# OPUS2 

GRENFELL TOWER INQUIRY RT

Day 234

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(10.00 am) Thursday, 17 February 2022 1
SIR MARTIN MOORE-BICK: Good morning, everyone. Welcome to 3
    today's hearing. Today we're going to continue hearing
    evidence from Dr Sarah Colwell of the BRE.
        So I'm going to ask Dr Colwell to come back in at
    this point. Thank you.
            DR SARAH COLWELL (continued)
SIR MARTIN MOORE-BICK:Good morning, Dr Colwell.
THE WITNESS: Good morning.
SIR MARTIN MOORE-BICK: Last lap. Are you ready to
    continue?
THE WITNESS: I am ready to continue, thank you very much.
SIR MARTIN MOORE-BICK: Thank you very much.
        Good morning, Ms Grange.
    Questions from COUNSEL TO THE INQUIRY (continued)
MS GRANGE: Yes, thank you.
            Yes, good morning, Dr Colwell.
            Now, one of the points we were discussing yesterday,
    not long before we broke off, was about the FAQ, and you
    told us that by August/September 2014, you and others at
    the BRE had decided not to go down the FAQ route, not to
    propose that to government, and to instead wait for the
    revised version of ADB; yes?
A. Yes.
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Q. Now, in that period, so thinking back to 1
August/September 2014, when did you understand any revised version of the approved document would be likely to be finalised at that point?
A. I don't recall that in detail, as to what that timeline of that process would be, no.
Q. Right. You said it was Dr Smith informing you about this revision to ADB; did she give you any timeframe within which this review of ADB would start or finish?
A. No, it was a general discussion in the industry around that time that this was imminently on its way. That was sort of the understanding that people were coming to, that there was a revision due.
Q. Right. One of the reasons I ask is: were you aware at this point that ADB had indeed been revised and a new edition was in force from 6 April 2013? So there had been quite a recent version of ADB; were you aware of that?
A. Yes, that there had been amendments that had been made at that time.
Q. So how could you think that a further edition might not be too far away?
A. My understanding was that there was more work to be done that was being let to discuss that.
Q. Right, I see.
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Help us with this: why does any further version of ADB preclude an FAQ going out, certainly on the big questions, the big points that were being raised by industry? Why were there two, you know, inconsistent with one another? They weren't, were they?
A. I'd never been involved in an FAQ previously, so my understanding of how they worked was not that clear, beyond understanding that it was sort of a reference, single point, rather than a major piece of reinterpretation .
Q. Right. So you didn't understand that the FAQ section of the department's website could be used to flag important matters immediately or at least quickly, given that reviews of the statutory guidance do tend to take some time?
A. No, I didn't understand or had no appreciation that that was the type of approach.

## Q. Right. I see.

Now, let's go back to what was happening with you and the CWCT now.

If we go to $\{$ BRE00016101\}. This is quite a long email chain. We don't need to go through all of it. It begins on 7 July 2014, so just five days after that CWCT meeting we were looking at. All of this was forwarded to you, we can see that at the top of the chain, but

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just so you have the context, if we look at the second email down at the bottom of page 3 \{BRE00016101/3\}, what we can see is that on 7 July, Stuart Taylor of Wintech is writing to David Metcalfe of the CWCT querying advice which had been given to Carea Façades by Alan Keiller of the CWCT about the use of their class B Acantha panels over 18 metres. We can see from Stuart Taylor's email that Wintech have taken the view, as Wintech did early on following Stuart Taylor's call with you, that the guidance in paragraph 12.7 of Approved Document B extended to external cladding panels generally and not just to insulation. So that's the context to this.

If we go up to the next email on page 3 , where we can see there David Metcalfe's response to Stuart Taylor, I just want to read from the second paragraph, where he says there:
"Based on what is currently written in ADB, it would appear that the Carea rainscreen panels comply for use over 18 m . The panels achieve $\mathrm{B}-\mathrm{s} 1-\mathrm{d} 0$ in accordance with EN 13501 and are Class 0 , and therefore would meet the requirements for external surfaces given in
Clause 12.6/Diagram 40."
Then he goes on in the next paragraph:
"Clause 12.7 makes no reference to cladding panels etc, and the current view is that [this] does not apply absolutely. Q. Now, going a bit further up on this chain to the bottom
of page $2\{$ BRE $00016101 / 2\}$, we can see that Stuart Tay of page $2\{$ BRE00016101/2\}, we can see that Stuart Taylor forwards this email to you. So on 7 July, Stuart Taylor forwards the email to you, and he writes:
"There still appears to be great confusion regarding ADB clause 12.7. In the recent Fire Group meeting we briefly discussed the 'scope' of clause 12.7, in particular whether it includes all components within the facade construction (i.e. not just insulation products). It has been Wintech's understanding for many years that all elements of the facade construction (including rainscreen panels, etc.) should comply with clause 12.7 when the building has a storey $>18 \mathrm{~m}$ above ground level. when the building has a storey $>18 \mathrm{~m}$ above ground leve
Following the Fire Group meeting you stated that you
that for buildings over 18 metres, as long as the
external cladding panels achieved a B or a national class 0 , that complied; yes?
A. Without reading that again, then that would appear to be -- yes.
Q. Yes. My question is: did that not make the need for clarification a matter of some urgency, given that that appeared to be the advice that a body like the CWCT was carrying on giving to industry?
would speak with Brian Martin regarding this topic, with the intention of providing further clarification within the 'F\&Q' section of the ADB Portal. In the meantime I would be grateful if you would review the short email trail below and provide you interpretation regarding this matter."

Do you see that?
A. Yes, I do.
Q. Now, do you remember ever replying to that email? There is no record of any reply to that, where you'd reviewed the emails below and given your opinion. Do you remember doing that?
A. No, I don't.
Q. The next email up in the chain, if we look at that, is on 6 August, so a month later. It's again from Stuart Taylor, who writes to David Metcalfe, and he says this:
"I have just spoken with Sarah. She has proposed that CWCT, Wintech and BRE meet to discuss this issue further, with the intention of formulating the wording for the proposed $F \& Q$ section within the ADB portal. It is proposed that this wording is then presented to Brian Martin for his sign-off. Sarah is currently away until September and it is suggested that we meet around 8th or 9 th September. A venue for the meeting is not set;

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however, we can meet at BRE or CWCT.
"Sarah also proposes that we can discuss any other questions/queries regarding $A D B$ at this meeting."

## Do you see that?

A. Yes.
Q. So do you remember having a call with Stuart Taylor on 6 August at which you proposed a meeting between the CWCT, Wintech and the BRE?
A. I don't recall the call, but if -- as Stuart's recorded an email to that, then I would ...
Q. Right.

Do you remember offering to discuss at the meeting, as Stuart Taylor says in this last section of his email, any other questions or queries regarding ADB?
A. No. It would be related to -- well, my recollection of anything around that time would have been with regard to the further developments relating from that CWCT meeting.
Q. Right. So you don't think you offered to talk about any other questions regarding $A D B$ ? He is mistaken about
that, is he?
A. I believe so.
Q. Right.

Now, the rest of this email chain is taken up with arranging the meeting that Stuart Taylor said that you
Q. "Does 8th still work at BRE?"

Then going up to page 1 \{BRE00016101/1\}, to the very top of the chain, you forward the entire chain to
Stephen Howard on 2 September; yes?
A. Yes.
Q. Just to note, none of this is dealt with in your witness statement, is it? We didn't get any of that in your statement.
A. I didn't forward that email, no.
Q. Right.

Let's go to the witness statement of Alan Keiller now, at $\{$ CWCT0000119/7\}, and paragraphs 25 and 26 . He says:
"25. I attended a meeting with Stuart Taylor and Sarah Colwell at BRE on 8 September 2014. There was also another member of staff from BRE present but I cannot recall his name.
"26. I cannot recall any details of the meeting. My recollection is that it confirmed the need for DCLG to provide confirmation of the intent of clause 12.7 and it was agreed that this would be done by means of a FAQ."

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## Do you see that?

A. I do, yes.
Q. Do you remember this meeting? Do you remember attending it?
A. I remember a meeting taking place, yes.
Q. Can you help us, who at the BRE attended? Because he believes that somebody else from the BRE as well as yourself was present.
A. I would -- having forwarded the email to Stephen Howard, I would imagine it would have been Stephen.
Q. Right. Do you remember that at that meeting it confirmed the need for DCLG to provide confirmation of the intent of clause 12.7?
A. It was to build on the discussions of how that route could be taken forward, yes.
Q. Yes.

Now, if we go briefly to Stuart Taylor's notes of this meeting, they're at $\{$ WIN00000001/40\}, we can see that there, in the top part of the page, he's recorded that it was indeed Stephen Howard as well as yourself attending from the BRE, but also he's got Tony Baker there; do you see that?
A. Yes.
Q. Does that sound right to you, that Tony Baker attended this meeting?
A. Entirely possible, yes.
Q. Then towards the bottom of that page, third paragraph up from the end, we can see it says:
"BRE to prepare words for adb portal.
"12.7 clarification.
"Expand that a tested insulation cannot be used in
a different system and be approved."
Do you see those words?
A. I do, yes.
Q. Do you remember discussing that at the meeting?
A. I don't recall that, no.
Q. Does it sound right to you that at this meeting the BRE agreed to prepare words for the ADB portal, including 12.7 clarification ?
A. I can't recall the contents of the meeting in detail. If that is how the findings from that were reported, then that would be their notes from that conversation, yes.
Q. Right, and you don't disagree with those notes?
A. I don't disagree, because I have no recollection or evidence to say otherwise.
Q. Right.

So we know this meeting took place on 8 September; how does this fit with what you told us yesterday? Yesterday you said that by August or September the BRE

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had decided that the FAQ route wasn't one they were going to pursue. So had you already decided that when you met the CWCT and Wintech at this point, or was that decision taken after this meeting?
A. As I said yesterday, we were becoming aware that it was more than a single point response that the document needed, and looking at where the changes were going to be required, it was going to be a larger piece of work around that. The decision was taken around that time of August/September to look at whether it was better to move to a full review of part 12, and part of the outcome of the meeting from this was -- it was clear that there was more required than just a simple FAQ question with a written answer, it was a more detailed response that was needed.
Q. Yes, but can you help me with my question, which is: had the BRE decided that the FAQ route wasn't one they were going to pursue before or after this meeting?
A. I think this fed into that -- the outcome of this meeting fed into that -- those sets of discussions.
Q. Right. So are you saying you were already, what, questioning within the BRE whether this was an appropriate route?
A. We were debating that at this time, yes.
Q. Right. But, what, a final decision within the BRE was

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    taken after this meeting? Is that your evidence?
A. That's my recollection, yes
Q. Right, and what, shortly after this meeting?
A. I think it came as a result when looking at trying to
    work again with what was being requested, that this was
    a route that was not proving to be, in our view,
    addressing the wider need.
Q. Right.
    Were you candid with the CWCT and Wintech at this
    meeting by revealing to them that the BRE had some
    concerns about this FAQ route?
A. I believe we were, but I don't think we were as --
    I don't believe we were as explicit as to say, "We don't
    believe this is the route to take", I think we were
    still looking at it as an option as part of that
    meeting, and that -- as I said yesterday, I think that
    is my biggest -- on reflection, that we perhaps didn't
    discuss it as openly in that context as we could or
    should have done.
Q. Right. And you talked about a wider need which needed
    addressing; what wider need were you thinking needed to
    be addressed?
A. Going back to the original aims and objectives of the
    CWCT meeting earlier in July.
MS GRANGE: Right, I see.
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SIR MARTIN MOORE-BICK: I mean, would it be fair to say, it
looks from this note as though at least you left
Stuart Taylor with the impression that you were going to
go away and draft something.
A. Yes, I would agree that we left him with that opinion.
SIR MARTIN MOORE-BICK: Yes.
MS GRANGE: Yes.
Now, let's move on.
On 7 October 2014, is it right that you attended
a CWCT members' conference?
A. I believe I did, in October, yes.
Q. Yes. We believe that you gave a presentation at that
conference. It was at the Science Museum, do you
remember that?
A. I've been advised that I was present. I don't remember
the event itself, no.
Q. Right.
If we go to \{MET00080679\}, this is the CWCT AGM and
members' meeting, and there is a list of members.
You're present in this list of members, do you see?
"Speakers", in fact, at the top.
A. Yes.
Q. Second name down, "Sarah Colwell, BRE". So it looks
that you actually spoke at this --
A. Yes.

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Q. Did you know that he was telling people at the

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Q. Did you know that he was telling people at the
conference that this was what was occurring?
conference that this was what was occurring?
A. I don't recall being present for his presentation, so --
A. I don't recall being present for his presentation, so --
Q. Right.
Q. Right.
Why didn't you tell him at that point, "Listen,
Why didn't you tell him at that point, "Listen,
we've discussed it, it's a more complex piece of work,
we've discussed it, it's a more complex piece of work,
we're not going to pursue this FAQ route"? Why didn't
we're not going to pursue this FAQ route"? Why didn't
you tell him that?
you tell him that?
A. With reflection, I don't know. I think partly I wasn't
A. With reflection, I don't know. I think partly I wasn't
actively on the day-to-day working in that area any
actively on the day-to-day working in that area any
longer, so it tended to come back in as a -- as
longer, so it tended to come back in as a -- as
something that I was picking up, and that's why I say
something that I was picking up, and that's why I say
with reflection I should have closed it out far more
with reflection I should have closed it out far more
effectively than I did.
effectively than I did.
Q. Did anyone tell you not to tell the CWCT?
Q. Did anyone tell you not to tell the CWCT?
A. No.No. I was never instructed. It was merely my lack
A. No.No. I was never instructed. It was merely my lack
of closure.
of closure.
Q. Right.
Q. Right.
Let's go to another email chain, {CWCT0000040}.
Let's go to another email chain, {CWCT0000040}.
There is an email chain here between you and
There is an email chain here between you and
David Metcalfe, and we look in the first email of the
David Metcalfe, and we look in the first email of the
chain at the very bottom of page 1. It's dated
chain at the very bottom of page 1. It's dated
13 March 2015 now, so we've jumped forward - - that was
13 March 2015 now, so we've jumped forward - - that was
October 2014, now we're in March 2015 - - and he
October 2014, now we're in March 2015 - - and he
writes -- so it's right at the bottom of that page, so

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    writes -- so it's right at the bottom of that page, so
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Q. Do you remember what you spoke about?
A. If -- it would have been large-scale testing.
Q. Right. And do you remember attending the whole of the
conference or just your presentation?
A. I believe I only attended my presentation.
Q. Right. Because if we look at Alan Keiller's
presentation, this is at \{CWCT0000026/13\}, these are
some slides that Alan Keiller gave on behalf of the CWCT
at that point. You can see the final bullet point
reads:
"CWCT and BRE are in process of obtaining
clarification through FAQ section of building
regulations website."
Yes?
A. Yes.
Q. Now, when you attended this conference, did you tell
Mr Keiller that by this point the BRE had decided that
that wasn't an option they were pursuing?
A. No, I hadn't.
Q. So we can see that Mr Keiller's informing all the
members and the attendees of this conference that that's
happening.
A. Yes.
Q. -- conference. Do you remember that?
A. I believe so, yes, I do.

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we need to go on to the top of page \(2\{\) CWCT0000040/2\} to see the email. He says:
"Dear Sarah.
Around September last year Alan Keiller met with you and a couple of your [colleagues] to discuss some points that arose from our meeting in July, in particular the issue around the use of combustible materials in the facade and the wording of Clause 12.7 of ADB. It was my understanding that you agreed to draft a note clarifying the intent of the clause, which was to be sent to us for discussion. Has any progress been made on this?
"I have a CWCT Board and Technical Committee meeting on 25th March where I have to report on our activities,
so I would be grateful for a quick response."
Do you see that?
A. Yes, I do.
Q. If we go up to the next email in the chain on page 1
\{CWCT0000040/1\}, we can see a brief response from you on the same day, on 13 March, and you say -- it's right at the bottom of that page, do you see that?
A. \(M m-h m\).
Q. You say:
"Hi David
"Yes, a note has been drafted and revisited - it is still draft hopefully it will be closed out soon.

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\section*{"Kind Regards}
"Sarah."
A. Yes.
Q. Now, was that true? Was there a draft in existence that had been drafted and revisited and that you thought would be closed out soon?
A. The headline drafts that I'd discussed after that meeting in July existed as headline notes, and I hoped that they would move forward in some form, so that there was something that the CWCT could discuss, yes.
Q. But how is that consistent with what you've told us, that by August/September 2014 it had been decided within the BRE that that was not a route you were going to go down, and you were going to wait instead for the revisions to Approved Document B?
A. So I had made notes and comments about the points that were being discussed in that requirement, and I had hoped that we would circulate that as something that could form wider discussion for anything that went forward with the ADB.
Q. I see. Had you discussed that with your colleagues in the BRE, or was this just a private hope?
A. It was more of a private hope. I hadn't taken it forward beyond that. It was just my set of notes around the points that had been raised, what I thought might be
areas that could be picked up and discussed.
Q. Right.
A. But it wasn't a drafted piece of text that could be used as an FAQ or an ADB.
Q. Right. So help us with this: were you thinking at this point that you would be drafting an FAQ and putting that forward to the department for its consideration?
A. I was not thinking we'd be drafting an FAQ, no.

I thought I was drafting up some text that could be used
to assist in the redrafting of the ADB.
Q. Right. Why not tell Mr Metcalfe that?
A. I agree. That email and the following correspondence is not as clear as it could have been or should have been.
Q. Well, it 's wholly misleading, isn't it?
A. With hindsight, yes, it is.
Q. Yes. I mean, yesterday you said that there had been a lapse on your part in not keeping the CWCT informed of the thought processes, but this isn't just a lapse, is it? You've actually drafted an email that suggests that positive steps are happening, and they would have reasonably thought that was about the FAQ; yes?
A. Yes, on reflection, that is what they would have reviewed, yes.
Q. Did you discuss your response to Mr Metcalfe with anybody else at the BRE before sending it?

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A. No.
Q. Did you talk to Debbie Smith about it?
A. No.
Q. What did you mean when you said "a note has been drafted
and revisited"? What do you mean by that?
A. So I'd put original thoughts down at the time, and I had
revisited those following the various discussions that
were ongoing, and I hoped to send them something that
would be my collected thoughts on the points that they
had raised.
Q. Right, I see. But what they wanted was something that could be raised with the department so that the department could clarify this definitively ; yes?
A. Yes.
Q. So some notes from you weren't going to take matters any further forward, were they?
A. No, they wouldn't have.
Q. You also knew from the very outset, thinking back to Brenda Apted's email, that the CWCT itself was wondering whether it should be putting out guidance clarifying this area. Can you see that the effect of what you're doing here is potentially meaning that they're not acting in that way because they're waiting for you to do it?
A. Yes. On reflection, I can see that, yes.

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Then at the top of the chain, you respond again:
"Hi David
"Yes, we will circulate." Yes?
A. Yes.
Q. Again, that's wholly misleading, isn't it ?
A. That gives the wrong impression based on the response that he's asked for, yes.
Q. Now, we've heard in oral evidence from David Metcalfe, and we have the emails, that there was just no response from you at all thereafter. What we can see is that David Metcalfe chased for a response in writing from you on numerous dates: he chased on 18 August 2015, on 14 October 2015, on 2 November 2015, on 10 November 2015. Do you remember receiving these chasing emails from Mr Metcalfe?
A. I don't recall explicitly the dates when they were received, but yes, I'm aware that there were chasers followed.
Q. So what were you thinking when you were getting these chasing emails and you were not getting back to him? Why was that, and how were you justifying that to yourself?
A. At that point, nothing further had moved forward from my side, and, as I say, on reflection, I should have

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Q. If we look at the next email up in the chain, we can see - - sorry, no, before we go to that, are you saying that you were drafting up text for the next review of ADB, what, without even speaking to Brian Martin about that?
A. No. I was picking up the points that had been raised in the CWCT to try to understand what the question they were asking -- to understand what it was that they were trying to address.
Q. Right. I see.
If we go up the next email, so David Metcalfe, he says back to you on 13 March:
"Hi Sarah
"Thanks for getting back to me
"It was my understanding that we would have the opportunity to comment on the draft. Is that still your intention? We are still receiving numerous enquiries from our Members on the subject so it would be useful to see what is being proposed so that we can give the correct advice."
So they're absolutely relying on you, aren't they, to do something so they can go back to their members and give the correct advice; yes?
A. That's the tone of the email, yes.
Q. Yes.
Q. If we look at the next email up in the chain, we can
of the email, yes.

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contacted him directly and explained to him what was going on and I didn't.
Q. Right.

Again, did you talk to anybody else within the BRE about this? Did you say, "Oh, I'm getting chased by David Metcalfe, he needs an answer, I can't give him an answer, what should I do?" Did you ever talk to anybody else about it?
A. Yes, I would probably have shared it with the team, just to say, "This is still ongoing". And, as I say, that is my -- on reflection, my biggest failing is not going back to him and saying, "This is the approach that we think needs to be taken, it needs to go back to the department, to the ADB revision".
Q. Right. Do you remember asking Debbie Smith what you should do about this situation?
A. It would have been discussed -- I would have mentioned it to her, yes.
Q. And, what, no one in the team said, "You had better go back to him and respond"?
A. I don't recall that, no. I don't recall the conversation being in that way.
Q. David Metcalfe says he also left you a number of voicemail messages but you never responded to those either. Do you remember receiving voicemail messages

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from him?
A. No, I'm not aware of those.
Q. Did you think to find out what advice the CWCT or anyone else was giving on the interpretation of that paragraph in that period, in that period where you weren't responding?
A. No.
Q. Did you think about what the problems might be if they were carrying on giving advice that these panels could be used in circumstances where you knew that there were problems with that?
A. No, I didn't.
Q. And why not? Why was that not something of concern to you?
A. My role, my understanding, was that these were discussions that -- around interpretation, were not within that -- the scope of my day-to-day activities, and, as I say, with reflection, looking back, now I can see that they were relying or looking to us to provide that information. I was of the view that that information and that confirmation was -- rested with MHCLG, so it wasn't something that I was confirming what the wider applications of this guidance in industry was being used or sought for.
Q. Right. But you don't say that back to the CWCT either,
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    do you? You don't say, "Actually, I've reflected on
    this and we simply can't give this guidance, you must go
    to the department".
    A. Insofar as the offer to assist and that back from the
original meeting, I thought it was clear that people
understood that it was MHCLG who were the route for
that. But, as I say, on reflection and on review of
these documents and the passage of time, then it is --
it would appear that they were not looking at it in that
way.
Q. Well, it's specifically minuted in the minutes of the
meeting that it was you that was tasked with speaking to
Brian Martin about this FAQ; yes?
A. Yes.
Q. Yes
A. And having had that conversation earlier in the year
with them, that was my understanding, that that was
their position of custodianship of that information and
that interpretation.
Q. Yes. Were you ever instructed not to respond to the
CWCT?
A. No.
Q. Did you ever discuss with Dr Smith whether you should
respond?
A. No.

