130:12,21

131:4,17 133:23 135:24

137:2 138:7 139:19,19

143:25 144:8,12 145:2

146:5,7 147:17,24 149:23

151:5.14 156:16 159:17.19

160:5 164:7 170:21 171:20

180:3 181:13 185:17

186:12 187:25 197:8.11

95:19 98:7.21 99:10 100:5

101:18.23.24 102:2 104:9

107:14 111:16 116:2 117:5

wording (7) 7:20,22 17:8

30:2.23 40:25 43:17

171:12 172:6,11

women (1) 78:8

192:17 195:5

vondering (1) 20:19

12:3 13:9 39:15 41:7

wintechs (1) 6:21

withdrew (1) 70:3

wish (2) 67:23 125:13

24:23 83:21 85:10

videst (1) 67:14

willing (1) 101:22

172:20

willingness (1) 103:18

windows (3) 166:17,22

117:6 118:9 194:13

wholly (2) 19:14 22:6

whose (2) 100:16.17

183-7 20

133:21

whereas (1) 165:12

184:6

192:20

161-18

106:5

204:2

54:21

151:9

211:19

27:1 31:14 46:1 56:4 64:7 67:1 152:22 153:4 173:6 175:7 186:7.8.22.23 208:20 takes (1) 160:8 taking (5) 5:23 10:5 70:6 83:25 193:24 talk (9) 8:19 20:2 23:4,7 55:3,14 112:23 168:15 188-3 talked (1) 13:20 talking (4) 84:15 155:8 176:17 184:23 tall (8) 39:24 53:9 54:12 56:1,13 62:2 64:21 147:19 taper (1) 98:19 tasked (1) 25:12 tautological (1) 150:16 taylor (12) 4:3,15 5:14 6:13.14 7:16 8:6.13.25 9:18 14:3 39:15 taylors (3) 4:7,9 10:17 teaching (1) 73:16 team (18) 23:9,19 74:2 80:20 82:6 83:20 84:12,20,24 85:15 104:13 159:3.5.6.7 179:18 196:13 207.8 teams (3) 85:4 89:6 201:4 technical (15) 17:12 32:20 36:23 38:3 40:5,9,18,25 63:18 145:17 180:19 189:13 195:10 197:10 206:9 technologies (1) 206:12 technology (6) 102:3 105:7,13,20 106:9 204:17 telegraph (1) 78:9 telling (1) 16:1 tells (1) 150:19 temperature (2) 110:9 180:25 temperatures (1) 146:21 templates (2) 206:18,22 tend (7) 3:14 86:10 176:1.10 177:11 178:7,10 tended (2) 16:11 88:24 tender (1) 105:3 tendered (3) 106:22,24 107:6 tendering (1) 105:19 term (7) 41:24 43:3.8 44:25 118:25 119:6 146:15 terms (35) 27:11 55:1 58:14 63:7 82:20 83:14,14 89:8 96:21 98:18 100:23 101:1 104:15 110:7 115:4 118:2,6 126:8 127:13 129:5 133:20 135:2.5 143:5 144:19 145:6 152:18 155:12 158:21 164:8 165:7 173:20 184:3 187:25 197:10 test (107) 62:4,12 65:23 66:5 108:20,22 109:7.19.25 110:8.17.20 111:8,19 112:7 114:21 115:1.4.5.6.11.13.15.22.24 116:5.10.14.17.23.24 117:12.16.19 118:3 120:20 129:19,21,25 130:11,14 131:1,10 132:2,4,8,21 134:8.23 135:15 137:12 138:9 144:5 145:22.25 146:14,15,17 147:2 148:4.21 149:1.1.3.21 150:1.9 151:24 152:11 156:16 160:15 172:3,3,5,6,11,17,17 173:13,23 174:10,16 178:20 179:8 180:17,24 182:6.11.14.17 183:1 185:6.12.19 188:7.12 189:8.21 190:1.10.16.25

