# OPUS2 

Grenfell Tower Inquiry

Day 97

February 25, 2021

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Thursday, 25 February }202
SIR MARTIN MOORE-BICK: Good morning, everyone. Welcome to
    today's hearing. We're going to begin today by hearing
    some further evidence from Mr Clark, who at the time in
    question was employed by the BRE.
        So I'm just going to check that Mr Clark is there.
        I think he is. Can you see me and can you hear me,
        Mr Clark?
            MR PHILIP CLARK (continued)
THE WITNESS: I can see you and hear you, sir, yes, I can.
SIR MARTIN MOORE-BICK: Thank you very much, good morning.
THE WITNESS: Good morning.
SIR MARTIN MOORE-BICK: Before we resume your evidence, can
    we just run through the usual housekeeping checks: can
    you confirm that you're alone in the room from which
    you're giving evidence?
THE WITNESS: I can confirm that, sir, yes.
SIR MARTIN MOORE-BICK: Can you confirm that you have no
    documents or other materials with you?
THE WITNESS: I can confirm that, sir, yes.
SIR MARTIN MOORE-BICK: Thank you, and can you confirm that
    your mobile phone is in another room and that you don't
    have any electronic device in the room with you which is
    capable of receiving messages?
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    THE WITNESS: I can confirm that, sir, yes.
SIR MARTIN MOORE-BICK: Very good, thank you very much.
        Well, the arrangements are essentially the same as
        they were yesterday. I don't think I need run through
    them.
THE WITNESS: No, that's fine.
SIR MARTIN MOORE-BICK: Is there anything you'd like to ask
    before we carry on?
THE WITNESS: No, I'm fine, sir, happy to carry on.
SIR MARTIN MOORE-BICK: Thank you very much indeed.
            Right, then, Mr Millett, when you're ready.
        Questions from COUNSEL TO THE INQUIRY (continued)
MR MILLETT: Yes, Mr Chairman, thank you very much.
            Mr Clark, yesterday we were examining the test on
        19 March }2014\mathrm{ done by Kingspan on K15 to BS 8414-2, and
        you deal with that in your witness statement at
        paragraph 237, if we can go to that, please, at page 58
        {BRE00005768/58}. You say there, at paragraph 237:
            "My recollection, which is supported by my review of
        the test video footage, is that I informed the test
        sponsor of the potential for flaming above the test
        facility having occurred at 24:11 due to excessive
        flaming over the surface of the wing wall. However,
        this flaming subsequently reduced as a note at 24:21
        records: 'Flames over the surface of the panels die
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    back.'"
And you exhibited the document.
Now, we're going to watch some of the footage from that test now, and I have some questions for you about it.

Before I do that, I would like to ask you about the criteria for the early termination of a test under BS 8414-2.

Can we go first, please, to $\{\mathrm{BSI} 00000097\}$. Here is BS 8414-2, and can we go to page 11 \{BSI00000097/11\}, please. This, I should just say, is the version confirmed as at December 2011.

At page 11, as you can see, there is paragraph 8.5 under "Procedure". I wonder if we could have that blown up a little bit, please, 8.5, "Test termination criteria ". Can you see?
A. I can see that, yes.
Q. Can I take it that, as at March 2014, you were very familiar with this BSI?
A. Indeed, sir, yes.
Q. It says, under "Test termination criteria":
"Extinguish the heat source 30 min after ignition. If no part of the cladding system is still burning, terminate the test. If flaming or monitored temperatures are still rising, continue taking records 3
for an additional 30 min , up to maximum test duration of 60 min . (See C.2.4.)
"The test shall also be terminated:
"a) if flame spread extends above the test facility ; or
"b) if there is a risk to the safety of personnel or impending damage to equipment."

You can see there that it says "The test shall also be terminated".

Is it right that section 8.5, to your understanding at the time, March 2014, represents the full early termination criteria?
A. That is correct, yes. I think in the early versions, this wasn't in the part 1 test, but it came into this test standard, yes.
Q. There is no other section, is there, which tells the reader that, for example, the flame spread must be of a certain type or of a particular duration?
A. No, there isn't. No, you're correct.
Q. What's your understanding of why that wording is included in the test standard?
A. The thing with fire testing is it's inherently dangerous to a certain extent. Line (b), for example, is obviously if there is impending risk to personnel, which is obviously -- this is the priority from our side, to
A. Yes, and the review of the video, that's correct, yes.
Q. You're not saying that you would only terminate the physical test after having reviewed the data, that would be ridiculous?
A. No, no, no, that's correct, yes, you're right, yes.
Q. That's clarified that.

Going back to the first part of your answer, you have just told us that "to the certain extent I would work to the (b) section in that, the risk of personnel and impending damage".

Just going back, if we can, please, to the standard, do you accept that the mandatory requirements for termination are one of two: either if the flame spread extends above the test facility, or if there is a risk to safety, or both at the same time?
A. Yes, you are correct in that regard, yes, yes.
Q. Why was it essential that the test be terminated if the flame spread extends above the test facility? In other words, what's the purpose of (a)?
A. It's a mark of performance, to a certain extent.
Q. You don't have the choice, do you, to ignore (a) and go with (b)?
A. There is to a certain extent some --I wouldn't say leeway, but this had always been common practice from day one. Every single test I've ever performed with me or other people, that has always been the way, and it had carried on in that regard. It doesn't mean that the test would then subsequently go on and pass, if that's what you ... the interpretation I'm trying -- I might get from that.
Q. You said in answer to my question that (a) is a mark of performance to a certain extent. What do you mean by that?

Let me ask it a different way: what's the purpose of the British Standard containing a mandatory requirement for termination if flame spread extends above the test facility?
A. It means that the test -- that the sample cannot be classified because you've terminated the test.
Q. I understand that. That's, with great respect, a circular answer. What I want to know is: what is the scientific reason for the British Standard requiring termination of the test if the flame spread extends above the test facility ?
A. Because it's -- the test -- the flaming on the sample is

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bound by the top of the rig.
Q. Yes, I understand that. What's the problem with flames going above the rig that requires termination?
A. In terms of the test, there's -- the problem is that that's -- in the test, that's what is mandated in the test, you're right. There is no problem in terms of what we did in practicality for that. I think we've never failed or passed something that hasn't subsequently been reviewed and then the tester said, "Look, at that point, even though we haven't stopped the test as in extinguished it, the test has officially terminated at that point".
Q. Mr Clark, let me have one more go. What I'm really trying to get out of you here is your understanding of the scientific rationale for (a), the scientific rationale behind the requirement that the test be terminated if flame spread extends above the test facility. What is the rationale?
A. It's indicating that the performance of the system is poor enough that it has exceeded the bounds of the facility.
Q. Right. It's no more than that, is it?
A. No, that's -- no.
Q. Do you accept that if flame spread extends above the facility, the test must be terminated and you've got no
A. I wouldn't say there's no discretion, because termination can be viewed in different ways. We could say to the client, and we have said to the client, in reality, that this test, in terms of how it's performed, is being terminated. We've said that to the client, that the test as-is at the moment is being terminated.

But because they don't necessarily always understand the mechanisms of things, we do and have and always have in the past, if we deemed it to not be unsafe, we would allow that system to carry on burning so that knowledge could be gained from how it performed in other ways, and that has always been the practice that I've always done, it 's always been with every other person that's ever run tests in the whole of my career.
Q. So is it your evidence that the BRE would not apply the mandatory criteria of $8.5(\mathrm{a})$ but apply a discretion as to whether to apply it or not?
A. No, so it would be that we would say the test has officially been terminated now, but we could allow it to carry on burning.
SIR MARTIN MOORE-BICK: May I interrupt? I'm sorry, Mr Millett. It seems to me that part of the problem here arises from the understanding of the word "terminated".

If you look at criterion (b), which requires the test to be terminated if there is a risk to life or -I forget - maybe to the building, that means terminate the test in a physical sense, doesn't it?
A. It does, sir, yes.

SIR MARTIN MOORE-BICK: Well, why does the word "terminated" in the introductory language not mean the same?
A. Because ... when you read it in that way, you're right, sir, yes, but I think the practice has always been that we try to get as much learning out of these tests as we can for the client
SIR MARTIN MOORE-BICK: All right.
A. If you terminate something, you never learn lessons. Failures are as valuable as passes in terms of understanding the mechanisms for failure, and if you just terminated everything as -- you would never learn anything and no progress would ever be made.
SIR MARTIN MOORE-BICK: Yes, all right, thank you very much. Yes, Mr Millett.
MR MILLETT: Do you accept that, in electing to apply a discretion as to whether to terminate the test once flame spread extends above the test facility, you haven't adhered to the mandatory requirements of the test standard?
A. Erm ... I ... it's never been pointed out to me that
that's the case, no, no, because --
Q. (inaudible) I asked you. Do you accept that, in applying the discretion, you are deviating from the mandatory standards required by the BSI standard?
A. In those terms, then yes, you're correct, yes, yes, but I would say it's not unusual in fire testing at all.
Q. Right.
A. That's ... yes, from my experience, that's not unusual.
Q. Let me ask you this and see if you can help me: would you accept that one of the purposes of a BS 8414 test, whether under part 1 or part 2 , would be to test whether or not the full system adequately resists the spread of fire over the walls for the purposes of compliance with Approved Document B and the Building Regulation in particular?
A. Yes, that's correct, yes.
Q. And therefore can we take it that, if flame spread extends above the test facility, the test had to be terminated because ipso facto that full system would not adequately resist the spread of fire over the walls for that purpose?
A. That is correct, sir, yes, you're correct.
Q. Now, let's look at the footage. Can we go, please, to \{BRE00005672\}, please.

I'm reminded that I should give a trigger warning

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here: there will be fire shown in the video.
Before we start it, I've just given a trigger warning, perhaps we should wait ten seconds or so, so that those who don't want to see fire can avert their eyes.

Now, just before we start it, I can ask a question: this is a section of the footage recorded by your head camera of the test carried out on 19 March 2014 on K15 and Trespa HPL, isn't it?
A. It appears to be, yes.
Q. You have been given an opportunity to review this, haven't you, and the Inquiry's transcript?
A. I have, sir, yes.
Q. Thank you.

Now, we can start the video at, please, three minutes into this clip. This is about 24 minutes into the test. If we can start an at 03.00, and please play to the end.
(Video played)
Right. Mr Clark, can we now look, please, at the transcript of the conversation we could hear fairly well, actually, on that video and audio. This is at \{BRE00035418/3\}, please. In the fifth line down, you've got male speaker $2 \ldots$ I'm so sorry, I'm just trying to find the spot.

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A. I think it might be slightly further down.
            (Pause)
Q. Yes. We've got:
            "MALE SPEAKER 2: (Tom Lennon, BRE): (inaudible) see
    the (inaudible) thermocouple wing wall (inaudible)
    sticking right out.
            "MALE SPEAKER 1: (Phil Clark, BRE) [that's you]
    Where?
            "MALE SPEAKER 2: (Tom Lennon, BRE) First (inaudible)
    thermocouple up on the wing wall (inaudible).
            "MALE SPEAKER 1: (Phil Clark, BRE) Oh yeah.
            "MALE SPEAKER 2: (Tom Lennon, BRE) doesn't make any
    difference (inaudible).
            "MALE SPEAKER 1: (Phil Clark, BRE) Yeah no it
    doesn't."
            Then it goes on, and I just want to show you
    a little bit further down at page 3, under the heading
    "BRE00005672" -- do you see that?
A. Yes. I think the male speaker 1 is where the
    conversation starts, "You alright Tom? Alright".
    I think that's where the video started.
Q. "MALE SPEAKER 1: (Phil Clark, BRE) You alright Tom?
    Alright.
            "MALE SPEAKER 1: (Phil Clark, BRE) We might need to
        ah yeah.
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"MALE SPEAKER 3: (Stephen Howard, BRE) Guys! Do you want to move that way.
"MALE SPEAKER 3: (Stephen Howard, BRE) Right come this way.
"MALE SPEAKER 1: (Phil Clark, BRE) Right give it, just give ... grab the um Tom ... give it a couple of seconds give it a couple of seconds because it might just be burning off.
"MALE SPEAKER 2: (Tom Lennon, BRE) I'll get on the hose just give me a shout ok?
"MALE SPEAKER 1: Yeah yeah right.
"MALE SPEAKER 1: (Phil Clark, BRE) That's all right. It's just burned the surface off. It's fine. Panic over. It just hit its ignition temperature.
"MALE SPEAKER 5: (Unknown) Sorry?
"MALE SPEAKER 1: (Phil Clark, BRE) It just hit its ignition temperature.
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) Still alright though to me.
"MALE SPEAKER 1: (Phil Clark, BRE) Dunno, would not like to say."
Then keep going down into the next section \{BRE00035418/4\}:
"MALE SPEAKER 1: (Phil Clark, BRE) Tom, it's ok I'm happy to carry on. We'll just keep going.
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"MALE SPEAKER 2: (Tom Lennon, BRE) (inaudible) we'll give it another 5 minutes unless you say otherwise.
"MALE SPEAKER 1: (Phil Clark, BRE) Yeah yeah no it's alright it's calmed down. It warm isn't it?"
A. I think this bit wasn't on that video, as far as I'm aware.
Q. No, I think that's probably right. Then ...
A. I think the video ends at "MALE SPEAKER 1 [me]: Dunno, would not like to say". That's where the video ended.
Q. Yes.

It's right, isn't it, that you could see, and indeed said, that the flames were definitely over the top but it was for a very short time?
A. That's correct, yes. Yes.
Q. Why did you say that? Why did you say it was definitely over the top but it was for a really short time?
A. Because that's what happened. It was literally three seconds, maybe.
Q. We can see this at the bottom of page 5 \{BRE00035418/5\}, in another clip, where you say:
"Got a feeling it might be quite short lived it just, just flashed over the surface there didn't it."
A. Yes.
Q. Yes. Then at the top of page 5 , you see you say at the end of this video:

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"Yeah has it turned itself off - can you see if it comes back on?"
A. Yes, that was in reference to a camera which had turned itself off.
Q. Now, when you say it was definitely over the top but it was a really short time, that would have required early termination on your part, wouldn't it, if you were adhering properly to the test standard?
A. Yes, and I think subsequently the videos were reviewed and it was decided that that was the termination point.
Q. I understand that, but your observation, which you've agreed with, that it was definitely over the top but it was for a very short time, would require early termination under the mandatory standard, wouldn't it?
A. If you read it that way, yes, yes.
Q. Yes. It wasn't open to you to invent additional criteria for early termination, was it?
A. No, I'm not inventing early criteria, no.
Q. You couldn't choose to ignore the fact that the flames had overtopped the rig, even if it was for what you regarded as a short time.
A. If you look at the standard in that way, no, you're correct, but the problem you have is that in -- from past experience is that the way the data is collected, the data requires temperatures for -- to be exceeded for

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a period of 30 seconds, and we've had a number of occasions where something has happened where we've been in a position where it's been terminated for a particular reason, and then subsequently, looking at the temperature data, it hasn't failed in that regard. So we were in a position where, to make it more robust, we were allowing it to carry on, to be absolutely certain. And that had always been the practice throughout my career with every person who had ever done tests -- I've done tests with or anything that I'd ever done.
Q. Yes, but that would mean that you were introducing a level of discretion into the operation of the termination criteria, wouldn't it?
A. Erm ... if you put it that way, to a certain extent, yes.
Q. And that's not allowed under the BSI, is it? There is nowhere in the document(?) where it says it's up to the test operator to decide whether to terminate or when to terminate the test once flames exceed the top of the rig.
A. No, but you learn from experience what is relevant. I think that the implication is that you're saying that, had we terminated, the test would have failed at that point. But the test didn't then subsequently go on to 17
pass any of the criteria, so it's a bit of a superfluous argument, I think.
Q. In hindsight, as a matter of analysis, that may be right, but we know that test termination is a physical act, not an official act.
A. Indeed, yes.
Q. Can we look, please, at the next section of footage I want to show you, please, $\{$ BRE00005677 $\}$. I would like the video to be played, please, from 0.25 to 4.48. This is a long section, I'm afraid, it's about four minutes, but if we can please play that.

> (Video played)

Right. That was a bit long, but we have the transcript here and I'm going to take you through that now.

Can we please go back to the transcript,
\{BRE00035418/9\}, under the bold heading "BRE00005677". We start with male speaker 1 , and you have identified that as you, and I' II just read it out:
"MALE SPEAKER 1: (Phil Clark, BRE) That um.. you know that flash from the surface what happened there is the um (inaudible) of the panel has been heated up to its auto-ignition temperature so basically everything (inaudible) ..."

I think you have added those words, haven't you?

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A. I think I have, sir, yes.
Q. "... and it just took off but you can see how quickly it
    (inaudible) it burned away it burned probably
    (inaudible) 10-15 seconds.
            "MALE SPEAKER 6: (Adrian Brazier, Kingspan) That's
    why it was giving colour to the face of the panel isn't
    it .
            "MALE SPEAKER 1: (Phil Clark, BRE) Yeah yeah. If
    that gets much worse, Tom, if they get like another if
    they get over a metre we might just have to knock it
    down. Banging on that beam at the moment but um..
            "MALE SPEAKER 2: (Tom Lennon, BRE) There's a lot of
    embers going up and over (inaudible).
            "MALE SPEAKER 1: (Phil Clark, BRE) Nothings, there's
    no um (inaudible).
            "MALE SPEAKER 2: (Tom Lennon, BRE) I don't think
    it's going to go out oh there you go look.
            "MALE SPEAKER 1: (Phil Clark, BRE) Got a hole in my
    hose.
            "MALE SPEAKER 5: (Ivor Meredith, Kingspan) Sorry I
    walked in front of the camera.
            "MALE SPEAKER 1: (Phil Clark, BRE) That's all right.
            "MALE SPEAKER 5: (Ivor Meredith, Kingspan) So, can
    it fail if it assuming it passed in during the
    30 minutes, can you fail it if it's getting up there
                                    1 9
    now?
            "MALE SPEAKER 1: (Phil Clark, BRE) Yeah.
            "MALE SPEAKER 5: (Ivor Meredith, BRE) What does it
    have to do though what's the .. ?
            "MALE SPEAKER 1: (Phil Clark, BRE) Flames above ..
            "MALE SPEAKER 5: (Ivor Meredith, Kingspan) What you
    just have to call it a danger or something does it?
            "MALE SPEAKER 1: (Phil Clark, BRE) Um it says, the
    standard says, and I can pull it up what it says .. got
    it here ... It says, um, extinguished after 30 minutes,
    um if no parts still burning, terminate the test. If
    flaming, monitor and temperature still rising continue
    recording for up to an additional }30\mathrm{ minutes, a maximum
    of }60\mathrm{ minutes so we're (inaudible) .... Um the tests are
    to be terminated if spread when spread above the test
    facility or risks personnel (inaudible) damage to
    equipment."
            Now, just pausing there, were you reading
    paragraph 8.5, and particularly (a), to Mr Meredith at
    that point?
A. I was, yes.
Q. You had it on your iPad, did you?
A. I did, yes.
Q. So you had no doubt at all at that point that the terms
    of the British Standard were actually physically in
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    front of you?
A. Yes, you're correct.
Q. Then Ivor Meredith goes on:
    "MALE SPEAKER 5: (Ivor Meredith, Kingspan) the
    flames spread above the test facility.
    "MALE SPEAKER 1: (Phil Clark, BRE) Yeah.
    "MALE SPEAKER 5: (Ivor Meredith, Kingspan) It did?
    "MALE SPEAKER 1: (Phil Clark, BRE) That doesn't mean
    the Burn Hall though. (inaudible) burn a hole in the
    roof.
        "MALE SPEAKER 5: (Ivor Meredith, Kingspan) Are you
    saying it went above that.
            "MALE SPEAKER 1: (Phil [Clark], BRE) It's gone above
    now.
            "MALE SPEAKER 5: (Ivor Meredith, Kingspan) I can't
    see it (inaudible)
            "MALE SPEAKER 1: (Phil Clark, BRE) You can see it's
    died down a little bit. It's actually impacting on that
    beam up there.
            "MALE SPEAKER 5: (Ivor Meredith, Kingspan) But is
        that actually, is that fail or?
            "MALE SPEAKER 1: (Phil Clark, BRE) Well I'm, I'm
    yeah ..
            "MALE SPEAKER 5: (Ivor Meredith, Kingspan) On the
    fence.
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"MALE SPEAKER 1: (Phil Clark, BRE) On the fence at the moment. But it hasn't got any more than the impact onto that beam really, so we're going to let it run and see where it gets I said to Tom if it gets like a metre or so above obviously we'll have to (inaudible) it does but at the moment it looks like the board is holding it in place um if that falls down it's going to expose a bit.
"MALE SPEAKER 5: (Ivor, Meredith, Kingspan) Yep.
"MALE SPEAKER 1: (Phil Clark, BRE) But it's also what that um flash did.
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) that flash did.
"MALE SPEAKER 1: (Phil Clark) .. it was definitely over the top but we'll have to watch it back and see how long it went for. It wasn't for very long. And a lesser man might have put that out... No comment he says.
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) If you're going to burn things, you want to watch a proper fire ..
"MALE SPEAKER 1: (Phil Clark, BRE) No wimping out half way through."