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Q. Do you remember her being aware, though, that you were being chased?
A. Yes, she was aware.
Q. And what did she say when you spoke to her about it?
A. That was the discussions, that the scope of what was being asked for was such that it really needed to sit within the revision of the AD and not as an FAQ.
Q. Right. So she didn't give you any advice about how to handle the message back to the CWCT?
A. No.

MS GRANGE: Now, we know that --
SIR MARTIN MOORE-BICK: Are we going away from these emails for the moment?
MS GRANGE: Yes, probably. Yes.
SIR MARTIN MOORE-BICK: Because I feel that there is a point here that ought to be raised so that Dr Colwell can deal with it.

Dr Colwell, one view of this succession of emails
that we've been seeing, one possible view, is that you
were deliberately stringing Mr Metcalfe along --
A. I appreciate that.

SIR MARTIN MOORE-BICK: -- for as long as you could, and then you got to the point when you simply ignored him. What would you say about that?
A. No, I can fully -- following that chain, I can fully
agree that that is a course that could be taken forward, and that was not my intention, no. But I fully accept that, on reflection, I should have closed this down much earlier and much more effectively.
SIR MARTIN MOORE-BICK: Yes. All right, thank you.
MS GRANGE: Was there any sense in which you were influenced by Dr Smith's reaction previously to the work that the CWCT were proposing to do in this area? You remember we looked at her email which said, "We don't want the fire safety mantle passing to the CWCT". Did that in any way influence you in terms of not wanting to give them a definitive answer so that they could take the initiative ?
A. No, I don't believe that was the case.
Q. When you say, "I don't believe that was the case", why?
A. I worked on developing and understanding based -- for the questions that they had raised in that meeting and how that might best be clarified and moved out, so I had continued to work on that.
Q. I see.

Just to be clear, who made the final decision within the BRE that no FAQ route was going to be pursued? Was that Dr Smith?
A. I believe that came as a conversation between Dr Smith and myself, yes.

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Q. Right. But she is the senior; yes?
A. Yes.
Q. Did she take that final decision, that the FAQ route was
not one you were going to go down?
A. It was agreed between us, so, yes, in that sense, yes.
Q. Right.
Now, you also had a meeting with the NHBC in
November 2014. I just want to look briefly at that.
On 27 November 2014, you, together with
Steve Manchester and Stephen Howard, met with
John Lewis, Steve Evans, Graham Perrior and Dave White
from the NHBC at the BRE in Watford. Do you remember
that meeting?
A. Yes.
Q. John Lewis has made some notes of that meeting. They're
at {NHB00000829/2}, there we have them. So perhaps we
could just go back up and orientate ourselves. This is
John Lewis' summary of some meetings that he sent to
Steve Evans, so it's an internal summary by NHBC.
If we go back to page 2, we can see a list of those
present: you're present, Steve Manchester, Steve Howard,
and then NHBC people.
Then we can see at bullet points 1, and it goes over
to the next page, you and Stephen Howard explain various
matters to the NHBC in relation to BS 8414 and

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A. Yes.
Q. I want to just ask you a couple of points about this. Bullet point 6 on that page, we can see it says:
"SC [Sarah Colwell] stated that, with regards to mechanical performance, the key criteria are rate of fire spread and ongoing burning."

Do you see that?
A. Yes.
Q. Is that an accurate record of what you said?
A. I'm sorry, I couldn't reflect from 2014 as to whether that was what was stated.
Q. Well, tell us this: is that your view, that when you're looking at mechanical performance of these large-scale systems, the key criteria are rate of fire spread and ongoing burning?
A. No.
Q. I see. So you don't remember saying that, or don't think you would have said that?
A. I think the sentence is actually, "The key criteria in determining performance are mechanical performance, rate of fire spread and ongoing burning".
Q. Right, I see, okay.

Let's go to point 9a in the notes, which are on page 3 \{NHB00000829/3\}. We can see it says this:
"9. [Sarah Colwell] clarified the following:
"a. The wording of paragraph 12.7 of AD B2 includes all major components of a cladding system including the external finish."

> Do you see that?
A. Yes.
Q. Now, is that correct? Did you give that clarification ?
A. If I was asked my opinion, then, as I've said previously, my opinion of 12.7 was that it included the elements of the external wall construction.
Q. Well, the phrase that's used here is "including the external finish", and we were interested in that. Did you use the word "finish"?
A. Again, I apologise, this is a meeting -- a set of notes from a meeting in 2014, I can't recollect the fine detail of that, and that would not be my interpretation of that, as we've discussed over the last few days.
Q. Yes.
A. I believed the final finish was as per diagram 40.
Q. Yes. Well, that's what I was going to put to you. You were saying yesterday that you thought everything had to be limited combustibility but the finish, but the coating, but the paint. But this wording here, as recorded in these notes, does give a different impression; yes?
A. Yes.
Q. But you can't help us with how that came to be and you have no recollection of that meeting; no?
A. I have no recollection of the detail of that -- to that level of that meeting, no.
Q. Yes. But we can agree, I think, that you were providing this clarification of paragraph 12.7 to the NHBC in this meeting; yes?
A. If I was asked for my opinion of that, then that would have been what I would have said.
Q. Yes. You weren't saying, "Only the department can tell you what it means", you were giving a view on it; yes?
A. I would imagine, given the way that the meetings would have taken place, it would have been, "Well, what is your view", and that would have been, "Well, my view is ..."
Q. Yes.
A. It would not have been the department's view because the department are the only people that can give that view. That would have been my view.
Q. No, I appreciate that, but clearly the NHBC thought it was something important that they wanted to do to come and speak to you and Stephen Howard and others to get clarification on these points; yes?
A. The objective of the meeting was to discuss the testing

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to 8414 and BR 135. If that had come up as part of the conversation, which it looks as though a number of points were, then that is how that was reported back. Q. Right.

Then if we look at the heading under the summary, there is a heading "Action following the meeting" that's underlined, and if we look at the second paragraph there, it says:
"NHBC followed up its meeting with BRE with an email (copy enclosed with this email) to Dr Sarah Colwell clarifying what it feels is its position from a BC [building control] point of view. NHBC has drafted a revision to the 'BCA Guidance Note - Use of Combustible Cladding Materials on Residential Buildings' and requested SC to advise of any inaccuracies. A response to this email is currently awaited."

Do you see that?
A. Yes.
Q. Now, that's a reference -- well, we're pretty confident - - to BCO Technical Guidance Note 18, which I just want to ask you about now.

In your witness statement -- I don't think we need to turn it up -- at page 69 \{BRE00047571/69\}, paragraph 446, you said that you weren't aware of the publication at the time and only became aware of it in
late 2015.
Now, this is a meeting in November 2014. Do you agree that it looks like you would have become aware of that guidance earlier than that?
A. I believe that I became aware of the final published version in 2015, not -- I'm not aware of the - - of when that document was published, no.
Q. Right, I see.

If we go to \(\{\) NHB00003198\}, we can see there's a long email from John Lewis to you on 4 December 2014. It's a long email, as I say, and I'm not going to go through all the detail of it, but can you recall receiving this email from John Lewis?
A. If it was sent to me, then, yes, I would have received it.
Q. Right. And would you have read it if you'd received it from John Lewis?
A. I would have looked at it in relation to commenting on 8414 and 501. I wouldn't have offered any comment or opinion back on the approved document elements of it.
Q. Right.

So the section I wanted to ask you about first was
in the second paragraph, there is a heading "Approved Document \(\mathrm{B} "\) in bold, and if we pick it up in the second-to-last line of that paragraph, you can see in 33
the middle of the line it says:
"We understand that for external walls over 18 m in height ADB Section 12 gives guidance on two acceptable methods of assessing the envelope design and construction:
" - External surfaces should comply with Diagram 40 in paragraphs 12.6 to 12.9 .
" - All insulation and filler materials should be class A2-s3, d2 or better.
" - All cavity barriers and fire stopping guidance needs to be followed."

> Do you see that?
A. Yes, I do.
Q. So they're setting out their understanding of the requirements of ADB.

Now, it doesn't appear that John Lewis had understood your view, which was that the external surfaces should also comply with 12.7 and needed to be of limited combustibility, does it?
A. No, it wouldn't appear to be so.
Q. No. Did you go back and correct him?
A. No.
Q. Why not?
A. Because I didn't go back and comment on text associated with the approved document.
Q. But why not go back and say, "Well, there is some debate within the industry about this, there is some consternation, we know it needs clarifying"? Why not at least fill him in about what had been going on with clause 12.7, so that at least they're in the picture about that?
A. I didn't.
Q. Right.

If we go to page 2 of this email \(\{\) NHB00003198/2\}, and the third paragraph down, in bold, he asks another question. I'm not going to read it all out, but basically he says: when reading the classification report, do we treat all of these three criteria -- and you can see he means external fire spread, internal fire spread and mechanical performance -- with equal importance, or can the system be considered to achieve a pass if certain criteria have been satisfied?

Now, we can't see you ever responding to questions like this. Did you ever respond?
A. I don't believe I responded to that email, no.
Q. Again, why not?

\section*{(Pause)}
A. In a lot of these cases we were not getting involved in writing industry -- the industry guidance around these points, and the timelines to go through these was

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probably missed in this particular case.

\section*{Q. Okay.}

If we go to the third paragraph from the bottom of this email, we can see -- so it's the paragraph above the one in bold with a \(2--\) there is a paragraph that reads:
"To this end, the Building Control Alliance (a body set with membership of both public sector and private sector Building Control professionals) has updated its guidance document [then he gives the name] ... to incorporate guidance on this aspect of BR 135."

\section*{Yes?}

\section*{A. Yes.}
Q. In the next paragraph, we can see that he requests your comments on the document. If you look towards the end of that paragraph, we can see he says:
"... and, whilst we would welcome your comments on all of the document, these are the paragraphs on which we would most appreciate your feedback."
Do you see that?
A. Yes.
Q. We will see in a moment he sends you a draft of the BCA technical guidance note and asks you for comments.

Now, do you remember reading that draft note at the time?
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A. No.
Q. Why wouldn't you have read that and looked at what the
NHBC was saying about these kind of topics?
(Pause)
A. There were a number -- numbers of industry guidance
documents being discussed, and to go through and review
and comment on all was not something that we did.
MS GRANGE: Right.
SIR MARTIN MOORE-BICK: I mean, was the BRE concerned about
appearing to lend its weight or authority to some of
these industry documents? I find it puzzling that
you --
A. To some extent, yes, that we couldn't -- to be
independent to all and to support the numbers, it was
a balance at times as to what -- where we put the
resource and which areas we were able to help with.
SIR MARTIN MOORE-BICK: All right. Thank you.
MS GRANGE: Yes.
We don't need to go to it, but we know that
John Lewis emailed you again on }10\mathrm{ December }2013\mathrm{ chasing
for a response to this email, and it appears that you
never responded. Is that right, there was just never
any response to this or the chaser email?
A. If there's no record, then yeah, that would be correct.
Q. Right.
A. To some extent, yes, that we couldn't -- to be independent to all and to support the numbers, it was a balance at times as to what -- where we put the SIR MARTIN MOORE-BICK: All right. Thank you. MS GRANGE: Yes.
We don't need to go to it, but we know that John Lewis emailed you again on 10 December 2013 chasing for a response to this email, and it appears that you any response to this or the chaser email?
Q. Right.

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I just want to look briefly at the draft of the guidance note he sends you. It's at \{NHB00003199\}. So here we can see we've got a draft of a BCA technical guidance note. We can tell it's a draft because various things at the top haven't been completed.

If you look at the box "Guidance", just below halfway down the page, there is a section that deals with buildings below 18 metres, and then there is a heading, the second heading that's underlined:
"Combustibility of Cladding Components in Buildings exceeding 18m in Height."

We can see it reads:
"Where the building exceeds 18 m in height, paragraph 12.7 of AD B2 refers to the need for limited combustibility of all elements of a cladding system both above and below 18m."

Do you see that?
A. Yes.
Q. We know that in the final versions of this guidance that became what was called option 1 . I don't know if you ever remember reading that. Option 1 was that all elements of the cladding system needed to be limited combustibility.

Now, what I want to ask you is: that's a pretty simple piece of guidance, isn't it, to give? Why
couldn't the BRE work towards, you know, putting that in an FAQ, or putting that out there more generally, or proposing that to the department? This didn't need to be very complicated, did it?
A. As I say, I'm reading this document as you're presenting it to me, so I wouldn't want to comment more widely than whether that's addressing the scope or not.
Q. I see.

Let's move forward in time, then.
There was a second CWCT fire group meeting held on 17 March 2016. Let's turn up the minutes of that meeting. They're at \{CLG00019440\}.

We can see on page 1 that you attended, you're the fifth name down in those present, as did Brian Martin, Stuart Taylor of Wintech, David White from the NHBC, Alan Keiller and David Metcalfe of the CWCT and various others, including representatives from Kingspan and Siderise.

If we go to page 2 \{CLG00019440/2\}, towards the bottom of the page, there is a section headed "Combustibility of material", and we can see that reads:
"Approved Document B (Clause 12.7) requires insulation and filler material in the external walls of tall buildings to be of limited combustibility. BCA Guidance Note 18 extends this requirement to all

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material in the wall."
Do you see that?
A. Yes.
Q. Now, by this point, March 2016, had you read BCA Technical Guidance Note 18?
A. I can't remember the dates by which -- of which that would have been read.
Q. Right. We know there were two versions of that technical guidance note: version 0 that came out in June 2014, and version 1 that came out in June 2015. So it had been out for some time prior to this meeting on 17 March 2016. Do you remember being familiar with the content of it?
A. No, I don't remember being familiar with the content of them.
Q. Right.

You were asked in your witness statement whether you agreed that the BCA technical guidance note extended the requirement to all material in the wall, and your response was that you'd simply not considered that point at the time and thereafter had no particular view. Does that remain your evidence?
A. Yes.
Q. I see. So you never formed a view about whether or not the wording used in BCA Technical Guidance Note 18
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    extended the requirement to all materials in the wall?
    A. No.
Q. I see. It just seems a little odd that you hadn't
formed a view of that at the time, given we know you had
been receiving enquiries about the meaning and scope of
clause 12.7 since at least 2013, and we know you'd met
with NHBC, with Wintech and the CWCT on that subject.
You'd tried to start drafting some outlines that might
address this, amongst other points. It seems very odd
that that quite key piece of guidance wasn't something
that came to your attention. Can you explain that?
A. I didn't - - I viewed it as a piece of industry guidance.
I didn't take it as a particular reference point.
Q. Okay.
Looking again at the minutes, below that there is
a paragraph that reads:
"It was accepted that Clause }12.7\mathrm{ was poorly written
and open to interpretation. The title of the clause is
also misleading ('Insulation Materials/Products'), and
this will be changed in the next revision of ADB."
Do you see that?
A. Yes.
Q. Over at the top of page 3 {CLG00019440/3}, it says:
"The term ' filler material' was intended to be
a 'catch-all' as it was not possible to list all the

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materials that should be covered by the clause. In
addition, there were people arguing that certain materials used in a façade build up (such as expanded polystyrene in some instances) were not there for their insulating properties, but to 'pad out' the façade, and were therefore excluded from the clause."

\section*{Do you see that?}
A. Yes.
Q. Now, in your witness statement, you tell us that you can't recall who it was that accepted that 12.7 was poorly written and open to interpretation, or that the title of the clause was misleading, and that you can't recall whether or not Brian Martin accepted those matters. Is that still the case, that you can't recall who said those things?
A. I don't have direct recollection of who made those particular statements, no.
Q. Right, and you can't recall who it was that stated that " filler material" was intended to be a catch-all?
A. I would have envisaged that was Brian.
Q. Right. Yes. I mean, in 2016, he was the department's principal construction professional with responsibility for ADB. He owned the document, didn't he?
A. Yes.
Q. Can you think of anybody else at that meeting that would
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\section*{A. Yes.}
Q. You say in your witness statement - I don't think we
need to go to it, paragraph 656 on page 97 \{BRE00047571/97\} - - that it was apparent to you at this meeting that a clearer definition of the term " filler "
have accepted the matters that we saw accepted there about the lack of clarity or had provided information here about the background to the term "filler material"?
A. My expectation is that that would have been Brian speaking to that point.
Q. Right.

Did you understand that explanation being given at the meeting for the use of the term " filler material", that it was intended to be a catch-all as it was not possible to list all the materials that should be covered by the clause?
A. Yes.
Q. Did you consider that perhaps the words "all materials" might have been a better phrase as a catch-all, if that's what was being proposed?
A. Yeah, it was by that stage accepted that there was a need for a review of what that wording looked like.
Q. Right.

Did you think back to the drafting of paragraph 12.7 in 2005, when Brian Martin had circulated a draft text which proposed exactly that, the use of the phrase "all materials" as opposed to using the word " filler"? Did you think back to that during this meeting?
A. No.
Q. Right.

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Now, if we just turn briefly to Brian Martin's witness statement, \(\{\) CLG00019469/49\}, at paragraph 138,
in the last two lines of 138 , we can see that
Brian Martin is saying there that:
"... I undertook to change this misleading clause in the next revision of ADB."

Do you see that there?
A. Sorry, would it be possible to expand that slightly?
Q. Yes. So bottom of the page. We're looking at paragraph 138. Before the text that's in italics, we can see, if we pick it up four lines up, he says:
"Indeed at the meeting it was accepted, as is
recorded, that paragraph 12.7 of ADB was open to
interpretation. Acting on behalf of the Department I undertook to change this misleading clause in the next revision of ADB."

\section*{Yes?}
A. Yes.
Q. So did you agree with him at that point that the clause was misleading?
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was being sought, but there wasn't any definition of
" filler ", was there, in circulation at this point?
A. No.
Q. Did it occur to you at this stage -- so we're in early

2016 - - that something might need to be done to clarify the meaning and scope of paragraphs 12.6 and 12.7 more urgently than just the next revision of Approved Document B?
A. I think, given that the department had accepted the undertaking to move that forward, they were party to the -- to that urgency and therefore were going -- would move it forward.
Q. Did you understand the department and, in particular, Brian Martin to consider the matter to be one of some urgency?
A. By that stage I believe they did, because it had been in the debating point for some time by that stage, so I felt they understood the need to do this with some degree of urgency, yes.
Q. But just thinking back to the chronology, you'd met with Brian Martin, we know, in January 2014, when you'd raised these issues with him and he said he was going to take it further. We're now two years on from that, over two years on. What gave you the impression they were going to do anything as a matter of any urgency, given
they'd not taken any action in those two years?
A. The sense from the -- from that particular meeting, I've -- and the undertaking to move that forward, I thought by that stage would be their driver.
Q. Was there anything Brian Martin did or said at this time which led you to believe that he did consider the matter to be urgent?
A. I think his acceptance that there was this need for change was, yeah, sort of the route map for making that change happen.
Q. Right, and did you consider it to be urgent?
A. I believe by that point that it was one of the key things that needed to be changed in the revision, yes.
Q. But did you consider it to be urgent? Not just a key change that needed to happen in a revision in the future, did you consider it to be urgent?
A. Yes, it needed to be changed.
Q. And changed quickly; yes?
A. Yeah, and -- yeah, it needed to happen, yes.
Q. Was there any discussion at this point about the FAQ route again? Did anybody say, "Well, there's the FAQ route, we could think about that again"? Did that get discussed again in 2016?
A. No, I believe it didn't. I believe it ceased to have discussion.
Q. Right.

Now, by this time, so March 2016, were you aware of the fires at The Torch residential building in Dubai in February 2015 and at The Address Downtown Hotel in December 2015?
A. Yes.
Q. So two really significant fires had occurred in the UAE in this period; yes?
A. Yes.
Q. Did you know that those involved ACM PE?
A. Yes.
Q. In March 2016, were you still engaged in any work in the UAE in relation to their regulatory codes or anything to do with external fire spread?
A. I can't recall exact dates as I sit here now, but yes, I would have been aware of that.
Q. Right.

Let's look at an email at \(\{\) BRE00047591/2\}. There is an email sent on 3 January 2016 to Pavlos Vatavalis of European Aluminium, and in paragraph 2, it's the one at the bottom of that page, you say:
"Apologies but I cannot make any of the suggested meeting dates as I will be in the Middle East in January and on leave in February."

Do you see that?
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\section*{A. Yes.}
Q. Does that help you as to whether you were still working in the Middle East on this topic in January 2016?
A. I don't believe I would have been -- that January meeting would have been in relation to the large international exhibition that happens at that time.
Q. Right. But when you went out to the Middle East, did you discuss these ACM PE cladding fires with anybody during your trip?
A. I don't - - no, I don't believe the latter ones were subjects to discussion with any of the authorities out there at that time.
Q. Yes. And you were aware, weren't you, of the fire at the Ajman Towers in Dubai on 28 March 2016, less than two weeks after this meeting of the CWCT fire group?
A. I'm sorry, I don't recall the specific building, but, yeah, those types of fires were reported.
Q. Let's look at an email to help you, \{CLG10008111\}. Here is a discussion about that fire between Martin Shipp, David Crowder, Ciara Holland and Brian Martin. Now, you're not copied in to these emails, but if we look at the top email in the chain, Martin Shipp writes to the others on 29 March 2016, he says:
"I know [smiley face]."
We can see it's about the "Ajman fire: Huge blaze

\section*{hits UAE residential towers".}

\section*{Then in the second line he says:}
"Sarah thinks it's burning debris landing on balconies."