tested (4) 11:6 137:24 155:9 thoughts (3) 20:6,9 54:1 180.22 three (9) 35:13 85:14 100:13 106:19 163:10 164:5 199:7 testing (21) 15:4 31:25 74:9 109:5.9 139:1.16 150:25 156:3.12 158:22 171:16 172:8,14 173:19 174:16 185:14 186:5 187:7 194:6,16 tests (32) 64:17,20 108:17 110:3,23 111:6 114:21 119:3 120:21 121:13.13 130:4 132:11 133:8 134:19 136:11.21 137:5 138:9.24 144:18 147:6,7,9,20 148:15 149:16 152:9 156:4 171:12 173:10 185:23 text (7) 19:3,9 21:3 34:24 43-20 44-10 187-8 thank (56) 1:7,13,14,17 27:5 37:17 60:21 67:17 68:6,7,9,11,12,21 69:10,10,12,13,15,19,23,24 70:1.2.4.8.12.13.23.25 71:23 103:24 109:17 113:1,2,4,6,7,13,14,16 168:18,19,21,21 169:3,5 201-14 211:15 18 20 21 22 24 25 212:1 thanking (1) 71:7 thanks (2) 21:14 64:6 thats (89) 4:12 13:2 15:23 16:12 21:24 22:6 30:11,20 32:6,19 38:9,24 39:7 43:15 44-10 55-14 59-8 10 60-19 62:14 71:25 75:15.18.18 77:3,6 78:6,13,20 84:15 85:12 87:3,21 89:13 90:6 92:23 99:4.5 103:21 104:5,17 108:19 110:22,25 112:5 113:25 114:23 120:4 127:9 135:10 138:4,4,13 142:17 146:6 147:12 148:21 150:10 151:13.25 152:8.20 157:8.10.11 158:24 161:1 162:13 163:22 167:25 169:22,25 170:5 178:21,23,23 181:16 185:19,21 191:18 194:11 195:5 196:6 199:4 201:21 203:24 208:8 209:21 211:19 thereafter (2) 22:11 40:21 thereby (2) 130:3 132:23 therefore (10) 4:20 42:6 45:11 59:3 61:12 93:7 136:11 171:15 173:22 194:7 theres (7) 33:9 37:24 46:21 52:16 118:11 157:23 211:2 thermal (4) 53:12,22 114:15 145:7 thermosetting (1) 148:10 theyd (1) 46:1 theyre (13) 10:18 20:22,23 21:21 28:15 34:14 35:5 39:12 79:23 121:8 153:16 201:5,7 thickness (1) 180:21 thin (1) 146:25 thing (4) 61:9 139:18 147:7 198:24 thinking (7) 2:1 13:21 19:5,8 20:18 22:20 45:20

202:24 207:23 through (31) 3:22 15:14 33:11 35:25 37:6 58:17,18 59:18 69:4 78:3 81:5 86:7,14 90:10 92:3,14 95:13 102:2 104:17 105:18 106:1 107:8 108:3 118:8 131:6.18 150:24 152:19 173:18 200:17 205:11 throughout (4) 120:13 191:19,22 197:12 thrown (1) 140:20 thumb (1) 65:23 thursday (1) 1:1 thus (1) 53:1 tier (1) 95:13 time (148) 2:11.20 3:15 5:22 8:16 12:9,24 20:6 25:8 32:25 36:25 39:9 40:11,21 41:4 45:17 46:5 47:2 48:6,12 49:8,18 50:8,15,20 57:9 58:10,18 60:16 65:11,14 66:18 68:25 69:17 71:21 74:10 22 75:23 76:1 7 16 78:15 79:4 81:21 83:5,6 84:15,18 85:7 91:9 94:24 95:1 99:8 103:11 104:12 106:24 109:4 111:4.12.22 112:15 114:2 115:8 116:21 117:3,11 120:13 122:12 123-16 19 24 124-2 8 20 126:5.14.25 128:8.12.13 129:3,6 131:20 133:6,24 134:11,13,16 136:7 139:6,17 140:4,6,12,17,17 141:19 151:3 152:6 153:14 157:20 160:2,3,8 161:13 162:9 164:22 165:1 166:7,9 167:9 168:10 170:13.15 175:14.20 176:7.13.19 177:3.7.8 178:11 179:17,25 180:5,7,25 183:10 185:17 187:6,20 188:11 189:4 190:4 196:21 197:4 199:4 201:4 205:8,13,14,18 206:6 207:13 208:22 209:21.25 timeframe (1) 2:8 timeline (3) 2:5 161:17,19 timelines (2) 35:25 209:3 timeliness (2) 197:11,22 times (6) 37:15 69:18 107:23 118:13 167:16 170:2 title (6) 41:18 42:12 76:19 159:6 174:25 197:2 today (6) 1:4 72:14 122:6 155:11.12 211:3 todays (1) 1:4 together (5) 28:9 55:20 78:19 127:14 171:6 told (15) 1:21 11:24 18:11 66:1 99:5 118:14 144:9 146:4 156:7 159:16 172:17 183:24 184:16 188:11.23 tom (2) 87:6 88:9 tomorrow (2) 210:21,23 tone (1) 21:24 tony (16) 10:21,24 131:6 133:24 140:12.13 157:19 158:8 159:5,6,22 162:20 169:23 170:1 180:1 187:24 too (4) 2:22 76:11.11 201:24 took (8) 11:23 68:17 69:16