Now, we've heard the audio, we've seen the video, and we've seen this transcript. Can I ask you this: why would you need to watch it back and see how long it went
for?
A. Because it's -- ultimately it's not my decision to -whether it will be pass or fail, so that's -- again, I think we said this yesterday, while I undertake the test, the decision as to how it performs is undertaken by other people, so that would be the review that would have been undertaken.
Q. You can see, as you have confirmed, from the criteria that you had in front of you that you had to stop the test if flames went above the rig; yes?
A. That's what the standard says, yes, yes.
Q. Yes, and you actually read the words at the time; yes?
A. Yes. So in terms of what will be reported, it would say in the test report that the test was terminated at that point.
Q. Yes. Just answer my question --
A. The test -- so if -- the test, to my mind, is the bit where you're collecting data to go into the report and which is then used for classification. Once the test is terminated, as in you've stopped collecting the data for the purposes of classification or whatever, as BRE had always done, and I've done it through the whole of my career and nobody has ever corrected me to, it was common practice to allow that to burn for the client to get additional data. So the test officially is

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terminated, but the fire was allowed to burn. So that was the difference. And I understand where you mean -but, as I say, that was always common practice from what we had done.
Q. Now can you answer my question, please?
A. Yes, sir .
Q. The question was: you had the text of the test in front of you, didn't you?
A. I did, yes.
Q. And there are no criteria in the text of the test criteria that you had in front of you for the duration of flame spread above the test facility ?
A. No, there isn't, no, you're correct.
Q. So were you applying your own discretion as to how long you would let the flames rise above the test facility before --
A. Erm - -
Q. -- terminating the test?
A. In that regard, yes, yes.
Q. And you agreed with me that there in fact is no discretion afforded to the tester in the test standard in that way, is there?
A. No, if you read it in those regards, then no, you're correct, no.
Q. Then why were you applying a discretion in whether or
A. Because that is common practice that had always been undertaken and I was doing what had always been done, so I had no reason ...
Q. Common practice or not, do you accept that the common practice was a deviation from the requirements of the test standard?
A. If you -- by meaning if it goes over the top you have to extinguish the whole of the facility, then you're correct, yes.
Q. And this deviation from the test standard in that sense was something pursued by the BRE as standard practice; is that your evidence?
A. I would say yes, but officially the test was terminated It's ... yes. I understand where you're coming from, but yes. I think $--I$ don't think it's unusual for tests to carry on for data-gathering purposes.
Q. Now, we're going to play another piece of footage. This is the penultimate one.

Can we go to $\{$ BRE00005678\}, please, and I'd like this to be played from 1.33 to 4.57 . It 's about three minutes, bear with us, but it's useful, and then I' II show you the transcript, which I know you've reviewed. So $\{B R E 00005678\}$, please.

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## (Video played)

Now, can we go to the transcript, please, back to \{BRE00035418/12\}. If we start at the top of page 12 , we can see male speaker 5 , second entry down,
Ivor Meredith, Kingspan, and he says:
"But they are ... transient flames ..."
Can you see that?
A. Yes, I do.
Q. Then you say:
"MALE SPEAKER 1: (Phil Clark, BRE) yeah yeah yeah that's where I'm sort of...
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) It's not the actual test facility on top of that.
"MALE SPEAKER 1: (Phil Clark, BRE) But it doesn't it doesn't say what sort of flames, it just says flames .. so .. I think um..
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) I'm involved in the re-write so I might have to clarify that.
"MALE SPEAKER 1: (Phil Clark, BRE) Just put 'green flames' or something like that .... I'm not seeing that sort of um surface burning so badly for a long time.
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) (inaudible) because it wasn't really eating away at that it was sort of concentrating on that side.
"MALE SPEAKER 1: (Phil Clark, BRE) That shows you why you put the wing wall in because it um.
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) pushes it.
"MALE SPEAKER 1: Yea heats up.
"MALE SPEAKER 5: (inaudible)
"MALE SPEAKER 1: (inaudible)
"MALE SPEAKER 5: (Ivor Meredith, Kingspan)
(inaudible) .. frame would be good for another one then ... That'll do .. yeah.
"MALE SPEAKER 1: (Phil Clark, BRE) Between, you, me and the (inaudible) camera.
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) yeah uh huh.
"MALE SPEAKER 1: (Phil Clark, BRE) flames above the rig, I will put ... (writing)
"MALE SPEAKER 5: (Ivor Meredith, Kingspan) Can't you just delete the whole sentence?
"MALE SPEAKER 1: (Phil Clark, BRE) I will put ..
(writing) .. I think it might be (inaudible) in a minute it's .. looks like that board just collapsed in."

It's right, isn't it, just reading that, that BS 8414 doesn't actually give you any sort of specification about what sort of flame spread above the rig should lead to termination or not lead to

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termination?
A. No, you're correct yes, yes. One thing that's just come to mind, I think at this point Kingspan were also asking about criteria and looking for what is the LPS 1582 standard, and in that it -- that does actually define, I think I've said in my statement, that does define how you -- it does state how you define flaming, and it says essentially, "Not transient but consistent flame for a period of 60 seconds".

So that, in terms of what you said there, was -- and I think I've said this in my statement -- the criteria to a certain extent I was working to, because one of the things organisations like Kingspan were looking to do was to potentially use this data for the LPS 1582 requirement as well.
Q. If you look at the bottom of page 12 of the transcript, please, you can see, four entries up from the bottom, you say, "Between, you, me and the (inaudible) camera", do you see that?
A. Yes.
Q. Then there is a "yeah" and then you say, "Flames above the rig, I will put ..." Then you're writing. Do you see that?
A. I do, yes.
Q. Then he says, "Can't you just delete the whole
sentence?" And you say, "I will put", and then you
write.
What was it that Mr Meredith was suggesting that you
delete?
A. If I remember correctly, I put in there, "Flames above
the system, review the video", I think. Something like
that.
Q. You say, "If I remember correctly"; have you refreshed
your memory?
A. I think I've seen the text, yes. If I recall correctly,
that's what I put.
Q. What text?
A. I think it's in my statement somewhere, I think.
Q. Sorry, are these notes --
A. Yes, because this subsequently went on to be disputed,
as part of the dispute all of this footage was reviewed
and the text of that is in this statement here as part
Q. of that.
Q. Just to be clear, your notes that you were making at the
A. time, were they preserved?
Q. Did you review them for the purposes of your statement?
A. I did, yes, yes.
Q. We may have to come back to that. 29
A. As I said, I'm sure I put, "Flames" - - "Transient flames", or something, "above, review the video", or something like that.
Q. Did you make the deletion that Mr Meredith asked for?
A. No, I didn't, no. I think it was just him joking.
Q. Right. Right.

Can I then take you to a small section of footage
from near the end of the test at \{BRE00005679\}. Can we
please start that at 4.20 and then play that to the end.

> (Video played)

Now, let's go to the transcript, please, at \{BRE00035418/14\}. At the top of page 14, second entry down, you see male speaker 5, that's you, and you say:
"MALE SPEAKER 5: (Phil Clark, BRE) It's actually, the panel's burning that far down the (inaudible) isn't
it? A flame moving is still transient isn't it?
(inaudible) floating up. Or are they not still transient flames at 59 minutes?"

Then you say again, well --
A. Can I just say something there? I think I've misidentified male speaker 5. I think that should read Ivor Meredith.
Q. Fine, I was going to ask you. That looked --
A. Yes.
Q. -- because I saw that there were two. That must be

Ivor Meredith, and this is you, male speaker 1 :
"MALE SPEAKER 1: (Phil Clark, BRE) Well it doesn't, it doesn't define what sort of flame it just says flames above the test facility. You could argue that they weren't big flames and that they didn't pose a danger...."

Then if we go perhaps just a little bit down the page, there is another video clip I'm not going to show you, but under "BRE0005680", you can see the first thing you say there is:
"MALE SPEAKER 1: (Phil Clark, BRE) ... didn't pose a danger that day so you can argue that."

Do you see that?
A. Yes, I do, yes.
Q. On what basis could you argue that these flames weren't big flames or that they didn't pose a danger?
A. A danger to the facility, is what I meant in that regard.
Q. Right. But why would the size of the flames or the nature of the flames be relevant?
A. Because we're ... my main -- or the main criteria when we're testing in that facility is to make sure that everybody is safe, so that's my criteria in that regard. That's what I meant in terms of that. I didn't mean they weren't -- in the real world they wouldn't

## potentially pose a danger.

Q. But do you accept that the size of flames isn't a matter for your discretion in deciding whether to terminate the test or not?
A. You're correct, yes.
Q. Or whether the flames are dangerous as you as an observer might see it?
A. No, but that's why there are other criteria that are used to determine how a system performed.
Q. Why were you suggesting this is an argument? An argument by whom?
A. I mean an argument as in it's a discussion point, it 's ... yeah, I don't know what I meant there, no.
Q. No. And why were you assisting Mr Meredith, who was after all the client, the test sponsor, in thinking of potential arguments in favour of exercising a discretion based on flame size or flame nature when considering whether or not the test should be terminated?
A. I don't think that's how I meant it. It 's not his decision to argue or otherwise as to whether a test is terminated or not. That's -- ultimately the decision falls with BRE, and my understanding is that the test was deemed to have been terminated. Although the flames themselves weren't actually extinguished, the test was deemed to have been terminated at 58 minutes, which is

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\begin{aligned}
& \text { reflected in the report that was issued. } \\
& \text { Q. When you say "you can argue", did you mean "one can } \\
& \text { argue"? } \\
& \text { A. Sorry, I ... } \\
& \text { Q. Well, you see, and it's on the screen at the moment, } \\
& \text { male speaker 1, that's you -- } \\
& \text { A. Yes, I understand what you mean. Yes, one could argue, } \\
& \text { not you person -- yes. } \\
& \text { Q. Still, you're presenting to the test sponsor arguments } \\
& \text { that you considered to be sound about why the test } \\
& \text { shouldn't be terminated based on flame size, weren't } \\
& \text { you? } \\
& \text { A. Erm ... if you read it in that way, but no, that's not } \\
& \text { how it was meant, no. } \\
& \text { Q. Why was there any discussion about any of this? Why } \\
& \text { didn't you simply terminate the test on the basis that } \\
& \text { the flames had overtopped the rig, end of story? } \\
& \text { A. Because that's - - we work with people to get as much } \\
& \text { information as they can. I think, like I said earlier, } \\
& \text { if you just start terminating tests in that regard, then } \\
& \text { you never learn anything, you never learn how things } \\
& \text { perform in the real world. And one of the other things } \\
& \text { is that I had a senior staff member there who hadn't } \\
& \text { said, "You need to terminate the tests here", and this } \\
& \text { was common practice. }
\end{aligned}
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Q. Can we go back to the bottom of page 12
\{BRE00035418/12\}, please, and that's something in relation to the previous audio. There's something there that I don't think I completed my questioning on.

If you go to the bottom of page 12 , you can see
that, four lines up, I put to you, "Between, you, me and the (inaudible) camera". Do you see that?
A. Yes, yes.
Q. Ivor Meredith says, "yeah uh huh", and then you say, "flames above the rig, I will put ..." and then you're writing. He asks you to delete the whole sentence, and then at the top of page 13 \{BRE00035418/13\}, you say, "I will put ..." and then you're writing.

It looks from that that you were writing your notes in collaboration with Mr Meredith.
A. No, because he didn't say, "Why don't you put this?" I wrote it, he didn't change - - he said - - I think he said jokingly, "Couldn't you just delete the whole sentence?" I wasn't collaborating with him, no, no.
Q. Well, he asks you, "Can't you just threat the whole sentence?"
A. I didn't -- sorry, sir.
Q. Forgive me, can I put it to you, please.

He says, "Can't you just delete the whole sentence?" You say, "I will put ..." What were you putting in
response to his question or request to delete the whole sentence?
A. I think I put, "Review the video".
Q. Right. Why --
A. I think he said jokingly, "Couldn't you have just deleted the whole sentence", so ...
Q. Why are you allowing Mr Meredith to have any discussion with you at all about your notes?
A. He wasn't.
Q. Well, he was, with great respect. This is what this transcript shows. You're having a discussion about what you should enter in your notes.

## A. If --

Q. He asks you to delete something and --
A. Like I said earlier, if I thought I had anything to hide, I wouldn't be wearing this helmet camera. I've got nothing to hide in terms of what I did. All I probably put was some clarification to say, "Review this at a later date". There's no collaboration in any way, shape or form there.
Q. Right. So in response to his request to delete, you made a change, you then put, "Review the video". That was a change, I think, wasn't it?
A. That was an addition.
Q. Right, an addition.

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## A. An addition, yes.

Q. So you put an addition into your notes based on a discussion, indeed a request, from Mr Meredith; yes?
A. No, he didn't request it. I did it under my own volition. I would have probably put that anyway.
Q. My question: you put an addition into your notes during the course of a conversation about what you should write that you were having with Mr Meredith?
A. No, he never at any point did he tell me what to write. He never suggested I write anything.
Q. Well, he did, but maybe you didn't comply with that, but you certainly wrote your notes -- I'll put it again -during the course of a conversation with Mr Meredith about what your notes should say.
A. I disagree.
Q. Right.

Let's look at your witness statement, please, at paragraph 239 \{BRE00005768/59\}. You say:
"Subsequent examination of the test data indicated that, regardless of the presence of observed flaming over the test facility, the temperature was still rising on the external face of the facade and within the cavity after the nominal 30 minutes termination time for the crib; as such, the test would have been required to continue for the full 60 minutes duration."
Q. Is it right that you were fully supported in that view by Stephen Howard?
A. That is my understanding, it is, yes.
Q. Did anybody else from the BRE review any of the video footage from this test?
A. I think ... I think Tony Baker may have.
Q. Right.
A. I think there's a video - - sorry, an email that suggests that three people had viewed it, and Stephen Howard was actually present at the test as well.
Q. Can we go back to your statement, please, at page 54 \{BRE00005768/55\}, paragraph 224. You identify a dispute, an exchange, which led to Kingspan's dispute being escalated and treated as a formal complaint within the BRE, ultimately dealt with by BRE's compliance team.

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Can we look at the complaint summary, which is at \{BRE00015636\}. If we start by looking at the top right - hand corner, you will see that there is a date, February 2013, which is obviously an error, because the internal audit report is dated 6 June 2014.
A. I think that date at the top, sir, is actually the references when the document was put together.
Q. I was going to ask you, it looks as if this was a BRE form, so is 6 February 2013 the date the form was created?
A. Yes, I think that's correct.
Q. But the actual report is dated 6 June 2014; yes?
A. I think that's correct, yes.
Q. I see.

Now, looking at page 1 under "General Summary: Background", it says:
"The purpose of this investigation was to determine if the Kingspan cladding fire performance test ref 293941 ..."

That was the 19 March test, wasn't it?
A. Yes.
Q. " ... was carried out in accordance with BS 8414-2:2005, BR135 and BS EN ISO 17025:2005.
"The test was carried out by Phil Clark and a representative of Kingspan was present during the
the video footage and the test data, that test was
a fail, wasn't it?
A. It was, yes, yes.
Q. Indeed, you go on at paragraph 240, as we can see, to
say that it wasn't suitable for classification to
say that it wasn't suitable for classification to BR 135; yes?
Q. Who was responsible for the calibration of the wall loggers and the thermocouples?
A. That, at that time, fell under my jurisdiction.
Q. Right. Can you account for how there had been a gap of some 18 months between September 2012 and March 2014 in the calibration, and how come there was no calibration on the due date, 24 September 2013?
A. Erm ... sorry ... so ...
(Pause)
Sorry, what was the date of the test?
Q. The date of the test was 19 March 2014.
A. Erm ... no, I can't.
Q. It was your job to recalibrate it, but you didn't do it. Is that - -
A. There was a period from March 2013 until about May 2013 while I was off with long-term sick, but I can't account for the other period of time. It was on occasions very difficult to get the -- our internal chap to come down and -- because of his workload as well. But I can't account for that necessarily, no, other than the absence from the office due to long-term sick.
Q. That absence from the office wouldn't explain why there was no calibration on 24 September 2013 or thereafter, would it?
A. No, not necessarily, no.
Q. What effect did you understand that this wrong calibration had or could have had on tests to BS 8414 carried out since the last calibration date, and particularly the September 2013 recalibration date?
A. If it had been picked up by, for example, UKAS, they would give you -- they would note it and they would give you seven days to get it sorted out, and I think in this case it was checked and it was found to still be compliant, there was no issues raised.

So even if it was done -- this was done by an external auditing organisation, they would give you the -- that period of time to rectify it and then you would need to demonstrate that it had no detrimental effect to the readings.
Q. So are you saying that in fact there was a review of all the thermocouple data since 24 September 2014 and before the date when it was checked, and all the results were checked again and re-verified? Is that what happened?
A. That's my understanding, yes.
Q. How do you understand that? What's the source of your understanding?
A. That would be the process. As far as I'm - - I can remember, the logger was definitely recalibrated, and the checks were done. I can't remember by whom. I know who would have done -- undertaken the calibration, but 41

I don't know who else would have checked the other stuff.
Q. Was the check on the historic thermocouple and wall logger figures between September 2013 and the date when the verification was done carried out internally or externally?
A. It would have been done internally, yes.
Q. By whom?
A. We had a gentleman who worked in the calibration team, a gentleman called Steve Wright.
Q. Would there have been a report?
A. Yes, it would have gone into the system, yes, and in that case I think somewhere in my witness statement -I kept a file of calibration certificates, and they were also kept electronically on the BRE central system.
Q. Right. Well, I don't think we've seen those, so I think we'd need to see those.