Do you see that?
A. Yes.
Q. So it would appear that you were aware of that fire at the time. Did you know that that involved ACM PE?
A. Yes.
Q. What about the fire at the Sulafa Tower, a 75-storey block in Dubai Marina in July 2016, were you aware of that fire?
A. As I say, I apologise if I don't recognise them by building name.
Q. Did any of these cladding fires, these further fires, alert you to the need to provide clearer guidance to industry on this topic as a matter of some urgency?
A. As I say, I hadn't made the connection at that time of the extent to which ACM was being used in the UK market.
Q. Right.

You tell us in your witness statement -- this is page 104 \{BRE00047571/104\}, paragraph \(709--\) and you're being asked about this in the context of what was going on in 2016, you were asked when you understood that the next revision of the approved document was to take
place, and you said you understood it would take place imminently. What was it that had given you the impression that the next review of ADB was imminent in 2016?
A. Brian's response to that meeting with CWCT.
Q. Right. What was it about his response which led you to believe that it was imminent?
A. My impression at that time was that it was about to take place, it was about to be announced, it was about to be undertaken.
Q. Right. Were you aware that no consultation process had begun by March 2016?
A. I was aware it hadn't been launched, no.
Q. A revised approved document could have been, in reality, many years away; did you appreciate that at the time?
A. I understood that was a possibility, yes.
Q. Let's look at some other emails, and these are emails from January 2016.

If we can go to \(\{B L M 00000153\}\), this is an email chain between you and Nick Jenkins, at the time of Booth Muirie, in January and February 2016.

I want to start with the bottom email in the chain, which is in the middle of page 3 \{BLM00000153/3\}. It's an email sent to you by Nick Jenkins on 20 January 2016, and we can see the subject is:
"Use of ACM Cladding Panels on Buildings Exceeding 18m in Height."

He says:
"I hope this finds you well? We haven't met however I understand that you might be the best person to help me with some clarification I'm seeking in relation to my understanding of the current UK regulations as they apply to wall constructions for buildings over 18 m featuring rainscreen panels formed from ACMs?
"Last week I attended a Siderise/BRE facades conference on the topic of fire safety. During the day I asked some questions of the panel relating to the permissible use of rainscreen cladding panels formed from various grades of ACM (aluminium composite materials) when used as part of multi layered wall systems for buildings over 18 m . There was some ambiguity in the answers provided by the panel."

Then he goes on and explains why he thinks there is some ambiguity, and he gives quite a detailed explanation of the problems with the guidance and the different interpretations of it.

Now, just pausing there for a minute, did you attend that Siderise / BRE façades conference on 16 January 2016? A. No.
Q. I think we know your colleague Stephen Howard did

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attend. We've seen a video of him on the stage at that conference when Nick Jenkins was asking a key question about this.

Did Stephen Howard come back to you after that conference and tell you about the concerns Nick Jenkins had raised?
A. No.
Q. So you didn't get any feedback from Stephen Howard after that conference?
A. I'm not aware of having a conversation about that from that conference, no.
Q. Right.

I'm not going to read all the detail of his explanation of the guidance, et cetera, but I want to pick it up just two paragraphs before the end of this page. There's a paragraph beginning:
"In our experience ..."
It's about six lines up in that last very meaty part, and he says this:
"ACM rainscreen panels to specialist cladding contractors in the UK market we are rarely asked to provide such A2 rated ACM materials. The vast majority of ACM panels we are asked to provide for architectural application are either Alucobond plus, ALPOLIC/fr, or Larson fr products all of which are classified as

B-s1, d0 in accordance with BS EN 13501-1:2007 and thus whilst they can be classified as products that are hard to burn are not accepted as being of limited combustibility in accordance with Table A7, Appendix A of AD B2.
"In many instances it is not even the \(B-s 1\), \(d 0\) rated ACM panels we are asked to supply but standard polyethylene core material \(A C M\) that burns quite efficiently. What's more I'm aware of many tall residential buildings recently constructed in the UK where such panels are installed in combination with various foil faced rigid foam thermal insulation boards which are also not accepted by as [sic] being of limited combustibility in accordance with Table A7, Appendix A of AD B2."

Then over the page \(\{B L M 00000153 / 4\}\), he says at the top paragraph:
"As a responsible supplier Booth Muirie/Euroclad would like to put a guidance note out to the market written specifically on routes to compliance in relation to the use of ACM rainscreen cladding panels and associated thermal insulation products used as part of multi layered built - up wall systems. Before we publish any such guidance we are ensuring that we have our facts straight. With that in mind I would very much
appreciated your thoughts on my understanding of the current regulations.
"I look forward to hearing back from you."
Now, do you remember receiving this email?
A. Yes, it's obviously come to me.
Q. Did you read it when you received it?
A. I imagine I - - yes, I would have read it.
Q. Let's go back a page to the bottom of page 3
\{BLM00000153/3\}, where we can see that last paragraph.
What was your reaction to the news that standard PE-cored ACM panels with a polyethylene core had been used and were being supplied for use on many tall residential buildings recently? What was your reaction to that news?
A. Surprised.
Q. Now, given your knowledge about the dangers of this product dating all the way back to 2001, and your more recent work in the Middle East, surely your reaction was one of horror at this point; yes?
A. As I say, I was surprised, yes.
Q. Wasn't this a red alert situation that required urgent action on your part, on the BRE's part?
A. As a result of it, referred it to the department, yes.
Q. What do you mean by that?
A. That email was referred on to MHCLG to follow up.
A. Forwarded it on to -- or responded to Nick saying, "You need to talk to the department about this".
Q. Yes. Well, we'll come to that in a moment. But help me with this: forget the department for a moment, didn't you and the BRE think at this point, "Wow, we need to do something urgently, this is a very serious situation"?
A. And referring it to the department, as I've said, who had the position to take action more widely, was my route with that.
Q. Why didn't you encourage Nick Jenkins to produce the guidance that he was referring to?
A. Because I wanted him to engage with the department, that's why I said, "You need to talk to the department".
Q. Did you speak to Brian Martin, did you pick up the phone to Brian Martin, who you knew well, and press him to do something?
A. At that point, no, I forwarded that -- I forwarded Nick to Brian in the assumption that the two would then work together to address that. It was my understanding and has been that the department would take that message forward and action if and as required.
Q. Did you consider whether the BRE itself ought to put out a statement to industry alerting industry to the dangers associated with this product and the concerns that the

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BRE had about using it on tall residential buildings?
A. No, I didn't.
Q. Why not?
A. It was not a route that BRE had taken in those circumstances. We referred it to the department.
Q. Why don't we see presentations by the BRE, articles by the BRE? We know, for example, that David Crowder went out and he gave lots of presentations about the Lakanal House fire to many different local authorities. Why don't we see anything from the BRE about the dangers associated with ACM PE, particularly from this point onwards, once -- you know for sure at this point that it is being used on tall buildings. Why don't we see that?
A. We spoke where we were invited to speak. Those were the type of industry environments we spoke in.
Q. But did anyone give any consideration to whether you ought to start producing guidance, presentations, to industry as part of your ongoing work, attending conferences, et cetera, alerting people to the dangers posed by these ACM polyethylene panels, particularly given your experience of these Middle East fires?
A. No, it was not a role I'd ever been involved in previously, so it wasn't something I was ... would have thought to participate in.
Q. So this email is dated 20 January 2016. There is no

\footnotetext{
reply from you, because if we move to the next email up in the chain, about halfway down page 2 \{BLM00000153/2\}, we can see that Nick Jenkins sends a chaser email on 1 February 2016.
A. Yes.
Q. So he says:
"Hi Sarah,
"Regarding my email ... I received an auto reply at that time from which I understand you returned to the office last Tuesday. Could you please acknowledge receipt of my query and advise when I could expect to receive a response from the BRE on the matter."

Do you see that?
A. Yes, I do.
Q. He chases you again on 9 February. If we go to the top of page 2, we can see on 9 February 2016 he chases you again:
"Hi Sarah,
"Could you please advise when you expect to be able to review my query issued on 20th Jan? Apologies if you are not the right person in the BRE to be dealing with this."
A. Yes.
Q. Then at the bottom of page 1 \{BLM00000153/1\}, we can see you do reply on 9 February 2016. If we go to the bottom
of page 1 , we can see right at the bottom you say to
him, copying in Stephen Howard:
"Hi Nick,
"Apologies for not replying sooner, I had missed your previous correspondence. I will follow [sic] try and look at it this week and come back to you."

\section*{Do you see that?}
A. Yes.
Q. You copy Stephen Howard in to that email. Had you discussed this correspondence with him by this time?
A. Because of Stephen's role in this, in the passive group, at that point I copied him in so he was aware of the correspondence.
Q. Yes. Given the terms of Nick Jenkins' email, why do you need to be chased to get back to him?
A. I'd been out of the office, as said, I came back in, working through my emails and picked that email up. His chaser came in around the time that I'm working through emails.
Q. If we go up to the next email in the chain, we can see that you write on 12 February 2016:
"Dear Nick
"Further to my earlier email.
"We have now had a chance to look at your email and I would suggest that you contact Brian Martin at DCLG
}
A. No, that's correct.
Q. Then if we look at the email at the very top of page 1 ,
    we can see an internal email in which Phil Cook, having
    been informed by Nick Jenkins that you have referred to
    the matter, writes this:
        "Nick
            "What a buck passing load of incompetents.
            "OK.
            "So we go through the DCLG.
            "Would you contact them for a response??
            "Phil."
            Do you see that?
A. Yes.
Q. Do you disagree with that description, given what we've
    just seen?
A. Given that MHCLG needed to be made aware of it and were
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the people able to provide the definitive guidance he was seeking, then that was the department with the appropriate people to address it. I'm not quite sure why he felt that we would speak on behalf of DCLG.
Q. So I think it sounds like you don't agree with that description of the BRE's conduct at this point?
A. No.
Q. In your email you said, "We have now had a chance to look at your email". Can you help us with this: who within the BRE had seen Nick Jenkins' correspondence? Was that just Stephen Howard or anybody else?
A. It would have been Steve.

\section*{Q. And what about Dr Smith?}
A. I don't know whether she was aware of it, no.

MS GRANGE: Now, if we go on with this correspondence -Mr Chairman, I'm aware of the time, but I am very close to the end of my questions. I've got one email string to go to and then some follow-up questions. I'd like to finish it in one run, if that's okay.
SIR MARTIN MOORE-BICK: Yes, all right.

\section*{MS GRANGE: Thank you.}

If we go to \{CLG00031093\}, there are some later parts of this correspondence between Nick Jenkins and Brian Martin, and if we look at page 5 of this string \{CLG00031093/5\}, towards the top of the page, we can see
that Nick Jenkins writes to Brian Martin on
16 February 2016. He says:
"Hi Brian,
"I am forwarding this query to you as recommended by Sarah Colwell of the BRE. As you will note from the correspondence below Sarah advises the DCLG are the body with responsibility for AD B2.
"This matter is currently the topic of much discussion in the construction industry and if one thing is evident, that is there is much confusion and misunderstanding. Your soonest review of the matter would therefore be most welcome."

If we go down to page 10 \{CLG00031093/10\}, just to set this in context, the email that Mr Jenkins originally sent to you is there at page 10 . Then if we go back up to page 4 \{CLG00031093/4\}, about halfway up the page, we can see that Mr Martin responds to Nick Jenkins, and he copies you in to that response. Do you see that? It's 16 February 2016 at 17.09. So you and Stephen Howard are copied to what Brian Martin says. He says:
"Hi Nick
"It's for the designer and the building control body to consider if Requirement B4 has been met.
"ADB give guidance on this by saying that the
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external walls should not provide a medium for fire spread in tall buildings.
"It then offers two approaches, a set of rules or a full scale test.
"In the rules, we deliberately added the word
' filler ' to address things that form part of the cladding system that are not insulation but could provide a medium for fire spread.
"I think the core of an ACP panel could reasonably be considered to be a ' filler '. So, unless the core material meets the 'rules' then the AD suggests a full scale test.
"However, if the designer and building control body choose to do something else then that's up to them."

\section*{Do you see that?}
A. Yes.
Q. So we can see he is saying:
"I think the core of an ACP panel could reasonably be considered to be a ' filler '."

What was your reaction to this response?
A. It had clarified the word " filler" in that context, and as the -- and that was their statement on that point.
Q. But it's not a definitive answer, is it, "could reasonably be considered"? He is not saying, "Yeah, core of an ACM panel, absolutely caught by the limited
A. No, I didn'
Q. If we go to the bottom of page 3 of these emails and the

\section*{63}
top of page 4, we can see Nick Jenkins tried again later that night. He writes back to Brian Martin, again copying you in, if you look at the bottom of page 3 . He says at the top of page 4 :
"Hi Brian,
"Many thanks for your prompt response. In light of the fires that have taken hold of a number of buildings clad in ACM panels in recent years I also think that the core of ACM panels should most definitely be considered as a ' filler '. Some ACM cores meet the rules of ADB however the ones commonly used in the UK at present don't."

Do you see that?
A. Yes.
Q. He goes on:
"To the best of my knowledge there have been no full scale 8414 tests carried out to date of any wall constructions featuring any type of ACM panel. I am aware that 2 manufacturers of ACM have plans to have such tests carried out. This however unfortunately means that no existing buildings in the UK over 18 m tall that feature ACM panels currently meet the B4 requirements. There are many such buildings and their numbers are growing.
"Whilst I appreciate it is for the designer and
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    building control body to consider if requirement B4 has
    been met, I do think the current situation is of grave
    concern. Surely this justifies the requirement for a
    less ambiguous statement of the rules?"
        Do you see that?
    A. Yes.
Q. Do you remember noting Nick Jenkins' description of the
situation as one of grave concern?
A. I note that he's re-emphasising -- I noted he was
re-emphasising the point to Brian, yes.
Q. Did that strike you at the time as heightening the
urgency of the situation?
A. I don't recall having a particular response to it at
that time. I read it as him restating what he had put
in his earlier email.
Q. Right.
If we go up to the very top of this email chain
{CLG00031093/1}, we can see that Brian Martin, his last
reply, that very top reply to Nick Jenkins, again
copying you in, if you look at the second paragraph, he
says this:
"You are right, of course, constructions complying
with the rules of thumb may well fail an }8414\mathrm{ test."
Do you see that?
A. Yes.

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Q. Now, you told us yesterday you were surprised to see a similar statement by Brian Martin in an earlier email, where he'd said that just because you have followed the guidance in ADB doesn't mean that you would necessarily pass an 8414 test. Were you surprised to see that statement effectively being made again by Brian Martin here?
A. Yes.
Q. Now, following this exchange in February 2016, did you discuss this correspondence or any of the concerns that Nick Jenkins had raised in it with Brian Martin?
A. No, I didn't.
Q. Did you do anything or speak to anybody about what you'd learnt about the historic and ongoing use of ACM PE products in high-rise buildings from these emails?
A. No. I didn't follow them up beyond the -- referring them to the department.
Q. Can you clarify why at no time before the Grenfell Tower fire was any formal clarification provided by the BRE in response to the concerns which had been raised, for example by the CWCT and Nick Jenkins?
A. Yeah, I can confirm that no formal statement was made.
Q. Can you explain why we see no correspondence whatsoever before the Grenfell Tower fire in which the BRE warns the department about the grave risk to life safety if
action is not taken urgently to address the use of ACM PE in the UK market?
A. No statement to that effect was made to the department. They were made aware of the concerns that we were made aware of.
Q. Can you explain why no such statement was made to industry by the BRE itself?
A. Statements of that nature were not publicly made by BRE. They were referred to the department for them to take action on.
Q. Can you explain how that was professionally or ethically acceptable on your or the BRE's part?
A. We believed that the department were best placed to make those statements to the widest market.
MS GRANGE: Mr Chairman, I've come to the end of my pre-prepared questions.
SIR MARTIN MOORE-BICK: Yes, all right, thank you.
MS GRANGE: Perhaps if we could have the usual morning break and then we can also sweep up any final questions.
SIR MARTIN MOORE-BICK: Yes. Well, we will have the usual morning break at this point, and for the benefit of anyone who is watching, we will say that any questions which may occur to people and that they wish to submit for consideration ought to be submitted within the morning break.

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MS GRANGE: Yes.
SIR MARTIN MOORE-BICK: We won't have a separate break.
So we'll stop now and we'll resume, please, at
11.50, and at that stage we'll see whether there are any
more questions for you. All right?
THE WITNESS: Thank you very much.
SIR MARTIN MOORE-BICK: Good, thank you very much. Would
you like to go with the usher, please.
THE WITNESS: Thank you.
(Pause)
SIR MARTIN MOORE-BICK: Right, Ms Grange, thank you.
11.50, please. Thank you.
(11.33 am)
(A short break)
(11.55 am)
SIR MARTIN MOORE-BICK: Right, Dr Colwell. Well, I'm sorry
it took a little longer to get organised than I'd
suggested, but we'll now see if there are any more
questions for you.
Yes, Ms Grange.
MS GRANGE: Yes, just a few short questions, thank you.
First of all, have you ever discussed the
Nick Jenkins emails or the results of contract 1924 and
particularly the ACM PE results with Mr Martin at any
time since the fire at Grenfell Tower?

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            (Pause)
    A. No, I don't believe I have.
Q. Right.
We have been through a lot over the last, well, now
four days. If you had the chance again, what would you
have done differently?
A. The -- as said previously, the period of reflection with
the CWCT activities from 2013, I absolutely would have
handled in a different way.
MS GRANGE: Right. Okay. Well, thank you. And thank you,
Dr Colwell, for coming and assisting us with our
investigations. We are very, very grateful. Thank you.
THE WITNESS: Thank you.
SIR MARTIN MOORE-BICK: Yes, Dr Colwell, it's right that
I should thank you on behalf of the panel as a whole for
coming to give us your evidence. I'm sorry it took
a long time, and I know that it was difficult for you at
times.
THE WITNESS: Thank you.
SIR MARTIN MOORE-BICK: It's been very helpful to us to hear
what you have to tell us, so we are very grateful to you
for coming here to give your evidence.
THE WITNESS: Thank you.
SIR MARTIN MOORE-BICK: Now you're free to go. Thank you
very much.

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THE WITNESS: Thank you very much.
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THE WITNESS: Thank you very much.
SIR MARTIN MOORE-BICK: Thank you.
SIR MARTIN MOORE-BICK: Thank you.
(The witness withdrew)
(The witness withdrew)
SIR MARTIN MOORE-BICK: Thank you, Ms Grange. Now, we have
SIR MARTIN MOORE-BICK: Thank you, Ms Grange. Now, we have
another witness.
another witness.
MS GRANGE: Yes, Mr Millett will be taking Dr Debbie Smith,
MS GRANGE: Yes, Mr Millett will be taking Dr Debbie Smith,
so we just need a few minutes to --
so we just need a few minutes to --
SIR MARTIN MOORE-BICK: Thank you. We need a short break
SIR MARTIN MOORE-BICK: Thank you. We need a short break
now for what we call housekeeping purposes, and you can
now for what we call housekeeping purposes, and you can
ask the usher to come and get us as soon as you're
ask the usher to come and get us as soon as you're
ready.
ready.
MS GRANGE: We will. Thank you very much.
MS GRANGE: We will. Thank you very much.
SIR MARTIN MOORE-BICK: Thank you very much.
SIR MARTIN MOORE-BICK: Thank you very much.
(11.59 am)
(11.59 am)
(A short break)
(A short break)
(12.07 pm)
(12.07 pm)
SIR MARTIN MOORE-BICK: Yes, Mr Millett.
SIR MARTIN MOORE-BICK: Yes, Mr Millett.
MR MILLETT: Yes, Mr Chairman, good morning to you, good
MR MILLETT: Yes, Mr Chairman, good morning to you, good
morning, Mr Akbor, and good morning to Ms Istephan, who
morning, Mr Akbor, and good morning to Ms Istephan, who
is listening remotely.
is listening remotely.
I now call the next witness, Dr Debbie Smith,
I now call the next witness, Dr Debbie Smith,
please.
please.
SIR MARTIN MOORE-BICK: Thank you.
SIR MARTIN MOORE-BICK: Thank you.
DR DEBBIE SMITH (affirmed)
DR DEBBIE SMITH (affirmed)
SIR MARTIN MOORE-BICK: Thank you very much. Please sit

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SIR MARTIN MOORE-BICK: Thank you very much. Please sit
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down and make yourself comfortable.
(Pause)

Right.
Yes, Mr Millett, when you're ready.
Questions from COUNSEL TO THE INQUIRY
MR MILLETT: Good afternoon, Dr Smith.
Can I start by thanking you very much for attending the Inquiry and assisting us with your evidence. We are very grateful to you.

If you have any difficulty understanding any of my questions that I'm going to put to you, then please just say and I can either repeat the question or put it in a different way.

Can I also ask you, please, to keep your voice up, so that the transcriber, who sits to your right, can hear what you're saying and get it down clearly on the transcript. It also helps, please, not to nod or shake your head; you have to say "yes" or "no" as the case may be.

We will take the usual scheduled breaks, but if you feel you need a break at any other time, we can take a break.
A. Thank you.
Q. Now, I'm going to start with your witness statement to the Inquiry, which is at $\{B R E 00005624\}$, please. That's

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the first page of it.
Can you confirm that that is the first page of your statement to the Inquiry?
A. Yes, I can.
Q. If we go, please, to page 35 , we can see a date and a signature, 10 July 2019. Is that signature above that date yours?
A. Yes, it is.
Q. Have you read this witness statement recently?
A. Yes, I have.
Q. Can you confirm that its contents are true?
A. Yes, I can.
Q. Have you discussed this witness statement or the evidence that you're going to give today and over the next few days with anybody before coming here?
A. No, I haven't.
Q. I'm going to begin, then, with your background, qualifications and training.