39:1.19 60:25 173:6 174:9 190-18 tower (10) 49:10 66:18,24 68:25 91:3,9 114:2 141:6 142:8 152:6 towers (2) 48:14 49:1 tracking (1) 78:3 trade (1) 123:8 trail (1) 7:5 trained (2) 74:11,14 training (7) 72:18 74:8,18,25 75:2.5.88:22 transcriber (1) 71:15 transcript (1) 71:17 transport (2) 169:13 175:2 travel (1) 193:20 treat (1) 35:13 trends (1) 131:15 tried (5) 41:8 64:1 130:4 136:21 141:3 trip (1) 48:9 troughton (1) 204:20 true (7) 18:4 72:11 109:21 114:23 149:9 209:2,18 trust (8) 88:10,13,14,15,24 89:15,20,22 trusts (1) 89:9 truth (1) 95:7 try (11) 21:7 58:5 130:2 132:23 134:8 144:18 166:5 177:5 178:2,4 180:11 trying (3) 13:4 21:9 133:8 tuesday (1) 57:10 turn (10) 32:23 39:11 44:1 91:20 108:5 138:7 158:4 168:8 169:6 195:20 turned (1) 186:8 turning (1) 110:3 type (11) 3:17 56:15 63:8 64:18 82:12 92:5,6,8 101:18,23 200:3 types (11) 48:17 92:12 102:2 104:6 154:12 155:9.11 178:18 184:12 207:24 208:17 typical (3) 63:5,8 210:8 typically (5) 201:10 203:10,15 207:5 210:11 typographical (1) 206:17 uae (4) 47:7.13 49:1 79:2 uk (13) 49:19 51:7 52:21 53:10 64:11,21 67:2 88:21 91:6 118:9 120:1 122:24 141.6 uks (1) 78:8 ultimately (5) 84:3,12 112:10 152:21 153:14 unable (2) 104:16 147:9 unacceptable (1) 173:19 unchanged (1) 200:17 unclear (1) 5:19 underlined (2) 32:7 38:9

undermined (1) 105:22

21:7.8 34:2 43:7 45:13

51:5 57:9 77:25 92:7

152:19 174:7,24 180:11

3:7.8 6:21 17:9 21:15

51:7 54:1 55:20 71:10

89:13 97:3 104:2 108:22

110:16.22.25 111:11.13

118:8,14 122:24 138:6

153:15 174:15

undertake (1) 101:18

201:1

205:13

77:8 87:22 108:1 130:21

51:11 61:8 108:5 210:16

topic (7) 7:1 48:3 49:17

topics (2) 37:3 78:21

towards (8) 11:2 36:15

torch (1) 47:3

total (1) 172:19

209:24

115:15 204:4,14 211:1 understand (21) 2:2 3:11.16 131:20 144:7 146:6 150:17 understanding (37) 2:12,23 203:12 24:15 25:17 27:16 34:14 118:25 128:20 135:19,20 145:1 146:4 158:24 169:25 170:5 181:18 183:21 188:1 understood (13) 25:6 34:17 45:18 49:24 50:1,16 84:12