Did you yourself review the report in order to satisfy yourself that, notwithstanding the failure of recalibration of either the wall logger or the thermocouples, the data that was produced by any tests was not materially inaccurate?
A. I can't recall specifically doing that, no.
Q. Was it not your job to make sure and satisfy yourself that the tests that had been done between those dates
and reports produced on the basis of the data produced between those dates were not materially inaccurate?
A. I probably did, but I just -- as I say, I can't recall specifically having -- doing that exercise, but ...
Q. You would remember it, because it would be quite an exercise to do, wouldn't it? You would have had to have gone back and reviewed all the thermocouple data, the wall logger data, for all of the tests following the date when the recalibration was due. That would be quite a substantial exercise, would it not?
A. Probably then $--I$ probably think it wasn't done, then, if I don't remember it. If I don't recall doing it, then the exercise in the way you put it probably wasn't done, then.
Q. That would be quite a serious lapse, wouldn't it, because it would mean that you were taking the risk that out there, there were tests, test reports,
classification reports, based on thermocouple data and wall logger data done after 24 September 2013 which might be materially inaccurate?
A. No, you can tell when there's something wrong with data.
Q. No, but you can't tell if you don't look.
A. Yeah, you can, you can.
Q. You can tell whether there is something wrong with the data if you don't go back and check it, is that what

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you're saying?
A. Yes, yes. The thing with the data is, particularly with thermocouples, they either work or they don't, and ... yes.
Q. Well, it's not a light switch, is it? A thermocouple is --
A. They are like a light switch, yes.
Q. They're like a thermometer, aren't they, they measure heat?
A. They do measure heat, yes, yes, and you can get them to a certain tolerance, and we bought the highest tolerance you could get, and they sort of are, because they're essentially two wires and if one of the wires breaks then it will stop working.
Q. What was the point of calibrating? What was the point of having required calibration dates?
A. To check whether the logger is working consistently and to an agreed accuracy.
Q. Yes, and if you don't check that it's working to an agreed accuracy and consistently, then there is a risk, isn't there, that tests done on an unchecked system might be done on the basis of figures that don't accurately and consistently reflect the true thing that the thermocouple and logger are measuring?
A. Yes, there is that risk, yes, definitely .

| Q. And in order to ensure that that risk had no | 1 |
| :--- | ---: |
| consequences, it was your responsibility, surely, once | 2 |
| the recalibration had been done, to check whether or not | 3 |
| there had been any material discrepancy between | 4 |
| rechecked figures and the figures as originally produced | 5 |
| by the tests? | 6 |
| A. Yes, but I think what would have happened -- and | 7 |
| I didn't undertake this test, this -- obviously the | 8 |
| internal audit was undertaken by somebody else, and | 9 |
| I was reliant on what their suggestions were and what | 10 |
| the actions were to do. My understanding is that the | 11 |
| logger was calibrated, was found to have absolutely no | 12 |
| errors and was in -- within the standards that it had | 13 |
| always been, and no action was recommended from the | 14 |
| audit team, so ... | 15 |
| Q. That's the logger. What about the thermocouples? | 16 |
| A. The thermocouples and the logger is part in the same | 17 |
| thing. So we would change the thermocouples when they | 18 |
| breaked(sic) or they stopped working, but they had | 19 |
| already come in from the manufacturer with an audit | 20 |
| certificate . We used to buy them as batches, labelled | 21 |
| batches, and they would come in with a certificate of | 22 |
| conformity, and we had them calibrated by the supplier | 23 |
| in batches. | 24 |
| MR MILLETT: Mr Chairman, is that a convenient moment? | 25 |

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SIR MARTIN MOORE-BICK: Yes, I think it is, thank you very much, Mr Millett.

Well, Mr Clark, we'll have our usual morning break at this point.
THE WITNESS: Okay, sir.
SIR MARTIN MOORE-BICK: We will resume your evidence at
11.35 , please. Once again, please don't talk to anyone about your evidence or anything relating to it while we're in the break.
THE WITNESS: Okay, sir, thank you very much.
SIR MARTIN MOORE-BICK: Good, see you a bit later. Thank you very much.
(11.18 am)
(A short break)
(11.35 am)

SIR MARTIN MOORE-BICK: Welcome back, everyone. We're going to continue hearing from Mr Clark.

Mr Clark, can you see me and hear me well?
THE WITNESS: I can see you and hear you, sir, yes, I can.
SIR MARTIN MOORE-BICK: Good, thank you very much. And you're ready to carry on, I hope?
THE WITNESS: Indeed I am, yes.
SIR MARTIN MOORE-BICK: Good, thank you.
When you're ready, then, Mr Millett.
MR MILLETT: Yes, thank you very much, Mr Chairman.

Mr Clark, by oversight there was a passage of video
that I did not show you, and I apologise for that. Can I show it to you now. It's \{BRE00005674\}. There is
a transcript associated with it which I will also then show you. We've already discussed it, but I will show it to you properly so that it goes into the record formally.
\{BRE00005674\}, and can that please be played from 3.25 to 4.41 .

## (Video played)

Now, I would like, please, to show you the transcript of that video so we can see the audio written down, $\{$ BRE $00035418 / 6\}$, please. We start in the fifth line, where you can see you say:
"MALE SPEAKER 1: (Phil Clark, BRE) Yeah it was very short lived so it just burned itself out but it's come round into this (inaudible) wing.
"MALE SPEAKER 5: (Tom Lennon, BRE) Still travelling upwards mind.
"MALE SPEAKER 1: (Phil Clark, BRE) Yeah.
"MALE SPEAKER 2: (Tom Lennon, BRE) It's up above, are there any fire breaks in this?
"MALE SPEAKER 1: (Phil Clark, BRE) there are yeah.
"MALE SPEAKER 2: (Tom Lennon, BRE) Horizontal ones?
"MALE SPEAKER 2: (Tom Lennon, BRE) (inaudible) It

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looks like there's a fire break there and there's flaming above it actually, right up the centre, you see that intermittent flaming? That looks like it's above the barrier.
"MALE SPEAKER 1: (Phil Clark, BRE) Yeah. I never saw anything out the top, only the surface but that might have been short lived enough not to have um.
"MALE SPEAKER 2: (Tom Lennon, BRE) Don't think there's enough energy in this now to get it going.
"MALE SPEAKER 1: (Phil Clark, BRE) But that was after the 15 minutes anyway so um and it's a burn off very quickly.
"MALE SPEAKER 2: (Tom Lennon, BRE) I never saw any flaming at the top I looked in the side there as well.
"MALE SPEAKER 1: (Phil Clark, BRE) No, it was definitely over the top but it was really short time ... (inaudible). The GoPro turned itself off again (inaudible) do that keep it warm uh cool I mean. I think only about a minute before a couple of minutes before the end. I've got it all on this anyway. Made sure I've been watching it."

Then it goes on about file.
When you say, "I've got it all on this anyway", what was the "this"?
A. I think I meant my helmet camera.
Q. Oh, I see. But you said the GoPro turned itself off and there's a discussion about that. Then you say "I've got it all on this anyway". Was there a separate recording device apart from the GoPro?
A. No, I don't think so. There were a couple of cameras. I think one of the cameras turned itself off, but I said "I've got it on this", as in my helmet camera.
Q. I see.

Now, this was the passage that I was putting to you when I was asking you about whether the flames were definitely over the top and would require early termination, and you answered the questions on that.

Just to confirm now, having just seen the video and the transcript of it, if the flames were definitely over the top, why wasn't the test terminated in accordance with the criteria at paragraph 8.5(a) of BS 8414?
A. As I say, I agree with what you said. The -- it -- it's something that had always, always been common practice and I had no reason to question it, and this is even common practice with tests where Sarah Colwell, who sits on the committee for it, had always said, "Let's carry on". So I'd taken it as that's what we did and that was common practice, so ...
Q. Right.

Does it not follow from the language of
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paragraph 8.5 of BS 8414 that termination of the test for the purposes of that standard automatically equates to extinguishing the fire on the test rig?
A. No, no, not to my mind, no.
Q. So can you extinguish the fire but not terminate the test or --
A. You can terminate the test but it doesn't necessarily require you, in my understanding of how it had always been done, is to -- it didn't necessarily require you to extinguish the flame.
Q. Right.

Now, when you said you were on the fence, was that about extinguishing the fire on the rig or was that about whether or not the test would be a pass or a fail?
A. That was a test -- it was --I think as I -- when I say on the fence, I didn't want to say, "Yes, it has", "No, it hasn't", I just was not willing to give an opinion.
Q. On what?
A. On whether it had -- how it had performed.
Q. You mean pass or fail?
A. Yes, yes.
Q. So you were on the fence about whether it had passed or failed?
A. It was a polite way -- no, I was -- fully understood at what point -- I deemed at that point that it had failed,

## Q. That it had passed or failed?

A. That it had passed or failed, yes, yeah.
Q. Let's look at the notes of the test that you referred to in your evidence just before the break, and I asked you about those and whether you amended those notes in response to what Ivor Meredith told you. Can we look at those, please, \{BRE00032362/62\}. This is an email that looks like you've sent it to yourself on 2 June.
A. That's correct, yes.
Q. Could you just explain what this document is?
A. So that's the notes that I would type as various things happened throughout the test.
Q. Right. The test was in March; this email was in June 2014.
A. Yes.

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## Q. Why the gap?

A. Erm ... I've no idea.
Q. Right.

If you look down it, you can see there are lots of timings there; yes? Do you see all that?
A. Yes, yes.
Q. Starting with ignition at 0 , and then you say at the bottom of the first chunk of text:
"Surface flash to full height."
Then 39 minutes:
"Flaming behind panel at 5.5 m ."
And then 43 minutes:
"Transient flaming above rig on surface at 6.5 m review video."

Do we take it from your evidence earlier that you added the words "review video" in response to Mr Meredith's request to delete what you had already written there?
A. Yes, yeah, that was what I had referred to, yes.
Q. I've just shown you the words after 23 minutes, "crib collapsed, surface flash to full height". We haven't heard that on the video or seen that in the transcript about where you say that.
A. Where I say what, sorry?
Q. Well, where you say "Surface flash to full height"
doesn't correspond, does it, with --
A. Oh, no, sorry, sir, this information is my typed notes, it 's not a note of the -- it's not the transcript of what was said.
Q. No, I accept that, and I'm not suggesting to you that it is. My point is that the description of what happened in these typed notes, "Surface flash to full height", does not correspond to where we heard you on the audio say that the flames were definitely over the top.
A. No, no, part of the reason why the camera was worn and other things was it gives us the ability to look at things post-test, because obviously you can see there was lots of running around and making sure people were safe and out the way and you don't always have time to sit there and type in real time.
Q. We see you say at 43 minutes, "transient flaming above the rig". Where you say "Surface flash to full height" at 23 minutes, is there a reason why you haven't written "flames definitely over the top" as we've heard on the audio?
A. No, I think that was at -- again, in the -- with all the other things that were going on, that's probably all I had the time to write at the time.
Q. Did you not review the GoPro or the audio and video that we've seen before writing these notes?
A. No, these would have been written on the day.
Q. Right.
A. They're written in real time.
Q. Yes, I understand that, and you would have then had plenty of time to go back and review the audio with the video to check the notes you took in real time against the audio and video record in real time.
A. That is correct, sir. I think the test report -- and there is another bit of this information where that expands on the -- as you say, I filled in the gaps there, and also there was a review of the video that was undertaken, so that is noted in that, and I think it's somewhere further down in my witness statement.
Q. Can you explain why nowhere in these notes you wrote "flames definitely over the top" as we heard you say during the test?
A. As I say, I'm typing in the middle of a very dynamic situation. What I would do is I would email the raw notes as they were to myself at my BRE account, and then, as part of the review, that would be done later. So these are the raw, unabridged, straight off of the notes, and then that was done later.
Q. Yes, I understand what you're saying, that both sets of data, the audio/video and these notes, are both real - time records. I understand that.
A. Yes, yes.
Q. My question is: why, when making the real-time record on the day as per these notes, did you not write that the flames were definitely over the top?
A. Because it's a very dynamic thing. It's not -- as you can see, we were all running around, and then once that had over -- had been done, I'd moved on to the next section of the thing and obviously hadn't gone back on the day to correct my notes as ...
Q. But "flames definitely over top" is only four words. What was the problem with writing those in here on the day at the time during --
A. There was no problem, no problem at all.
Q. (Inaudible).
A. Sorry, say again?
Q. Why didn't you do it?
A. I don't know why I didn't do it.
Q. What I'm really suggesting to you is that there is an element of amelioration, sweetening the message, in these notes. You didn't want to recall the fact that your observation was that these flames overtopped the rig and that therefore the test had to be terminated in accordance with paragraph 8.5 (a) of the British Standard.
A. No, not at all, no. I totally disagree with that.

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Q. Why then didn't you record the fact that flames were overtopping the rig on the day?
A. As I've explained it, sir, a very dynamic situation, we're doing other things, I've got people asking me various questions. There was no intent to deceive in that way, it was just something -- and later on, as I say, that was all reviewed and that was all put into the test report.
Q. Now, can we go back, then, please, to where we were before the break, which is the complaint summary at \{BRE000015636/2\}. I would like to go back to page 2, where we were, and pick up in the list under the heading "Testing" item 5 this time, "Internal test procedures and result sheets are not controlled". Do you see that?
A. I do, yes, sorry, yes.
Q. Despite Kingspan's formal complaint or appeal about this decision, it's right, isn't it, that the BRE's position held and the system was never classified to BR 135 by the BRE, was it?
A. That is my understanding, it's correct, yes.
Q. Just on item 5, internal test procedures and result sheets not being controlled, did you understand what that was a reference to?
A. I think it refers -- do you know at the beginning when you showed this document, I said about the date at the

## Q. Right.

A. Do you see where it says BRE Global, forms, internal audit report, document number, revision number, date, page 2 of 4 , I think that was a reference to that. The documents we had and we used didn't have that header on it. That's what that meant.
Q. You see, despite the failure of the test, as I've put to you, item 5 is an observation that internal test procedures and results sheets aren't controlled, and it was what was noted as a result of the review of the test data with you.

Could you just tell us what it was that was noted which led to the conclusion that internal test procedures and result sheets are not controlled?
A. I think that's what I've just explained, that the documents that we had, they were on the system but they 57
weren't in this formal control document. So that document number that you see at the top of the page, F036, is what they would be classed as a controlled document.
Q. Right. What were they? What was the system for those internal test procedures and results sheets if not controlled?
A. Sorry, I don't understand your question.
Q. Well, in what form were they? In what --
A. Oh.
Q. -- controlled form?
A. So they were just Word documents, but they hadn't been formally put into the BRE system, which would have meant they would have got a document number, an issue date and revision dates.
Q. I see.

Now, we know that a test report was prepared for this test notwithstanding the failure. Why was a test report prepared for this test?
A. It's a very good question. I was told I had to prepare it .
Q. By whom?
A. By Stephen Howard and the internal audit.
Q. Did he give you a reason?
A. No.
Q. Did you ask for a reason?
A. No, I don't -- and -- I don't think I was very comfortable with issuing one.
Q. Did you express your discomfort to Mr Howard?
A. I don't recall doing it directly, no.
Q. Now, we can look, I think, quite quickly at one or two documents on this.

Can we go to $\{$ BRE00018037/4\}, please. This is an email chain between you and somebody called Amaury Queuille of Carea Façades following another unsuccessful test on a system incorporating K15 carried out in December 2014, but this email run is in January 2015. I would like to show you page 4 here, and the email you sent to Amaury Queuille on 16 January 2015. You say:
"Good Morning Amaury, I hope you are well, I would suggest that you discuss the issuing of a report with Mr Howard as we do not issue BS8414 reports of[sic] the system did not complete the test requirements. I am happy to draft a quick letter report showing the data which Steve may be able to forward to you."

This is copied to Stephen Howard.
Was it correct that, as a matter of policy, the BRE does not issue BS 8414 reports if the system doesn't complete the test requirements?

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A. It was a bit vague, really. I had a number of files on my desk where I had asked what to do with them, and I didn't get a clear answer ever for it. So there wasn't really a policy in that regard, no.
Q. When you say, "we do not issue BS8414 reports [if] the system did not complete the test requirements", you're telling Amaury Queuille that that is BRE's policy, aren't you?
A. Yeah, it was generally the policy, I think.
Q. So was it the general policy of the BRE as a matter of fact not to issue test reports if the system doesn't complete the test requirements?
A. I think if the client did request it then we would, yes. But it wasn't ... I don't think at the time they were just written for every single test unless the client requested it .
Q. I see. So is it your evidence that, as a matter of general policy, the BRE would not issue a test report if the system fails the test requirements, but would do so if the client asked for one?
A. Yes, yes.
Q. Right. If the client asked for one, presumably they would have to pay, would they?
A. Not necessarily, no, I think it was included in the cost.

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Q. Was it?
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Are you aware of any occasions before the Grenfell Tower fire when the BRE did issue BS 8414 reports for systems which had failed the criteria under BR 135?
A. I'm not aware of many, no.
Q. Obviously apart from the Kingspan test which you say you were uncomfortable about?
A. Yes, I'm not aware of many at all, no, no.
Q. I see.

Just going back in time a little bit, if I can, to an email in 2010, \{BRE00003327\}, this is an internal email chain in the early part of that year, and you can see that here at the bottom of the page is an email from you to Ivor Meredith on 30 March. Do you see that?
A. Yes, I do.
Q. In response to an email from him.

If you scroll up towards the top of the page, we'll look at the middle of that page. It's an email, it's part of this string, where Tony Baker says to you and Stephen Howard, so this is internal :
"If we do indicatives how would this be reported? Just reading between the lines of Ivor's e-mail it seems as though he would try to pass off indicatives as being full tests or am I just being a cynic!"

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You respond to Tony Baker and Stephen Howard the same day, saying at the top of the page:
"I would suggest that the supply of the data and a brief letter would suffice but no more than that?"

Why was that your suggestion?
A. Because if you issue an 8414 report then it's ... the fact that people will say it was tested to 8414 , but it doesn't define whether it passed or failed. It's just saying that it was tested to that standard.
Q. Yes.

Did you agree, at least in part, with Mr Baker's view that there was a risk that Kingspan might try to pass off the test report at that time being discussed as something that it wasn't, in other words a pass?
A. I don't recall this email particularly, but reading what I've written there, then possibly, yes.
Q. Did it ever form part of your consideration against that background, in March 2014, four years later, when we come to it, that very great care would need to be taken in issuing a test report on request from Kingspan in circumstances where the tested system couldn't be classified to BR 135?
A. That email we saw was in 2010, wasn't it, so four years later? At that point, I hadn't formed a view necessarily, but at the time when they were requesting
this email, I know they were quite vociferous in terms of -- sorry, of the report, they were quite adamant that they needed it, and it was -- at the time I think it was probably the first time they were so persistent. So probably, in answer to your question, probably, yes, I was becoming a little concerned, I think.
Q. So you were concerned about the risks that they would pass off the test report for a failed test as a pass?
A. Not in that regard, as in a failed -- no, not to -- but I was probably a little bit more concerned that they would read more into it than they should have.
Q. Well, let me ask the question again, because I'm not sure you then did answer it, I thought you had.

Did it form part of your consideration, come March 2014, that very great care would need to be taken in issuing a test report to Kingspan at their request in circumstances where the tested system could not be classified to BR 135?
A. Yes, I think, yes.
Q. And also in circumstances where that decision, the decision that it hadn't passed the criteria under BR 135 , was being fiercely contested by Kingspan?
A. Yes, I think the test report doesn't necessarily, unless you thoroughly read it, make it clear that the system has failed.

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Q. Knowing as you did in June 2014 that the system would not be classified to BR 135 , did you consider adding any words to that effect in the body of the test report?
A. It does clearly say in the description and the timings that the test was terminated. The thing with the 8414 report and the BR 135 is they are two separate documents, they are -- and by adding bits which aren't related to the BS 8414 test would probably not be allowed. So no is the answer to your question.
Q. I understand that, but given the risks that you had already identified some years before, that Kingspan might well try to pass off a fail as a pass if they've been given a test report, why not simply add some kind of caveat of qualification to the test report itself so that anybody seeing it would know that this test had not met the criteria, so as to make it absolutely plain?
A. Yes, no, I understand. I understand entirely, yeah. Within the industry, I don't think that's common practice. You can get other reports which don't clearly say ... obviously if it's a classification report, it will clearly state what the classification is, but in other things --I suppose you could have something that says "Criteria not met", but the issue with that is that BS 8414 doesn't have any criteria. It's just a test.
Q. Are you aware that the test report which you, in the
end, did issue to Kingspan in relation to the March
test, which is at \{BRE00002516\}, and is dated
26 June $2014--$ if we need to look at that we can -- was
used as the basis of a number of desktop assessments to
BR 135 on systems incorporating K15?
A. As of when the evidence was given to -- Kingspan to
the Inquiry, before that, I wasn't, but obviously when
that came out, then I have been made aware of that, yes.
I am now aware of that. But I wasn't at the time, no.
Q. Did you know that there were 29 desktops in total, so
far as we have been able to count them, based on this
test report, which had in fact failed?
A. No, I wasn't aware at all, no, no.
Q. Three of those assessments we have been able to find are
actually BRE desktop assessments. Did you know that?
A. No, I had no involvement in any assessments at all.
Q. Who would have had involvement at the BRE in producing
desktops?
A. My understanding was that was led primarily by
Stephen Howard and they were undertaken by, I think,
somebody that we ... was mentioned yesterday,
a gentleman called Norman MacDonald, for a period of
time, I think. He may not have done external façade
systems. And there was a gentleman called Andy Russell,
I think, was the primary outlet for those.
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## Q. Right.