Can we look, please, at page 2 of your statement \{BRE00005624/2\} at paragraph 3. We can see there that you graduated from the University of Birmingham in 1981 with an honours degree in metallurgy and materials science; yes?
A. Yes.
Q. You also say that you obtained a PhD in the same

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    subjects for research entitled, "An examination of the
    dependence of the hydrogen solubility upon the structure
    and constitution of some palladium-cerium solid solution
    alloys". Did that work relate to fire?
A. No, it didn't.
Q. At paragraph 4 you say that in }1984\mathrm{ you joined the BRE,
    which I think was then called the Fire Research Station;
    yes?
A. Yes.
Q. And I think it was a government organisation at that
    stage, wasn't it?
A. Yes, it was.
Q. Your post was as a higher scientific officer in the fire
        dynamics section; yes?
A. Correct.
Q. Before you joined, did you have any teaching or learning
        experience or education in fire?
A. No, I did not.
Q. So you learnt on the job?
A. Yes. Yes.
Q. You were then promoted, I think, in 1989, as you say in
        paragraph 6, to senior scientific officer in the fire
        dynamics section; yes?
A. Yes.
Q. Then in 1998, if we go to paragraph }8\mathrm{ on page }
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\{BRE00005624/3\}, you can see that you became head of the
computer simulation and reaction to fire team at the
BRE.
A. Yes.
Q. Now, at that stage, I think, or by then, the BRE had
been privatised, hadn't it?
A. Yes, yes, in 1997.
Q. In 1997, yes. At that point, had you had any training
or education in fire, fire dynamics or fire testing?
A. Yes, I had spent my whole time at the Fire Research
Station being trained in fire dynamics and how to apply
the experimental methodologies, et cetera, you know, in
making the measurements.
Q. Who trained you?
A. It was several people, Professor Geoff Cox, who has now
retired from BRE, and I worked alongside other
colleagues such as Richard Chitty and Dr Suresh Kumar.
Q. Yes. And that was internal, in-house training, was it?
A. Yes, yes.
Q. So you never went out to obtain a formal qualification
in fire, fire engineering, fire safety?
A. No. No, I mean, at that time, there were very few
opportunities to do that. There were no universities,
really, that were offering that kind of qualification.
I did attend external training courses as they were course at Imperial College London, for example. was appropriate to the role that I was doing. yes?
A. Yes. 29 April 2004; yes? That's what it says at Companies House. Can you verify that? correct. made a director of BRE Certification Limited --
A. Yes.
Q. -- at about that time?
A. Yes.
Q. Yes.
\{BRE00005624/3\}, you can see that you became head of the computer simulation and reaction to fire team at the BRE.
A. Yes.
Q. Now, at that stage, I think, or by then, the BRE had been privatised, hadn't it?
Q. In 1997, yes. At that point, had you had any training or education in fire, fire dynamics or fire testing?
A. Yes, I had spent my whole time at the Fire Research Station being trained in fire dynamics and how to apply the experimental methodologies, et cetera, you know, in making the measurements.
A. It was several people, Professor Geoff Cox, who has now retired from BRE, and I worked alongside other colleagues such as Richard Chitty and Dr Suresh Kumar.
Q. Yes. And that was internal, in -house training, was it?
Q. So you never went out to obtain a formal qualification in fire, fire engineering, fire safety?
A. No. No, I mean, at that time, there were very few opportunities to do that. There were no universities, I did attend external training courses as they were
A. And that was for a short period of time, because there was then a re-organisation and a restructuring.
Q. Well, I think you ceased to be a director in 2008.
A. Yes, I did, yes.
Q. Why did you cease to be a director?
A. Because of the re-organisation and so on that went on within BRE Group at that time.
Q. Right.
A. It was decided that we -- or not we, but that BRE Global, as it was then, would have a much smaller board of directors, because it was too large and too unwieldy, really, for the size of the company.
Q. In 2010, you became centre director for fire sciences and building products.
A. Correct.
Q. Did you become a statutory director at that time?
A. No.
Q. We don't think you did, no.
A. No, no, it's a job title, in effect.
Q. What was your role between March 2008, when you resigned as a director, and 2010, when you became centre director for fire sciences and building products?
A. I continued as the centre director for fire performance and suppression.
Q. Right.
available, and conferences and seminars and workshops, et cetera. I attended an experimental methods training

So, you know, at various points, depending on the work that I was undertaking, then I did training that
Q. Now, at paragraph 9 of your statement $\{$ BRE00005624/3\} you tell us that in 2006 you became centre director for fire performance and suppression at the BRE when those areas of business moved into BRE Certification Limited;
Q. I think, is it right, at Companies House it says that you were made a director of BRE Certification Limited on
A. I can't. I would have to go back and look. I mean, if that's what it says at Companies House, that's probably
Q. Leaving aside the specific date, do you recall being

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In April 2016, you became managing director of
    BRE Global Limited, I think.
A. That's correct, yes.
Q. And then resigned from that role in April 2020; is that
        right?
A. That's correct.
Q. Why did you resign?
A. I took on a BRE Group role at that point for -- as
    director of sciences and professional development. So
    it was not just for BRE Global, it was for the group.
Q. Right.
A. And then obviously, I suppose relevant to this,
    I retired then in April 2021.
Q. That was a retirement properly so-called, was it?
A. Yes, yes.
Q. Right. Are you now in retirement?
A. Almost.
Q. What are you --
A. Well, I'm -- I've obviously been dealing with the
        Grenfell Inquiry and the provision of documents, and
        helping BRE with providing that information in the
        period since April last year.
Q. But other than that, you are retired?
A. I am.
Q. In the sense most people would understand it?
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A. Yes, I am.
Q. Looking at paragraph 11, please, on the screen
\{BRE00005624/3\}, you say there, and tracking through
your career progression, in 2010 your role was centre
director for fire sciences and building products, and in
2016 managing director of BRE Global, that's
paragraph 13. In April 2016, you were named on
an inaugural list of the UK's top 50 women in
engineering published by The Daily Telegraph; yes?
A. Correct.
Q. You I think became a member -- is this right? -- of the
International Forum of Fire Research Directors in 2007.
A. Yes, yes, that's correct.
Q. And what does that organisation do?
A. So it's been in existence for a long time --
Q. Since 1991, I think.
A. Yes, and basically it's an opportunity for the fire
research directors of similar research organisations
from across the world to get together to discuss issues
that require research, work collaboratively, if that's
appropriate, on particular topics.
Q. Right, I see. Are you still a member?
A. No.
Q. When did you cease to be a member?
A. When I retired from BRE.
Q. Yes.
Now, if you look at paragraph 15 of your statement
on the screen in front of you, you say that you have
been a fellow of the Institution of Fire Engineers since
2016.
A. $\mathrm{Mm}-\mathrm{hm}$.
Q. Before that, were you a member of the Institute of
Fire Engineers?
A. No, I wasn't.
Q. How did you come to be a fellow? Did you apply or were
you awarded the grade of fellow by a special board
resolution?
A. No, I was invited to become a fellow by the board of the
Institution of Fire Engineers.
Q. Now, I want to ask you about the details of your role
and your line management.
Paragraph 32 of your statement $\{$ BRE00005624/10 $\}--$
well, in fact, let's take it more quickly than that.
Sarah Colwell in her statement explains that you
were her line manager in the reaction to fire team from
1997 onwards; is that correct?
A. I think it would be 1998, but, as the head of --
Q. And in that role, you had, as she puts it, direct
oversight of her work.
A. Insofar as, yeah, the line manager of Sarah, yes.

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Q. To your recollection, were there members from the
    Middle East, UAE, Dubai?
A. No, I don't believe there were. There may be now, but
    at that time I don't believe there was anybody from the
    Middle East.
Q. Did the work of that forum discuss major fires overseas
    of interest to the research community?
A. To some degree. To some degree.
Q. Now, in 2008, you were nominated to the editorial board
    of the Fire and Materials Journal.
A. Correct, yes.
Q. Who nominated you?
A. I don't know.
Q. Right. Presumably --
A. I don't recall.
Q. Right. Are you still a member?
A. No, not now.
Q. Did your role involve suggesting particular articles?
A. No.
Q. Right.
A. No, I mean -- so that journal is basically a peer review
    journal, but it publishes articles that are submitted to
    it. They're not invited articles, they are, you know,
    articles from the research community that are submitted
    to it and then reviewed and published.
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Q. Yes. And that was the case until you left in
April 2021?
A. No.
Q. No? When did that stop?
A. Well, we'd been through various iterations and
re-organisations within BRE. I can't remember the --
oh, no, it would have stopped in 2016, when I became the
managing director of BRE Global.
Q. Oh, I see. Who became Sarah Colwell's line manager in
2016?
A. It would have been Dr Julie Bregulla.
Q. Is that how you pronounce it?
A. Yes, yes.
Q. You have solved a controversy.
A. Okay.
Q. Julie Bregulla became her line manager at that date, and
when did Julie Bregulla cease to be Dr Colwell's
line manager?
A. It would have been when Julie left the business, and --
which I think was probably at the beginning of 2021 ,
around that sort of time, I can't remember the exact
date, but ...
Q. Now, so far as Dr Corinne Williams is concerned, is it
right that you were also her line manager from 2002 to
2007? 81
A. Yes, that would have been when she was heading up the suppression --
Q. Yes.
A. -- area of activity.
Q. She, I think, was the business area manager for the fire suppression team; correct?
A. Correct, yes, yeah.
Q. Now, did you maintain direct oversight of both Dr Williams' and Dr Colwell's activities?
A. Insofar as I was their line managers. However, they did report to other people, of course, depending upon the type of work that they were undertaking and the projects that they were undertaking.
Q. I see.
A. So, you know, if you were working on somebody else's project, you would be accountable to that person.
Q. Right. But generally speaking, you would supervise and monitor the work done by Drs Colwell and Williams?
A. Yes, especially from, you know, a performance point of view, in terms of meeting KPIs and business plans and so on.
Q. Did you meet them regularly?
A. Yes, yes.
Q. How often?
A. I can't recall exactly. It would have probably been
monthly.
Q. Did you review their written work?
A. On occasions, yes.
Q. What occasions?
A. I mean, it would not be all the time. I mean, if -I have reviewed many, many reports during my time at BRE. I can't really recall specific examples. But, you know, obviously I have reviewed their written work, yes.
Q. Right. On what sort of occasions would you have cause to read their written work?
A. It might be an output from a project. It -- I would obviously have reviewed their -- any written work that they produced in terms of monthly reports, in terms of the business, and that would have been on a sort of regular basis.
Q. Now, Ciara Holland, she says in paragraph 8 of her statement $\{$ BRE00043829/2\} that she joined the BRE on 1 October 2012 as a consultant in the fire investigation team, or the fire investigation business group, I think, and worked on projects in the wider fire safety group as the need arose. Can you confirm that?
A. I can't confirm the date, but I' II take that as read.
Q. Right.

She also says, just taking it shortly, that you were
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the contract manager, project director and QA for all fire safety related government research projects, and ultimately approved bids and proposals and also approved many fire research reports. Is that correct, as a general description of your role?
A. Yes. I mean, I didn't approve all research reports, but I probably did approve a number, and also I probably didn't approve every single proposal, because obviously if I wasn't there when the deadline had to be met --
Q. She says in the same place --it's paragraph 13 of her statement on page $4\{$ BRE00043829/4\} -- that she understood that the fire investigation team ultimately reported to you, Dr Smith. Is that correct?
A. Well, insofar as I was the managing director at that time. That's when she's talking about, is it? Yes?
Q. Well, from 1 October 2012.
A. Yes, I -- from 2012, yes, I would have been the director with responsibility at that time. Yes, yes.
Q. Were you a director with responsibility for the fire investigation team before October 2012?
A. I don't think -- no, I don't think I was.
Q. Right.
A. So I reported in to another member of the management team at BRE.
Q. Now, you can see that she refers, in the second and

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    third line, to the fire sciences and building products
    division.
A. Yes.
Q. Who else or what other teams sat within that division?
A. So there was the fire safety business group, that was
    headed up by Steve Manchester; there was the passive
    fire group, which was headed up at that time by
    Stephen Howard; there was the suppression business group
    that was headed up by Dr Sarah Colwell.
Q. Did that sit within the wider fire safety group or ...?
A. No, no, there was a fire safety business group.
Q. Right. And that's Steve Manchester?
A. Yes, yes.
Q. I see. So those three, as it were, subgroups sat within
    the fire sciences and building products team?
A. Yes.
Q. I follow
            Now, Martin Shipp, in his statement to the Inquiry
    at paragraph 79, page 15 {BRE00047594/15}, says -- and
    I'm summarising - that from 2007 or 2008 -- in fact, we
    can look at it on the screen. He says this:
            "From (as I recollect) around 2007 or 2008 until her
    retirement in 2021, Debbie Smith has been responsible
    for signing-off any papers that are published (i.e. put
    into the public domain). This includes papers resulting
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    from research for Government, which will be signed-off
    once the Government client has had an opportunity to
    comment on the draft."
            Is he correct in what he says there?
A. It's around 2008, I think that is pretty much correct.
    What I would say was, or is, that any paper that was
    published externally also went through a final read by
    others within the BRE Group, so that they were aware of
    what was going into the public domain. For example,
    that might and would tend to include the managing
    director of the company, of the BRE -- of BRE Global.
Q. Right. I'm going to explore that a little bit.
A. Yes.
Q. When you say, "went through a final read by others
    within the BRE Group", does that mean that even though
    you were signing something off, there was somebody
    either equal to you as a peer or senior to you,
    supervising you, who would review your sign-off?
A. Yes, to some extent. I mean --
Q. To what extent?
A. Well, I mean, to the extent that they read them.
    I mean, they didn't all read all of them, but they saw
    them all so that they were aware of what was coming out
    and what was going into the public domain.
Q. I see. So can we leave that like this, then: when you
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Q. He is now.
A. Yes.
Q. Do you know when he started?
A. What, as principal consultant or --
Q. Yes.
A. No, I don't know when he was prompted to --
Q. Okay. He says he was principal consultant in the fire safety group and that you were the key account manager for probably all the government research projects that he worked on within the fire safety group of BRE. Do you agree with that? That's what he says.
A. I took over that role in 2008, when Peter Field retired from BRE.
Q. Yes. What is a key account manager?
A. Well, it was somebody that was defined within the

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proposal that went to the customer, and basically the key account manager's role is to act or was to act as the key point of contact for any communications, et cetera, any problems that might be occurring with projects. They were the person that the department had a point of contact.
Q. I see it.
A. Yeah.
Q. Now, he also says, does Tom Lennon, that you ran the BRE Trust research programme. Very briefly, if you can, what was that?
A. Okay. So, I mean, I don't think I quite agree with that, I didn't run the BRE Trust research programme, but the BRE Trust received monies from -- any profits that BRE made were gift aided to the BRE Trust, and then they spent that money on a variety of different activities for the public good, and that included research, it included some publications, it also included funding PhDs at partner universities where we'd set up university centres in $--I$ think at one point there were five of those in the UK. So it was all about sort of education, training and improving sort of the knowledge base.

The BRE Trust tended to fund research, and they had a panel, a research committee, that were not employees
Q. Solely or --
A. That's my understanding, anyway.
Q. Right. Were there any other sources of funding to the BRE Trust?
A. I don't know.
Q. You don't know.

Was the BRE business side involved at all in initiating and devising the research projects carried out by the BRE Trust?
A. Well, insofar as we would bid in and put the proposals to the BRE Trust, but, you know, every year, far more proposals went in than there was money available to fund, so it was - you know, it really was the research committee's decision to review all of those and to

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decide where they wanted to place their money, basically.
Q. Can I just then come back to your career.

Paragraph 11 of your own statement, please, page 3 \{BRE00005624/3\}, you say that in June 2010 you were awarded an OBE for services to fire safety; that's right, is it?
A. Yes, it is .
Q. You go on in your statement, at paragraphs 14 on page 3 through to $19-$ - we don't need to read it all out -- to give an overview of your various appointments, fellowships and memberships of BSI committees, and some aspects of the research work that you've carried out or been involved in and your published works over the period of your career.
A. $\mathrm{Mm}-\mathrm{hm}$.
Q. Just in summary, would you accept this characterisation: that you are a renowned expert in the United Kingdom in the field of fire safety? You don't have to be modest.
A. Well, I think I'm seen as a fire expert. I mean, it's for others to judge if you are renowned or not, isn't it?
Q. Let's see if I can get your reaction to something.

Can we go, please, to $\{$ META00001285\}. Now, it will be obvious to you, looking at the screen at the bottom,
submitted to them, and then they would decide their priority and which ones they wanted to fund.

So, you know, my involvement and other colleagues
within BRE was to basically facilitate the proposals
from the teams, to encourage them to put in bids, but I didn't - - you know, I wasn't the decision-maker in terms of whether they got funded or not.
Q. Is it right that the BRE Trust's funding came from the profits generated by the business side of BRE?
Q. I'm looking for something a bit more economic.
A. Sorry.
Q. As a matter of common sense, is it right that privatisation meant that the BRE then had to stand on its own two feet financially?
A. Oh, yes, yes. Yes, of course, yes.
Q. Therefore, the source of government funds was cut off and could only be accessed by bidding for contracts.
A. Yes. I mean, the first five years after privatisation, and I don't know the full details of it, but certainly as part of the privatisation deal, if you like, with government, the -- they -- there was a guaranteed minimum level of funding to BRE under the first framework, and, I mean, it meant they could spend more than that, but it meant they wouldn't go below a baseline minimum. But that only existed for the first five years.
Q. So it expired in, what, 2002?
A. Yes, it would have done.
Q. And after that, you then had to make your way in the world financially?
A. Yes, and any government funding had to be bid for.
Q. Yes.

Can we look at Martin Shipp's second statement to the Inquiry at $\{$ BRE00047594/12\}, please, paragraph 69.

## He says this:

"Publications were in my view also affected by privatisation. Prior to privatisation essentially all of the fire safety research we carried out was for Government and most was quite quickly put into the public domain [and he gives an example]. (As I discuss further below, fire investigation reports, considered to be supporting the development of Government policy, were mostly not published.) Following privatisation, the programme of work for Government diminished and also the process for putting findings into the public domain became more cumbersome, since BRE's legal interests had to be protected. The research that was commissioned by non-government organisations (i.e. the private sector) was for their own commercial purposes and seldom entered the public domain."

Does what Mr Shipp says there accord with your own experience?
A. Largely. I'm not quite sure what he means by it became more cumbersome. I mean, obviously pre-privatisation, then Her Majesty's Stationery Office would have been the main route for publishing reports, et cetera, and obviously once we were privatised, that was no longer available, and there was a period of time where outputs from government work -- I don't think the department at
that time, which I think it was DETR, quite knew how to deal with them.
Q. Was it your own experience that the BRE's fire safety research was made publicly available less quickly and according to a more cumbersome process than before privatisation?
A. I suppose that there is an element of truth in that, yes, in the sense that prior to privatisation, I suppose there was more freedom to put research into journals, peer reviewed journals and so on, without the oversight. But clearly once we were privatised, then everything that was going to be put into the public domain had to go through the department, so there was another tier of checking, if you like.
Q. Yes, I see. Was that partly, at least, because the BRE's legal interests had to be protected?
A. I don't know what he means by that. I'm not sure.
Q. Was it also your experience that, after privatisation, the programme of fire safety research work for the government diminished?
A. Yes.
Q. Yes.

If we go on to page 13 of his statement \{BRE00047594/13\}, please, paragraph 71, he says:
"In my opinion, privatisation has also impacted upon

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the Investigation of Real Fires programme, beyond the reduction in financial value. The project did and does depend very much on the cooperation and good will of Fire and Rescue Service officers, who notify us about significant fires, arrange access for us, and usually accompany us. Before privatisation, we, as civil servants, were (I believe) seen by Fire and Rescue Services as comrades in public service with a public service ethic, and we felt the same; after privatisation we were, in my view, often perceived as just another commercial business. BRE staff, who had thought they were working for the public good (and who before privatisation necessarily did not need to consider whether projects were profitable), now were encouraged by the new owners of BRE to always consider whether a project would be profitable (or, at least, cover its costs) in order that BRE could continue to operate as a viable organisation."

Now, we will come back in due course, Dr Smith, to some detailed questions about the Investigation of Real Fires project, but in general terms, does what Martin Shipp says there accord with your experience?
A. Yeah, I mean, I had no direct experience of dealing with the fire and rescue service officers that he refers to, so, I mean, obviously I --

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Q. You can't comment on that?
A. Yeah, I concede on that point to what his recollection
    is and what his understanding is on that.
Q. Right.
        In your experience, did the BRE investigate fewer
        fires as a consequence of privatisation?
A. If the financial value of the contract that was let had
        reduced, then inevitably, yes, they would have.
Q. Does that mean that the less money there was available
        to investigate, the less you would investigate?
A. Yes, of course, yes.
Q. Now, we'll look at a section next of Peter Field's
        statement.
            Just briefly on Peter Field, is it right he was
        senior to you and was at the BRE from 1965 to 2007?
        Those are the dates he gives.
A. Yeah. Well, he was senior to me. I don't know when he
        joined.
Q. Right.
A. I mean, obviously that was way before I joined, so ...
Q. Indeed. But I think you can confirm at least this much:
        that he was director of fire safety and security in the
        years 2004 to 2007?
A. Yes.
Q. Yes.
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Now let's look at his statement, please, \{BRE00043710/10\}. He says this. It's paragraph 54, just at the bottom of page 10 . He says there:
"I have some recollection that immediately prior to or during the Five Year Guarantee, the OPDM/DETR (then DOE) official responsible for making the case for BRE's funding for work in support of Fire Safety Research and ADB (I believe this was Anthony Fergusson) was not as successful in obtaining the level of funding that had previously been provided. In particular, I seem to recall that the funding for fire research and investigations in support of ADB was at some stage around $£ 3-£ 4$ million per financial year, and over maybe $4-5$ years this reduced to around $£ 1.5-£ 2$ million. Having said that, I do not have a firm recollection of the exact dates or amounts and, as noted above, I do not recall being made aware of precisely how funding operated under the terms of the Five Year Guarantee (including whether funding was always intended to taper off in successive years). However, I do know that the funding for this work did reduce significantly."

Again, would you agree with what he says there?
A. Insofar as I am aware, yes, because I, like Peter, did not have any direct involvement with the five-year guarantee. I mean, that was dealt with at BRE top --
the top management level.
Q. Right. In as few sentences as you can, what did the five - year guarantee involve?
A. Okay, so that's what I spoke about earlier.
Q. That's what you told us about before?
A. Yes, yes.
Q. Right.

Were you aware at any time during the five-year period that the official who was responsible for making the case for BRE's funding for work in support of the fire safety research and ADB, Mr Fergusson, was not as successful in obtaining the level of funding that had previously been provided?
A. I don't know.
Q. You don't know. You don't know why, do you?
A. No, I don't.
Q. Right.