undertaken (7) 50:10 100:23 142:24 149:23 205:16 208:3.16 undertaking (5) 45:10 46:3 75:5 82:12.13 undertook (3) 44:5,15 unearthed (1) 157:5 unfortunately (1) 64:20 united (3) 90:18 113:19 universities (2) 74:23 88:19 university (2) 72:21 88:20 unless (2) 62:10 139:22 unlikely (2) 175:20 189:19 unlimited (1) 149:2 unnecessary (2) 105:14 unreliability (1) 147:6 unreliable (1) 152:10 unrestricted (1) 128:7 unsafe (5) 176:1,10 177:12 178:7.10 unsure (1) 122:2 until (12) 7:23 81:1 85:22 106:22 109:5 126:24 147-23 152-6 165-17 186:10 208:25 212:3 unusual (1) 200:22 unwieldy (2) 76:12 154:19 update (3) 199:13 200:6 updated (1) 36:9 updating (1) 184:11 upon (6) 73:2 82:11 95:25 120:19 141:8 171:12 upper (1) 149:4 urgency (8) 6:7 45:11,15,19,25 49:17 65:12 151:2 urgent (5) 46:7,11,14,16 urgently (4) 45:7 55:7 67:1 used (31) 3:12 11:6 19:3.9 24:10,24 30:11 40:25 42:3 49:19 51:15 53:22 54:12 56:13 63:13 64:11 92:17 111:9 115:12 117:20 136:2 146:2 155:17 156:5 172:9 173:10.15 181:9 185:7 187:25 206:19 useful (4) 21:18 115:23 116:14 117:12 users (3) 189:23 202:14 usher (4) 68:8 70:10 113:3 using (4) 43:22 56:1 92:20 usual (3) 67:18.20 71:20 usually (6) 96:5 201:7 203:8 utilise (2) 100:15 200:10

vaguely (2) 139:18 162:17 valid (2) 193:2,4 validate (1) 92:17 validation (1) 92:10 value (4) 96:2 97:7 105:16 variables (2) 145:21 147:14 variety (1) 88:16 various (13) 20:7 28:24 38:4 39:16 51:14 53:12 75:4 81:5 90:11 114:17,20 129:8 203:2 vast (1) 52:22 vatavalis (3) 47:19 91:3,13 ventilated (1) 145:18 ventilation (1) 143:6 venue (1) 7:25 verbal (1) 204:1 verify (1) 75:16

version (9) 1:24 2:3,17 3:1 33:6 40:9.10 175:8.9 versions (4) 38:19 40:8 143:3 197:3 vertical (4) 149:2.20 154:17 161:10 via (2) 125:20 175:3 viable (1) 96:18 video (1) 52:1 viewed (1) 41:12 views (5) 134:18 153:5,19 192:22 193:11 visible (2) 101:14.14 voice (2) 71:14 195:2 voicemail (2) 23:24,25 voices (1) 133:13

wait (2) 1:23 18:14 waiting (1) 20:23 wake (2) 142:5 186:4 wall (19) 30:10 40:1,19 41:1 51:8,15 53:23 63:19 64:17 111:9,25 135:4 136:10 142:24 143:4 144:19 146:19 147:21 156:25 walls (7) 34:2 39:23 62:1 189:7,11 192:1,4 wanting (1) 27:11 war (1) 109:20 warns (1) 66:24 wasnt (49) 5:22 12:1,17 15:20 16:9 19:3 24:22 41:10 45:1 54:21 56:23 59:7 73:11 80:9 84:9 87:7,8 89:7 91:22 103:21 111:12,12 117:6 120:2 123:16,17 131:9 135:16 136:13 139:7 142:11 147:23 151:4.23 157:2 161:3 162:2 167:8 168:3 170:4.17 179:2 183:13 184:19 190:13 191:3 194:11 210:9 211:8 watching (1) 67:22 watford (1) 28:12 way (37) 2:11 20:23 23:22 25:10 27:11 31:13 54:17 69:9 71:13 93:20 97:20 99:20 102:1 106:2.15 108:25 109:25 116:23 134:21 137:14 138:5.5 148:17 150:6 157:24 160:9 167:12 177:6 178:1,4 180:11 181:18 190:18 198:18 203:8 206:21 210:15 website (2) 3:12 15:15 wed (3) 19:8 81:5 88:19 week (4) 5:2 51:10 58:6 211:5 weekend (1) 211:12 weeks (2) 48:15 170:24 weight (2) 37:10 195:4 welcome (3) 1:3 36:17 61:12 went (16) 5:2 18:19 48:7