Take it from me that not a single one of those 29 assessments, including those done by the BRE, refers to the fact that the March 2014 test failed to meet the BR 135 criteria. Did you know that?
A. I didn't know, and I'm surprised. That's ... yes.
Q. Are you able to explain how the BRE itself produced three assessments which don't say in terms, or at all, that the March 2014 failed to meet the BR 135 criteria?
A. No, because this is the first time I ever heard that, and I find that very strange and, to be honest, slightly shocking.
Q. Can I just go back, then, and clarify one thing you said, or at least I thought you said, in your evidence a minute or two ago about what the test report said.

Correct me if I'm wrong, and I can't find the place on the transcript at the moment, but I think you said that the test report identified the fact that the test had been terminated. Is that what you said?
A. Yes, in the notes, similar to what you showed earlier with the notes that I took on the day, there was a provision put in which said: the test was terminated at so many minutes according to provision 8.5 of BS 8414:2005, part 2.
Q. Let's just verify that, shall we, by reference to the
A. Yes, it's changed, the page that I can see, but that's

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correct, 43 minutes, yes.
Q. Please can we go back to it, just to be absolutely clear, so we can all see what we are talking about.

43 minutes:
"Flaming above rig on surface at 6.5 m .
"End of test following the criteria defined in clause 8.5 (a) of the test standard."

So you say that's the clear reference to
termination, is it?
A. It is indeed, yes.
Q. I see.

Given that fact, can you explain how anybody at the BRE could thereafter have produced a desktop assessment for K15 based on this test result or this --
A. I find it very strange, and I can't, and I think it should have been picked up.
MR MILLETT: Yes.
Now, Mr Chairman, I've come to the end of my prepared questions, and there are one or two I have also prepared that I haven't put and I just want to consider whether I need to go back over them. There are one or two strays I think I might need to check. But subject to that, Mr Chairman, I have come to the end of my prepared questions and this is probably a convenient moment for the usual break.

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SIR MARTIN MOORE-BICK: Yes.
            Mr Clark, just so you understand what's going on,
    when counsel gets to the end of his questions, we have
    a break to enable him just to check whether there are
    other questions that ought to be asked, and also to give
    others who are following the hearing a chance to suggest
    questions that ought to be asked as well.
            So we're going to have a break now until 12.25.
THE WITNESS: Okay, sir.
SIR MARTIN MOORE-BICK: And then we will see at that stage
    whether there are more questions for you, and if so,
    then we'll put them to you. All right?
THE WITNESS: I understand, thank you, sir, yes.
SIR MARTIN MOORE-BICK: Thank you very much.
            Again, no discussing your evidence with anyone
        during the break.
THE WITNESS: Okay, thank you very much.
SIR MARTIN MOORE-BICK: All right, so thank you very much.
            12.25, thank you.
(12.11 pm)
                            (A short break)
(12.30 pm)
SIR MARTIN MOORE-BICK: Welcome back, everyone. We've taken
        a little longer than I originally suggested to allow
    additional time for further question consideration, but
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    I think we're now ready to go back to Mr Clark.
    Mr Clark, can you see me and hear me?
    THE WITNESS: I can, sir, yes.
SIR MARTIN MOORE-BICK: Good, thank you very much. Well,
we'll find out from Mr Millett whether there are more
questions that he wishes to put to you.
Yes, Mr Millett.
MR MILLETT: Thank you, Mr Chairman.
Yes, Mr Clark, there are one or two.
First -- and they are slightly separate topics --
can you please go back to your transcript for Day 96,
and in fact it 's probably easier if I simply put this to
you.
You said at $\{$ Day96/78:9-13\} that Mr Roper had said
in his evidence that there was a minimal gap, and this
is about the vertical gap on the rig for the May test.
A. Yes, yeah, I know what -- yes.
Q. You agreed that it wasn't 10 millimetres; yes?
A. Yes.
Q. Can we go, please, then, instead of going to the
transcript, to Dr Lane's report at \{BLAS0000026/40\},
please. This is section $E$ of that report.
She says at paragraph E4.5.21, which is two-thirds
of the way down the page, this:
"The provision of cavity barriers is different in
the photograph (Figure 2 in BRE report) relative to the design drawings (Figure 7 in BRE report):
"a) Additional vertical cavity barriers were installed in the test above level 1, but are not shown on the test drawings;
"b) An additional 3rd horizontal cavity barrier was installed in the test, but is not represented in the test drawings."

My question is: why did you not consider that there were extra cavity barriers in the rig itself that were not in the design drawings?
A. My understanding is they're all accounted for in the body of the text. I think the trouble with the drawings is they don't necessarily represent the rig as-built, they represent how the system should be put together in reality.
Q. Why did the test report not draw attention to the fact that the drawings don't represent the rig as built?
A. I don't know, I can't answer that question.
Q. That is a failing on your part, isn't it?
A. No, because it's the design of the system, so ... but the text reflects the fact that those barriers are there.
Q. Well, if somebody wanted to try to reconstruct a rig for the purposes of an application in real life, and used

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the drawings, they would be led into error, wouldn't they?
A. In that way, potentially, yes. If they were exactly trying to recreate the rig, then yes, yeah, they would, but then they would have to read it in line with the text, the body of the text and the description of the system.
Q. Why didn't you, before you finalised the report, go back to your client, Celotex, and ask them to provide you with up-to-date drawings that reflected the rig as-built?
A. I don't know the answer to that, no.
Q. That's a failing on your part, is it not?
A. In terms of if it's a drawing representative of the rig, but my understanding is the drawings aren't a representation of the rig, they're a representation of how the system should be built when it goes onto a building, not ...
Q. Well, if they're a representation of how the system should be built when it goes onto a building, surely that should replicate exactly the rig as tested; no?
A. Yes, I suppose so, yes.
Q. Yes. I mean, that's the purpose of BS 8414, isn't it?
A. Yes, yes.
Q. Therefore, if a BS 8414 test report or classification
report contains drawings which don't show the rig as built, then they would lead the reader into error, serious error, I would suggest; no?
A. Potentially, yes.
Q. And that would therefore be a failure on your part in letting that report go out with that misleading error in it?
A. Yes, so my understanding of the situation with the drawings is it's a representation of how the system should be put together.
Q. It's supposed to be --
A. That's - -
Q. -- a diagram of the rig, isn't it?
A. Erm ... yes.
Q. Yes.

Why did nobody check the rig as built against the drawings that went into the report to make sure that that misleading error did not occur?
A. My ... I don't know the answer to that question.
Q. And the failure to do that was a failure on your part?
A. And others, yes.
Q. The others being?
A. The people who reviewed and signed it off over and above me.
Q. Would they be conducting exactly the same exercise of

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verification, namely checking the rig as built against the drawings?
A. They should be, yes.
Q. So going down to the rig before ignition with the drawings in hand and making sure that what's built there precisely corresponds to the drawings that are going to go into the report?
A. Not on the rig, but no, in terms of what is held on the file, they should do, yes.
Q. What comparison would they be making between the diagram as held on file and other documents on the file? What other documents would they look at to make that verification?
A. Everything that's available, and to be honest, I've not been through this process of doing that, so you probably have to clarify with Stephen Howard as to what he actually did and didn't check. I'm not fully aware of what - - his process. But I would have expected him to have done that.
Q. What did you yourself check, as the author of the report? How did you check, or did you check, the physical rig as completed as against the drawings which were going to go into the report?
A. I would check the photographs that were taken, any mark-ups that we'd had. I would look at the drawings to
A. Because that wasn't the practice.
Q. Well, it may not have been the practice, but why wasn't it the practice?
A. Because we've taken drawings and photographs and notes of the system that was in front of us there.
Q. What is the purpose of having the drawings or plans in the report if they don't accurately reflect what's on the rig?

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A. Because they're a representation of the system.
Q. The system is what's on the rig; no?
A. Yes, yes.
Q. Yes. So, again, what is the purpose of having the drawings or plans in the report if they don't accurately reflect what's on the rig?
A. In hindsight, you're probably right, they should have been -- they should reflect exactly what's there, and clearly they hadn't.
Q. I just want to know why or how this mismatch came about, Mr Clark, how the mismatch between the plans and the rig as built happened, and how the plan nonetheless was stated in the report. I just need to understand that.
A. Yeah, I think I said yesterday, the BS 8414 report isn't a shopping list as to how you put together a building in real life on your -- when a designer is out there. The client supplies drawings of a system that they have designed and had tested, and ultimately that's what they provide and that's what goes into the report. So that has always been what has occurred.
Q. Well, "The client supplies drawings of a system that they have designed and had tested", but you're only testing the system that's designed if you're making sure that you have actually tested the system as designed and not a system that's different from the design, so

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    I don't understand your answer.
A. Yes, I -- maybe I've misunderstood the reason for the
    drawing, but that was my -- always my understanding of
    why the drawings were put in there.
Q. Can you just explain it in words of one syllable to me:
    what is the purpose of the plan in the report?
A. To show how the system is put together.
Q. The system as tested is put together?
A. No, the system in reality, how it should be built in
    reality to when it goes on the side of a building.
Q. Even if that's not the system that's tested?
A. Yeah, we're designing -- it's a system test and you have
    to reflect what the system is.
Q. I'm afraid, Mr Clark, I'm finding it difficult to
    understand these answers. Perhaps we'll just leave it
    there.
        Now, can we then move to a different subject and
    a different document.
        Can we go, please, to {BRE00018859/2}, to an email
    that is sent to you and Stephen Howard on 8 April 2015.
    Do you see that?
A. I do, yes.
Q. Its subject, "BS 8414-2 ...":
    "Stephen,
    "We would like to incorporate some additional
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thermocouple in at level 1 (so we can understand when it
fails ). Phil had a suggestion so we could understand exactly what's going on at the lower levels. Perhaps some below and above the fire [barrier] in the insulation and void??
"I have asked Lakesmere to update the drawings.
I have noted that the vertical joint may have wavered
a little when reviewing the build."
Then this is in bold:
"Can you please confirm whether this will still be
OK for a BS 8414-2 report and a BR 135 classification."
Do you see that?
A. I do, yes, but I don't recall this email. Was that highlighted in yellow by the Inquiry?
Q. I don't know the answer to that question.
A. Right, okay.
Q. The fact is this is an email sent to you, and here is the question, and then we can see the response from Stephen Howard to Ivor Meredith on 9 April. Do you see that?
A. Yes.
Q. He says:
"The 25 mm is not going to be a problem.
"I have come back with dates for the meeting, but if you want one before to discuss testing can we get in the
diary asap (I am filling up fast).
"I take it you have sorted the additional instrumentation between you and Phil? (For the record, we shouldn't include in the report)."

Do you see that?
A. I do, yes, yes.
Q. That's from Stephen Howard, and you were copied in on that.

Do you know why Stephen Howard wrote what he says there, namely, "I take it you have sorted the additional instrumentation between you and Phil?"

First of all, had you sorted out the additional instrumentation with Mr Meredith?
A. I don't ever recall adding any extra instrumentation onto a Kingspan test at all, no.
Q. Did you discuss that with Mr Meredith at the time?
A. No, I can't recall, no.
Q. Mr Howard suggests or says in the brackets at the end:
"For the record, we shouldn't include in the report."

Do you know why he said that?
A. There's no requirement for additional thermocouples, so maybe that's what he meant, but I don't know. I know at -- what year is this? 2015. I know potentially around that time the Australians were looking to adopt

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the 8414 as part of one of their British Standard -- one of their standard tests, and that has thermocouples on the rear of the system, but he didn't say specifically where, so it might have been at the rear in line with what the Australians were recommending.
Q. Right.
A. That -- sorry, sir.
Q. Are you speculating or do you actually know the answer to my question?
A. I don't know, I'm speculating for that, because he doesn't specify, does he? Did he say above and below the barrier, sorry? Is that what he said about --
Q. We can go back to the email to answer your question to me. If we go to the bottom of page 2 , he says, "additional thermocouple in at level 1 ", and then in the last sentence of the first paragraph he says:
"Perhaps some below and above the fire [barrier] in the insulation and void??"

Does that help you?
A. Oh, right, oh, so he's -- right, okay, so what he is looking to replicate is a level 2 layout at level 1, but that's very unusual. I don't recall doing that, no.
Q. Right.
A. For that, I don't think he'd get any useful information, either. I don't understand why he's asked that
question.
Q. Why would the BRE omit the presence of the suggested additional thermocouples from the test record?
A. I think because they're not a requirement for the 8414, so they would be for the client's information specifically .
Q. You see, he says, "For the record, we shouldn't include in the report". Even though they're not required, why would you not put them in if they were there?
A. I would, personally, but I don't know why Mr Howard put that. You'd have to ask him.
Q. Well, we might.

Would the addition of further thermocouples have had any effect on the test performance?
A. No, because the thermocouples at level 1 are only used to set the test start criteria, so they only have one function. All of the other data is gleaned from what is at level 2. So they wouldn't, no.
Q. Right.

Going back, if we can, to Ivor Meredith's email -I showed you this a moment ago -- it looks as if the addition of the thermocouples was your suggestion; is that right? Go back to the first paragraph of Mr Meredith's email to Stephen Howard and you. It looks as if he thought, as he says, "Phil had a suggestion so

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we could understand exactly what's going on at the lower levels".
A. I don't recall the conversation. I don't see what purpose that would have served, because that area heats up so quickly, I don't think you would have got any data that would have been of worth.

It may have been, if you say, for example, put it below the barrier at level 2 , you may have got some information, if you were looking at how an intumescent barrier or something, how that had performed, and do a comparison between both sides. But I can't see what useful data you'd get from that, personally, so ...
Q. I'm not really asking you about that. Let me ask the question more directly. Perhaps it wasn't clear, Mr Clark.

In Mr Meredith's email, the first sentence says,
I'll read it to you again:
"We would like to incorporate some additional thermocouple in at level 1 (so we can understand when it fails ) Phil had a suggestion so we could understand exactly what's going on at the lower levels."
A. I don't recall having that conversation, no.
Q. Can I ask the question, please?
A. Sorry.
Q. Did you suggest to Mr Meredith that you should
incorporate some additional thermocouple in at level 1?
A. I don't ever recall having that conversation, no.
Q. You see, we don't see you going back to Mr Meredith and saying, "No, I didn't suggest that" or "You've misunderstood what I'm saying", so can we proceed on the basis safely that, although you can't remember it, as the document says, you did suggest the addition of a thermocouple at level 1?
A. Was that 2015?
Q. Yes.
A. Yes, no, you need to understand, I've done lots and lots of tests for lots of people. It's ...
Q. Yes.
A. I can't recall the conversation. I can't -- I don't think we -- if we did, we ever did this, it just doesn't ring a bell at all.
Q. Would the addition of a further thermocouple have had any effect on the test performance? I've asked that question, and I'm just going to ask it again.
A. No, it wouldn't, no, because that's not where the criteria for the test performance is made.
Q. If no, why not then simply put them into the test report?
A. Yeah, I agree, I agree.
Q. And if the additional data wasn't going to go into the

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test report, how were you going to communicate that to Kingspan?
A. I suppose they possibly might have wanted it as a separate Excel sheet or something like that.
Q. Would that be by way of off-the-record comments or unofficial --
A. Not unofficial, it would be processed in the usual way, but that would have gone out through Stephen Howard. How he addressed that, you would have to ask him. I never sent any data to clients which wasn't sanctioned by senior management.
Q. You say not unofficial, it would be processed in the usual way; what's that a reference to?
A. In terms of how we processed it, so it would be processed with the date of the test, a reference, the time, and temperature axis would be labelled, so it would be a clear and precise graph showing what it actually meant and where it was, and -- et cetera, et cetera.
Q. Outside the test report?
A. Potentially, yes, it's not a requirement of the tests, so -- but it would still follow the standard layout of how a graph should be laid out.
Q. But if a desktop report was going to be based on that test report which didn't show the addition of the

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thermocouple at level 1, the reader of that desktop or the writer of that desktop would be misled as to precisely how the test was carried out, wouldn't they?
A. No. No. I don't agree with that.
Q. How would they know that there was an additional thermocouple at level 1 if the test report did not say so?
A. But it's not a requirement of the tests, it 's outside that, it's - -
Q. That wasn't my question. My question was: how would the reader of the test report know that there was in fact an additional thermocouple in at level 1 ?
A. They wouldn't. They wouldn't. If it's not written in there, they won't know, but ...
Q. Therefore the communication being sent on that data, even if you think useless, to Kingspan would have to be done informally as part of a document outside the formal test record.
A. In that regard, yes, it wouldn't be -- it wouldn't form part of a BS 8414 test in that regard, no, you're right.
Q. No, and do you say that additional thermocouples are permitted within the BS 8414 standard?
A. They're not excluded, no.
Q. Well, they're not excluded, I see that, but were they actually permitted? Are they part of the standard?

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A. They're not part of the standard, I don't think, it doesn't say that you should or shouldn't. It's not clear in that regard.
Q. Was this suggestion, the addition of a level 1 thermocouple, the kind of suggestion that you would make to all your clients or was this only made to Kingspan?
A. I don't know. I ... we've never - I think there was one other occasion where a client asked for an additional thermocouple, but I can't recall. It was unusual, I think.
Q. You see, it's right, isn't it, that the BR 135 criteria and the standard are prescriptive, aren't they, or isn't it, as to where the thermocouple should go?
A. The BR 135 isn't, no, because it relies back on the 8414 as its base.
Q. Yes, and the 8414 is --
A. Yes, yes.
Q. -- prescriptive? Yes. So if you added an additional thermocouple, you would be departing from the prescription in the test, wouldn't you?
A. Erm ... in that -- yes, you would, yes. Yes.
Q. Yet the reader of the test report wouldn't know, if that data had been omitted, that the test had been done on a series of test readings from a thermocouple system which did not comply with the prescription in the

## Q. Exactly.

A. Yes.
Q. Right.

Did the BRE ever provide any training to you on impartiality or where the line was to be drawn between impartiality and the giving of consultancy or advice?
BS 8414 standard.
A. I slightly ... I understand what you say, but if, say, for example, the request had been to move them from 50 - mil on the surface into the cavity, then that's not meeting the requirement of the test standard.
Addition ... it doesn't say in the test standard that,
"You shall not add any thermocouples for extra learning and extra data collection". So I understand where you're going, yes, but it's -- yes.
Q. Yes. But given Kingspan's propensity, as you know, to misuse test reports and then use them as the basis or ask them to be used as the basis of desktops, surely any departure from the rigorous prescriptions in the 8414 standard was going to be risky?
A. In knowing what we now know, then, yeah, I think you're correct, yes. Yes.
Q. How does making suggestions such as this to Kingspan reconcile with the BRE's duties and obligations of impartiality?
A. I don't think it changes that in any way.
Q. This is surely the giving of advice, isn't it, making a suggestion as to where to put the thermocouples that they're not putting in the report? How can that possibly be a robust and ruthless independent approach to your obligations?

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A. I don't think -- the independence is that we're ... we ... yeah, to be honest, I can't answer the question. I understand where you're coming from. I don't think it does.

One of the things I think is sort of really lost in a way is that BRE is born of research, and if you don't understand certain things, then you don't move forward in knowledge. And I think to -- on occasions that ethos has come through and potentially has allowed us to sort of maybe try and help where we can in the knowledge chain, I think, maybe. That's my reading of it.
Q. If you're going to use clients as guinea pigs, though, surely you tell them, and if you're going to do something which you wouldn't ordinarily do for your own benefit, you would have explained that to them and said, "Well, we're putting a level 1 thermocouple on here for our own benefit only, it's just for our research, do you consent?"
A. I know, but the client requested it .