Do the figures that are referred to here by Mr Field sound familiar to you, at least?
A. They sound approximately right. They don't sound way off.
Q. Right.

Was it the case that funding went to other organisations or was it the case that the funding for the research and investigations in support of Approved

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Document B particularly was reduced?
A. I wouldn't know that.
Q. You don't know?
A. No, no.
Q. Was less work in support of fire safety research and Approved Document B carried out across the board, do you know, post-privatisation?
A. I think it was, yes.
Q. Yes.

If you look at page 11 \{BRE00043710/11\}, paragraph 55, he says this, Mr Field:
"I recall that the reduction in funding from Government had three key implications for BRE:
"a. the need to seek a larger proportion of its income from commercial sources in order to fully utilise staff whose capabilities had been developed and maintained, and whose costs had previously been covered by Government funding;
"b. more limited financial resources, which led to the loss of some staff and expertise;
"c. a particular impact on the resources available to conduct BRE's so-called 'blue skies' research, which was often undertaken to pre-empt future issues in terms of fire safety. These activities could not easily be funded from commercial sources."

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5 SIR MARTIN MOORE-BICK: -- and funding?

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A. Yes.
SIR MARTIN MOORE-BICK: And presumably, even after
        privatisation, there was no reason in principle why
    a similar process couldn't be followed?
A. Erm ...
SIR MARTIN MOORE-BICK: Well, you could suggest to
    government that here was a problem that needed some
    research and would they like to fund it.
    A. Yes, and indeed we did.
SIR MARTIN MOORE-BICK: Right.
A. You know, that continued for some time --
SIR MARTIN MOORE-BICK: Yes.
A. -- where ideas for projects were put forward to
        government to consider whether they wanted to fund them
        or not.
SIR MARTIN MOORE-BICK: I mean, it suggests to me that the
        real problem was not necessarily privatisation as such,
        but the government's willingness to fund what you call
        blue skies research.
    A. Yeah, well, Peter calls it that, yeah. Yes.
    SIR MARTIN MOORE-BICK: That's really the problem, wasn't
        it?
    A. Yes. Yes, I think so, yes.
    SIR MARTIN MOORE-BICK: Thank you.
    MR MILLETT: And the obverse of that is that commercial
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        entities, manufacturers for example, were not interested
        in experiments for the benefit of a better understanding
        of fire safety in the public interest, but for the
        better to sell their products?
    A. Absolutely, yes. And that's not just manufacturers, of
course, that could be other types of commercial
entities.
Q. Can you give us an example?
A. It might be work that was being done for a commercial
retailer, for example.
Q. Yes, I see.
Now, was there a time when there was research that
you can recall that you or your team wanted to carry
out, perhaps to explore fundamental issues or to
pre-empt problems in terms of fire safety, but were
unable to do so because of a lack of funding?
A. That's been a constant line through, you know, the path
that we've been on.
Q. Right.
A. You know, it's -- as I say, all bids for research into
funding opportunities are competitive, and invariably
some get funded and some don't.
Q. Can we then look at Peter Field's statement, please, at
page 11 \{BRE00043710/11\}, paragraph 56. He says this:
"There were further major changes once the

Fire Safety Framework Agreement was entered into in 2003, following the end of the Five Year Guarantee. The Government began to tender competitively for the research that it required in support of the Building Regulations. The subsequent management of contracts awarded was handled by intermediary contract managers, AEA Technology. I remember feeling that privatisation had now diminished further the close working relationship BRE previously had with Policy Officers within Government who were responsible for commissioning research in support of the Building Regulations. I felt the involvement of AEA Technology as Research Management Contractors added an unnecessary and costly 'middle man' into an arrangement that had been working effectively for decades, which did not add value for money and which introduced a new level of bureaucracy."

Now, did you yourself consider also that through competitive tendering and the introduction of this middleman, AEA Technology, as contract manager, the BRE and the Building Regulations policy officers ' close working relationship was undermined or further diminished?
A. I mean, obviously I didn't have the same experience that Peter did, having been there for much longer and knowing

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how it worked through the years, but certainly, yes,
there was a change in the way that we interacted.
Q. Yes. You wouldn't disagree with anything he said there, or would you?
A. Well, I don't know whether it was an unnecessary and costly middleman. I mean, it's not for me to comment on that.
Q. Did you consider that there was some benefit to fire safety research by the addition of AEA Technology as management contractors?
A. I mean, the only, I suppose, advantage that came with that was they produced basically a portal where all of the documents and so on were all archived, so all of the outputs and reports and so on were archived on their database, and in a way that made report approval and the management a little bit easier.
Q. In relation to the fire safety framework, do you know when that came to an end?
A. So there were three fire safety frameworks. There was the initial five-year guarantee to BRE on privatisation. There was then a second framework that was competitively tendered, yeah, in 2003. That then ran, I think, until 2007/2008, and then there was a third framework, again, that was competitively tendered. But each time, they kind of evolved and they were slightly different from
the previous one.
Q. And the third framework, when did that end?
A. I think that must have ended -- I think it was
a four-year framework, so it probably ended around 2011.
Q. What happened after that?
A. Everything just became competitively tendered.
Q. Right.
A. Any projects were put -- procured through the government procurement portal.
Q. I see. So you had no safety net, effectively ?
A. Well, we didn't have a safety net after 2002.
Q. Right. But you didn't have, as it were, an offtake agreement, a framework agreement under which you could continue to work?
A. No, and, I mean, as I say, the frameworks evolved. So the final framework, there were a number of contractors that were appointed to that framework, and then when a project came up, then all of those people that were appointed to the framework were invited to bid for it. So it was competitive and again competitive, if you see what I mean.
Q. You were, I think, the fire safety framework manager at times.
A. Yes.
Q. Can you just tell us when?

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A. So I took over, as I say, when Peter Field retired,
    which was approximately at the end of the second
    framework, so I was the fire safety manager through the
    third framework.
MR MILLETT: Now, I'm going to turn to a new topic.
            Mr Chairman, it's 12.55. I can make a decent start
    on it, but I won't finish it.
SIR MARTIN MOORE-BICK: Can you? All right.
MR MILLETT: Yes. It is ADB and some definitions.
            I want to ask you about some particular definitions
        and fire classifications.
            First, I want to ask you about the background to
        national class 0.
            Now, we know, I think - - and correct us if we're
        wrong about this -- the classification is achieved by
        combining particular results from two British Standard
        tests: BS 476-6 and BS 476-7.
A. Correct.
Q. Looking at }7\mathrm{ first of all, that's a surface spread of
    flame test, isn't it?
A. Correct.
Q. What is your understanding of the origins of that test?
A. I don't know.
Q. You don't know?
A. I mean, it way pre-dates my involvement with joining the
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[^0]Q. Neither was designed or intended for an external cladding fire scenario?
A. Correct.
Q. Did there ever come a time during your long career at the BRE when you considered whether class 0 as a classification, based as it was on two tests from the 1940s and perhaps 1950s, was any longer an appropriate or safe test in the light of modern materials and modern methods of construction being used in external wall build-ups as they were evolving?
A. Well, my understanding to the background of this, but obviously it wasn't at the time, because I wasn't working in that area, but, you know, my understanding is that it was around 1988 when, you know, concerns were first raised around that, which led to some large-scale experimental work being done which were reported in BR 135, and from there on in, you know, there was a growing body of evidence that showed that, you know, a larger scale scenario-based test more relevant to external fire performance was being pursued.
Q. Yes. We may come to that. But just focusing on my question: did you ever ask yourself at any time during your career at the BRE, "I wonder whether class 0 really is an appropriate classification for reaction to fire for an external wall panel, given its origins and its

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reference"?
A. Not in that sense, because other things were going on with a view to -- one which would have made the class 0 classification and all of the other national classes redundant anyway, and that's the European developments within the publication of the European norms; and, secondly, the development of the large-scale test that was going on for a number of years.
Q. Well - -
A. Which ultimately became BS 8414, of course.

MR MILLETT: And we will come to European norms after the break.

Is that a convenient moment?
SIR MARTIN MOORE-BICK: Yes, I think it is.
Well, I think, Dr Smith, it's time we stopped for some lunch. I know you're only just getting into your stride, but if we don't stop now, we might never get any lunch.
THE WITNESS: Okay.
SIR MARTIN MOORE-BICK: So we will do that. We will resume, please, at 2 o'clock, and as you have started giving your evidence, I'm going to say to you, as I have to everybody else, please don't talk to anyone about your evidence or anything relating to it while you're out of the room. All right?

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THE WITNESS: Okay. Yes. Thank you.
SIR MARTIN MOORE-BICK: Thank you very much. Would you like
    to go with the usher, then, please.
THE WITNESS: Thank you.
    (Pause)
SIR MARTIN MOORE-BICK: Thank you.
    2 o'clock, Mr Millett, thank you.
(1.01 pm)
    (The short adjournment)
(2.00 pm)
SIR MARTIN MOORE-BICK: All right, Dr Smith, are you ready
    to carry on?
THE WITNESS: Yes, thank you.
SIR MARTIN MOORE-BICK: Thank you very much.
    Yes, Mr Millett.
MR MILLETT: Thank you, Mr Chairman.
        Dr Smith, can I next move on to the Euroclass
    system, which I think you will agree was introduced into
    the United Kingdom in 2002 as a result of the European
    Construction Products Directive.
A. Yes, correct.
Q. Just accept from me -- I think you know this anyway --
    that the standard which explains how Euroclass B is
    derived is EN 13501-1.
A. Yes, that's correct, yes.
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Q. Can we look, please, at the British Standard in force at the time of the Grenfell Tower refurbishment at \{BSI00001738\}. Let's look at page 1, first of all, to identify the document, and then go in it to page 40. There it is on page 1.

At page 40 \{BSIO0001738/40\}, we have the classification criteria.
(Pause)
Well, perhaps I can take this more shortly if there is a problem with the document.
SIR MARTIN MOORE-BICK: You have got it now. MR MILLETT: I think we've got it.
"Table 1 - Classes of reaction to fire performance for construction products excluding floorings and linear pipe thermal insulation products."

If you look just down the screen, you can see that there are various classes ranging from A1 at the top to $F$ at the bottom; yes?
A. Yes.
Q. There are various classes that rely not on one single test, but a combination of tests.
A. Yes.
Q. That's true of class $B$ as well, isn't it ?
A. Yes, it is.
Q. You have two there: EN 13823 and also EN ISO 11925-2.

Now, 13823 is the single burning item, or SBI, test, isn't it?
A. Yes, it is.
Q. Do you agree that the SBI test was in basic terms introduced in order to replace the room corner test by providing a method by which the results of that test could be inferred without incurring the same cost in time and money?
A. No.
Q. No, you don't agree?
A. No, I don't. The room corner test was the reference scenario which was used for the development of the single burning item test. It was never intended, as far as I'm aware, that the route to classification would be using the ISO 9705 test method. It was a reference scenario.
Q. And the reference $--I$ think this is right -- remained, didn't it, a fire within a room?
A. Yes, it did.
Q. It did?
A. Yes.
Q. Did you ever yourself consider whether that test was useful for assessing fire behaviour in circumstances far removed from the test scenario, for example on the external face of a high-rise building?

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A. Yes, I did consider that, and it clearly is not suitable for that, and much of the work in Europe has focused very much on the identification of relevant reference scenarios which then form the basis for the development of a European test standard.
Q. Well, let's just break that down a little bit, if we may.
A. Yes.
Q. First, when did you consider or stop to consider the suitability of the single burning item test for the external face of a high-rise building?
A. Sorry, could you repeat that?
Q. Well, I asked you whether you'd ever considered whether the test was useful --
A. Yes.
Q. -- for assessing fire behaviour in circumstances far removed from the test scenario --
A. Yes.
Q. -- namely, by example, external face of a building, and you said you did. My question is: when?
A. I don't know exactly when, but from the time that I became involved in the European system, it was very evident of -- you know, the way that the test standard for the single burning item test, et cetera, was being developed in relation to reference scenarios, and there
were discussions at the outset that a reference scenario was required for external fire performance as well.
Q. Was that at the time when you were looking at harmonisation in 2000 and 2001?
A. Yes. I mean, the work obviously went on for very many years and I wasn't involved in it during that whole period. It started, I think, in 1989, something like that, and, you know, other colleagues had been involved in that. But yes, I think I became involved around 2001.
Q. And what made you think at the time that the single burning item test was not useful for assessing fire behaviour in relation to any element of an external face of a high-rise building?
A. Well, it relied on the classification derived from the ISO 9705 room corner test, which was internal linings within that room, and, you know, it was very -- there was a correlation derived between that one and the results from the single burning item test, to the extent that that was used to then define the class limits which you now see in this table in front of you, so -- and that was related to whether the room flashed over or not.
Q. Yes. It's about flashover, isn't it?
A. Yes, it is.

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Q. During that process, harmonisation or later, did you ever say, in very, very simple, almost lay terms, if I may, "Look, why have we got a test based on flashover being applied to the external build-up of a high-rise building"?
A. Not in those terms, no. But, I mean --
Q. Why is that?
A. -- it was well understood through the fire sector in the UK and in Europe that the whole premise of the classification systems were based on reference scenarios, and there's a European guidance document that exists that sort of explains all of that.
Q. In your own mind, were you confident at all times that government understood what you've just told us?
A. Yes.
Q. So Anthony Burd, Brian Martin, Bob Ledsome, as far as you know - -
A. Well, I don't know about Bob Ledsome. I mean, I never really had any contact with Bob.
Q. But Anthony Burd, Brian Martin?
A. Yes.
Q. Right.

Now, on the concept of limited combustibility, again, this may be oversimplifying it, but could you just tell us your understanding of that term?
A. Well, basically you can claim that your product, your material, is of limited combustibility if you have carried out the tests as defined in the Approved Document B and achieved the pass criteria.
Q. And --
A. And it's a term that -- you know, it's defined within that context.
Q. And Approved Document B, it's table A7, I think, isn't it?
A. Yes.
Q. Again, if this is an oversimplification, please tell me, but is it the case that in the Euronorms, a limited combustibility is achieved by attaining A1 or A2 classes?
A. A2.
Q. A2. Well, A1 - -
A. Wouldn't necessarily achieve limited -- well, it's non-combustible, in effect.
Q. It's non-combustible.
A. Yes.
Q. Exactly, A2 or better.
A. Yes.
Q. Right. But $B, C$ and on down are not materials of limited combustibility?
A. Correct.

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Q. Was there a UK class, a national classification or
    standard for limited combustibility? There was, wasn't
    there?
A. Yes, that's what I just explained. I mean, it's how - -
    it's linked to the results that you get in the BS 476,
    part \(4--\) not part 4, part 11 .
Q. 11. It's 11, isn't it?
A. Yes. Part 4 for non-combustibility.
Q. Yes, and part 11 is what's mentioned in table A7,
    I think.
A. Correct.
Q. Did you know and were you clear in your own mind
    throughout your time at the BRE that a classification to
    class 0 and a classification of limited combustibility
    were different?
A. Yes.
Q. Yes. And can you explain the difference?
A. Well, for a start, you can only claim each of the
        relevant classes dependent upon the outcomes from the
        test that you have carried out. So you carry out
        a different set of tests for class 0 than you do for
        limited combustibility.
    Q. But you --
A. So --
Q. Sorry.
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standard for limited combustibility? There was, wasn't there?
A. Yes, that's what I just explained. I mean, it's how -it's linked to the results that you get in the BS 476, part $4--$ not part 4, part 11 .
Q. 11. It's 11, isn't it?
A. Yes. Part 4 for non-combustibility.
Q. Yes, and part 11 is what's mentioned in table A7, I think.
A. Correct.
Q. Did you know and were you clear in your own mind throughout your time at the BRE that a classification to class 0 and a classification of limited combustibility were different?
A. Yes.
Q. Yes. And can you explain the difference?
A. Well, for a start, you can only claim each of the relevant classes dependent upon the outcomes from the test that you have carried out. So you carry out a different set of tests for class 0 than you do for limited combustibility.
Q. But you --
Q. Sorry.

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A. Sorry, go on.
Q. Yes, and are those differences the differences between
    national class 476-11 for limited combustibility as
    opposed to BS 476-6 and 7--
A. Yes, absolutely, yes.
Q. -- for class 0?
A. Yes.
Q. And in the Euronorms - - they're on the screen, so we can
    keep to them --
A. Yes.
Q. -- A2 or better as opposed to B.
A. Yes.
Q. Slightly different tests or make-up of separate tests.
A. Mm-hm.
Q. Yes.
    It 's right, isn't it, also, I think, that class 0
    was always defined as being achievable in respect of
    a material or the surface of a composite product if it
    achieved limited combustibility?
A. I don't know whether it always was.
Q. Do you know when it first was?
A. No.
Q. We may look into that --
A. Yes.
Q. -- in a little bit more detail later on.
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Has there been any stage in your career when you
were unsure about the definitions or meanings or
relationships between class 0 and limited
combustibility?
A. No.
Q. I mean, listening to you today, it sounds like it's
always been obvious meat and drink to somebody in your
position at the BRE; is that fair?
A. I mean, insofar as it's clearly defined in the approved documents, then yes, I suppose it is, it 's always been clear.
Q. Have you ever been aware at any time in your career, up to and including 2017, of others confusing or conflating the concepts of class 0 on the one hand and limited combustibility on the other?
A. Not that I was aware of, no.
Q. Not in the BRE?
A. No.
Q. Not in government?
A. No.
Q. Not in industry more widely?
A. No, not that people ever came to me to discuss that, no.
Q. Was it always your view, looking at the converse, that the UK construction industry always clearly understood the difference between those concepts?
A. I had no reason to believe they didn't.
Q. Right. So you never had any experience, you never saw anything, which might lead you to think that industry had confused or conflated class 0 with limited combustibility?
A. No. No.
Q. Did anybody ever come to you from government or other bodies, trade bodies, industry bodies, and draw to your attention the fact that there might be such a confusion?
A. Not that I can recollect.
Q. I want to ask you about Knowsley Heights, a fire in Liverpool, 5 April 1991. If I'm wrong about the date, please correct me.

Can I take it that you are or were aware of that fire?
A. I wasn't at the time. I was on maternity leave during 1991, so I wasn't involved at all in the fire investigation or whatever. As I say, my area of work at that time was on the computer modelling and fire dynamics research work.
Q. When did you first come to learn of the Knowsley Heights fire?
A. I guess -- I don't know the exact date, but it would have been probably around the time that the second edition of BR 135 was being drafted.

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Q. So that would have been just before or in 2003?
A. Yes, around that sort of time.
Q. Right. What brought it to your attention, do you remember?
A. It would probably have been -- and I don't recall directly, but probably been around discussions that I might have had with Sarah, for example, Sarah Colwell.
Q. Did you read the reports about that fire at that time?
A. No.
Q. You didn't?
A. No.
Q. Now, again, correct me, please, if I've got this wrong, but in 1988, Knowsley Heights had been refurbished and overclad as part of a pilot scheme between the FRS and the Estates Action scheme designed to improve energy efficiency and conditions in existing high-rise buildings. Do you know that?
A. No, I didn't know that.
Q. You didn't know that. Can I take it that you had no involvement in any aspect of that programme at the time?
A. No, I didn't.
Q. Have you ever subsequently heard that programme being discussed within the BRE or anywhere else?
A. No, other than very recently in the context of, you know, the evidence to the public inquiry.
Q. Now, I want to show you a document and see if you can help me with it.

Can we go, please, to $\{I N Q 00014755\}$. Now, this is a manuscript document. It's a handwritten note to a Mr Sage from Lyn, and it bears the date at the top, if you can see, it's 11 April -- in fact, it's at the bottom, I think -- 11 April 1991. The date doesn't particularly matter. The month may be more important. It's April 1991.

It's not a particularly easy document to read, so I just want to show you what it says, where relevant, and it starts with a little 1 in the margin:
"1. You will wish to be aware of Alison Curtis's comments on the recent fire."

First of all, do you know anybody called Alison Curtis who might --
A. No.
Q. -- have had anything to do with the fire? No.

Second, it says:
"2. We have received via HMEA, a request from
M St Press Office to play down the issue of the fire . Our briefing for $S$ of $S$ is purely factual and as far as I am aware Knowsley will not be making an issue of the fire."

Now, first, have you ever seen this document before?

## A. No.

Q. Now, we know from a BRE document that I'm going to show you shortly that, in fact, Alison Curtis came from housing management and estates action at the DoE at the time.
A. Okay.
Q. Have you ever heard anybody discussing this fire,

Knowsley Heights, in these terms or anything similar?
A. No, I haven't.
Q. So you never heard anybody discussing a request from government to play the Knowsley Heights fire down?
A. No, no, and --
Q. Right.
A. - I mean, around that time, I would not have been involved in the fire investigation --
Q. I see.
A. -- activities at all.
Q. In the light of that answer, let's see how we go with the next few questions.

We know -- and correct me again -- that the Knowsley fire was investigated by the BRE and a report was produced in November 1992 under the Investigation of Real Fires contract. Did you know that?
A. No, not until --
Q. Not at the time?
A. No, I didn't, no.
Q. Right. Can we look at it. It's \{BRE00035385\}. There is the first page of it.

Do we take it that you had no involvement into any aspect of the BRE's investigation into this fire?
A. Correct.
Q. And no involvement in any aspects of the report produced?
A. That's correct.
Q. Do you remember whether you've ever read this document?
A. To my recollection, no, I have not.
Q. Even in preparation to give evidence here?
A. I may have ... I did help in terms of pulling all of these documents together so that they could be photocopied and submitted to you in evidence.
Q. Right.
A. But, no, I didn't sit down and sort of read every page of those.
Q. Well, let's take it in stages. Let's see how we go.

Can we go, please, to page 3 \{BRE00035385/3\}, paragraph 5 , under the heading "The building", and it refers to the 1988 refurbishment to reduce energy consumption, and then if you look at paragraph 6 , which I think has been cut off on the left - hand side, it says, in the second paragraph under the words "The building"

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## in the third line

"The 1988 scheme involved the use of a Class 0 GRP rainscreen cladding on aluminium support rails."

Then it goes on, after the reference there to Gunac, and it says that:
"Cavity barriers were not fitted to allow unrestricted air movement and under the DOE/BRE guidance at the time could be omitted where the cladding system was non-combustible."