56:7 74:20 76:6 86:7.14

88:1 89:23 99:23 117:5

152:18 167:24 186:15

werent (16) 3:5 20:15 24:5

151-21 153-12 159-8

weve (21) 16:6,23 22:9

26:19 30:17 38:3 52:1

59:23 104:18 114:12 144:4

164:18 166:11 170:2 182:5

196:13 201:20 202:23.25

whatever (5) 123:18 141:18

157:8,11 193:23 201:1

208:24 211:5

204-3 211-3

168:2,2 183:16

whats (7) 53:9 120:9

31:11 32:24 48:13 139:16

198:18 203:19,23 206:7,9,23,24 207:3,3,9 209:25 worked (9) 3:7 27:16 74:16 83:21 87:20 106:1 138:16,17 210:4 working (16) 16:10 48:2 58:17.18 82:15 96:12 105:9,15,22 111:13 130:16 133:3 139:7 159:24 177:21 187:19

works (2) 90:14 203:8 162:11 190:8 197:5 204:11 workshops (1) 75:1 world (5) 78:19 93:21 109:20 145:16.17

wouldnt (20) 20:17 33:19 34:20 37:2 39:6 87:2 93:15 100:2 106:3 119:17 128:15 134:11 139:22 150:12 151:3 153:12 157:9,23 158:2 193:5

wow (1) 55:6 write (1) 58:21 writes (8) 6:15 7:16 16:25

Opus 2 Official Court Reporters

194:18.22 198:20.22

200:10

thinks (2) 49:3 51:18

third (10) 11:2 35:10 36:3

128:1 163:20 166:19

though (11) 14:2 26:1 32:2

178:12 185:11 203:13

19:9.18.21 25:5 30:21

131:1 148:1 198:25

31:21 46:4 56:24 96:11

thought (14) 18:5,25

210:24

86:15 142:7 149:7 153:23

85:1 106:23 107:2 108:4

48:22 59:14 61:1 63:8 64:2 writing (3) 4:4 22:12 35:24 written (14) 4:17 5:6 12:14 41:17 42:11 53:20 83:2.8.11.13 141:9 151:4 155:7 176:14 wrong (5) 22:7 108:15 123:12 124:12 178:4

197:7

78:7 84:10 95:23

135 (16) 29:1 32:1 36:11

111:17 123:25 131:3.9.15

134:17 178:18 182:22

184:8,10 195:22 196:2

134 (1) 181:5

200.7

171:6

13501 (1) 4:20

135011 (1) 113:24

138 (3) 44:2,3,10

172:2 185:20

152 (1) 98:14

1709 (1) 61:19

173:4 192:1

1924 (1) 68:23

1940 (1) 109:22

1950s (1) 111:7

1965 (1) 97:15

1981 (1) 72:21

1983 (1) 87:7

1984 (1) 73:6

1985 (1) 143:3

1988 (10) 111:14 124:13

158:17 182:23 184:13

1991 (11) 78:16 123:12,17

125:7,9 129:18 133:7

134:14 138:11 148:12

1992 (10) 126:22 133:15

135:3,10,11,17 142:24

1989 (2) 73:21 117:7

1990s (2) 131:7.18

162-4

127:22 128:2 131:3,8,15

64:21

1350112007 (1) 53:1

13823 (2) 114:25 115:1

15 (5) 80:2 85:19 171:25

16 (7) 51:23 61:2,19 91:2

148:20 171:6 172:11

18 (11) 4:7 6:1 22:13 32:20

18m (10) 4:19 6:24 34:2

38:11,13,16 51:2,8,16

19 (3) 90:10 172:24,25

1940s (2) 109:9 111:7

38:8 39:25 40:5,25 148:24

17 (3) 1:1 39:11 40:12

14 (5) 22:14 90:9 170:11,25

x (1) 199:1

yeah (27) 37:24 43:16 46:9.19.19 48:17 62:24 66:22 80:25 82:7 88:8 92:18 96:23 97:2,17 103:20,20 106:22 110:8 135:16 138:3 150:15 162:25 190:13 201:12 210:3.14 year (11) 17:4 25:16 77:22 89:22 98:5.13.18 105:2 162:5 189:5 208:25 years (20) 6:21 45:23,24 46:1 50:15 64:8 93:9,17 97:23 98:14,20 106:1 112:8 117:6 129:9 136:6 140:14 152:21 185:22 192:8 yesterday (8) 1:19 11:24,25 12:5 13:16 19:16 30:21 66:1 yet (1) 152:9 yield (2) 151:16,18

youd (11) 7:10 33:16 40:20 41:6,8 45:20,21 66:13 116:13 163:3 211:18 voull (1) 207:19 voure (32) 14:20 20:21 28:21 29:13 39:5,13 48:21 49:22 69:24 70:10 71:4,16 72:14 102:9 110:12 112:16.24 128:21,23 130:6 136:24 147:9 157:8 161:11 168:6.15 204:7.7 206:15 16 18 207:3 yours (2) 72:7 138:15 yourself (13) 10:8,20 22:23 63:20 71:1 91:16 101:6 105:18 111:22 115:22

youve (13) 18:11 19:19 90.13 110.13 118.14 127:10 144:8 150:11 157:5 165:15 183:21 184:16 185:6