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A. No, I never received any training on that regard, no.
Q. Either inside the BRE or from an outside source?
A. No, no. The only time I did anything on that was I --
in the early days of my tenure at Kingspan, I undertook
the BSI 17025 training, but nothing before that, no.
Q. If you didn't have any training, where did your
understanding of BRE's duty of impartiality under the
British Standard come from?
A. From experience, working with senior colleagues, working
with other people throughout my career, really.
Q. Right.
Just tell me, your line manager when you started in
2004 was who?
A. In 2004 it would have been, I think, potentially
Sarah Colwell. Yes, at that date Sarah Colwell, I would
have thought, yes.
Q. Are you able to give me a list off the top of your head
of your immediate line managers from 2004 to 2017 ?
A. $2004--$ so I think it would have been Sarah Colwell,
Steven Manchester and Stephen Howard.
Q. Did any of them at any time discuss with you the nature
of the BRE's duty of impartiality?
A. Not that I recall, no.
Q. Did any of them ever discuss with you what sort of thing
you could say to the client and what sort of thing might 89 constitute consultancy or advice?
A. No, but in a position where we were -- so when I first started, I obviously was shadowing and working alongside Sarah, and you could tell from what she would say and what she wouldn't say, and I learnt from her and others in terms of how I accorded myself. And I always made it extremely clear to clients that we can't say to them, and I was very even reticent to give any answers as to how a system had performed, and I've had feedback from people that say, "No, you were always very reluctant to say anything out of turn".
Q. Mr Clark, I've come to the end of my questions, but there is a question that we ask some witnesses who have had particular responsibility for a particular sphere of activity, and it's this: we have been through, I regret to say, two and a half days now of evidence together, and you've seen quite a lot of material and I've asked you a lot of questions, I appreciate.

Looking back on it all, is there anything that you would have done differently?
A. Indeed, yes, yes, and I can say that everything that I've learned from this, from myself, from what other people have said, and the information that is coming through, that lessons need to be learned from myself in terms of attention to detail potentially, making sure
that people don't misinterpret what is said, and is
a bit clearer, and I'm personally in a position where my feelings go out to this, and I never thought, given what my role was in, throughout my whole career, which has always been health and safety and understanding things, I never wanted to be in a position where what we had done had caused such a disaster. To me it's just -I feel it very strongly, and I feel very strongly for everybody that's been involved in this tragic disaster.
MR MILLETT: Mr Clark, thank you very much. I've come to the end of my questions, and it only remains for me to say thank you very much for coming to the Inquiry and helping us with our investigations. We're very grateful, thank you.
SIR MARTIN MOORE-BICK: Mr Clark, it's right that I should also thank you on behalf of the panel as a whole for giving up really quite a lot of your time to give your evidence, but you should understand it's been very helpful for us to hear what you have to say, and we are very grateful.

But that's the end of the questions we have for you,
so you are now free to get back to work.
THE WITNESS: Thank you very much, sir.
SIR MARTIN MOORE-BICK: Thank you very much.
THE WITNESS: Thank you, bye bye.
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## SIR MARTIN MOORE-BICK: Goodbye.

We will break there and resume at 2.05, please.
Thank you.
(1.05 pm)
(The short adjournment)
(2.05 pm)

SIR MARTIN MOORE-BICK: Welcome back, everyone. We're now
going to start taking evidence from a new witness,
Mr Stephen Howard of the BRE. So my first task is to make sure that Mr Howard is there and can see me and
hear me. Mr Howard?
MR STEPHEN HOWARD (called)

THE WITNESS: Yes, I can see you and hear you.
SIR MARTIN MOORE-BICK: Good, thank you very much indeed.
There are one or two things we need to do, the first
is that I have to ask you to make the affirmation.
Do you have on your screen in front of you the
affirmation? You do. Could I ask you, please, then, to say the words on the screen.
(Witness affirmed)
SIR MARTIN MOORE-BICK: Thank you very much indeed.
Can I next ask you to confirm that you're alone in
the room from which you're giving your evidence?
THE WITNESS: I'm alone in the room.
SIR MARTIN MOORE-BICK: Thank you, and that you have no
documents or other materials with you?
THE WITNESS: I have no documents or other materials. SIR MARTIN MOORE-BICK: Thank you very much.

Can you also confirm that your mobile phone is in
another room and that you don't have any other
electronic device with you which is capable of receiving messages?
THE WITNESS: That's correct, I have no mobile phone or other devices.
SIR MARTIN MOORE-BICK: Lovely, thank you very much indeed.
Now, you may like to know this -- you have probably
been told -- that your legal representatives are in the
virtual hearing room following our progress. They are
able to intervene if they think it essential, but we
have an arrangement which should enable them to contact
Counsel to the Inquiry if they think there is a need to
raise anything. So, except in an emergency, I'm going
to ask them to keep their microphones and cameras
switched off but, as I say, they are following your evidence.

I hope we shan't have problems with our sound or vision, but if we do, we will take a short break and solve them in that way.

We shall have a short break during this afternoon,
about 3.15, but if you feel you need an additional break
at any time, will you just indicate and we'll do our best to accommodate you.

Since I'm mentioning breaks, I'm going to say something now which I will remind you of from time to time, and that is: once you have started giving your evidence, it 's very important that you don't discuss your evidence or anything relating to it with anyone else until you have completely finished. I' II try and remind you of that whenever we have a break, but if I forget to do so, please bear it in mind. All right? THE WITNESS: Yes.
SIR MARTIN MOORE-BICK: Now, is there anything you would
like to raise with me or ask me?
THE WITNESS: No, I haven't any questions.
SIR MARTIN MOORE-BICK: Okay, thank you very much.
Well, if you are ready to go, I will invite
Mr Millett to put some questions to you.
Yes, Mr Millett, when you're ready.
Questions from COUNSEL TO THE INQUIRY
MR MILLETT: Mr Chairman, thank you very much.
Mr Howard, good afternoon, and thank you very much
for coming to the Inquiry to give your evidence, we are
extremely grateful to you.
I hope that you can see and hear me clearly?
A. Yes, I can.

## Q. Thank you.

If you have any difficulty understanding the questions I'm going to ask you, say so, and I can ask the question again or I can put it in a different way.

If you feel you need a break other than at the scheduled break times that you've been told about, please let us know, we can do that.

I would ask you to keep your voice up, if you could, please, so that our transcriber, whom you can't see, can nonetheless get down clearly what you're saying on to the transcript.

Also, when answering my questions, please, if you wouldn't shake your head or nod your head, because those don't go on to the transcript. You have to say "no" or "yes" as the case may be. Yes?
A. I understand.
Q. Now, you have provided a witness statement to the Inquiry, could I please take you to that. It will come up on the screen in front of you \{BRE00005771\}. Is that the first page of your statement?
A. Yes, it is.
Q. For the record, it's $\{$ BRE00005771 $\}$, and that's page 1.

Can we go, please, to page 74 in that document. You will see a signature and a date, 15 July 2019. Is that your signature?

## A. Yes.

Q. Have you read this witness statement recently?
A. Yes.
Q. Do you say that its contents are true?

## A. I do.

Q. Have you discussed your statement or your evidence with anybody before coming here today to give your evidence? A. No, I haven't.
Q. I'm going to start with some questions on the subject of your background, education, training and employment history.

In your witness statement, you don't mention having any qualifications relevant to fire safety. Can I take it, therefore, that you don't have any qualifications relevant to fire safety?
A. I don't have any qualifications relevant to fire safety.
Q. Do you have any formal qualifications at all?
A. No.
Q. Right.

Now, if we go to paragraph 2 of your statement
\{BRE00005771/1\}, you can see that you say that you joined the BRE on 12 July 1999; yes?
A. Yes, that's correct.
Q. You say there that:
"Originally, my main responsibility was the

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    development of fire testing facilities for fire
    detection and alarm systems to Underwriter's
    Laboratories standards (i.e. for the insurance
    industry)."
    You also say, at paragraphs 3 to 4 -- and I'll
    summarise - - that between 1999 and 2006 you were
    involved in the fire testing of cables, and also the
    research and investigations into the Rose Park fires;
    yes?
A. That's correct.
Q. And various prison cell and underground car park fires,
    firefighter physiology and police investigations into
    the fatal fires at Anglesey and St Neots; yes?
A. Yes.
Q. I summarised that for you.
            Did you undergo any training to enable you to fulfil
    those roles that you described in those paragraphs of
    your statement?
A. For the first role -- well, before I joined BRE, I was
working for the Loss Prevention Council, where I did
quite a lot of work on fire detection and fire alarm
    systems --
Q. Right.
A. -- from a certification point of view, so I was there
for a number of years. Before that I had a number of
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practical roles and jobs that contributed to my experience in those areas.
Q. Can we go back to paragraph 4 of your statement, please, where you identify your involvement in the research and investigations into the fires you identify there

Were any of those cladding fires or fires in domestic premises?
A. The Rose Park fire was a care home. Various prison cells speak for themselves. The fatal fire at Anglesey was a flat, I believe, above a shop, and the fire at St Neots was, I seem to recall, a care home.
Q. Right. But not a cladding fire? None of them were cladding fires?
A. No, none of those were cladding fires
Q. And none of those were investigations into fires in high-rise residential buildings?
A. No.
Q. Now, towards the end of the 1999-2006 period, you say that you were involved in carrying out large-scale fire testing of sandwich panels for the LPCB approval purposes, which is LPS 1181, I think.
A. Yes, the screen's not changed, I'm still on the same page.
Q. Yes, that's because I haven't asked you to go to paragraph 5 on page 2 \{BRE00005771/2\}. Let's go there.

You say that.
The LPCB is the Loss Prevention Certification Board,
is it?
A. That's correct.
Q. Did you have any specific training for the work you identify there?
A. Yes, I was trained by others within BRE to undertake those tests.
Q. I see. Who trained you?
A. Two people mostly: it was Richard Colwell and David Hoare.
Q. Right.

Did that training involve the use of the rigs at the Burn Hall in order to carry out large-scale fire tests?
A. No, that's a different test. Those tests were actually run in a facility in Middlesborough, so -- or off-site.
Q. I see. Can you tell us a little bit more, then, about what was involved in these large-scale fire tests?
A. The 1181 test is essentially the fire testing of sandwich panels. So you would instrument the system, putting various thermocouples, set up fire source, set up data loggers, basically ignite the ignition tools, run the test for the period -- the prescribed period of time, record the data, make notes of the build, or damage to the build, and produce a test report

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accordingly.
Q. Did any of those tests involve tests on ACM panels with a PE core?
A. No.
Q. Did any of those tests involve testing combustible insulation?
A. Yes.
Q. They did. Were those combustible insulation panels separately from the sandwich panels or forming part of the sandwich panels?
A. There was two different -- well, you can have sandwich panels, which are twin skin with a PIR core, or polyisocyanurate core, but there was other systems where -- with combustible insulation in there behind basically a built-up wall.
Q. Right. So quite similar to a BS 8414 test?
A. Well, no, not directly similar. They are similar in terms of fire testing, but they're not directly comparable because one is basically a self-contained room, whereas a cladding test is a vertical spread of fire .
Q. Now, in 2006 you tell us -- the same page, paragraph 6, just below where we've been looking \{BRE00005771/2\} -you were made joint business group manager for Passive Fire with Dr Sarah Colwell. So does that mean
A. Yes.
Q. You explain what the role was:
"... managerial ... covering fire resistance
testing, reaction to fire testing, testing to BS 8414
Parts 1 and 2, LPCB activities, LPS 1181 testing and 'assessments'."

When you started in that role, as you have described
it there, how far advanced was the project to have
BS 8414 and the BR 135 criteria introduced into Approved
Document $B$ as an alternative route to compliance?
A. I don't know the answer to that. It's not something I was directly involved with at the time.
Q. Right. You may not have been directly involved at the time, I understand that. Can you give us, though, any insight into who that project was being led by at the BRE at that time, 2006?
A. Sorry, which project would that be? The one to introduce BR 135 into Approved Document B?
Q. Yes.
A. I don't know.
Q. Am I right in thinking you had nothing to do with that?
A. I wasn't directly involved in the cladding testing or the amendments to Approved Document B, no.
Q. From your knowledge at the time, did Kingspan play any
part in contributing towards the project to have the BS 8414 test method and BR 135 criteria enshrined in Approved Document B?
A. I don't know the answer to that.
Q. Can you provide at least an overview in summary of your involvement in BS 8414 tests for the period 2006 to 2014?
A. My involvement - I would have witnessed a large number of tests. I was down there for a large number of tests. We did a lot of report reviews, standard reviews and things of that nature, familiarisation with the test.
Q. In relation to those matters, who reported to you during that period?
A. Erm ... sorry, I'm not sure what -- directly in relation to cladding?
Q. Well, in relation to BS 8414 tests.
A. I' $m$ not sure of that, actually. It may have been Phil Clark at the time, but he may have been working somewhere else on those tests. I didn't really get involved in cladding until a lot later. In that period my focus was elsewhere.
Q. Right. When did you become involved in cladding, as you refer to it?
A. It was - I think that's actually given in the statement, the date when Tony Baker was promoted and
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reports and data that was produced.

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## Q. Let's see if we can break it down a bit more.

You tell us in paragraph 6 that you had a managerial role covering, among other things, testing to BS 8414, and in paragraph 7, that the involvement in cladding increased in or around 2014.

So, with that in mind, could you tell us what your methods were for supervising the work of those who reported to you in that sphere of activity, namely Tony Baker and Phil Clark as you have identified them?
A. Right. At that time, Dr Sarah Colwell was the main lead on cladding.
Q. On cladding. Are you drawing a distinction between 8414 parts 1 and 2 testing and cladding?
A. No. Yes.
Q. So --
A. Sarah Colwell was the lead on BS 8414.
Q. So at that time, 2006 to 2014 , Sarah Colwell was the main lead on cladding --
A. Yes.
Q. -- for which we can also read BS 8414 testing; what was your role?
A. I was more involved in reaction to fire testing and the other aspects. As it says there, we were looking at developing installer schemes for passive fire protection, 1181 testing.

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Q. Did you supervise Phil Clark and Tony Baker specifically
    in relation to their work on testing anything to
    BS 8414, parts 1 and 2?
            (Pause)
A. Not directly, no, I don't believe I did. It was a joint
    role.
Q. Indirectly?
A. Sorry?
Q. Indirectly?
A. Yes, I would guess I was there and part of the
    management team for the department, but I can't remember
    specifically whether there was supervision of BS --
    whether I was directly involved in BS 8414, directly
    supervising either Tony or Phil Clark.
Q. Who directly supervised Phil Clark and Tony Baker's work
    during the period 2006 to 2014 on BS 8414 tests?
A. I think -- well, I can't really recall, but I would
    expect it was Sarah Colwell.
Q. Right.
            In percentage terms, roughly how much of the role
        would you say occupied your time in relation to the
        testing to BS 8414?
A. Erm ... I ..
                    (Pause)
        That's very difficult to answer. Possibly 10%, if
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        that, maybe less
Q. That gives us an impression, at least, of the degree of
    your involvement during that period.
        Did you receive any specific training in relation to
        BS }8414\mathrm{ testing?
A. Yes, we were down there -- I was down in the Burn Hall
        quite a lot, witnessing tests, talking, discussing
        things with Tony Baker and Sarah Colwell, and things of
        that nature.
Q. Right.
        Did you read during that period the 2003 second
        edition of BR 135 or the third edition published in
        2013?
A. Yes, I would read the -- I would specifically have read
        the 2013. I can't recall whether I read the previous
        version.
Q. Right
            Did you read the BS 8414-1 and BS 8414-2 standards
        published by the BSI?
A. Yes.
Q. Can we take it that you were familiar with both the
        standard and the criteria?
    A. Yes.
Q. Now, in paragraph 7, which we have on the screen, you
        say that in 2014 your involvement in cladding increased,
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and we've established that means BS 8414.
Does that mean that you became more heavily involved with the actual tests themselves?
A. Yes, I did.
Q. What was it about the promotion of Tony Baker that led to your increase in involvement in cladding testing?
A. Because Tony Baker was largely responsible for the delivery of the tests up to that period, so with his promotion to fire resistance testing, there was a requirement for someone to oversee the activities and step into the role that he was vacating.
Q. Yes, I see.

By 2014, roughly -- and it is roughly -- how many BS 8414 tests and BR 135 classifications had you been involved in?
A. I don't know, but that is information that I can -- we can obtain, if necessary.
Q. It's not necessary to have the precise number, but roughly, is it in the tens or in the hundreds?
A. Tens, definitely .
Q. Now, in 2016 you were promoted to director of fire testing and certification at the BRE, weren't you? A. Yes.
Q. Are you still in that role at the BRE today?
A. No.

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Q. What is your role at the BRE today?
A. I no longer work for the BRE.
Q. Right, where do you work now?
A. I work for a consultancy company called International
Fire Consultants.
Q. Right. What's that called, International Fire
Consultants? IFC?
A. Yes.
Q. Ah, IFC, right, I see, okay. How long have you worked
there for?
A. It will be a year in May.
Q. What's your role there?
A. I'm a principal consultant.
Q. Now, given your background, would you say that at all
times throughout the period from 2006 , you had a good
understanding of the regulations governing fire safety?
A. Yes, I had a good understanding of the test methods and
the application of the tests.
Q. Did you have a good understanding of the
Building Regulations relating to fire and, in
A. In relation to certain tests that are run, but
I wouldn't say at that time I was an expert in Approved
Document B because it covers a large number of areas and
a large number of disciplines.
a large number of disciplines.
Q. So you understood well enough the role that BS 8414
tests to a BR 135 criteria play within Approved
Document B; yes?
A. Yes.
Q. Did you receive any training from the BRE or any other
institution within the community, the testing community
or the cladding industry generally, about Approved
Document B and specifically BS 8414 within it?
A. I received in - house training on the subject.
Q. From whom?
A. From Sarah Colwell, Richard Colwell, Tony Baker.
Q. What form did that training take?
A. It would have just been on-the-job training, basically
going through the relationship and an understanding
between how the test and classification relates.
Q. I'm sorry, I was trying to interrupt you, not
deliberately, but I may have done.
You say "on-the-job training"; did you ever get sat
in a conference room and given a slideshow about BR 135
or BS 8414 ?
A. I can't recall specifically, but yes, there were
presentations that were developed and given at various
times, so it's quite possible that I have gone through
in - house training, but I don't remember specific --
Q. To whom else was this in-house training afforded during 109

## this period?

A. Sorry, you cut out for a second there.
Q. Was this in-house training given to anybody else during this period?
A. I can't recall. I think at the time Phil Clark was taking the lead on cladding or was delivery -responsible for delivery, and Tony Baker. Sarah Colwell was still involved at the standards and BR 135 level. I can't recall any other specific training to staff.
Q. Do you remember whether Phil Clark himself actually had the benefit of the training presentations that you have described?
A. I wouldn't recall, because he was actually involved in the cladding as I joined.
Q. I see.

Would you agree, as a matter of principle, that the purpose of BS 8414 is to test a cladding system as it's intended to be used on a building and thereby provide a full understanding of how that system as tested would perform in an actual fire?
A. Yes, that's my understanding.
Q. Was it always your understanding?
A. Yes, I believe so.
Q. Did you always understand that, in order to be compliant with Approved Document B, only a system which complied
exactly and corresponded exactly with the system as tested would qualify?
A. Yes, Approved Document B basically specifies systems should be classified to BR 135.
Q. Was there ever a time that you can remember when you thought that if a system passed the BR 135 criteria having been tested under BS 8414, then a system different from the one tested could be used?
A. That ... I think that is quite a - I can try to answer that. Approved Document B is advisory, it's guidance. So my understanding is that it is not the only route to cladding being installed or the agreement to include the cladding system to be installed on a building. So therefore you do not need BR 135 for cladding to be installed on the building. You would do to meet the requirements of Approved Document B.
Q. Yes. I'm not sure I've put the question terribly elegantly or whether you've understood it.