Were you aware that Knowsley Heights had been clad in class 0 GRP rainscreen?
A. Not at the time, no.
Q. Not at the time, okay.

If I asked you detailed questions about this report, I take it from your answers that you wouldn't be able to help me very much?
A. No, I'm afraid I can't. I mean, the person that would be able to, potentially, is Martin Shipp, may have a --
Q. Right.
A. -- better knowledge and understanding of this.
Q. So far as you're concerned, we can take this as read?
A. Pardon, sorry?
Q. So far as you're concerned, we can take this document as read?
A. Yes. I mean, I've got no comments that I can make on

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    it --
Q. Right. Would it be right to say --
A. -- (inaudible) the time.
Q. I'm so sorry.
        Would it be right to say that, in terms of external
    fire spread, the fire at Knowsley Heights at the time
    was considered to be a major fire event and one
    discussed and referred to in various pieces of research
    on external fire spread over the following years?
A. Yes, I believe so.
Q. And that would include BRE research?
A. Yes, potentially.
Q. Yes.
            Let's look at your statement, then, please, page 8
    {BRE00005624/8}, paragraph 24. At paragraph 24 you say
    this:
            "Following a fire in a refurbished block of flats in
    Liverpool in 1991, it was accepted that a large-scale
    fire test method was needed to provide a better means
    for assessing and controlling the potential fire hazards
    associated with external cladding systems. That test
    would involve the complete system installed as closely
    as possible to what would actually be installed onto
    a building. This was clear recognition that it was not
    possible to rely on small-scale fire test data on
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individual elements, materials or components in
a cladding system, as a means to try to predict and thereby control the fire performance. Reliance on small scale fire tests had been tried and had been shown to be inadequate."

Now, is the fire that you're referring to there in the first line of that paragraph the Knowsley Heights fire?
A. Yes, I believe so.
Q. When you say it was accepted that a large-scale fire test method was needed, who was it accepted by?
A. That was in relation to the work that then followed on.
Q. Who was it who accepted the need for a large-scale fire test?
A. Presumably the government department, as well as the research staff that were working in this area at BRE.
Q. Right. You say presumably; do you know?
A. Well, I mean, I don't know the individuals precisely that would have been involved in that decision, but judging by the fact that that is the direction that the work took, then clearly there was an acceptance that that was the right direction to be going in.
Q. I see. Do you know when that acceptance was -- when was that accepted? Was there a moment when people in the BRE or in government to your knowledge realised or
thought that a large-scale test was required?
A. Well, I think it was first flagged prior to this fire, in fact, in 1988, in the first edition of BR 135, and then obviously there was the follow-on work that was then conducted after this fire by Raymond Connolly and Tony Morris, that then, you know, continued through the 1990s, really.
Q. Was there a sense in which, although in 1988 the first edition of BR 135 had come out, there wasn't a general acceptance that a large-scale fire test method was needed, but the Knowsley Heights fire was the catalyst for the acceptance of that.
A. Yes, I would say so.
Q. I see.
A. I mean, the BR 135 in 1988 was sort of flagging trends that had been seen and issues that were potentially occurring and, you know, the follow-on work and the funding to enable that followed through the 1990s.
Q. Right.

What did you understand at the time you became familiar with the Knowsley fire about what the combustibility of the elements of the cladding system was? Was it non-combustible, limited combustibility, combustible? Do you know?
A. It was combustible.
Q. Was that why it was then that there was acceptance of the need for a large-scale fire test method?
A. Yes, I believe so.
Q. You say that a large-scale test was needed "to provide a better means for assessing and controlling the potential fire hazards associated with external cladding systems". A better means than what?
A. The small-scale fire test method. So the class 0 methodology had been shown to not be applicable within this case.
Q. Right, so the BS 476-6 and 7 tests on which guidance for the fire safety of external cladding systems was based?
A. Yes.
Q. So the route to class 0 ?
A. Yes.
Q. Right.

Now, focusing on the section of paragraph 24 where you say "This was clear recognition", do you see you say:
"This was clear recognition that it was not possible to rely on small-scale fire test data on individual elements, materials or components in a cladding system, as a means to try to predict and thereby control the fire performance."

Clear recognition, you say. By whom? By whom was
this clearly recognised?
A. By the researchers at what was the Fire Research
Station, and, given that they were working for the
government customer, the government customer also.
Q. Right. So does that tell us that at some point before
2002 or 2003, at least so far as you know, and at a time
after 1991, the government was aware that small-scale
fire tests were an inadequate basis for trying to
predict and control a fire in the external cladding of
a high-rise building?
A. Yes, I think the evidence was there from that one fire
incident.
Q. Was that a consensus or were there dissenting voices?
A. I don't know.
Q. Now, we don't see any evidence in the BRE November 1992
report on Knowsley of this clear recognition of which
you speak. Do you know whether there is a document you
have ever seen within the BRE which actually records
that clear recognition?
A. No, I don't recall seeing a document in those terms.
Q. Right. But you say it was widely shared, was it, within
the BRE and, so far as you know, within government?
A. Well, the person that was leading on this work at the
time was Tony Morris in the Fire Research Station, and,
you know - 133
Q. But it was your impression anyway --
A. Yes.
Q. -- there was this clear recognition?
A. Yes, absolutely.
Q. Yes.

Does it follow that from your perspective it would be extremely dangerous to rely on the data generated by a BS 476-6 and 7 test to try to predict the fire performance of external cladding systems or to control the fire hazards associated with them?
A. Well, at that time, I wouldn't have had a particular view, but now and looking at that now, yes, of course.
Q. At that time, I think you probably mean at some point between 1991 and 2002 or 2003.
A. Yes.
Q. Did there not then come a time after 2003, say, with the publication of BR 135 , edition 2, that you espoused the views to which you speak here in paragraph 24 of your statement about small-scale tests?
A. Yes, I mean, I think it was -- and it was absolutely my view and I think that of other colleagues that the way to control the fire performance of the cladding system would be to use the large-scale test method and the classification
Q. This is rather a broad question, forgive me, but did you
ever think to point out to government in the clearest possible terms that the retention of class 0 in ADB, at least from 1992 if not earlier, in relation to the external wall, was dangerous?
A. Not in those terms, no.
Q. Why is that?
A. Because ADB provided a range of measures, and it was not solely relying on class 0 , it relied on also materials of limited combustibility, et cetera.
Q. That's not right, is it? From 1992, at least, in the 1992 edition, if one looked at, from recollection, 12A of ADB, it referred to the definition of class 0 being achievable by one of two routes: one was limited combustibility and the other alternative route was achieving the correct test result under 476-6 and 7 .
A. Yeah, so I wasn't involved in Approved Document B back in 1992 either, but, you know, when I was involved from 2001 onwards, then, you know, there was a clear understanding of the direction that this was heading, or I believed there was a clear understanding of the direction that this was heading, with the department.
Q. And what direction was that?
A. In the sense that they were going to reference based on the work of the government -- House of Commons select committee and the inquiry after the Garnock Court fire

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to basically produce a standard and a classification system that could then be used for external cladding systems, and it would be more representative and would be an adequate means for controlling the hazards associated with those cladding systems.
Q. Nonetheless, you never said, did you, in all the years, whether at the time of the select committee investigation and report or the subsequent harmonisation process, you never said to government, "You need to get class 0 out of ADB in relation to external wall panels because it relies on small-scale tests and is therefore dangerous"?
A. No, I didn't, but then I wasn't involved in the parliamentary select committee either, so I was -MR MILLETT: We will come back to that. SIR MARTIN MOORE-BICK: Sorry, had you finished? A. Yes, sorry, yes.

MR MILLETT: We will come back to that. I apologise for overspeaking.

In paragraph 24, in the last line, you say:
"Reliance on small scale fire tests had been tried and had been shown to be inadequate."

Had they been shown to be inadequate by the fire at Knowsley Heights? Is that what you're referring to?
A. Well, and in the experimental programme that followed.

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Q. What, the --
A. The experimental programmes that followed that work.
    The research projects, basically.
Q. Right. I'm asking you this -- I mean, I think there are
    a number, but are you referring to the Connolly tests or
    are you referring to --
A. Yes, and there were a number, so there was a growing
    body of evidence.
Q. Right.
    Did you give any consideration, apart from your
    conclusions about the dangers of reliance on small-scale
    test data after Knowsley, to the possibility of
    restricting combustibility of external cladding systems?
A. Restricting combustibility? In what way? I'm not sure
    I follow what you mean.
Q. Well, insofar as combustibility is different from
    class 0 or limited combustibility or non-combustibility
    are separate concepts, did you ever give any
    consideration to whether or not external cladding
    systems should be limited by reference to combustibility
    standards?
A. All right. So, I mean, my view is and still remains
    that combustibility, non-combustible, is a binary
    concept. A material is either tested and is
    non-combustible or it's combustible.
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    Q. Yes.
    A. And limited combustibility is a degree of
combustibility. So, you know, it's not ... yeah.
That's my view, and it always has been, and that's the
way it was always explained to me and the way that l've
always understood it.
Q. Let's turn, then, to the work of $\operatorname{Dr}$ Raymond Connolly in
1994, which I think was the first, perhaps, major set of
tests done on full-scale test structures.
Now, just on Dr Connolly, it's right, I think, that
he joined the BRE in 1991; yes?
A. I couldn't confirm the date precisely. I mean, if
that's what he said, when he joined, I've no reason to
disagree with that.
Q. Yes. I mean, I think he was a co-worker of yours.
A. No, I never worked with Raymond Connolly, no.
Q. You never worked with him? Right, okay. He left,
I should just say, in 1996, which might help you.
But I want to ask you about \{RCO00000001\}, please,
and this is his report. Now, this is a document we got
from him, not the BRE, I should just tell you. It's
dated April 1994, and it's entitled, "Investigation of
the behaviour of external cladding systems in fire -
report on 10 full-scale fire tests".
Did you have any involvement in any aspect of the

## A. No, I didn't

Q. Have you ever read this report before?
A. I've read a partial copy fairly recently, because that is all that BRE had in its archive.
Q. Right. So you didn't read it at the time?
A. No. I would have had no reason to. I wasn't working in that area.
Q. Do you know what caused it to be commissioned by the DOE?
A. I'm assuming it was to do with Knowsley Heights.
Q. Are you aware of the findings in this report or not at all?
A. I'm aware of the conclusions.
Q. Right.

Although you weren't involved in the testing or the report at the time, were you aware it was going on?
A. I suppose vaguely. I mean, the thing to mention here is that all of this work, large-scale work, was done up at the Cardington laboratory, which was remote from the headquarters, if you like, of the Fire Research Station. So, you know, unless you were up there, you wouldn't know or be aware of exactly what was going on up at Cardington.
Q. Was this report disseminated internally and available to

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everybody at the BRE or was it --
A. Not that I'm aware of, no.
Q. Not. Do you remember discussing at least the conclusions with any of your colleagues at the time or later?
A. No, no, I didn't see it at the time. No.
Q. Are you able to tell us why, when the Inquiry asked for a copy of this document from the BRE, there was none in the BRE's possession?
A. I can only assume that obviously Raymond Connolly had left the business and he would have handed all of this information over to Tony Morris at the time, one - I would assume, and then Tony Morris equally left the business. And over the years, documents get moved around and documents get cleared out as well, you know, to make space. You know, we don't -- you don't have an infinite archive available, so from time to time people will clear things out, and if it was in a bundle of information, you know, it may have got inadvertently thrown away.
Q. Can we look, please, at $\{$ CLG10003883\}. This is an email on your screen in an exchange in July 2009 between you and Brian Martin, with Anthony Burd and Sarah Colwell copied in. We can see on the screen your email of 8 July 2009 at 2.27 pm, and in the first paragraph you

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    say this:
        "Hi Brian
        "I tried to call you earlier but you were not
        available. I have spoken with Sarah this morning and
        she has retrieved the attached report which reports that
        'there were over 3,000 tower blocks in the UK
        representing about 225,000 homes capable of housing
        almost }1\mathrm{ million people'. This is based upon a Client
        report written by Ray Connolly in 1994. Sarah has also
        located a CD with all the reports from the External
        cladding project. Please let us know if you would like
        a copy at this stage?"
            Now, were you sending Dr Connolly's }1994\mathrm{ research
        report itself to Brian Martin or were you sending
        a different document which quoted from or referred to
        Dr Connolly's report?
A. I don't recall. I don't know.
Q. Do you know why you were sending whatever it was you
    were sending at the time?
A. No. Is there any other emails in the chain?
Q. Well, because I've lost my remote system at the moment,
    I can't tell you, but I can ask you this question: this
    email was sent five days after the fatal fire at
    Lakanal House which happened on 3 July 2009.
A. Right.
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Q. My question is: was it the fire at Lakanal House that prompted this discussion?
A. It may well have been, but I can't confirm that.
Q. Had Brian Martin, do you remember, asked for some particular information from the BRE in the wake of Lakanal?
A. It looks as though he was asking if we had anything associated with the number of tower blocks, et cetera.
Q. Right, I see.

Can we take it from the use of your word "retrieved" that, by 2009, Dr Connolly's 1994 report wasn't readily available, at least to you and Sarah Colwell?
A. That may well have been the case.
Q. Right.
A. But I don't recall that.
Q. Can we go, please, to Raymond Connolly's statement. That's at $\{B R E 00047667 / 6\}$, please. About six lines up from the bottom of the page, he says, "It was always", on the right - hand side, can you see?
A. Yes, yes.
Q. He says:
"It was always obvious to me from the Department's consistent support/funding of the research being undertaken at BRE into external wall systems from 1992 onwards that the Department was aware of potential
Q. Does that accord with your understanding that that was a main focus of his experimental work so far as you were familiar with it?
A. I mean, it would obviously be part of what you had to do en route to developing a methodology, and you would have to look at, you know, what was relevant in terms of the thermal exposure.
Q. Looking at (d), he says:
"I cannot recollect but likely to have been chosen as being representative of systems commonly in use within the industry."

Then if you look, please, at (g), at the very foot of the screen, at the very end of the page, he says:
"The nature of the research proposal would likely in my opinion to have been to identify a problem (in this case real world fire incidents as exemplified by Knowsley Heights and real world technical constraints associated with the need to maintain open ventilated cavities to avoid dampness) and to identify a potential solution, i.e. a means of examining all of the relevant variables in a holistic manner by means of a full-scale test - rather than relying on the existing 'component by component' rules, e.g. Class 0 sheeting and provision of storey-level cavity barriers."

He goes on to say that test 2 was designed to be
representative of, although not to replicate exactly, the external cladding system used at Knowsley Heights.

Now, does all of that that I've just read to you and told you accord with your understanding of the focus and aim of Dr Connolly's work?
A. I can understand what he's saying there, and if that's his account of the aim of the work, then I have no reason to dispute that.
Q. If we look, please, at the next page of his statement \{BRE00047667/10\}, paragraph 22(e), he says:
"I had no expectations that a 'reaction to fire ' rating of Class 0 would be sufficient to mitigate against fire spread over the surface of the material in the context of subject test. Class 0 is determined based on what I would term loosely a 'bench' test (I say this recognising that the BS 476: Part 7 radiant panel test is not strictly speaking bench scale). Class 0 is a surface-based measure of performance appropriate to wall and ceiling linings and offers no information about the combustibility of the material or its mechanical integrity at high temperatures."

Now, I think, given your evidence earlier, Dr Smith, you would agree with that last sentence?
A. Predominantly, although it is possible to have a product that has a very thin coating that gets burnt away and
Q. Then if you go, please, to page $16\{\mathrm{RCO} 00000001 / 16\}$, we can see the report for test 2 . That's where it starts, and you can see it says, "Polyester bound sheet with no fire barriers", and there is the system description.

Then if you go, please, to page $18\{\mathrm{RCO} 00000001 / 18\}$, in the last paragraph on that page, these are the

This burning often spread to the top of the test building (some 9 metres) and would have spread further if possible. Few fire barrier systems successfully reduced the fire spread."

Now, he is, isn't he, expressly saying here that class 0 classification was not a reliable way in which to assess the fire hazards presented by external cladding panels, at least on the basis of the results of test 2 here?
A. That's my reading of that, yes.
Q. Yes. Do I take it from your evidence that you've given so far that you wouldn't express surprise at that conclusion?
A. No, given that this is part of the evidence that I would use to derive that view as well, so yeah. So it's a bit tautological.
Q. Yes, I see. I understand that.

In his witness statement -- and I'm summarising, there is no need to go back to it -- Dr Connolly tells us that this was not a new discovery, and that there was no reason that it would have needed any kind of emergency response from the government.

Now, did you, for your part, at any stage consider the reliance in Approved Document B on class 0 through diagram 40, as it became, on small-scale testing to be
"There was unlimited vertical spread of the fire over the full height of the test facility. The flames would probably have spread to upper storeys had they been present. The horizontal spread of fire was limited however and it appears that the aluminium sheeting rails are effective fire barriers, even though they do melt. It is clear that the reaction to fire properties of the sheeting material do not give a true indication of the potential fire hazard. There is clearly a need for some form of fire barrier protection with the polyester bound sheet cladding."

At page $46\{\mathrm{RCO} 00000001 / 46\}$, if we go to that, please, in the fourth paragraph down in the report, it says:
"It is clear that the BS. 476 Parts 6 and 7 tests do not accurately reflect the fire hazards that may be associated with cladding systems. Reasons may include the fact that the flame movement in a real cladding fire is in the vertical direction, as opposed to the horizontal direction in the test."

Then the last paragraph on that page says:
"It is clear from the experimental work undertaken

> at Cardington that a cladding material achieving a

Class 0 rating may suffer extensive surface burning.
A. I wouldn't know. I mean, we weren't - I I was never involved in BRAC, I don't know what the recommendations were around that at the time, and ultimately, you know, as I've always understood it, the Secretary of State has to sign off on the approved documents before they're published. So these issues around cost to industry, et cetera, would have been debated within the department and the views formulated.
Q. We will come back to that, I think, in due course, when we look at the harmonisation and your involvement in it in 2000 and 2001.

For the moment, though, let's just look at what Dr Connolly says about cavity barriers. Can we please go to the report here at page 48 \{RCO00000001/48\}, just

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by, you know, a number of people, including myself, that the old national classes would all be removed at that
stage. However, they were not, and that was a decision taken by BRAC, the department, et cetera, based on decisions and views around potential costs to industry if that happened, and cost/benefit analyses and that that were carried out.

So, you know, there were higher decision-makers, I guess, that were dictating what could and couldn't be I guess, that were dictating what could and couldn't be done.
two pages on, and just look at one or two of his conclusions on that briefly.
Paragraph 5, he says, under the conclusions:
"The only fire barriers found to be adequate in effectively reducing the fire hazard were those which were substantially fixed to the masonry substrate and fitted independently of the aluminium sheeting rails."
Then at paragraph 9, at the foot of the page, he says:
"The nature of the fire barriers required to prevent fire spread depends on the nature of the cladding material itself. While certain types of fire barrier systems were found to be adequate with some sheeting materials, they were inadequate with others."
Then 10 , over the page $\{\mathrm{RCO} 00000001 / 49\}$ :
"10. The only fire barriers which substantially reduced the fire hazard require that the vertical sheeting rails be cut at regular intervals. Consequently such a barrier system may be unwieldy and expensive to fit in practice."
Then at 11:
"Any attempt to limit the fire hazard by specification of details of a satisfactory fire barrier system will prove very difficult without consideration of the nature of the cladding material itself . To
directly addressed in Dr Connolly's 1994 report. Is it the case that it wasn't intended to address that problem or question, do you know?
A. No, I don't know. But, you know, research, you present the results and the facts that you've unearthed and then you -- you know, sometimes you reveal something that you didn't intend to reveal, but you don't - - you know, you're open with that and that's exactly what's happened here. So it wouldn't matter, really, if that was an objective or not. If that's what the research showed then -- and that's what's been reported, that is that.
Q. Do I take it from that answer and, indeed, the other answers that you have been giving that from 1994 nobody at the BRE or within government or between the two ever considered either getting rid of class 0 or reinforcing the non-combustible nature of external cladding?
A. I can't comment on that. I mean, as I say, the person that was leading on all of this research and that Raymond Connolly reported to was Tony Morris, and he had a regular dialogue with the department at the time, so I'm sure, you know, a number of these things probably would have been discussed. No reason to think they wouldn't have been. But, of course, there's no evidence to say one way or the other.
Q. But I'm asking you about your recollection rather

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## than --

A. Well, I wouldn't $--I$ have no recollection, because I just was not involved, so ...
Q. I'd like to turn next to the development of Fire Note 3 and the submission to the department, as it was then, the DETR.

Can we please go to $\{B R E 00005868\}$. There is Fire Note 3, and it is authored by Tony Morris, Sarah Colwell, David Smit and two others, including Mr Connolly himself, Ray Connolly there, who was a consultant.
A. Okay.
Q. It was published by the BRE I think in 1998; is that right?
A. It will say when it was published on the inside cover.
Q. If we go to page $2\{$ BRE00005868/2\}, I think we can probably cure -- yes, it says 1988 . We can just see that there. Yes?
A. Yes.
Q. Yes.

Now, in simple terms, is this right: it's a method being proposed here for full-scale testing of the fire performance of a cladding system?
A. That's my understanding.
Q. Did you have any involvement in any aspect of the

## A. No.

Q. Do you know which team or division within the BRE was responsible for the development of Fire Note 3?
A. Yes, it was the team that was led by Tony Morris.
Q. Tony Morris' team, as we can see from the title.

In 1998, you were head of the reaction to fire team, weren't you?
A. Yes.
Q. Yes.
A. And computational simulation, yes.
Q. And we can see, as I've just shown you -- let's go back to page 1 \{BRE00005868/1\} -- one of the authors of Fire Note 3 included Sarah Colwell, didn't it?
A. Yes.
Q. And you told us earlier that you oversaw Sarah Colwell's work from, I think, 1997 onwards.
A. Yes.
Q. So did that include her work on Fire Note 3?
A. No.
Q. Why is that?
A. Because Tony Morris would have been the project leader on this, and as I explained earlier, if there were cross-departmental projects, then the people working on that project would report in to, you know, the project

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## manager.