169:19 178:5 192:14

0 (60) 4:20 6:3 40:9 108:13 111:5,23 112:3 120:14,21 121:6,16 122:3,14 123:4 128:2,11 132:8,14 135:2,8,12 136:10 137:17 145:23 146:12,14,17 147:8.18 148:11.13 149:25 150:6 24 151:8 21 152:4 9 157:15 165:10.11.13.21 166:18,24 167:11,23 185:18 186:17 187:16 192:4.9.11.15.17 193:14,18,24 194:9,21

1 (29) 9:6 16:22 17:17 28:23 38:20.21 39:13 40:10 57:4,24 58:1 59:11 83:19 84:16 114:3,5,13 125:12.13 141:8 156:12 159:13 170:10 174:25 201:16.20 202:20 213:3.5 10 (13) 22:15 37:20 61:13,15 72:6 98:3 138:24 154:15,16 174:6 211:9,25

1000 (1) 1:2 1999 (17) 161:3 163:15 101 (1) 113:8 165-3 168-8 169-6 21 104 (1) 49:22 170:11.25 179:2.10.14 11 (15) 78:2 90:4 100:10 182:12 185:23 186:5 104:24 120:6.7.7.9 125:6.7 193:25 195:24 196:25 154:21 161:3 189:12 190:6 1999april (1) 163:24

1133 (1) 68:13 **1150 (2)** 68:4,12 2 (33) 6:13 9:1 8 17:1 22:14 **1155 (1)** 68:15 28:20 35:9 36:5 39:19 1159 (1) 70:14 47:20 57:2,16 64:19 72:19 119252 (1) 114:25 112:21 113:7 125:20 12 (5) 12:11 34:3 58:21 134:17 145:25 148:4.13.21 156:1 198:1 149:1 150:9 152:11 156:13 **1207 (1)** 70:16 158:16 175:5 179:9 1255 (1) 108:6 201:19,25 202:1 209:10 **126 (4)** 34:7 45:6 152:5 20 (5) 50:24 56:25 173:16

191:25 174:7 181:3 126diagram (1) 4:22 200 (1) 113:10 127 (26) 4:10.24 5:3.20 2000 (32) 109:5 117:4 6:17,18,23 9:24 10:13 153:22 163:18.20.21.24 11:5,14 17:8 30:2,9 31:7 164:23 165:4 170:20,23,24 34:18 35:5 38:14 39:22 174:5,24 176:7 182:18,21 41:6,17 42:10 43:19 44:13 187:1.5.16 189:7 190:8 45:6 180:16 192:8 193:20 201:16 129 (1) 34:7 204:16 205:1.19.20 12a (1) 135:11 208:2,23 209:10 13 (6) 16:23 17:19 21:12

2001 (9) 54:17 117:4,10 135:18 147:23 153:22 195:20 201:17,20 2002 (8) 81:24 93:18 107:11 113:19 133:6 134:14

152:25 190:25 2003 (6) 105:2 106:22 124:1 133:6 134:14.16 2004 (2) 75:15 97:23 2005 (1) 43:20

2006 (5) 75:8 191:13 192:20 193:12 195:9 2007 (7) 78:12 81:25 85:20.22 97:15,23 191:13 20072008 (1) 106:23

2008 (7) 76:3.20 79:9

85:20,22 86:5 87:22 2009 (4) 140:22,25 141:24 2010 (4) 76:13,21 78:4 90:5

2011 (1) 107:4 2012 (4) 83:19 84:16,17,20 2013 (4) 2:16 37:20 41:6 69.8

2014 (15) 1:21 2:2 3:23 9:19 14:9 16:24 18:12 28:8,9 29:11 30:15 33:2,10 40:10 45-21