Was there ever a time when you thought that a system tested under BS 8414 which met BR 135 criteria could be applied in any different form, even if slightly different form, on a real building, from the system as tested?
A. Well, as I said, BS 8414 is a test standard, BR 135 is a classification, but that is only the one route to

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compliance or agreement with ADB. So there is a process whereby you might not have the system as specified or as classified.
Q. Yes, I understand that, but if you were following the alternative route to compliance, as it came to be known, was there ever a time when you thought that the rules didn't require that you replicated the system on a building as had been tested?
A. If you're claiming compliance or if you are presenting that BR 135 is your route to compliance with ADB, then yes, the system should match what's on the building.
Q. Was it always your view that it should match?
A. Yes.
Q. Was there a time when you thought it might not have to?
A. Well, as I said, it's not the only route to compliance, so once you have that BR 135, then it is for others to determine compliance with the building regs.
Q. If you were going to use that as your route to compliance, was there ever a time when you thought that the as-built didn't have to match the as-tested?
A. No, if you're using it as your route to compliance, then it should match the BR 135.
Q. Now, was there ever a time when you thought that the UK construction industry was not aware of that requirement, that the as-built must match the as-tested if you're
going to use that as the route to compliance?
A. Was I ever aware?
Q. Yes. Was there ever a time when you thought that the UK
construction industry was not aware of the requirement
that the system as built must match the system as
tested?
A. Well, for those systems that are BR 135 classified, my
understanding was that that is the route to compliance
and the construction industry in the UK understood that.
Q. Indeed, so you thought they did understand that?
A. Yes.
Q. Did BRE ever take any steps to ensure that its clients
were aware of this, or thought it was necessary to spell
it out to clients?
A. Well, there was promotional activity around BS 8414 and
BR 135 . There's -- myself and Sarah Colwell and
possibly Tony Baker presented on the subject matter of
testing and meeting the recommendations within Approved
Document B.
Q. Do you agree that, given the classification reports, or
indeed test reports for that matter, refer only to the
particular system containing the components installed at
the time of the test, it's vitally important that
sufficient and accurate detail is provided within such
a report so that the components are readily

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## identifiable?

A. Yes, if you're solely reliant -- if you're on the BR 135 route to compliance or meeting the recommendations of ADB, then the test reports and classification reports should be accurate.
Q. Yes. Do you also accept that it's vitally important that the component parts detailed in the report are completely identified and there is nothing missing?
A. Yes.
Q. Now, paragraph 12 of your statement, if we can go to that, please, top of page 3 \{BRE00005771/3\}, you say three lines down within paragraph 12 :
"BRE then carries out the large-scale fire test to record time and temperature details as expressly set out in BS 8414 Parts 1 and 2. If requested by the test sponsor, BRE will produce a test report confirming the nature of the test and recording the relevant time and temperature data. Such a test report will not of itself constitute any sort of classification."

Can we take it that you were aware that ADB contained no mention of meeting the criteria in BR 135 pursuant to a BS 8414 test as an alternative route to compliance until 2007?
A. Yeah. No -- well, no, I don't know the answer to that, because what I would have to do is review the previous
version of Approved Document B. I'm familiar with the 2006 version, but I don't ... I wouldn't specifically know what was in the previous version of Approved Document B in regard to BS 8414 and 135.
Q. I follow. This may be a timing point.

You say in your statement you started being involved with BS 8414 in 2006.
A. Yeah.
Q. That's the actual official date of the amendment(?), but it didn't come in until April 2007.
A. Yeah.
Q. Do I take it that there wasn't a time when you were involved with BS 8414 testing when BS 8414 and BR 135 were not within ADB?
A. That's correct, all -- in my experience it was always within that document.
Q. Looking at the period before 2006, and I appreciate it 's before you were involved in BS 8414 test, but from your involvement at the BRE at that time, can you help us understand why clients would want to have a BS 8414 test before it had become enshrined as the test which would sanction alternative route to compliance?
A. I wouldn't know the answer to that. Really I was not involved at that time to 2006 , so by the time I've got involved, there was a recommendation within Approved

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Document B for the test and the classification method.

## Q. Okay, thank you.

I would like then to turn to BRE standard operating procedures.

During your time as joint business group manager for passive fire testing, which as you have said was between 2006 and 2014, Mr Howard, and as director of
fire testing and certification at the BRE from 2014 onwards, those two periods, were you always familiar with the BRE's standard procedures, at least so far as your role --
A. Yes.
Q. -- was concerned? Yes.

Were you responsible for ensuring that the standard procedures were followed in respect of BS 8414 tests which were carried out?
A. Yes, with others at the start, and as the career progressed, yes, responsible.
Q. You told us a little bit earlier about your supervising Tony Baker and Phil Clark. Can you tell us what your system of supervision of those two BRE employees was?

Let's start with Phil Clark. What was your system of supervising his work?
A. That was largely review of test reports and review of files at that time. Until 2014, really, my involvement

From 2014, whenever it was in that year, what were the steps you would take to supervise Phil Clark's work?
A. There was more emphasis on a more methodical approach for record-keeping, reviews, witnessing tests, understanding issues with the testing system.
Q. You say there was emphasis on a more methodical approach; do you mean there that you began to adopt a methodical approach for record-keeping, reviews, witnessing tests and understanding issues with the testing system yourself?
A. Yes.
Q. Right. You're not saying that when you came in to supervise him, you asked him to adopt a more methodical

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A. I wouldn't know without reference to the statement and -- if the date's in there. I couldn't guess the month.
I'm not sure you've given us those dates. You can't recall, is that --

## ?

$\qquad$
training and familiarisation. I wasn't directly involved at the outset with projects in that time.
Q. When in 2014 did you assume a greater role in relation

[^0]| believe was 2016.
Q. Can we go to paragraph 52 of your statement, please, on page 12 \{BRE00005771/12\}.

You say there, and this is in answer to the question Q2(q):
"Have you at any stage of your involvement with BS 8414 testing or classification to BR 135, been aware of any deviation from standard or best practice (as you understand it)? If so, please give full details, including identification of the relevant dates, test sponsor and tested system, with details of all individuals involved."

You say at paragraph 49:
"I cannot recall any deviation from standard or best practice. There is a continual process of improvement as required by the standards against which BRE is accredited."

Pausing there, those are UKAS standards which apply to BRE.
A. UKAS are the accreditation body. The actual standards are international standards.
Q. Can you tell me what that is?
A. 17025 for the testing, ISO 17025 .
Q. Can we go to paragraph 52 , and there is a question there under $(r)$ :

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"If you have ever had concerns as to any aspect of the BRE's BS 8414 testing, please describe the nature of and reason for any such concerns. In respect of any such concerns, what action did you take?"

At paragraph 52 you say:
"In or around March 2011, I raised an issue with those involved in the testing that the test reports and files were being returned to those involved in the testing repeatedly with the 'same issues'. I had an internal email exchange with Tony Baker, Tom Lennon and Phil Clark to discuss and resolve this ..."

When you say "the same issues", what were those issues?
A. I can't recall in detail, but it's possibly things like missing paperwork, or the paperwork's not been filed correctly, or certain items of paperwork not being signed, project numbers are not attached to documentation. I believe it was things of that nature.

## Q. Right.

If you go to paragraph 53, you say:
"Following this exchange, we worked to improve BRE's approach to reporting: by way of example, see the email from Phil Clark dated 15 May 2013 attaching updated copies of BRE's standard operating practice ..."

Now, when you say "we worked to improve BRE's
A. Well, in the first paragraph, it was discussions with Tony Baker, Tom Lennon and Phil Clark.
Q. I see. So you were all involved in an effort to improve BRE's approach to reporting; is that right?
A. Yes.
Q. Right.

What changes were made? What changes were made as a result of that?
A. I ... it's hard to recall. It's a very long time ago. I think there was paperwork generated by Phil Clark. Beyond that, without going back through the records at the time, it's very difficult to recall. It might have been things like more structure to the files, making sure that we had the paperwork, correct paperwork.
Q. I'm going to that again in a moment, but just tell me generally: what was your role in updating BRE's standard operating practice?
A. Erm ... I can't recall. Possibly signed off or approved standard operating procedures, but I can't recall what I approved at that time or what I generated.
Q. Let's go to the email that you're referring to there. It's at $\{$ BRE00005773/2\}. We can see on page 2 that Phil Clark sends Tony Baker and Tom Lennon, copied to Steve Manchester and you, "Cladding test [drawings],

## data sheets", and he says:

"Tony/Tom, I have looked at the cladding procedure and have updated some of the SOP and drawings. Please could you have a look at the attached documents and let me know if you have any comments and or addition. When we are all back in I will convene a meeting to discuss moving the cladding forward. Cheers, Phil."

Now, you got this email; did you read it, do you think?
A. I believe I read that, yes.
Q. There are a number of documents attached. If you look at the top, you can see what they are, because you I think forwarded this email to yourself, do you see that, on 26 June 2019, I imagine in preparation for your statement.

You can see that one of the attachments is "Standard procedures"; can you see that?
A. Yes.
Q. Stay in the same document run, if we could scroll down, please, to page 5 \{BRE00005773/5\}, we see the first page of the standard operating procedures document for undertaking BS 8414 parts 1 and 2 tests. Is it right, if we look at this -- we can scroll together -- the first part of that document, pages 5 to 10 , relates to the pre-test set-up, doesn't it? If we could scroll the
pages down, 5, 6, 7, 8, 9, 10. Do you see that?
A. Yes, I'm on page 7 .
Q. Yes, and then 8 , and then 9 , and then 10 . Same again.

If you go to page 6 within that run \{BRE00005773/6\}, let's just go back to that, can you see that there is a requirement for an as-built drawing, a line drawing of the as-built system showing the major components? Do you see that?
A. Yes.
Q. That's how it's described.

I'm assuming that this version here is a mock-up, is it, it 's an example of how you might --
A. It's an example, yes.
Q. On pages 7 to 10 , if we just scroll through those four pages, we can see, just go back to 7 \{BRE00005773/7\}, "System and Components Photo Collection Sheet":
"To ensure photographs of the relevant and important components are taken the following sheet is to be used to collect and log images of the system and its components."

Who was responsible for completing that task there?
A. That will be the project engineer responsible for the delivery of the test.
Q. Right. Would that be the officer in charge?
A. Yes, it's the person responsible -- yes, responsible for
the test.
Q. Similarly in relation to the line drawing we saw at page 6 , who would be the person responsible for completing that task, would that also be the project engineer?
A. It should be, yes.
Q. Yes. So the project engineer or officer in charge, whoever was running the test, was responsible for
filling in this run of documents; is that right?
A. Yes, it is, but it could also be others involved who the project manager for the test delegated or asked to do it as well. It wasn't exclusively the project engineer. Others did get involved.
Q. If others got involved, was the system at the BRE such that the project officer, project engineer or officer in charge, would make sure that whoever did it, if it wasn't them, had done it right, had filled in the form correctly?
A. Yes.
Q. Yes.

Now, if we go back to page 10 \{BRE00005773/10\}, we can see that there is a second part of this document, and that is halfway down the page, "Standard procedures for undertaking BS8414 parts $1 \& 2$ Tests", and it says:
"The BS8414 tests are undertaken on walls 1 to 4 in

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the BRE Burn Hall. The following working procedures will assist while undertaking the test. The procedures set out here are to be followed while undertaking the test and do not refer to pre-test setup which is described in the document 'Standard procedures for undertaking BS8414 parts 1 \& 2 Pre-test setup".
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## Which we've already seen

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"Tasks can ... be undertaken by any member of the test staff but must be confirmed by the nominated officer."
Then you have:
"TO \(=\) Test Officer. OIC \(=\) Officer in charge. \(\mathrm{SO}=\) Safety officer ."
Was this document created around the time of your email that we've seen, May 2013?
A. I'm not \(100 \%\) sure. I don't know the actual date of that document.
Q. Do you - - sorry?
A. It may have been. It may have been in response to that
Q. Do you remember whether this document had a predecessor?
A. I believe there was a predecessor, but I'm not that familiar with it.
Q. Right. Or is it the case that this document simply formalised what had already become common practice within the BRE?
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A. I believe it's the latter, but I haven't got ...

I haven't got any information to say -- or what paperwork was in place at that time. I believe there was a document prior to that.
Q. Right.

Was this document created as a result of a project
to improve BRE's approach to reporting, as I think
you've said at paragraph 53 of your statement
\{BRE00005771/12\}?
A. Yes, I believe that was the case.
Q. So that's the product of it.

Let's look at one or two of the other standard forms bearing on test procedure which were also attached to the 15 May email.

If we can go back to the email, you will see the attachment. This is $\{$ BRE00005773/2\}, please, just to show you the email. At, I think, page $3--I$ think we can probably use page 2. You can see that one of the attachments there is, in the second line, "Cladding Test Data File and Report Preparation Sheet"; do you see that?
A. Yeah.
Q. It's right, isn't it, that that document has a checklist which includes requirements, such as receive client system specifications, undertake a component check and
Q. Well, maybe we can show you that. Do you remember whether, before we do, that was a document created in or around the 15 May email as part of the same project?
A. I believe it was.
Q. Right.

What would be involved in checking the components of the test rig?
A. Measurement of components, identification from labels ... I'm not sure there's much else I can add, really .
Q. Right. And you'd expect those tasks to be carried out fully, accurately and completely, would you?
A. Yes.
Q. Would you expect the officer in charge or the project engineer to compare the drawings received from the client for the rig to be built with the as-built test rig?
A. Yes, if you're including items that go into the report, then they should be checked.
Q. Would you expect that person to record clearly and

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completely the details of each component of the test rig as built?
A. Yes.
Q. What would the purpose of taking samples be?
A. I'm ... well, for the standard testing, if you're doing a test contract with a test sponsor, I think you're unlikely to take test samples. You probably need to take test samples if the certification board, the LPCB, were involved in the project.
Q. Right.
A. There was additional requirements.
Q. Right. We'll come back to the question of process later in your evidence.

Can I then turn to the chronological story and start with Kingspan's BR 135 classification.

I would like to ask you first about the BRE's relationship with Kingspan and some of the tests to BS 8414 sponsored by Kingspan and carried out at the BRE.

Just confirm for me that you were not involved with Kingspan's first official BS 8414 test to part 1 of that standard on a system comprising K15 carried out on 31 May 2005.
A. No, I wasn't.
Q. Did you have any involvement with the creation of the
test report for that test later in that year, 2005?
A. No.
Q. Before you assumed your joint management role with
Sarah Colwell in 2006, had you ever had any dealings
with Kingspan?
A. Yes, it's very likely that I conducted 1181 tests at the
site in Holywell on sandwich panels.
Q. If you can remember it, who were your contacts at
Kingspan for that purpose at that time?
A. A gentleman by the name of Jay Humphries, and
Martin Gilbride.
Q. Did they have anything to do with BS 8414 testing, do
you know?
A. At that time?
Q. At that time.
A. No.
Q. Later?
A. There was an 8414 test conducted for Kingspan Limited,
which is the panels division, and I believe all those
have been submitted in evidence.
Q. Now, let's turn and see how we go with this given your
lack of involvement personally, but let me see if I can
understand one of the more systemic questions.
\{KIN00000134\}, please. This is the BRE report,
which is the classification report, dated
28 September 2015, for Kingspan K15, based on the
BS 8414 test done in 2005. Do you see that?
A. Yes.
Q. Now, you I think had quite a lot of involvement in the
production of that report, didn't you?
A. That's correct.
Q. Yes.
Just pausing there, is a ten-year delay between the
date of the test and the date of the classification
a normal occurrence at the BRE in your experience?
A. No.
Q. If we look at page 2 \{KIN00000134/2\}, we can see that
the report was prepared by Vida Gaubsaite. I'm sure
I mispronounced her name, and I don't want to do that.
How do you pronounce her surname?
A. It's difficult. Vida Gaubsaite. Like you, it's
a difficult one for me to get my tongue around.
Q. Right, okay. We'll call her Vida. And you signed it as
well on 28 September.
A. That's correct.
Q. We will come back to the report in detail in a moment,
but in paragraph 41 of your statement at page 10
\{BRE00005771/10\}, let's just look at that, you tell us
in general, in answer to the question:
"What checks are carried out by the BRE before
A. No.
Q. Before you assumed your joint management role with Sarah Colwell in 2006, had you ever had any dealings
A. Yes, it's very likely that I conducted 1181 tests at the site in Holywell on sandwich panels.
Q. If you can remember it, who were your contacts at Kingspan for that purpose at that time?
A. A gentleman by the name of Jay Humphries, and Martin Gilbride.
Q. Did they have anything to do with BS 8414 testing, do you know?
A. At that time?
Q. At that time
Q. Later?
A. There was an 8414 test conducted for Kingspan Limited, which is the panels division, and I believe all those have been submitted in evidence.
Q. Now, let's turn and see how we go with this given your lack of involvement personally, but let me see if I can \{KIN00000134\}, please. This is the BRE report, which is the classification report, dated

28 September 2015, for Kingspan K15, based on the BS 8414 test done in 2005. Do you see that?
A. Yes.
Q. Now, you I think had quite a lot of involvement in the production of that report, didn't you?
A. That's correct.
Q. Yes.

Just pausing there, is a ten-year delay between the date of the test and the date of the classification a normal occurrence at the BRE in your experience?
A. No.
Q. If we look at page $2\{$ KIN00000134/2\}, we can see that the report was prepared by Vida Gaubsaite. I'm sure I mispronounced her name, and I don't want to do that. How do you pronounce her surname?
A. It's difficult. Vida Gaubsaite. Like you, it 's a difficult one for me to get my tongue around.
Q. Right, okay. We'll call her Vida. And you signed it as well on 28 September.
A. That's correct.
Q. We will come back to the report in detail in a moment, but in paragraph 41 of your statement at page 10 \{BRE00005771/10\}, let's just look at that, you tell us general, in answer to the question
"What checks are carried out by the BRE before

## a BR 135 report is approved?"

You set out there a list of five checks that would be carried out. You have set them out there and I won't read them out to you.

Could you explain in practical terms how the
relevant BRE employee carries out those checks?
A. On the BR 135 classification?
Q. Yes. You say:
" ... the relevant BRE employee will check the following ..."
A. Yes, it would be from the published test report.
Q. Would the relevant BRE employee, whoever it was, go behind the test report that's published and look at the underlying data?
A. Not usually, you would take the data that's presented in the test reports.
Q. In what circumstances might the relevant BRE employee go behind the data stated in the published test report?
A. Only if there were -- if, on review of the test report, there was -- there were concerns raised, but usually the BR 135 is issued against the test report. It would only be if something was spotted in the test report that you may go further.
Q. Just help me, then. Under (c), looking at the check under (c):

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"That any observations in the relevant test report have been reviewed and support the 'mechanical performance' section of the draft classification report."

Does that involve looking at the test reports or the documentation or observations made in the test report itself, or do you just take those observations and lift them straight into the classification report?
A. No, it would be a review of the test observations.
Q. As stated in the published test report?
A. Yes.
Q. Not in any underlying documents?
A. No.
Q. I follow.

This relevant employee, who would it normally be? Would it normally be the officer in charge of the test?
A. It would usually be the person who is writing the test report, who does the classifications and ...
Q. Was it normal for the person writing the classification report not to have written the test report?
A. No, it's not normal.
Q. So is this right: that, in fact, the production of a classification report for the relevant BRE employee would be a relatively straightforward exercise because they're essentially just checking their own work?
A. It should be, it should be a cut -- there should be -information within the BR 135 should be a mirror of what is in the test report.
Q. When I say checking their own work, what I mean is, as you describe, making sure the test the classification report reports on, that person has already recorded in the test report?
A. Yes.
Q. So just bearing with me so far, it wouldn't be normal for there to be a ten-year delay between test report and classification report, and it wouldn't be normal for the employee writing the classification report to not also have written the test report? That is your evidence so far; yes?
A. That is not normal procedure, no. You would normally have the project engineer or test engineer writing both the test report and producing the classification.
Q. When you produced the September 2015 BR 135 classification report based on the test done on Kingspan in 2005, did you discuss the test report which is dated 8 December 2005 with its author?
A. No, I didn't.
Q. Why is that?
A. Because l've discussed it with -- there was a conversation between -- because I believe the author 133
was Phil Clark. I can't recall who -- was the author Phil Clark or Dave Hoare? Is it possible to have a look?
Q. At the original 2005 report?
A. Page --
Q. It is, and we will come to it in due course certainly, but can we rest with the general question at the moment?