Q. Did you see this report at all at the time?
A. I don't recall seeing it at the time, no, and I would have had no reason to. I mean, if it was published in 1998, the work would have been completed before that, and the draft report would have been published before that. I don't know how long before that, but - - because it takes a period of time for them to be published in this way.
Q. Do you know what Sarah Colwell's role on that project was?
A. Not in detail, no, I don't.
Q. Now, do you know what the specific circumstances or what the impetus was which led to the development of this test method?
A. No, I don't.
Q. Do you know whether it was developed in conjunction with industry or particular manufacturers?
A. No, I don't.
Q. Do you know how the specific performance criteria in Fire Note 3 were selected?
A. No, I don't.
Q. Do you know why no failure criteria were set for mechanical response?
A. No, I don't.
Q. Let's then move on to Garnock Court. That's a fire which happened at Garnock Court in Irvine in Scotland on 11 June 1999, wasn't it?
A. Yes.
Q. I mean, you may not recall the precise date, but take it from me that it was.
A. Yes, yes.
Q. You mentioned this fire in your statement at paragraph 28 at page 9 \{BRE00005624/9\}. I don't think I need to take you to that, but you mention the vertical fire spread. Is that the fire you're referring to?
A. Yes.
Q. Were you aware at the time of the fire of the circumstances of that fire?
A. No.
Q. You describe it in your statement as significant. Would you agree that in the timeline, if you like, of the history of fire events in the United Kingdom, it was another major fire event on that timeline?
A. Yes, I would.
Q. And is that partly because it resulted in a fatality?
A. Yes, and the fact that the fire spread from -- you know, up the entire side of the building.
Q. Yes.

Now, like Knowsley Heights, Garnock Court was

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another local authority block of flats which had been refurbished, wasn't it?
A. I believe so. I don't know all the details.
Q. Take it from me, in fact it was refurbished in 1991, the year of the Knowsley fire --
A. Right.
Q. -- and clad in GRP, glass-reinforced plastic panels.
A. Okay.
Q. I mean, were you aware of that at the time of the fire?
A. No.
Q. You weren't. We know that from the subsequent BRE report. I can show it to you if you like, but --
A. No, no, that's fine.
Q. Yes, I think you agree that.

Do you remember when you first learnt about the Garnock Court fire?
A. I would have been sort of vaguely aware, in the sense that it led to the parliamentary inquiry and the subcommittee sort of investigation, and I was aware that obviously Sarah Colwell and Peter Field and Tony Morris were going to give evidence --
Q. Yes, we'll come to that --
A. -- to that.
Q. -- shortly.
A. Yeah.
Q. Before we look at that, did you know what GRP was?
A. Yes, I did know what GRP was.
Q. You'd heard of it?
A. Yes.
Q. Now, did you know that GRP was combustible?
A. I'm not sure I'd ever carried out any experiments with GRP personally, but I would have expected it to have been.
Q. Now, after the fire, the Inquiry has become aware that the BRE investigated and produced, in fact, three reports into the fire. Let me just tell you what they are and we can identify them by reference.

The first was the report prepared for the
North Ayrshire Council, bearing the reference 79902, dated 8 September 1999, and that is at \{BRE00035377/2\}. We will have a look at it in a moment.

The second was prepared for North Ayrshire Council and bears the reference 81310 and is dated 5 May 2000, the reference to which is \{BRE00035377/22\}.

The third is a report from August 2000, I think in fact dated August 2000, for the DETR, Anthony Burd, and that's \{BRE00035375\}, and entitled the "DETR Framework Project Report: Investigation of real fires, Project number 76572 June 1999-April 2000".

Now, first, did you have any involvement in any

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aspect of the investigation into the fire at
Garnock Court.
A. No, I didn't.
Q. And what about any involvement in the preparation of any of the three reports I've referred to?
A. No, I didn't.
Q. Do you know who was involved in that work?
A. In terms of the fire investigation? I don't, off the top of my head, no. I mean --
Q. You don't?
A. No.
Q. Have you read these reports before?
A. No.
Q. You have never read them?
A. No.
Q. Now, there is one aspect of the reporting of this fire that we are keen to get the BRE's assistance on, and we've already asked a number of witnesses. Let me ask you about it.

I'd like to have up, please, on the screen the first of the two reports prepared for North Ayrshire, namely \{BRE00035377/2\}, and also on the screen at the same time the report submitted to the department in August 2000 under the Investigation of Real Fires framework at \{BRE00035375\}. Now, if we can have them both up on the

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screen at the same time, please
So the left - hand side, as you can see, is the September 1999 report to North Ayrshire, and the right - hand side is the August 2000 report under the framework Investigation of Real Fires project prepared for Anthony Burd.
Now, just in general terms, you may have heard the questions put to previous witnesses, but the reports to North Ayrshire Council make numerous references to class 0 , and in particular to the fact that the cladding at Garnock Court should have had a class 0
classification, whereas the BRE's Investigation of Real Fires report to the DETR makes no mention of class 0 at all.
Now, first, is that something you've ever been aware of?
A. No, not until the evidence presented --
Q. Right.
A. -- here.
Q. I see. So you can't explain why the references to class 0 have been removed --
A. No.
Q. - - by the BRE?
A. No, I can't. Have - I mean, presumably Martin Shipp has been asked that question.

\section*{Q. But I'm asking you. You can't tell me?}
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A. No, but he would be, I would suggest, the person that would be most likely to be able to help you with that.
Q. Right.
Let's just try one reference to this and see how we go.
Could we please have up at the same time, please, the left - hand side of the page, page 6 \{BRE00035377/6\}, paragraph 3.1.1, and at the same time on the right-hand side, let's please have page 4 \{BRE00035375/4\}, top of the page. We've got the paragraph that says "Remedial measures", and on the left-hand side you can see there is a sentence which says, "The spandrel panel", can you see, halfway down?
A. Yes.
Q. "The spandrel panel to be an external insulated render of panels between the windows of either a non-combustible or Class 0 material."
And if you look at the right - hand side, third line down, it says:
"The spandrel panel to be an external insulated render of panels between the windows of a non-combustible material."
No reference to class 0 there.
A. $\mathrm{Mm}-\mathrm{hm}$.

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Q. Do you know why not?
A. No, I don't.
Q. Can we take it -- we can shorten this -- that the same
would apply if one does a comparison between both
reports?
A. Yes.
Q. You can't help?
A. No, I can't. I wasn't involved in either, and obviously
I didn't see the report at the time.
Q. Can you think of any reason why the BRE would not set
out the observations they had set out about class 0 and
combustibility to North Ayrshire in the same way to
DETR?
A. Well, the -- no, I can't, really. The only possibility
might be that more information became available if they
were done at different times. And I don't know which
one was done first, but, you know, maybe the information
was clarified. Best practice would be then to revise
the other report to reflect any changes. But, no,
I can't ...
Q. Right. Can you think of any new information that came
up as a result of any further investigation which would
justify the deletion of all reference to class 0 in the
report that went to the DETR?
A. No, I can't, but that's the only possibility, you know,

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more information became available from the fire service or the council or whatever that meant that whatever was there originally wasn't correct.
Q. But you don't know?
A. No, I don't.
Q. You're speculating?
A. Yes, I am.

MR MILLETT: Let's then turn to the 1999 select committee recommendations.

And I think, Mr Chairman, looking at the time, now would be an appropriate moment for the break.
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SIR MARTIN MOORE-BICK: Right.

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Well, we always have a break during the session, so we'll take a break now. We'll resume, please, at 3.30, and while you're out of the room, please don't talk to anyone about your evidence or anything to do with it. All right?
THE WITNESS: Thank you.
SIR MARTIN MOORE-BICK: Thank you very much.
(Pause)
Thank you, Mr Millett. 3.30. Thank you.
(3.16 pm)
(3.30 pm) (A short break)

SIR MARTIN MOORE-BICK: All right, Dr Smith, all ready to

\section*{keep going?}

THE WITNESS: Yes.
SIR MARTIN MOORE-BICK: Thank you very much. Yes, Mr Millett.
MR MILLETT: Yes, thank you, Mr Chairman.
Dr Smith, I would like now to turn to the 1999
select committee and the recommendations.
You mention the committee hearings in your statement
at paragraph 28 on page 9 \{BRE00005624/9\}. We don't
need to go to them, but I think you are aware that,
following the Garnock Court fire, a parliamentary select
committee was established by what was then the
environment subcommittee of the environment, transport
and regional affairs committee, to investigate the
potential risks of fire spread posed by external
cladding systems; yes?
A. Yes.
Q. Yes.

Now, it's right, I think, that you didn't yourself
attend the evidence session to that inquiry in
July 1999?
A. That's correct.
Q. But Sarah Colwell, Tony Morris and Peter Field, so far as we can see from the records, did attend.
A. That's my understanding.
Q. Now, Tony Morris, you have mentioned his name a number of times and we've seen his name as a project lead on Fire Note 3, and I think he was the project leader on Fire Note 9, wasn't he?
A. Yes, that's my understanding, yes.
Q. Yes.

I just want to look at some of the recommendations made by the select committee in their report after the evidence. We can find that at \{CLG00019478\}. Let's go to page 1, please, because we'll get the date of this document, which is 14 December 1999, as you can see on your screen.

Did you read this document at the time it was published?
A. Probably not at that time.
Q. Why so?
A. It wasn't an area that I was actually involved in.
Q. Right. Were you not interested to follow what had happened at this select committee?
A. I would have probably read it around 2000 with the subsequent work, but I don't actually recall when I read it, but obviously I have read it.
Q. Right. Can we take it -- you say from about 2000; I mean, about 2000 happened two weeks after 14 December 1999.
A. Okay, okay.
Q. But in the months after it was published?
A. Yes, I think --
Q. Yes, okay.

Let's look at page 8 \{CLG00019478/8\}, please,
paragraphs 14 to 16 together. At the foot of the page, it says:
"The inquiry also prompted further research at the Fire Research Station of the Buildings Research Establishment (BRE). The conclusions arising from this research, which was carried out in 1994, support the claims of our witnesses that the small-scale tests upon which existing guidance relies are insufficient properly to evaluate the performance of complete cladding systems in a fire, and that there is therefore a clear need for full-scale testing."

Then there is a footnote, 24, and if you just scroll, please, or have scrolled to you at the very foot of the page, you will see that the reference under footnote 24 is to the Connolly work in April 1994, isn't it?
A. Yes.
Q. Yes.

If you then go on, please, to page 9
\{CLG00019478/9\}, at paragraph 15, top of your screen, it
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says:
"15. BRE proceeded to develop an appropriate full-scale fire test, known as 'A test for assessing the fire performance of external cladding systems'. This test was submitted to the DETR in 1996 [and there is a footnote there]. Witnesses suggested that this test would be a considerable improvement on the small-scale testing which is currently carried out to ascertain the fire performance of materials used in external cladding systems.
"16. Other witnesses suggested that this test would not be suitable for all external cladding systems, and in particular that it would not be a suitable method of testing the fire performance of ' infill ' systems such as that which was involved in the fire at Irvine. However, we note the view of Peter Field of BRE, which developed the test, who told us, 'We believe the test facility itself could be accommodated to assess the fire performance of systems which are not the same as total cladding systems and may involve windows and decorative panels' . The advice we have received concurs with this opinion."

Now, against that background, can we please then go to paragraph 19, under the heading "The adequacy of the regulations pertaining to their use". At paragraph 19,
we can see the following recommendation. In bold it says:
"Notwithstanding what we have said in
paragraph 18 ... we do not believe that it should take a serious fire in which many people are killed before all reasonable steps are taken towards minimising the risks."

Then it says in ordinary print:
"The evidence we have received strongly suggests that the small-scale tests which are currently used to determine the fire safety of external cladding systems are not fully effective in evaluating their performance ha a 'live' fire situation. As a more appropriate test for external cladding systems now exists, we see no reason why it should not be used.
"20. We believe that all external cladding systems should be required either to be entirely non-combustible, or to be proven through full-scale testing not to pose an unacceptable level of risk in terms of fire spread."

Then in bold the recommendation:
"We therefore recommend that compliance with the standards set in the 'Test for assessing the fire performance of external cladding systems', which has been submitted to the British Standards Institution for

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adoption as a British Standard, be substituted in Approved Document \(B\) for previous requirements relating to the fire safety of external cladding systems."

Now, when you read that, as you say you did in the early months of 2000, that recommendation that I've just read to you at the bottom of page 9 and on to page 10 in paragraph 20, what did you understand that recommendation to mean?
A. Basically that we needed to move towards more reliance on the large-scale fire test method as an alternative to a system being non-combustible.
Q. As a simultaneous alternative or as a replacement, Dr Smith?
A. As a replacement.
Q. Yes. So you understood that it meant that small-scale testing would be replaced by a full-scale test method if this recommendation was carried into effect?
A. Yes.
Q. Yes.

Let's now go to the department's response to the committee's recommendations. We find that at \{CLG10000347\}.

Now, it's difficult to attribute a date to this, but we understand it was published on 6 April 2000. At page 1 , the title is:

\section*{Q. I'm summarising here.}
A. Yes.
A. Yes, yes.
Q. Perhaps inelegantly.

Did you see that at the time, do you think?
A. What, the proposals for the amendments?
Q. Yes.
A. I doubt I would have seen those.
Q. Do you remember whether you saw this report in general?
A. No, I don't remember whether I saw this report in general, and it's unlikely at that time that I would have seen it.
Q. Right.

Let's just look at paragraph 6. It says this:
"During the review there was no suggestion that the guidance given in the Approved Document was insufficient

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or if followed would tend to create an unsafe scenario
in a fire situation with respect to the external cladding."

Leaving aside, Dr Smith, the question of whether or not there was any such suggestion within the responses to the government's consultation on Approved Document B at the time, did you agree in 2000, when you looked at this, that there was no suggestion that the guidance given in Approved Document \(B\) was insufficient or, if followed, would tend to create an unsafe scenario in a fire situation with regard to external cladding?
A. As I said earlier, I don't recall seeing this at the time. I mean, who prepared this?
Q. Well, this is written by Nick Raynsford MP --
A. Okay. Okay.
Q. -- who was the sponsoring minister, effectively.
A. Okay. Because it said -- talking about him giving evidence.

I don't recall seeing this at the time.
Q. Well, you said you did earlier. I just wonder.
A. Not this. It was the previous document.
Q. So you didn't see this report?
A. No, I don't recall seeing this report, the government response.
SIR MARTIN MOORE-BICK: This is the government response,

MR MILLETT: This is the response.
You didn't see it at the time?
A. I don't recall seeing this.
Q. But my question -- let me try and get at it in a different way.

On what you knew at the time and looking at what you
read in the report at the time, which you do say you
read, was it your view that there was no suggestion as
a fact that the guidance given in Approved Document B
was insufficient or, if followed, would tend to create
an unsafe scenario in a fire situation with respect to
the external cladding?
A. I mean, it's an odd statement, given that there had been a fire that -- and there had been an inquiry that had led to that.
SIR MARTIN MOORE-BICK: Can I just interrupt.
If I read this correctly, Mr Millett, the first line of paragraph 6 is referring to the review which is described in paragraph 5. So there was a review by the BRAC working group, and during that review -- which, of course, I think Dr Smith will not have seen, I'm not sure we have either - - there was no suggestion that the guidance was insufficient. It doesn't follow that that is Dr Smith's own view, but I think the question perhaps

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should be put in a more direct way.
MR MILLETT: Yes. Let me try it differently. I accept that.

Let me try it this way: I think it 's wrong, isn't
it, to say that if you were yourself asked whether the guidance given in Approved Document B was insufficient or, if followed, would tend to create an unsafe scenario in a fire situation with respect to external cladding, your answer would be that it was insufficient and would tend to create an unsafe scenario?
A. Probably, if I'd been asked the question at the time.
Q. Yes. Yes. And was that view, counterfactually though it may have been, formed as a result, at least in part, of the Garnock Court fire?
A. Yes.
Q. Yes.

Now, I think you say that the committee recommended that BRE 135 should be revised to reflect the types of products and cladding systems that were then in use, and that a large-scale fire test standard should be published by the British Standards Institute. That's paragraph 29. We'll come on to look at that. But that's right, isn't it? That's your recollection?
A. Yes.
Q. I'd like to look at how this then developed.

Fire Note 9 is the next stopping point. Fire Note 9 I think was dated 1999, wasn't it?
A. I don't know without looking, but it should be in the inside cover.
Q. Let's go to \{CTAR00000019\}. There it is. It's authored by Sarah Colwell and David Smit, and it's entitled:
"Assessing the fire performance of external cladding systems: a test method."

And if we go to page 2 \{CTAR00000019/2\}, you see, as you rightly say, the date: 1999.
A. Yes.
Q. Now, do you know whether this was published before or after the evidence given to the select committee, which of course was in July 1999?
A. I don't know that. I mean, Sarah Colwell may have a recollection of that.
Q. Now, at the time it was published, I think you were head of the reaction to fire team.
A. Correct.
Q. Would it have been you who approved this document?
A. I don't know. I don't recall approving it. And I would not have been the final signatory anyway. It would have been - - the final signatory would have been Peter Field.
Q. Right. Final signatory, Peter Field, but Sarah Colwell reported to you at this time; yes?

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A. She did. If Tony Morris was the project manager under which this was developed, then she would have reported to him in relation to this work.
Q. Right. That doesn't necessarily mean that you didn't see it at the time, does it?
A. No, it doesn't. I mean, l've seen it since, of course, and it's very difficult to remember at the time whether I actually saw it then and, you know, made any comments on it.
Q. All right.

Let's try it this way: did you understand
Sarah Colwell to be leading on the development of
Fire Note 9, subject to the supervision of Peter Field?
A. Yes, yes.
Q. Now, let's go to her statement, please, at \{BRE00047571/19\}, paragraph 127. She says this:
"Fire Note 9 did not develop a new test method, it was a revision of Fire Note 3. Fire Note 9 contained no technical changes to the methodology or assessment criteria in Fire Note 3. The primary revisions were:
"a. Setting a limit on the maximum thickness of sample which could be tested;
"b. Inclusion of a definitions section; and
"c. A graphical example of determination of test start time and temperature."

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A. Yes, as far as I'm aware, yes.
Q. She goes on to say, if we go to page 20
\{BRE00047571/20\}, please, at the foot of that page, paragraph 134:
"The process by which Fire Note 9 was developed can be described as a review of the format in which Fire Note 3 was presented in order to bring it in-line with the approach used by standardisation bodies such as the BSI, and to confirm [that should be 'conform'] with MHCLG and industry stakeholders that the classification, methodology, and associated performance limits based on the work already completed in the development of Fire Note 3 were still acceptable."

Do you agree with that?
A. If that's what Sarah's recollection is, then I have no reason to disagree with that.
Q. Was that your understanding of the way in which Fire Note 9 came to be developed?
A. I don't recall.
Q. With whom at the MHCLG were the matters listed there from Fire Note 3 confirmed or conformed as still acceptable?
A. I don't know that.
Q. Do you know who the industry stakeholders were that she 181
refers to?
A. No, I don't.
Q. Can we look at your witness statement, please, page 8 \{BRE00005624/8\}, paragraph 25. At the foot of the page, we can see paragraph 24 is the one we've read before about reliance on small-scale test data; you see that?
A. Yes.
Q. Then if you look at paragraph 25, you say this:
"As a result, a Department of the Environment (DoE)
and Industry collaborative research project was established to develop the first large-scale fire test methodology. This resulted in the publication in 1999, by BRE, of 'Fire Note 9 - Assessing the fire performance of external cladding systems: a test method' ..."
A. \(\mathrm{Mm}-\mathrm{hm}\).
Q. Then it goes on:
"The test method set out in Fire Note 9 was first referenced in the 2000 edition of Approved Document B Fire Safety [and there is the reference] ... which is one of the guidance documents to the Building Regulations 2000 published by the Office of the Deputy Prime Minister, along with the First Edition of BR 135 ... which was published in 1988."

If we go on, please, on page \(9\{\) BRE00005624/9\} to paragraph 27 , you say this:
ussions?
A. Very little . I wasn't involved at all in the development of Fire Note 9.
Q. Well, you were involved enough to be able to glean --
A. And the PII project that -- or whatever it was, the collaborative project that was carried out, that was referred to.
Q. Maybe we're at cross-purposes.

I asked you from where or from whom did you learn about what you've set out about your understanding of Fire Note 9 --

\section*{A. \(\mathrm{Mm}-\mathrm{hm}\).}
Q. -- and you told us that it was in your discussions with Peter Field and Sarah Colwell, and my question is: what

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was your involvement in those discussions? What was the nature of your involvement in those discussions?
A. It would have just been feedback in terms of background to what was going to be done next, because this was obviously a response to the environment subcommittee, the parliamentary inquiry, and whilst they put references in there and made reference to the first edition of BR 135, it was not really definitive guidance. There were no pass/fail criteria or anything like that in BR 135, it was guidance, and I think there was a recognition that that needed updating to reflect the types of systems and so on that were now in the market as opposed to what was available in 1988, or pre-1998, in fact.
Q. I'm just puzzled by the chronology. Was Fire Note 9 developed, as you've just told us, as a response to the environment subcommittee, the parliamentary inquiry, or did it pre-date that?
A. It pre-dated that. It was published before that, wasn't it?
Q. Yes. So how could it have been a response, then, to the --
A. No, no, I was talking about the paragraph above, where the reference to it was put into the approved document.
Q. I see.
there - -
A. Yes.
Q. - - was Fire Note 9 mainly developed because of the recognition -- your word -- that reliance on small-scale test data was not possible, as you've explained, or mainly because of developments in the products used, or a bit of both?
A. I suspect a bit of both. It's my belief that it was a bit of both.
Q. What was the principal driver, though? Was it the inadequacy of small-scale test data?
A. Yes, the fact that you still needed a standardised approach for testing at large scale.
Q. Now, I don't think we don't need to go to it, but Dr Connolly says in his statement, and I summarise, that at the time of his experimental work in 1994, the idea was to move away from class 0 and adopt compliance with the full-scale test. That's from his statement at paragraph 25(c) on page 15 \{BRE00047667\}.

Assuming that's correct, do you know why there was so little movement in that direction in the years between 1994, the date of his tests, and 1999, the date of Fire Note 9 and the DETR parliamentary select committee inquiry?

\section*{A. No, I don't.}
Q. You don't.