2015 (11) 16:23,24 22:13,14,14,15 33:1,6 40:10 47:4.5 2016 (34) 39:11 40:4.12 42:21 45:5 46:23

47:2,12,19 48:3,14,23 49:11,24 50:4,12,18,21,24 51:23 56:25 57:4.16.25 58:21 61:2.19 66:9 77:1 78:6.7 80:5 81:7.10 2017 (2) 91:2 122:13 2018 (2) 192:3.8

2019 (1) 72:6 2020 (1) 77:4 2021 (4) 77:13 81:2,20 85:23 2022 (2) 1:1 212:4 20th (1) 57:20 **21 (2)** 144:16 212:4 225000 (1) 141:7 227 (1) 140:25 22e (1) 146:10

24 (8) 129:15,15 132:17

25 (4) 9:16.18 182:4.8

27 (6) 28:9 182:25 185:1

201:20 202:17.21

134:18 136:20 171:17,20

23 (1) 196:25

182:5

25c (1) 185:20

25th (1) 17:13

26 (2) 9:16,22

143:3 175:8 189:3 1994 (14) 138:8.22 141:9.13 142:11 143:19 147:17 155:10 157:1,13 171:11,20 185:17,23 **1996 (2)** 138:18 172:5 **1997 (5)** 74:7,8 80:21 91:21 159:17

1998 (5) 73:25 80:22 158:13 159:7 160:5

28 (3) 48:14 161:9 169:9 29 (3) 48:23 75:15 178:22

3 (31) 4:2.13 29:25 41:23 47:19 50:23 54:8 63:25 64:3 72:20 73:25 90:4,9 127:20 141:24 158:4,8 159:1,4,14,19 160:21 170:3 180:18.20 181:8.14.22 199:5 200:1.4

204:16 205:1 3000 (1) 141:6 311 (1) 166:9 **316 (1)** 168:22 32 (1) 80:17 **330 (3)** 168:14,21,24 34 (1) 98:13

35 (1) 72:5

30 (5) 201:17 202:8,17

4 (11) 33:10 61:16 64:1,4 73:6 84:11 120:6.6.8 166:10 204:22

40 (14) 4:22 30:19 34:6 114-4 6 150-25 151-8 152-5 186-17 187-7 188:8,12 190:17 191:25 430 (2) 210:16 212:2

446 (1) 32:24 45 (1) 98:14 **46 (1)** 149:13 **476 (1)** 120:5

47611 (1) 121:3 **4766 (7)** 108:17 109:5 121:4 132:11 134:8 135:15 187:7 **4767 (1)** 108:17

476part (1) 146:16 48 (1) 153:25 **49 (1)** 156:1

5 (9) 60:24 123:12 127:21 154:3 163:18 175:6 177:20 201:22 202:7 50 (1) 78:8 **501 (1)** 33:19

54 (1) 98:2 **55 (1)** 100:11 **56 (1)** 104:24

6 (16) 2:16 7:15 8:7 29:4 73:22 110:3 127:23 147:8 148:16 149:16 166:8 174:24 175:23 177:19 188:22 207:19 **656 (1)** 44:23

69 (2) 32:23 93:25

7 (16) 3:23 4:3 6:14 14:9 108:19 109:6,19 121:4 132:11 134:8 135:15 146:16 147:8 148:16 149:16 187:7 70 (1) 213:8 709 (1) 49:22 71 (2) 95:24 213:10 75storey (1) 49:10 **76572 (1)** 163:24 79 (1) 85:19 **79902 (1)** 163:14

8 (10) 9:2.19 11:23 73:25 83:17 129:14 140:25 163:15 171:5 182:3 81310 (1) 163:18 8414 (17) 28:25 32:1 33:19 64:17 65:23 66:5 112:10

156:12 186:15 191-9 12 17 23 192-10 193:24 194:5.9 84141 (1) 190:23 8th (2) 7:24 9:5

9 (41) 30:1 57:15.16.25 75:7 144:15 150:2 154:8 161:9 169:9 170:4 171:24 174:6 179:1,1 180:13,17,18 181:6,19 182:13,17,24 183:8,14,22 184:15 185:4,24 186:7 187:6,18 188:8 189:1.10.16 190:6.16.22 194:13 202:19

97 (1) 44:23 9705 (2) 115:15 117:16 9a (1) 29:24 9th (1) 7:25

Opus 2 Official Court Reporters