Let me ask you this: did you have a conversation with Phil Clark, who was certainly the primary author of that report on 8 December 2005? My question is: why is that? Why didn't you have a discussion with him about it, given that you weren't the author of the test report?
A. Because I didn't think it was something that was necessary. We'd been asked to produce a classification report on a report issued by BRE.
Q. Given that this was unusual, and given the norm that the person writing the test report would do the classification report, why not simply have a conversation with him about a report that was produced ten years before to make sure you understood what it was you were reviewing?
A. Because, as I said, I didn't believe it was necessary at the time. BRE had issued a test report, the report was signed off, the report was approved. The consultation
went on within the department as to whether we should do
it. I didn't feel it was necessary to discuss with Phil Clark.
Q. When you produced this classification report, did you review any hard copy or electronic files of data underlying that test report?
A. The data that was reviewed was that presented in the test report.
Q. So, help me, when you produced the classification report, you only had in front of you the 2005 test report?
A. Yes.
Q. Are you telling us you didn't have any of the hard copy or electronic documents underlying the 2005 test report?
A. No.
Q. Right. Well, we'll come back to that in a moment.

Can I just ask you to look at Vida's witness statement, $\{$ BRE00005627/11\}, please. She says in her statement at paragraph 47:
"Stephen Howard of BRE reviewed the technical file and my draft of the classification report, and subsequently authorised the final draft of that report."

She says that you reviewed the technical file. Is she right?
A. I don't believe I reviewed the actual test file .

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I think the technical file being referred to was the technical file produced for the classification report, because you open a technical file for each project, or a file for each project. If that file was available then I don't recall going back to that and reviewing.
Q. What was on the technical file?
A. The technical file would have been -- well ... I would imagine on the technical file was the paperwork, the quotation, correspondence associated with the production of the classification report.
Q. Any technical data?
A. The technical data was based on -- would only be the test report, I believe.
Q. Are they not --
A. I don't recall reviewing that report -- reviewing the file.
Q. So it's not a technical file at all, really, it's a correspondence file comprising the original test report and the correspondence with the client about the production of the classification report?
A. That's correct, that is my understanding.
Q. You see, the reason I'm asking you is that Mr Hoare in his witness statement, David Hoare -- and I don't think we need to go to it, but it's at \{BRE00005622/11\}, paragraph $42-$ - says that his understanding is that the

> original test file for the 2005 Kingspan K15 test is no longer available. Is that right?
> A. Yeah, I don't believe we located the file.
> Q. Right.
> A. I don't believe that we located the actual physical test file that (inaudible) for the storage of notes, data, printed off photographs and things like that.
> Q. I see.
> Did you look for the original test file when setting about your task of preparing the classification report?
> A. Yes, I believe we looked.
> Q. I'm assuming from what Mr Hoare says and your agreement with it that you couldn't find it; is that right?
> A. I don't think it was ever located. If it was located, it would have been provided to the public inquiry. So I don't -- there is a mechanism there to confirm whether we ever located it, but it's not clear to me whether we did or not.
> Q. Given that the practice was to use the test report only as the basis for the classification report, what was the purpose of trying to find the test file?
> A. So that you could collate all the paperwork regarding that project in one place again, so that -- it was just good practice so that we recovered the file, placed it back in the system along with the classification report.

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Q. But if the classification report was going to be based solely on the data appearing on the face of the published test report, what was the point of going back to the original test file comprising the data underlying the test report?
A. Only from a filing and procedural basis, that you've located a file, but there was no real necessity for us to access the original project file.

## MR MILLETT: Right.

Mr Chairman, is that a convenient moment?
SIR MARTIN MOORE-BICK: Well, does it suit you, Mr Millett? Presumably it does.
MR MILLETT: I'm stranded between the beginning of one topic --
SIR MARTIN MOORE-BICK: All right. We'll take the opportunity, since you have stopped.

Mr Howard, as I said, we're going to have a break during the afternoon. We'll take that break now. We will start again, please, at 3.30 , and let me remind you, please, not to talk to anyone about your evidence or anything relating to it over the break. All right?
THE WITNESS: Yes, sir, I understand.
SIR MARTIN MOORE-BICK: Thank you very much. See you at 3.30, then, thank you.
( 3.15 pm )

## 

SIR MARTIN MOORE-BICK: Welcome back, everyone. We're going to continue hearing from Mr Howard.

Mr Howard, are you there? Can you see me and hear me all right?
THE WITNESS: I can see and hear you, thank you.
SIR MARTIN MOORE-BICK: Thank you very much, and you're ready to carry on.
THE WITNESS: I am, but I'm not full screen at present for some reason.
SIR MARTIN MOORE-BICK: Ah, well, now, if you -- I hesitate to give anyone technical advice, but in the top right - hand corner of the reduced screen that I have, there is a button called "View", do you have that?
THE WITNESS: Yes.
SIR MARTIN MOORE-BICK: If you click on that, you should get various options, one of which is full screen.
THE WITNESS: Thank you very much.
SIR MARTIN MOORE-BICK: Oh, good, I managed to work
the oracle. There we are.
Right, well, if you're ready to carry on, I' Il
invite Mr Millett to ask some more questions.
Yes, Mr Millett.
MR MILLETT: Thank you very much, Mr Chairman.

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Mr Howard, can I ask you, please, to go to page 10 of your witness statement $\{$ BRE00005771/10 $\}$ and look at paragraph 40 with me, please. You say in that paragraph there --I should actually show you the question at the foot of page 9 \{BRE00005771/9\}, first, if you could be shown that, because it's important you see the question you're answering. It's Q2(k):
"What information/documents are normally provided to the author of a BR 135 report following a BS 8414 test report on the same system?"

If you turn the page to paragraph 40, you see that you say there:
"The classification report author will also have access to any photographs and/or videos which may not have been included in the test report, as well as access to the test file generally."

How does that square with what you were telling us earlier on about the classification report being based solely on what appeared on the face of the test report?
A. Well, if you are BRE staff and you are working within the department that was dealing with cladding or fire, then you would have access to the records and the storage. So it's fact that you would have access. But the BR 135 is generated on the basis of the test report.
Q. Right. So let's just get back, then, to my question:

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    when a classification report author sat down to prepare
    the classification report, would they use the underlying
    test data that you referred to here, such as photographs
    or videos or the test file itself, or would they solely
    work from what appeared on the face of the test report?
A. They would solely work on what was in the test report.
Q. So what was the purpose of the classification report
    author having access to the photographs or videos or the
    test file generally?
A. I think it was just a statement that if necessary and
    they had specific questions, or they identified
    something in the test report that they are unclear of,
    then they have access to further information. Usually
    you would just -- well, you would base the
    classification report on the test report.
Q. I follow. But does paragraph }40\mathrm{ mean that when you came
    to be the classification report author in respect of the
    2005 test report in 2015, you didn't have access to the
    photographs or videos not included in the test report or
    the test file?
A. No, we based the classification report on the test
    report.
Q. So that put you as the author of the classification
    report in an unusual position; yes?
A. Yes.
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Q. Can we go to paragraph 50 of the same statement, please, which is on page 12 \{BRE00005771/12\}. You say there:
"The BRE is sometimes asked to test 'building specific' systems where there can be a conflict between the test standard requirements ... and what is needed for the sample. In such cases, any deviations will be noted in the relevant test report and a view will be taken as to whether the system can be satisfactorily classified to BR 135."

Would that be an instance where, as a classification report author, you would need to look at the underlying test data?
A. No, because it should be in the test report. Deviations should be recorded in the test report.
Q. Can we look at Mr Clark's witness statement, please, \{BRE00005768/11\}, paragraph 50, please. You can see that he says there, in answer to the question:
"What documents are provided to the BRE employees tasked with preparing, writing or approving a BS 8414 Test Report?"

He says:
"A test file would be prepared as part of the process for testing, which included any relevant information pertaining to the system installed and which had been tested. This would include items such as
Q. It appears, we can see from other test files, that an assortment of other documents were also usually included in the test file, such as email correspondence.
A. Yeah, things like financial information potentially would be included in the test file, quotations, invoices.
Q. So correspondence?
A. Some correspondence, yes.
Q. Some correspondence.

Now, if we can go to page 58 of your witness statement $\{$ BRE00005771/58\}, please, let's go back to that, I want to look at paragraph 252. The question you're being asked here, question 8(a):

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"What documents and information were made available to you?"

This is in the context of the September 2015
classification report you authored.
You say:
"I had a copy of the original test report (i.e. Test Report 220876 ... the fire test data and notes from the test itself ..."

Do you see that? You cite --
A. Yes.
Q. -- the exhibit numbers of your exhibit.

It's right, I think -- and we can check it if you like -- pages 634 to 649 is just another copy of the original test report, isn't it?
A. Would it be possible to see that? Because --
Q. Yes, of course, absolutely, \{BRE00005773/618\}, please. I' II just show you your exhibit. I just wondered whether you would recognise the numbers.

If you go to page 618 , you can see where the start of the test report is.
A. Yes.
Q. If you go to page $634\{\mathrm{BRE} 00005773 / 634\}$, there is another one. Yes? It's just another copy of the test report. Yes?
A. Yes.

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Q. It seems to have gone in twice.
            6 5 3 \text { \{BRE00005773/653\}, that's a further copy of the}
    drawing of the test rig already included in the test
    report, isn't it?
A. Yeah.
Q. }654\mathrm{ to }677\mathrm{ {BRE00005773/654}, it's some 22 or 23 pages,
        is contemporaneous email correspondence relating to the
        request for and preparation of the classification report
        in 2015, isn't it?
A. Yeah.
Q. We can scroll through the pages if you like, but --
A. No, if that's what --
Q. Yes.
        So, in fact, is it right that the only
        contemporaneous documents from the time of the BS 8414
        test that you had available to you when you prepared the
        classification report in September 2015 are the three
        pages of notes that we can see on page 650
        {BRE00005773/650}, if we can go to that? Can you see
        them there?
A. Yes, I think that information was located, but I cannot
        actually recall where we found it.
Q. No. Just to be clear, that's 650, and if we can look at
    651 and 652 for completeness -- I said it was three
    pages -- confirm with me that those are the notes on the
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file you reviewed; yes?
A. Yes, if I've submitted those in evidence, but as I said,
the review for the BR 135 would have been based on the
test report.
Q. Based on the exhibit I've shown you, we've seen two
copies of the test report, we've seen the drawing, we've
seen the 2015 correspondence and the three pages of
contemporaneous documents, do you agree that you didn't
have a complete test file for the 2005 test to work from
in accordance with the usual things that you might have
normally?
A. Yes, that's correct.
Q. You didn't have access to the delivery notes or the full
set of photographs showing the construction and the
components?
A. No.
Q. You wouldn't have been able to double-check the
components of the test rig?
A. No, the BR 135 was based on a signed-off test report.
Q. You didn't have the test videos?
A. I don't believe so, no, but the usual practice is to
issue the BR 135 against the test report.
Q. And you didn't have access to any of the email
correspondence from the time of the 2005 test?
A. No.
Q. Before we look at the classification report itself, can I look with you at some of the correspondence leading up to its production.

Can we go to page 53 of your witness statement \{BRE00005771/53\}, paragraph 234, please. At 234 you're answering the question from the Inquiry, question 8 ,
"your recollections as to the preparation of [the classification report] dated 28 September 2015, a copy of which is attached for your reference". That report was prepared by Vida and approved by you for Kingspan Insulation Limited.

If we look at paragraph 234, your answer, you say:
"As far as I am aware, the first contact I had regarding what would become Classification Report P101812-1000 was when I received an email from Connor Mcintosh of BRE on 19 August 2015: see pages 519-523. Mr Mcintosh had forwarded an email from Adam Heath of Kingspan on the same date, which stated as follows ..."

And you've set it out. He says:
"On a slightly related topic, it has come up in discussions recently that we never commissioned a classification report for our BS 8414-1 test (attached for reference). This test was originally completed in 2005. I have 3 questions really:

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"Can a classification report be issued for this test?
"How much will it cost?
"What is the timescale for delivery in the event this is possible?
"Any guidance you can offer here would be much appreciated."

Now, that is at $\{$ BRE00005773/520\}, your exhibit, but you cite from it so we can stick with your witness statement:
"235. In his covering email to me, Mr McIntosh wrote:
"'Any thoughts on this one below? Test completed in '05 and they're wanting a classification report for it. '"

Then you replied on 21 August as follows:
"We would need to go through and check that it is ok. In principal though, I can't see why we wouldn't classify ."

What do you mean when you say that you would need to go through and check it's okay? Okay for what?
A. Well, you would need to go through and review the test report against the test standard, make sure the test standards that was used was the correct version to be classified by BR 135 .
Q. The email that Mr McIntosh forwards to you that you 1 recited was also forwarded to somebody called Damien Ward. Who was he?
A. Damien worked within the LPCB of the Passive Fire department.
Q. Why was he involved in this?
A. It was just a case of obtaining an opinion from someone else that -- on this matter, really. It was just a question of a colleague to see if they had any -raised any concerns.
Q. Who made the decision that the report was okay, as you put it?
A. Me, by signing off the classification report.
Q. What told you that the report was okay?
A. Well --
Q. What were you measuring the okayness against?
A. Because the report was issued against a version of BR 135 that was current and could be classified to -sorry, the report was issued against a version of BS 8414 that would be classified to BR 135.
Q. At that stage, did you check with anyone more senior than you as to whether it would be appropriate to issue a classification report based on this test report?
A. No.
Q. Why is that?

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A. Because there was --it is something that the test lab does a lot of throughout the year. Not on test reports that old, I admit, but issuing classification reports for tests was within the responsibility of the department.
Q. Given the special circumstances here, namely the decade of delay between the test and the classification, and the absence of the original test file with the sorts of documents to which the classification report author would normally have access, given those two things, why didn't you just check with somebody more senior than you as to whether it would be appropriate to issue a classification report based on this test report?
A. Because my view was that the classification report was just a statement of pass/fail. The classification report refers to a test report that was issued to BS 8414-1, and the classification report is no more than a statement of pass/fail against that statement, to BR 135 .
Q. Let's go to page 525, please, of your exhibits, that's \{BRE00005773/525\}. If we look down the page, you can see that here is an email from Adam Heath, halfway down the page, on 25 August 2015, timed at 12.38, to you, copied to Adrian Pargeter and Connor McIntosh. It's titled "BS 8414-2 $\ldots$ with 140 mm K15 behind Terracotta",
and that's the subject of the first two paragraphs of this email. But I'm interested in the third paragraph, which says this:
"The business is also interested in getting a classification report for our BS 8414-1 test from 2005. Is this possible, and what are the time and cost implications?"

You respond, as we can see from the email just above that, if that can be scrolled down so you can see it, a little bit later that day, to Adam Heath at 15.03: "Adam,
"Please find attached the report for the Terracotta test."

Then in the last paragraph or sentence of that email you say:
"I think we have the other classification report in hand - I will check and let you know.
"Regards
"Stephen Howard."
What did you mean by "in hand"?
A. I expect I meant that it was being produced. We'd made a decision we were going to do it, and it was -- someone was drafting the BR 135 report.
Q. At that stage, had somebody gone through and checked that it was, as you put it, okay for the report to be

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issued as per the earlier email we saw?
A. Well, I wouldn't recall, but it does say that I need to check and will come back to him the following week.
Q. Right.

When you say, "I think we have the other
classification report in hand", what had already happened in relation to the production of that classification report that you were telling him?
A. I think it was a discussion along the lines of: we were reviewing the test report and with a view, if we could, to produce a classification report.
Q. Had --
A. It says, "I think it's in hand". I hadn't actually checked at that point as to where we'd got to.
Q. Do you know, had you actually started work on the production of a classification report?
A. Given the dates, I can't say categorically, but we probably reviewed the test report and had a look to see if there was anything that would prevent issuing of a BR 135. But you would go through and check the report before issue of the classification.
Q. Indeed. I just wanted to work out from you what work had already been done when you sent this email to Mr Heath.
A. Well, we'd located the test report, it's probably been
reviewed, it 's been discussed, I've sought advice or opinions from other people as to whether we should do it, and I think that reflects the stage we were at.

We should be able to tell, because the agreement to do it actually would be a quotation. So if it 's critical, the timelines, there should be a quotation which is at the point where we have basically committed to do it.
Q. Further up the email chain, 524 \{BRE00005773/524\}, at the top of that page, we can see an email from you to Vida copied to Damien Ward on 3 September 2015 in which you forward to Vida the email chain and the test report itself, and you say:
"The test report is here [and you identify it on your system].
"Can you go through and correct, but you need to check that what they are saying is correct, - Photos etc are in the same place.
"You ... need to write the classification report [an] example is attached."

Then you ask for a quotation, go down a bit further, you identify the report, it seems. I don't know whether that's a different report, but it looks like it's got a different number. Can you just tell us what's the difference between the report and the test report?

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A. The first one was, I believe, an ongoing project. So there's two sets of correspondence there.
Q. Oh, I follow, I'm sorry. So the first one is not the report and the second one is?
A. The second one then refers to -- if you -- the 300 number, 303930, is a test report, I believe, I don't think it was a classification report, for a different project, and the 220876 was the 2005. So there's two subject matters on that email.
Q. I see, so the first part of the email is about one classification report, the second, "can you quote for a second classification report", that's this report, the 2005 report?
A. Yeah.
Q. You say:
"Need to check on issue levels of BR135 ..."
What do you mean by that sentence?
A. Well, just basically to check which issue ... the issue level of the document and BR 135. I think what I meant was: have a read of BR 135 and make sure that the issue levels of 135 and the standard actually match. I can't be $100 \%$ sure.
Q. Did you ask Vida to carry out any particular checks given that the BS 8414 test had been carried out some ten years previous?
A. Not specifically, because test reports, as I said, are statements of fact. The checks that would be made were whether the issue level of BR 135 that was current would allow classification to the standard that was used at the time for the test.
Q. When you say the issue level, do you mean the most recent date of publication?
A. Yeah, with technical documents they usually say when they're revised or up-issued. It's usually issue 1, issue 2 , issue 3 , so we'd work to the latest version.
Q. I see what you mean. So BR 135 in 2015 would have been the third edition, you call that the third issue.
A. Sorry, yes. Third edition.
Q. Right, I see.

Did Vida carry out any particular checks, do you know?
A. I don't know, I haven't -- without going through the file or -- I wouldn't know and ...
Q. Right.

Did you ask yourself why it was that Kingspan was asking for this classification report ten years on after the test?
A. I did, and I think the response was, "We never actually asked for one at the time".
Q. Did you wonder to yourself what lay behind Kingspan's

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request? Why did they suddenly want one now, given that they hadn't asked for one at the time, nor asked for one at all during the intervening decade?
A. I don't know the actual reasoning as to why they needed a particular -- needed a BR 135 now. No. To me that wasn't -- it -- technically or procedurally whether we can issue a classification document, the reasons why, I didn't assume.
Q. Did you ask yourself how it was that Kingspan had managed only with a test report but no classification report for K15 in that ten-year intervening period?
A. Erm ... did I ask myself ... well, I think the answer to that is: I was aware that the test report was being used in support of cladding systems being installed on buildings, but the level of detail I had of that was minimal because you had very little visibility as a test lab as to what the manufacturers are actually doing with the test data that they have or test reports that they have.
Q. Did Kingspan ever give you a reason why they wanted the classification report now and had never asked for it in the intervening ten years?
A. No.
Q. No.

Can we go to $\{B R E 00005071\}$, please. This is
an email $--I$ think you need to go to the bottom of page 1 for it -- from Adam Heath to Vida on 8 September 2015 at 15.23, relating to this classification report as well as the terracotta test, which I think was the subject matter of the other report that you had asked her to write. He says:

## "Dear Vida,

"Thanks for the prompt response. On a slightly related topic, topic, it has come up in discussions recently that we never commissioned a classification report for our BS 8414-1 test (attached for reference). This test was originally completed in 2005. I have 3 questions really ..."

We saw this before.
Then if you go up the page, to the next email up, we can see that Vida forwards that email on to Tony Baker on the same day:
"Dear Tony,
"Please, be so kind to advice[sic] regarding our client request below."