Do you know why there was so little movement even in the wake of the select committee's recommendation on full - scale testing in December 1999?
A. I can - from what I can recollect, I mean, the decision was taken that the standard -- the Fire Note 9 needed to be taken and turned into a British Standard, and you could not actually put the reference to that BS standard in until it had been published, and --
Q. Now - - sorry.
A. So it's chicken and egg, isn't it? And work was done as quickly as it could be to progress that.
Q. But the egg hatched at some stage, didn't it, in the sense that BS 8414 went in?
A. Yes.
Q. But diagram 40 and class 0 were retained.
A. Yes.
Q. The question is: why?
A. I can't explain that, other than what I said earlier about, you know, the decisions as to what to leave in and what to take out were not taken by BRE, they are taken by other authorities, based on consultation and input from BRAC and other constraints that the government departments may well be under.
Q. Did you see a draft of the 2000 edition, the next edition, of the approved document before it was published?
A. I don't recall seeing one, no.
Q. Now, it was published in July 2000, but were you aware at some time before that that Fire Note 9 was not going to replace testing to BS 476-6 and 7 and diagram 40, but there would be just a passing mention of it in the text of the guidance as a possible alternative option?
A. No, I don't think I would have been aware of that.
Q. Right. Are you able to tell us why that came about?
A. Why it was only given a passing mention?
Q. Mm.
A. No, I don't know why.
Q. Did you ask anybody at the department when you saw the 2000 edition why it was that class 0 had been retained and there was only a passing reference to what had been Fire Note 9?
A. No. I mean, that was not an area that I was working in at that time, so other colleagues would have had such discussions with the department.
Q. Do you know which colleagues had those discussions with the department?
A. People such as Tony Morris, and a colleague of his that used to work very closely with the department in terms

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of understanding and interpreting the research for them was Richard Reed.
Q. Did you ever talk about this subject with any of those individuals?
A. No, I don't believe I did.
Q. Do you know who made the decision that the full-scale test that the BRE had developed to the extent of Fire Note 9 would not replace diagram 40 as the select committee recommended but would sit alongside it?
A. No, I don't know.
Q. I think you told us earlier that, at the time, the full-scale test might replace diagram 40 at some point in the future.
A. Yes.
Q. Was that something that you had discussions about with anybody at the department?
A. I mean, it must have been something that -- I don't know whether it was discussed with the department or whether it was my belief based on discussions that I'd had with BRE colleagues such as Peter Field and Sarah Colwell.
Q. Can we then go back to the department's response to the committee's recommendations, 6 April. It's a document you told us you hadn't seen, but let's --
A. I don't recall seeing it, yes.
Q. You don't recall seeing it. All right.

Let's go to it, \(\{\) CLG10000347/3\}, paragraph 9. It says:
"The 1992 edition of the Approved Document to Part B, which was in force at the time I gave evidence to the Committee last year, sets out the recommended provisions for the fire protection of external surfaces of walls in diagrammatic form. However in the new 2000 edition of the Approved Document to Part B the test method mentioned in your recommendation (currently BRE Fire Note 9) is now quoted as an alternative to meeting these provisions for the external surfaces of walls."

Now, if we then go on to paragraph 11, it says this:
"When the technical amendments to the document have been completed, and it has been adopted as a British Standard, the Department will amend the reference in the Approved Document to BRE Fire Note 9 to reflect its status as a British Standard. We will also review whether the reference to this method of demonstrating compliance should be strengthened. It is unlikely that any such changes will be made immediately the status of the test method is changed as such minor amendments to the Approved Documents are difficult to promulgate to ensure that all users of the document are made aware of the change. However, supplements to the Approved Document are planned to give guidance on the new
harmonised European methods of test, and the amendment would be included in this."

Now, I know you say you don't recall seeing this document at the time, but were you aware that this was the department's response, the two paragraphs l've just read to you, 9 and 11 ?
A. No, I don't recall being aware of that.
Q. Does it follow that you weren't aware in 2000 that the department's position was that, following the adoption of the BRE's full-scale test as a British Standard, it would review whether the reference to this method of demonstrating compliance should be strengthened?
A. Yeah, no, I wasn't aware of that. I don't recall being aware of that.
Q. Do you recall any discussion about the possibility of substituting BRE's then Fire Note 9 as a test method for the existing requirements of diagram 40, or at least going some way towards doing that?
A. No.
Q. No.

In fact, it's right, isn't it, that no such amendment to "strengthen the reference to Fire Note 9", or indeed BS 8414-1, as it became, was included in the supplement to the approved document on the harmonisation of European test methods in 2002?
A. Probably. I mean, I don't recall without going back and checking, but, I mean, that would be --
Q. Take it from me that it wasn't.
A. Okay.
Q. Can you help us why that is the case?
A. No, I can't.
Q. Do you remember any discussion with the BRE about that, about not strengthening the reference to include the reference to British Standard 8414?
A. No, not with me anyway.
Q. In fact, it's right, isn't it, that when the reference to BS 8414 came into the approved documents, as it did in the 2006 edition published in April 2007, there was still no amendment to "strengthen the reference", was there?
A. No, the reference would have just been changed to the BS 8414 published standard.
Q. Exactly. Indeed, that's the case, isn't it, as far as you know, throughout all the amendments subsequently to the approved document?
A. Yes, correct.
Q. So it's right, I think, that throughout these documents, BS 8414 was provided as an alternative and only as an alternative route to compliance, alternative to meeting the provisions of 12.6 and diagram 40 , so far as

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external walls were concerned over 18 metres?

\section*{A. Correct.}
Q. And only in December 2018 that the government did away with class 0 in relation to external walls.
A. Yes.
Q. Yes.

Can you just tell us, at what stage over those years, 2000 to 2018, did you realise that the select committee's recommendation of replacing class 0 with what became BS 8414 was not going to be followed and that class 0 was here to stay?
A. I don't recall at what point that would have been foremost in my mind. I couldn't give you a date.
Q. There is no point at which you asked yourself, given what you knew about and felt about class 0 , and knew about the recommendations from the select committee, "I wonder why class 0 is still there in Approved Document B"?
A. Yes, I mean, what I would say is that, of course, you know, when they undertook the review in 2006, then the department went out to full consultation on the changes, and also asked for, you know, industry's views on those changes, et cetera. And BRAC, again, would have been heavily involved in preparing all of that material and those documents, and it's really for those
A. No.
Q. You say that industry's views on the changes were sought as part of the consultation in 2006; do you know whether industry was asked the question, "Should we retain class 0?"
A. I don't know without going back and looking. I mean, there certainly was a lot of debate and a lot of consideration given to the retention of the national classes, not just class 0 , but the national classes in general in the approved document.
Q. Given the indicated direction of travel in 2000, did there never come a point when you, even in a casual moment with your contacts in the department, you being the points person at the BRE, ever say to them, "What's happened to BS 8414 taking over from class 0 as the select committee recommended back in 1999?"
A. I don't recall having that direct conversation on that one particular issue with them. I mean, the approved document obviously covers a big, broad range of matters in relation to the different classes.
Q. Given the BRE's interests in what became BS 8414, and the expansion of the testing that you would be able to achieve and, therefore, the concomitant increase in your income, why didn't you press government on getting rid of class 0 as recommended and adopting BS 8414 as the standard?
A. Well, that's not the motivation for BRE. It wasn't about us increasing the income into that income stream. I mean, the whole point of producing Fire Note 9 as a British Standard was to make it more available to other laboratories, et cetera, so that they could indeed invest and begin to carry out testing in those areas as well. It was to make it, you know, a proper standard that others could also test to.
Q. What I'm really suggesting to you is that you had two motives for pushing what the select committee had recommended, namely substitution of class 0 with the full-scale, full system test: one was financial, and the other was fire safety in the public interest; would you accept that?
A. Yes, fire safety in the public interest. That said, as than anybody else's opinion.
Q. Well, it may not be more valid, but it would certainly be more influential, wouldn't it, given the historic relationship between BRE and government, even after privatisation?
A. Not necessarily, no.
Q. Not your experience?
Q. Take it from me it's got that label, and that's what we refer to.
A. Yes, okay.
Q. Were you involved in that project, Dr Smith?
A. Not directly, no.
Q. Not directly.

During the project, I think your position within the BRE was head of the reaction to fire team, as we've already seen.
A. Correct.
Q. Did you become involved in the bid for the cc1924 project?
A. I think the bid would have been prepared by Dr Colwell. I may have seen it and made some comments on it, I don't recall, and I don't know who signed the bid off. It may well have been at that time Peter Field.
Q. Let's go to \(\{B R E 00041836\}\), please. This is the first page of the bid document.
A. Okay.
Q. As you can see, it bears the date 23 December 1999. The
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    BRE project manager is "Mrs S Colwell", and you can see
    the title to it.
    There are a number of versions of this document, but
    if you just stick with that, I think at that time still
    you were Sarah Colwell's line manager, weren't you?
    A. I was, yes.
Q. If we go, please, to page 11 {BRE00041836/11}, under the
scope of work, the second paragraph there, which says,
in the second line:
"The quality in terms of the technical detail of the
work and the outputs and the timeliness of delivery will
be supervised and monitored throughout the project by
Dr D A Smith as Director of the Centre for Reaction to
Fire and Mr P Field, Director of FRS Operations."
A. Yes.
Q. Then if you go to the sixth paragraph down, under the
heading "Project Organisation/Staffing", that reads in
the second line:
"The project will be led by Mrs S Colwell, Senior
Consultant, Centre for Reaction to Fire under the
supervision of Dr D A Smith as Director of Centre for
Reaction to Fire. The quality and timeliness of the
outputs is monitored by Mr P Field, Director of FRS
Operations."
A. Yes.

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Q. Then if you go to page 12 \{BRE00041836/12\}, please, in
    the middle of the page, you can see that it says, just
    after the two bullet points under "Project
    Responsibilities ":
        "All activity on the project shall be subject to the
        supervision and quality control of ... Dr D A Smith."
A. \(\mathrm{Mm}-\mathrm{hm}\).
Q. Can we take it from that that that is an accurate record
        of your relationship to this project and your
        responsibilities on it?
A. As laid down in this, yes.
Q. Yes.
A. That Sarah would have consulted me as and when she
        needed to, yes.
Q. Can you tell us, how did you provide the supervision and quality control for this project?
A. I don't recall all of the details of that.
Q. In what way did you supervise Dr Colwell's work?
A. I mean, obviously she would have designed the programme, because it was a test programme, she would have designed that. I'm sure we would have sat down and reviewed the test programme that she was proposing to do, and would have discussed potentially why she had chosen to do one thing as opposed to something else. You know, I might have during that discussion said, "Have you thought

\section*{changing nature of materials currently in use within}

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3 months of the start date.
". To produce a simple database of the results of the survey including cladding type, application and their respective market share within 3 months of the start date.
". To review and update the existing guidance given in BRE report BR \(135 \ldots\)
" - To complete an experimental programme enabling ...
" . To utilise the large-scale scenario based test to determine the most appropriate method for specifying the fire performance requirements of cladding systems."

Then other things as well, as you can see.
A. \(\mathrm{Mm}-\mathrm{hm}\).
Q. Just on that last bullet point I want to focus, but did all of those particular objectives listed in the bid document remain as objectives and unchanged through the life of the project?
A. I don't recall.
Q. Now, as part of the project, do you recall that an IAG, an industry advisory group, was established by the BRE?
A. Yes, that would not be unusual.
Q. What was its purpose?
A. The industry advisory groups or stakeholder groups or steering groups, as they can be called any one of those
things, is for them to basically understand what's going to be done in the project, for them to provide input to the project, to -- they have generally real-world experience that the research teams at BRE at the time did not have, and they're able to also advise on choices and selections of different materials, and so on.

So they are -- they're usually sent documents as well to review, reports and so on, to comment on during the course of the project. So if you produce a draft output, they will typically get a copy of the draft output and will have the opportunity to look at that and provide feedback. And, yeah, I think that probably just about covers it.
Q. Thank you.

Can we go to \(\{\) BRE00001392\}. This is the first page of the annual progress report, 1 April 2000 to 30 April 2001, under cc1924.
A. \(\mathrm{Mm}-\mathrm{hm}\).
Q. You can see from page 2 that that is -- well, sorry, page 1, 27 April 2001 is the date. We've just shot past it, but that's what it said.

If we go to page \(5\{B R E 00001392 / 5\}\), we can look under the heading, "Formation of the IAG".

I'm sorry, I'm rushing ahead a little bit too fast.
Can we go, please, to page 2 \{BRE00001392/2\}. We
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can see on page 2 your name there --
A. Yes, as the approver.
Q. -- as the approver, prepared for Anthony Burd; yes?
A. Yes.
Q. By Sarah Colwell.
A. Yes.
Q. Let's go then to page 5 \{BRE00001392/5\} and look at the heading "Formation of the IAG". 30 groups were invited, as you can see, to join the industry advisory group for this project, and they included representatives from:
". Manufacturers (rain screen systems, rendered systems and built-up systems).
". specifiers, and
". building owners and users."
A. \(\mathrm{Mm}-\mathrm{hm}\).
Q. Now, under that list we can see that it's reported, as you can see below, that 27 representatives of the 30 accepted the invitation to join, and the members of the IAG group are then listed on page 9 \{BRE00001392/5\}. If we go to that, you can see table 1 there, "Members of the IAG", and there they are, and of the 27 , the list includes five members of BRE staff, as well as Dr Jackman from the Loss Prevention Council; we've got three government employees, including Anthony Burd; and we've got people from the BBA, CWCT -- do you see that?
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A. Mm-hm.
Q. And various manufacturers and industry associations;
yes?
A. Yes.
Q. Do you know who had decided which manufacturers,
specifiers and building owners and users would be
invited to join the IAG?
A. Usually the way that works is a list is drafted up and
then it's discussed and circulated with the department,
and they typically have, you know, the final say in
agreeing that that is an appropriate and balanced group
of people that will add value to the project.
Q. Right. So the department had final say, even though
this was your project?
A. Typically.
Q. Right.
A. Yes.
Q. I see.
Was it envisaged that all aspects of the work on the
project would be shared with the IAG or did the group
have a particular role?
A. It's not normal for you to not share the project.
You -- you know, when you have a meeting, then the work
that's been done would be presented back to the IAG. It
might be -- they might be given hard copy format, but it
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also might be in the form of, you know, just a verbal
update as to what's happened. You know, problems will
be discussed with them, if we've run into problems with
the project for any reason. It's usually a very sort of
open dialogue. They are there to assist the project,
and if you don't share with some degree of openness what
you are doing and how you're doing it, then you're not
going to get the best feedback from them.
Q. Yes.
Now, to meet the objectives of this project, I think
several reports were produced, weren't they, one of
which was a literature review?
A. Probably, yes. I mean, the outputs would be listed in
the proposal usually.
Q. Can we go to {BRE00001353}, please. This is a letter of
30 March 2000 to Mr Payne, who is Mick Payne, I think,
of AEA Technology.
A. Correct.
Q. It comes from Sarah Colwell, copied to Anthony Burd and
a Mr Troughton, sending the literature review to him.
A. Yes.
Q. If we go, please, to page 4{BRE00001353/4}, we can see
the actual report itself, which is where it starts, and
you will see that the report is prepared by
Sarah Colwell, J Foster, B Martin, centre for reaction

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    to fire, and the date is 30 March 2000, and it's signed
    by you; yes?
    A. Yes, correct.
Q. Approving it as the centre head.
Who is J Foster?
A. Jason Foster was somebody that joined us as a graduate.
I mean, I don't know how long he'd been at BRE by that
time. And obviously Brian you know. I mean, Brian was
not part of the reaction to fire centre, but that --
Q. What was the basic purpose of this review?
A. Well, I presume if you go through, it will explain in the introduction.
Q. Well, what was your understanding at the time?
A. I can't recall at the time without looking at -you know, having my memory jogged on the scope of what was being undertaken.
Q. We know what your relationship was hierarchically with Sarah Colwell at the time. What was Brian Martin's role at this point, March 2000?
A. March 2000, Brian sat in -- so we had two centres within the fire research activities: Sarah and the reaction to fire centre were in my centre, and I had a colleague called Nigel Smithies who was the centre head for the other area of activity, and Brian Martin sat within Nigel's centre.

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\section*{Q. And what was that centre? What was it called?}
A. I can't remember what it was called, I'd have to go back and look.
Q. What did it do?
A. It basically had a group of activities that sat within it. It included fire investigation at that time, sat within that centre. The -- all of the support work that Brian was doing in relation to the approved document and the technical secretariat work and so on sat within that centre. There was also a group looking at fire suppression, research into fire suppression technologies. There was a group looking at smoke control and fire detection.
Q. What was your role as the person signing it off?
A. So as the approver of this, basically you're looking at the report when it comes to you, you're looking for sort of obvious typographical mistakes and so on. You're looking to check that the right template's been used, because they were all agreed and it was quite strict with the contractual side of things that you had to present the reports in a specific way on specific templates. And then just a pair of eyes looking at it that had not been involved in the day-to-day work and actually doing the work, but to see if there was anything in there that basically doesn't make sense, was Brian Martin's role?
A. So Brian Martin would certainly have been leading on the second bullet point, the current requirements and guidance as given in the approved document and its revision. Sarah, I would say, would have led on the research previously undertaken on external fire spread on buildings. And types of external cladding systems currently in use, I mean, that could have been -I don't know whether that was done jointly between the two of them or whether one or the other would have taken the primary lead on that.
Q. Now, at the time, I think it's right, isn't it, that the revisions to Approved Document B 2000 revision were still in draft, because I think they weren't published until the July of that year and this document was dated

\section*{March?}
A. That may well be true. I don't know the exact timelines.
Q. So is it right that Brian Martin would be leading on, when it says the current requirements and guidance, the draft current guidance?
A. Probably, in that case.
Q. Right.

Why do you say Brian Martin would have led on point 2? Was his role focused on ADB back in 2000?
A. Yes.
Q. It was?
A. Yes, so Brian was a building control professional by background --
Q. Right.
A. -- and so he had real-world experience of the approved documents and how to apply them and so on, which obviously was not true of people that had come from a research background.
Q. Was anybody other than Brian Martin at the BRE at the time as experienced or expert, if that's the right word, on the approved document as Brian Martin?
A. Yes, so -- and I can't remember when he retired, but Brian in effect took over and was recruited to -- for a period of time, anyway, to work alongside somebody

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\section*{called Richard Reed.}
Q. You mentioned him before.
A. Yeah, who again was a building control professional by background, and, you know, had practised and worked and had real-world experience.
Q. Do you know whether this report was reviewed by the department before it was finalised?
A. That was the typical process, so I'd be surprised if it wasn't.
Q. Right.
A. I mean, they -- typically you would submit a report and then they would come back with any comments or questions or queries or clarifications that they needed and ... yeah.
MR MILLETT: Mr Chairman, we are a long way from finishing the topic before 4.30.
SIR MARTIN MOORE-BICK: Yes.
MR MILLETT: It's simply not possible, looking at my notes, but we are in a natural sub-break. So I'm going to ask you, I think, to call an end for the day now, and we can come back to this very document, I think, tomorrow morning. Sorry to break in the middle of a document.
SIR MARTIN MOORE-BICK: I don't think it will be tomorrow, though, Mr Millett.
MR MILLETT: No, it won't. Monday, the next available ...
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SIR MARTIN MOORE-BICK: Well, we don't usually finish even
a few minutes early, but there's obviously a good reason
to do so today. We've reached a natural point. So
we'll break there. We'll resume -- I mean, I know you
were expecting to come back next week anyway, weren't
you?
THE WITNESS: Yes, indeed.
SIR MARTIN MOORE-BICK: So that wasn't a surprise. So we'll
resume, please, on Monday morning at 10 o'clock.
THE WITNESS: Okay.
SIR MARTIN MOORE-BICK: We'll look forward to seeing you
then, and please take care over the weekend not to
discuss your evidence or anything relating to it with
anyone else.
THE WITNESS: Thank you.
SIR MARTIN MOORE-BICK: All right?
THE WITNESS: Yes.
SIR MARTIN MOORE-BICK: Thank you. So, if you'd like to go
with the usher, that's it for the day.
THE WITNESS:Thank you very much.
SIR MARTIN MOORE-BICK: Thank you very much.
THE WITNESS: Thank you.
(Pause)
SIR MARTIN MOORE-BICK: Thank you very much, Mr Millett.
10 o'clock on Monday, then. Thank you.
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MR MILLETT: Monday, thank you.

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MR MILLETT: Monday, thank you.
( 4.30 pm )
( 4.30 pm )
    (The hearing adjourned until 10 am
        on Monday, 21 February 2022)
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[^0]:    Fire Research Station even.
    Q. Right.
    A. But BRE and the Fire Research Station, to my knowledge, were not involved heavily -- at the time that I joined, anyway, up until $2000-$ - in fire testing to BS 476-6 and 7. We didn't have any spread of flame apparatus or a fire propagation test.
    Q. Do you know -- and if you don't know, tell me -- from the 1940s, in fact, it was a method of testing flame spread within corridors inside buildings?
    A. Yes, it was for lining materials, I know that, yes, of course.
    Q. Yes.
    A. Yes, yes, internal lining materials.
    Q. Internal lining materials.
    A. Yes.
    Q. Yes, thank you.

    Do you agree that there have been no fundamental changes to the part 7 test since it was initially developed at some point during World War II?
    A. That may be true. I can't really comment on that. I've not done a historic review of it back to 1940 , so ...
    Q. No.

    Do you know that the reference scenario, if I can put it that way, for that test is an internal fire?

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    A. Yes.
    Q. Yes.
            Turning then to part 6, that tests fire propagation,
    doesn't it?
    A. Yes.
    Q. How would you define fire propagation in very, very
    simple terms?
    A. Yeah, I mean, basically what the test is doing is it 's
    measuring temperature increase when exposed to
    an external radiant -- an internal radiant panel within
    the box that the sample is exposed in. So, essentially,
    you're measuring the contribution from that product,
    that material, that you've got mounted in the box, to
    that imposed radiant heat flux, and the gas flame along
    the bottom as well.
    Q. Yes. Do you have any understanding about the origins of
    that test?
    A. No, again, I don't.
    Q. Again, do you agree at least this much: that it was
    developed and intended to test fire propagation within
    a compartment?
    A. That's my understanding, yes.
    Q. So both of those tests have internal fire as their
    reference scenario?
    A. That's my understanding, yes.
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