Then above that we can see that Tony Baker responds to Vida on 9 September and he says:
"This is not a straight forward one; in theory we could issue a classification document, however I can understand why one was not issued for this test as it

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seems like an indicative type test. BS 8414 and BR135
is a system test and classification system and from what I can see from this report, there is no external weather protection system included (e.g. render system or rain screen cladding). Whilst they have a cement board overcladding, I doubt this would be considered a complete system. Data such as this has been misrepresented in the market in the past.
"I suggest this question should be passed by Steve Howard and/or Debbie Smith before a response is sent."

So this is what Vida is doing at that date.
The first question is: were you asked the question, "Should we issue a classification report?", as suggested by Tony Baker?
A. Yes.
Q. And did you discuss with Tony Baker the fact that it appeared from the test that there was no external weather protection system, but instead a cement board overcladding?
A. I don't recall talking to him, no.
Q. Did you discuss with him the fact that this looked like an indicative - type test?
A. Well, no, I didn't.
Q. Did you discuss with him the observation made by

## "Stephen,

"Please check the draft of Kingspan Phenolic system classification report.
"Thanks,
"Regards,
"Vida ..."
Do you see that?
A. Yeah.
Q. If you look below that, what she is forwarding to you is an email also to you, or maybe in fact it's just part of the email chain with this below it, she says, same day:
"Good morning Steven,
"Please, can you check the quotation for
Kingspan Insulation (but also please see below Tony notes)."

And then she has highlighted those:

## "Hi Vida,

"This is not a straight forward one ..."
Et cetera, et cetera, and you can see the whole of the block text which I read to you originally from the 9 September email from Tony Baker to Vida. She is passing this on to you, Mr Howard.
A. Yeah.
Q. You would have seen the text of this. So this question, although maybe not necessarily posed directly by
Tony Baker to you, was certainly passed on to you by
Vida, wasn't it?
A. Yes.
Q. Yes.

Did you have a discussion with either Vida or
Debbie Smith or Tony Baker about the concerns raised by
Tony Baker in his email to Vida we've seen?
A. I believe I discussed it with Vida.
Q. Right. Can you tell us, please, the nature of those discussions?
A. I think I would have discussed through concerns raised, that she's raised with me, and the reasoning why
I thought it was still appropriate to issue
a classification report.
Q. Right. Well, let's see if we can get a little bit more into the detail.

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You received this email from Vida on 14 September. In fact, you get it twice, because we can see you're sent it at 8.42 and then again later that morning when she sends the report, because it's part of the same email string. At what point did you have the discussion with Vida on the matters the subject of Tony Baker's email?
A. I can't recall an exact time. If we can go up -- are we talking about the same report, or is that a different classification report?
Q. We're talking about the classification report based on the 2005 test.
A. I would have discussed it with her. I can't remember an exact time, but I was aware of this as an issue. I'd seen the emails. I didn't -- my view is we're issuing a classification report against a BRE test report that isn't an indicative or marked as one, against a tested system.
Q. So what did you tell Vida? Did you tell her, "Yes, it's straightforward, we can issue this because it's not an indicative-type test"?
A. Yes, I think that was my view, but whether I communicated that with her directly I'm not -- I can't recall.
Q. What led you to think that this was not
A. Erm yes, I - - to some extent, yes.
Q. In that sense, if that's what Mr Baker meant by "it

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seems like an indicative type test", you were agreeing with his observation, weren't you?
A. Well, no, I don't believe that it was an indicative test. As I said, we'd - BRE had issued a full test report against a tested system. We don't comment on -beyond what it requires in the standard about system configuration, and in fact we shouldn't. So if we'd issued a full test report, we don't comment on sample suitability for placing on the market, we're not involved in the design; it's a classification report issued against a test report which was in accordance with BS 8414.
Q. Indeed, Mr Howard, and in a sense that's the point. You're right that the test report was not marked indicative, but nonetheless Mr Baker is telling Vida, and she you, that it looked in substance to be indicative because the cement board overcladding would mean that it couldn't be considered a complete system, and you had agreed with that. So in that sense you were agreeing that, in substance, the test was only indicative.
A. No.
Q. I don't understand your answer. Why was it not an indicative - only test if in fact the cement board overcladding that was being used was not representative

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of cladding systems out there in real life ?
A. Because we don't -- because what you are doing is testing a system to a standard, and we don't comment on the system designs or anything like that. Providing the sample, and that can be any configuration, meets the requirements of BS 8414, ie in terms of size, configuration and things of that nature, in my view that's classifiable to \(B R 135\). We don't comment on the relationship between sample and what's placed on the market.
Q. Clearly Mr Baker had this concern, because he could see what the system comprised, saw that it had only a cement board overcladding, and that told him that it looked like an indicative test. Why didn't you go back to Mr Clark, who had written the original test report, and discuss this question with him?
A. Because I was confident that the test report that had been issued was a full test, because I seem to recall now, with the number of people involved, with their experience, my understanding was that they would not have issued an indicative test report in that way. It's ... BRE does not issue indicative test reports that look very close to -- or bear any resemblance to full test reports.
Q. Well, to be fair to Mr Baker, he doesn't say it's
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an indicative report, he says an "indicative type test". So he has chosen his words carefully -- at least I'm assuming he did, we can ask him when he comes -- but he has raised this concern with you that it might be problematic to issue a classification report because of the nature of the overcladding used, namely only a cement board as opposed to a render system or rainscreen cladding. That was his concern. Why did you not share that concern?
A. Because what you're doing -- because the system complied or could be tested to BS 8414, and that defines whether you can classify. We're not commenting on the suitability of the product, we're not involved in design. All we are saying is: the system can be tested to BS 8414, part 1, it's met these temperature limitations or it's performed so the temperature limitations didn't go above this, that is all the classification report is saying. It's not an endorsement of design.
Q. So can we take it from this evidence and the exchange we've just had that you disagreed with Mr Baker?
A. Yes, I think he said it's an indicative-type report. I don't agree. It looks like a full report to me, and I don't think -- and I think at that point we possibly disagree or he needs to speak to himself, but I think
it 's - we don't get involved in system design. We don't comment on the system design.
Q. If you were disagreeing with Tony Baker, why didn't you seek to have a conversation with him and discuss his concerns with him before instructing Vida to continue with the drafting?
A. Because if you read in the emails, he has raised the matter with me and considered it appropriate for me to make the decision, and at the time I just considered the matter was closed. I viewed it as quite reasonable to issue a BR 135 classification against that.
Q. I see. So you saw that he put it on to Vida to pass this question by you. You disagreed. How did you express your disagreement to Vida?
A. I can't remember whether I discussed it or whether -I doubt whether it had been an email exchange because basically we were in very close proximity in the office.
Q. Did you actually address your mind to these concerns? Did you actually sit down and look at the make-up of the 2005 test rig and actually ask yourself whether Mr Baker was obviously wrong or there was something in what he was saying?
A. I'd considered his comments.
Q. Right. And then you just dismissed them, did you?
A. Well, I took the decision, for the reasons I've

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outlined, that I thought it was within the scope of BS 8414-1 to issue $--I$ think the test samples were within the scope of the standard and therefore it 's within the scope of BR 135.
Q. You see, the basic thrust of Mr Baker's concern was the last sentence of the main paragraph there:
"Data such as this has been misrepresented in the market in the past."

Now, you told me earlier, in answer to my question whether that was something you were familiar with, you said, "Not really, no". I probably misquoted you, but that was the gist of it. But here you are being told that in terms by Mr Baker. Were you not concerned to get to the bottom of what that was about?
A. I think we were aware or there had been discussions of misrepresentation of test reports in the past. I didn't think really it was ... if the test had been conducted in accordance with the standard, then that's not a reason -- sorry, that is a reason to issue a BR 135 .
Q. But this is a red light, isn't it, or a blue light, telling you that data such as this test report, done on a system which was not representative of what was out there in the market, has "been misrepresented in the market in the past"? Were you not concerned, before instructing Vida to complete the classification report,
just to understand what the nature of that problem was?
A. No, because it's -- what we are doing at that point is issuing a classification report against a test report.
Now, accept those test reports or documents, as far
as -- well, my view, and still is, are going into
a professional environment of architects,
building control, and suchlike. Now, if -- we were just
fulfilling issuing a classification report, which
I still believe it's valid, against a test that we conducted.
Q. Despite the risks of misuse?
A. We don't regulate the market. Fire test labs do not regulate the market in that way.
Q. You don't regulate the market, no, but you are responsible for classifying the results of tests which are then used in the market.

My question is: why were you prepared to classify the data in the test report, given the warning from Tony Baker that data such as this has been misrepresented in the market in the past, without getting to the bottom of what that meant?
A. I think I had enough knowledge of what was going on in the market and concerns raised that it wasn't -I didn't feel it was an issue that we could resolve over whether we issued a classification report or not.

I still stand by that the issue -- the classification report is valid.
Q. So let me just be very clear about this, Mr Howard, you were prepared to go ahead and sanction the issue of a classification report based on test data which, such as this, had been misrepresented in the market in the past, without further investigation of what that was about?
A. Erm ... well, as I said, I think I was aware of misrepresentation concerns and I don't think it directly related to this issuing of this classification. I think they are separate issues.
Q. Right. Let's just look at that a little bit more.

What were the misrepresentation concerns of which you were aware?
A. This -- what was the actual date of ... I think there was an email dated somewhere around 2010 and subsequent information that claims were being made against insulation was things like limited combustibility and things of that nature, or combustible insulation was of... being claimed to be limited combustibility .
Q. Yes, you may be referring, I don't know, to the LABC certificate for K15. Is that something you knew at the time of this email or something that you have picked up?
A. Probably not, no, the dates are not clear.
A. Why would it ... I don't understand the misuse aspect.

The test report is a test report on data. The classification is a pass/fail statement against the test report.
Q. We have been, I think, round this track a number of times, Mr Howard. I'm going to suggest to you that you

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simply ignored Mr Baker's warning, you didn't discuss it with him, you had no meaningful discussion with Vida about it, and you just instructed her to get on and issue the classification report without stopping to think about what Mr Baker was telling you.
A. No, I had considered the issue and I felt it was right and within procedure to issue the BR 135. No, I didn't discuss it $--I$ cannot recall discussing it with Mr Baker, but I did discuss it with Vida.
Q. Now, can we go to $\{$ BRE00003446/2\}, please. This is an email, at the very bottom of page 2 , of 21 October 2013 to you, Mr Howard.
A. Yeah.
Q. Now, this is before the 2014 year that you give in your statement for when you became more involved with cladding, so do we have to bear that in mind?
A. Possibly, but let's proceed.
Q. Indeed. Let's proceed.

It looks as if Mr Roper's email to you is in the black text and your response to him that you send on 24 October is at the foot of page 1 \{BRE00003446/1\}, if you can just go to that, and then we'll go back to this email on page 2 .

At the foot of page 1 you go back to him and say:
"Thanks for the email - Please see below.

## "Ps."

Then go to the top of page 2 \{BRE00003446/2\}, please, of the email run, where we were, to see what it is that he's asking you, and what you're saying.

In the second paragraph, Mr Roper says to you, "The example I can give" - - in fact I probably ought to read you the first paragraph as well so you have the full context:
"Stephen,
"Without having the through the wall system details to hand, I cannot give a full explanation on the differences between the systems. However, as an example we would be looking to test using an ACM panel with baffled joints with a cavity of 38 mm between the cladding and the substrate in [conjunction] with NHBC guidelines. If we tested this system and passed and somebody wanted to use an open jointed ACM panel with a cavity of 50 mm with exactly the same brackets, insulation, fire barriers and cement particle board, could this be covered in a report stating so?"

Then you give your answer. Essentially you're saying desktop, I think, but let's look at the next paragraph:
"The example I can give is for one of our main competitors who produce both PIR \& phenolic insulation,

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they have successfully tested a product to BS 8414-1 onto a masonry wall using merely a [cementitious] board as the outer face. Not only does this not cover the majority of the market in which they are used but the [cementitious] board doesn't actually represent a drained back and ventilated rainscreen system. However, we are aware that this product is used in buildings above 18 m using a wide variety of constructions, some on to masonry, some onto steel frame with ACM panel cladding, terracotta etc. We are [surprised] that they feel confident enough to allow their product to be used in buildings their fire test doesn't cover, unless they have a report to say other."

Your response to that, as you can see, is:
" If the products are LPCB approved, then we can act. If we have issued a test report on a system then the onus is on the building owner and building control to ensure that the system being installed is covered by a test report. I am not sure that I have much more to add."

That's the full run of that email I want to show you.

My first question is this: did you understand Mr Roper in that correspondence to be referring to Kingspan and their 2005 test?
A. Yes, this infers it's Kingspan, but it doesn't specifically say that.
Q. No, it doesn't, which is why I asked you. You understand it to mean Kingspan, even though not specifically (inaudible).

Did you agree with Mr Roper that cementitious board did not represent a drained back and ventilated rainscreen system?
A. Sorry, I missed that.
Q. Well, let me put it differently .
A. Sorry, you just glitched out for a second. Sorry.
Q. Did I? I'm sorry about that. If we can go back to the document, please, you can see in the second block of black text he says, four lines down:
"... the cementitious board doesn't actually represent a drained back and ventilated rainscreen system."

Now, in the blue text below it, which is your answer, you didn't disagree with him. Can we take it therefore that you did agree with Mr Roper that a cementitious board did not represent a drained back and ventilated rainscreen system?
A. No, because I would not answer -- I would not get into that sort of discussion with a client in that way. So no, I haven't agreed with him.

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Q. No, I can see you haven't agreed with him, and I understand the reasons why you might not express yourself one way or the other.

Let me ask it this way, then: did you agree in your own mind, even if not expressly, with Mr Roper's statement that cementitious board doesn't represent drained back and ventilated rainscreen system?
A. No, I don't agree.
Q. So you disagreed, did you? You thought he was wrong, did you?
A. I think at the time I didn't have sufficient knowledge of all the different variations, but it's not uncommon to have cementitious boards on ventilated rainscreen systems.
Q. Mr Roper was telling you that a cementitious board as the rainscreen, which is what it was, was not representative of cladding systems being installed out there in the real world. I note your answer that you didn't have sufficient knowledge, but you didn't in fact have sufficient knowledge or experience to say that he was wrong about that, did you?
A. Well, from my experience, I didn't agree with it, because I' $m$ aware that there were cementitious boards being used in the market.
Q. Used in the market as an outer layer on a rainscreen

> (Connection lost).
> Yes?
> A. Yes. Sorry.
> Q. Right.
> The email at the very least tells you, doesn't it, or at least strongly suggests, that Kingspan was selling K15 on the basis of a BS 8414 report build-up with a wholly unrepresentative system? That was what he was telling you, wasn't it?
> A. That was his opinion.
> Q. You didn't, I think you have told us, have enough experience at that time to disagree with him?
> A. Possibly not, no. But as I said, I'm aware that there are cement-based boards used as rainscreen cladding.
> Q. Well, what type of cementitious board was used as the outer layer of a cladding system at the time of the tests, 2005, do you know?
> A. I can't recall without looking at the report and seeing what it was called in the report.
> Q. So when you received this concern from Mr Roper that you were being told about --
> A. Yeah.
> Q. - - did you seek to investigate it further or did you just dismiss it out of hand or --
> A. I think if you look up at the email chain, there's
> a request to him to provide examples of claims in the market. So he was specifically requested to forward on examples as to what the issue was, ie what claims were being made by whom. So that email that is being shown is -- there's more of it that goes -- that starts earlier.
> Q. Yes, I've seen that in relation to a specific comparison between one system and another and the possibility of extrapolation. I understand that. Really what I'm asking you is what you did with the concern expressed by Mr Roper to you in the second paragraph about the cementitious board --
> A. The trigger would have been because he was asked to provide examples. There's two emails that are interleaved, so if you look - - if we go back up, there's a request to him to send through examples.
> Q. We've seen your response to this part of the paragraph. Just look at it again, at the bottom in blue. You say:
> "If we have issued a test report on a system then the onus is on the building owner and building control to ensure that the system being installed is covered by a test report. I am not sure that I have much more to add."
> Were you not concerned at the time that Kingspan was deemed to be or at least being said to be
Q. Right. Certainly. But this comes later in the piece. Really what I want to end with is I just want to put to you or ask you: did you take any action at all internally within the BRE in response to Mr Roper's concerns as expressed in that paragraph?

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A. The trigger would have been more information supplied by Mr Roper.
Q. And in the absence of any more information --
A. No.
Q. -- you didn't do anything?
A. No, the trigger would have been more information from Mr Roper.
Q. You see, you don't say in the paragraph in blue, "Could you please give me more information about the cementitious board and your concerns about it", do you? What information did you need?
A. Well, we'd need to -- well, we would need -- well, ultimately you would need enough information to either go to Trading Standards or support a complaint to either Trading Standards or the approval body that there was client misrepresentation in the market, but you would need evidence of that.
SIR MARTIN MOORE-BICK: How are you getting on, Mr Millett?
MR MILLETT: I've come to the end of this line, really,
I just want to ask one more question.
Why didn't you ask Mr Roper for more information on his allegation so you could explore it?
A. I thought I had. I thought I'd asked for examples of misrepresentation in the market.

Just because a system hasn't got BR 135, as I said

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    earlier, Approved Document B is advisory or guidance, 1
    and there's other methods for buildings -- or cladding
    systems to be accepted onto buildings. Now, without
    full data as to that process, there's very little
    comment that you can make.
            Now, I genuinely thought that I'd made it clear that
    we needed detailed examples, and that -- I acted on that
    basis.
MR MILLETT: Yes, thank you.
            Mr Chairman, is that a convenient moment?
SIR MARTIN MOORE-BICK: I think it is, yes.
            Well, Mr Howard, we're going to call it a day there;
    we will finish for the day. I'm afraid I have to ask
    you to come back again Monday of next week to continue,
    but I think you were expecting that?
THE WITNESS: Yes, I'm prepared.
SIR MARTIN MOORE-BICK: Yes, all right. So we'll resume,
    then, at 10 o'clock on Monday. Please remember, over
    the weekend -- it's obviously particularly important --
    not to talk to anyone about your evidence or anything
    relating to it. All right?
THE WITNESS: That's understood.
SIR MARTIN MOORE-BICK: Thank you very much, and we will
    look forward to seeing you on Monday, then.
THE WITNESS: Thank you.
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look forward to seeing you on Monday, then. 24
THE WITNESS: Thank you.45SIR MARTIN MOORE-BICK: Yes, all right. So we'll resume,17the weekend --it's obviously particularly important --19
not to talk to anyone about your evidence or anything ..... 20
1THE WITNESS: That's understood.

Thank you very much, and we will
23 ..... 3
THE WITNESS. Thank you
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6
7
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    10 o'clock on Monday, thank you.
    (4.35 pm)
(The hearing adjourned until 10 am
on Monday, 1 March 2021)

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SIR MARTIN MOORE-BICK: Thank you very much.
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[^0]:    ## approach, or did you?

    approach, or did you?
    A. No, it's an ongoing process with labs, with fire testing and laboratories, that we're constantly looking to improve.
    Q. Did you have periodic reviews of Mr Clark's work?
    A. I didn't conduct any PDRs with Phil Clark until he actually joined Passive, which was in, I think, 2016, because the work - - Phil actually reported directly to Steven Manchester, who was a colleague that delivered work for Passive for those areas, for cladding.
    Q. Before 2016, who conducted PDRs, as you call them -- is it periodic development reviews? - - with Mr Clark?
    A. It would have been Steve Manchester, I believe.
    Q. From your knowledge, how regular were those?
    A. Yearly.
    Q. Yearly. And what form did they take?
    A. Sorry?
    Q. What form did those periodic performance reviews take?
    A. There would be a sit-down meeting, I would guess --
    recalling what they were like, it was basically a review
    of performance and then goals for the following year.
    Q. Did anybody else review Mr Clark's work or his operating
    of performance and then goals for the following year.
    Q. Did anybody else review Mr Clark's work or his operating procedures from 2014 onwards?
    A. From - well, it would have been Steve Manchester for
    the area up until he moved across to Passive, which improve.

